93H8BP-1 02/14/2023 KMS (L) KMS 2023-281

House Education Policy Engrossed Substitute for HB30

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5	A BILL
6	TO BE ENTITLED
7	AN ACT
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9	To amend Sections 16-6C-2, as amended by Act 2022-374,
L 0	2022 Regular Session, Sections 16-6D-3, 16-6D-4, 16-6D-6,
L1	16-6D-8, and 16-6D-9, as amended by Act 2022-390, 2022 Regular
L2	Session, Code of Alabama 1975, relating to the public K-12
L3	school grading system and the Alabama Accountability Act of
L 4	2013; to change the designation of a failing school to a
15	lowest sixth percent school and the designation of a
L 6	nonfailing school to a highest 94th percent school; and to
L7	require the State Board of Education to reflect those changes
L 8	in terminology when amending or adopting rules.
L 9	BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:
20	Section 1. Sections 16-6C-2, as amended by Act
21	2022-374, 2022 Regular Session, 16-6D-3, 16-6D-4, 16-6D-6,
22	16-6D-8, and 16-6D-9, as amended by Act 2022-390, 2022 Regular
23	Session, of the Code of Alabama 1975, are amended to read as
24	follows:
25	" <u>\$16-6C-2</u>
26	(a) In addition to any other labels or designations
27	assigned to public schools and public school districts
Ω	nursuant to a fodoral state school district or other



29	assessment or accountability system, the state superintendent
30	of Education, consistent with this chapter, shall develop a
31	school grading system reflective of school and district
32	performance. The grading system shall utilize the traditional
33	A, B, C, D, or F framework.
3 4	(1) Schools receiving a grade of "A" are making
35	excellent progress.
36	(2) Schools receiving a grade of "B" are making above
37	average progress.
38	(3) Schools receiving a grade of "C" are making
39	satisfactory progress.
40	(4) Schools receiving a grade of "D" are making less
41	than satisfactory progress.
42	(5) Schools receiving a grade of "F" are failing to
43	make adequate progress lowest sixth percent schools.
4 4	(b) In developing this school grading system, the State
45	Superintendent of Education shall seek input from parents,
46	teachers, school administrators, existing State Department of
47	Education advisory groups or task forces, and other education
48	stakeholders on how the system can properly reflect not only
49	the overall academic proficiency of each public school but
50	also the academic improvements made by each public school,
51	along with other key performance indicators that give a total
52	profile of the school or the school system, or both.
53	(c) The State Superintendent of Education shall
54	prescribe the design and content of the school grading system
55	by not later than December 31, 2012. It is the intent of the
5.6	Logislature that the system be in place by no later than the



57 58 ate Superintendent of Education or the State Department of 59 Education until sufficient rules have been adopted by the 60 State Board of Education pursuant to the Alabama 61 Administrative Procedure Act. 62 (d) Using an easy to understand grading scale, the 63 64 each district, and each school. Additionally, the State 65 Superintendent of Education shall not be precluded from als assigning grades to school feeder patterns or grades that 66 67 reflect the fiscal health and fiscal efficiency of a school or 68 school system. (e) The State Superintendent of Education shall make 69 these grades available to the general public and shall post 70 71 these grades on the website of the State Department of 72 Education as soon as the grades are available. Additionally, propriate grade information shall be delivered to the parent 73 74 guardian of each public school student at least once 75 annually in the same manner that student report cards are currently delivered. 76 77 (f) (1) Using state-authorized assessments and other key 78 79 the school system, or both, a school's grade, at a minimum, 80 81 achievement gap, college and career readiness, learning gains, 82 and other indicators as determined by the State Superintendent of Education to impact student learning and success. 83 84 (2) Commencing with the 2021-2022 school year,



85 86 87 or other state approved English proficiency assessment, 88 89 90 ollment of the student. The educational progress of each of 91 92 owth category and the progress in English language 93 for the student, his or her proficiency shall again be 94 95 considered in assigning an academic achievement grade to 96 school or school system on the state A-F school grading 97 system. (3) The State Superintendent of Education may not amend 98 99 the state Every Student Succeeds Act option for including test 100 ares of English language learners enrolled in United States hools. The option provides as follows: For the first year of 101 102 103 104 excluded from the federal accountability system: for the 105 106 107 for the third year of enrollment, proficiency on both 108 109 Additionally, the option requires English language learners who have successfully left the English language learner 110 subgroup by attaining English proficiency to be included in 111 112 t subgroup for accountability purposes for four years.



HB30

(g) The A-F school grading system shall be consistently

applied so that grades of one school or system may be compared

to the grades of any other school or system."

"\$16-6D-3

(a) The Legislature finds and declares all of the

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following:

- 119 (1) To further the goals of public education throughout 120 the state, each school system should be able to have maximum 121 possible flexibility to meet the needs of students and the 122 communities within its jurisdiction.
 - (2) There is a critical need for innovative models of public education that are tailored to the unique circumstances and needs of the students in all schools and communities, and especially in schools and communities that are struggling to improve academic outcomes and close the achievement gap.
 - (3) To better serve students and better use available resources, local boards of education, local school systems, and parents need the ability to explore flexible alternatives in an effort to be more efficient and effective in providing operational and programmatic services.
- 133 (b) Therefore, it is the intent of the Legislature to do all of the following:
- 135 (1) Allow school systems greater flexibility in meeting 136 the educational needs of a diverse student population.
- 137 (2) Improve educational performance through greater
 138 individual school autonomy and managerial flexibility with
 139 regard to programs and budgetary matters.
- 140 (3) Encourage innovation in education by providing



educational programming, including curriculum and instruction.

- local school systems and school administrators with greater
 control over decisions including, but not limited to,
 budgetary matters, staffing, personnel, scheduling, and
- (4) Provide financial assistance through an income tax

 credit to a parent who transfers a student from a failing

 lowest sixth percent public school to a nonfailing highest

 94th percent public school or nonpublic school of the parent's choice."
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- For the purposes of this chapter, the following terms shall have the following meanings:
- 153 (1) ACADEMIC YEAR. The 12-month period beginning on 154 July 1 and ending on the following June 30.
- 155 (2) DEPARTMENT OF REVENUE. The Alabama Department of Revenue.
 - (3) EDUCATIONAL SCHOLARSHIP. A grant made by a scholarship granting organization to an eligible student to cover all or part of the tuition and mandatory fees for one academic year charged by a qualifying school to the eligible student receiving the scholarship; provided, however, that an educational scholarship shall not exceed six thousand dollars (\$6,000) for an elementary school student, eight thousand dollars (\$8,000) for a middle school student, or ten thousand dollars (\$10,000) for a high school student per academic year. The term does not include a lump sum, block grant, or similar payment by a scholarship granting organization to a qualifying school that assigns the responsibility in whole or in part for



- determining the eligibility of scholarship recipients to the qualifying school or any person or entity other than the scholarship granting organization.
- 172 (4) ELIGIBLE STUDENT.
- a. A student who satisfies all of the following:
- 1. Is a member of a family whose total annual income
 the calendar year before he or she receives an educational
 scholarship under this program does not exceed 185 percent of
 the federal poverty level, the federally recognized threshold
 for receiving free or reduced priced lunch, as established
 from time to time by the U.S. Department of Health and Human
 Services.
- 2. Was eligible to attend a public school in the preceding semester or is starting school in Alabama for the first time.
- 3. Resides in Alabama while receiving an educational scholarship.
- 186 b. A scholarship granting organization shall determine 187 the eligibility of a student under subparagraph 1. of 188 paragraph a. every other academic year in which a student 189 receives an educational scholarship; provided that if the 190 annual income of the family of a student who has received at 191 least one educational scholarship exceeds 185 percent of the federal poverty level, the existing student shall remain 192 193 eligible to receive educational scholarships until and unless the annual income of the family of the student exceeds 275 194 percent of the federal poverty level; provided, further that 195 196 no student who has received at least one educational



197 scholarship shall be eligible to receive educational 198 scholarships if the annual income of his or her family exceeds 199 275 percent of the federal poverty level. 200 (5) FAILING SCHOOL. A public K-12 school that is 201 of the following: 202 a. Is designated as a failing school by 203 Superintendent of Education. 204 b. Does not exclusively serve a special 205 students and is listed in the lowest six percent of public 206 K-12 schools based on the state standardized assessment in 207 reading and math. (6) (5) FAMILY. A group of two or more people related by 208 209 birth, marriage, or adoption, including foster children, who 210 reside together. 211 (7) (6) FLEXIBILITY CONTRACT. A school flexibility 212 contract between the local school system and the State Board 213 of Education wherein a local school system may apply for 214 programmatic flexibility or budgetary flexibility, or both, 215 from state laws, regulations, and policies, including 216 regulations and policies promulgated adopted by the State 217 Board of Education and the State Department of Education. 218 (8) (7) INNOVATION PLAN. The request of a local school 219 system for flexibility and plan for annual accountability 220 measures and five-year targets for all participating schools 221 within the school system. (9) (8) LOCAL BOARD OF EDUCATION. A city or county board 222 of education that exercises management and control of a local 223

school system pursuant to state law.



- establishes and supervises one or more public schools within its geographical limits pursuant to state law.

 (10) LOWEST SIXTH PERCENT SCHOOL. A public K-12 school that is either of the following:
- 230 <u>a. Is designated as a lowest sixth percent school by</u>
 231 the State Superintendent of Education.
- b. Does not exclusively serve a special population of

 students and is listed in the lowest sixth percent of public

 K-12 schools based on the state standardized assessment in

 reading and math.
- 236 (11) NONPUBLIC SCHOOL. Any nonpublic or private school, 237 including parochial schools, not under the jurisdiction of the State Superintendent of Education and the State Board of 238 239 Education, providing educational services to children. A nonpublic school provides education to elementary or 240 241 secondary, or both, students and has notified the Department 242 of Revenue of its intention to participate in the scholarship 243 program and comply with the requirements of the scholarship 244 program. A nonpublic school does not include home schooling.
 - (12) PARENT. The parent or guardian of a student, with authority to act on behalf of the student. For purposes of Section 16-6D-8, the parent or guardian shall claim the student as a dependent on his or her Alabama state income tax return.
- 250 (13) QUALIFYING SCHOOL.

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251 a. Either a public school outside of the resident 252 school district that is not considered—<u>failing</u> lowest sixth



- percent within the meaning of subdivision (5) (10) or any 253 254 nonpublic school as defined in subdivision (11) and that 255 satisfies the requirements of this subdivision. A qualifying 256 nonpublic school shall be accredited by one of the six 257 regional accrediting agencies or the National Council for 258 Private School Accreditation, AdvancEed, the American 259 Association of Christian Schools, or one of their partner 260 accrediting agencies. A nonpublic school shall have three 261 years from the later of the date the nonpublic school notified 262 the Department of Revenue of its intent to participate in the 263 scholarship program or June 10, 2015, to obtain the required 264 accreditation and shall thereafter maintain accreditation as 265 required by this subdivision. During the three-year period 266 described in the immediately preceding sentence, a nonpublic 267 school that is not accredited shall satisfy all of the following conditions until the nonpublic school obtains 268 269 accreditation:
 - 1. Has been in existence for at least three years.
- 271 2. Has daily attendance of at least 85 percent over a two-year period.
- 3. Has a minimum 180-day school year, or its hourly equivalent.
- 4. Has a day length of at least six and one-half hours.
- 5. Requires all students to take the Stanford
- 277 Achievement Test, or its equivalent.

- 278 6. Requires all candidates for graduation to take the 279 American College Test before graduation.
- 7. Requires students in high school in grades nine



through 12 to earn a minimum of 24 credits before graduating, including 16 credits in core subjects, and each awarded credit shall consist of a minimum of 140 instructional hours.

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- 8. Does not subject special education students to the same testing or curricular requirements as regular education students if it is not required in the individual plan for the student.
- 9. Maintains a website that describes the school, the instructional program of the school, and the tuition and mandatory fees charged by the school, updated prior to the beginning of each semester.
- 292 10. Annually affirms on forms prescribed by the
 293 scholarship granting organization and the Department of
 294 Revenue its status financially and academically and provide
 295 other relative information as required by the scholarship
 296 granting organization or as otherwise required in this
 297 chapter.
- 298 b. A nonpublic school that is not accredited and that 299 has not been in existence for at least three years shall 300 nevertheless be considered a qualifying school if, in addition 301 to satisfying the requirements in subparagraphs 2. to 10., 302 inclusive, of paragraph a., the nonpublic school operates 303 under the governance of the board of directors or the 304 equivalent thereof of an accredited nonpublic school. For 305 purposes of the immediately preceding sentence, the term governance shall include, but not be limited to, curriculum 306 oversight, personnel and facility management, and financial 307 308 management. If, at the conclusion of the three-year period in



- which a nonpublic school is required to obtain accreditation,
 a nonpublic school is not accredited, the nonpublic school
 shall not be considered a qualifying school and shall not
 receive any funds from a scholarship granting organization
 until the nonpublic school obtains the accreditation required
 by this subdivision.
- 315 (14) SCHOLARSHIP GRANTING ORGANIZATION. An organization
 316 that provides or is approved to provide educational
 317 scholarships to eligible students attending qualifying schools
 318 of their parents' choice."
- 319 "\$16-6D-6
- 320 (a) The innovation plan of a local school system shall include, at a minimum, all of the following:
- 322 (1) The school year that the local school system 323 expects the school flexibility contract to begin.
- 324 (2) The list of state laws, regulations, and policies,
 325 including rules, regulations, and policies promulgated adopted
 326 by the State Board of Education and the State Department of
 327 Education, that the local school system is seeking to waive in
 328 its school flexibility contract.
- 329 (3) A list of schools included in the innovation plan 330 of the local school system.
- 331 (b) A local school system is accountable to the state 332 for the performance of all schools in its system, including 333 innovative schools, under state and federal accountability 334 requirements.
- 335 (c) A local school system may not, pursuant to this 336 chapter, waive requirements imposed by federal law,



337 requirements related to the health and safety of students or 338 employees, requirements imposed by ethics laws, requirements 339 imposed by the Alabama Child Protection Act of 1999, Chapter 340 22A of this title, requirements imposed by open records or 341 open meetings laws, requirements related to financial or academic reporting or transparency, requirements designed to 342 343 protect the civil rights of students or employees, 344 requirements related to the state retirement system or state 345 health insurance plan, or requirements imposed by Act 2012-482. This chapter may not be construed to allow a local 346 347 school system to compensate an employee at an annual amount that is less than the amount the employee would otherwise be 348 349 afforded through the State Minimum Salary Schedule included in 350 the annual Education Trust Fund Appropriations Act. No local 351 school system shall involuntarily remove any rights or privileges acquired by any employee under the Students First 352 353 Act of 2011, Chapter 24C of this title. Except as provided for 354 a failing lowest sixth percent school pursuant to subsection 355 (e), no plan or program submitted by a local board of 356 education may be used to deny any right or privilege granted 357 to a new employee pursuant to the Students First Act of 2011. 358

(d) No provision of this chapter shall be construed or shall be used to authorize the formation of a charter school.

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(e) Any provision of subsection (c) to the contrary notwithstanding, nothing in this chapter shall be construed to prohibit the approval of a flexibility contract that gives potential, current, or future employees of a failing lowest sixth percent school within the local school system the option



to voluntarily waive any rights or privileges already acquired or that could potentially be acquired as a result of attaining tenure or nonprobationary status, provided, however, that any employee provided this option is also provided the option of retaining or potentially obtaining any rights or privileges provided under the Students First Act, Chapter 24C of this title.

- (f) The State Department of Education shall finalize all school data and the local school system shall seek approval of the local board of education before final submission to the State Department of Education and the State Board of Education.
- (g) The final innovation plan, as recommended by the local superintendent of education and approved by the local board of education, shall accompany the formal submission of the local school system to the State Department of Education.
- (h) Within 60 days of receiving the final submission, the State Superintendent of Education shall decide whether or not the school flexibility contract and the innovation plan should be approved. If the State Superintendent of Education denies a school flexibility contract and innovation plan, he or she shall provide a written explanation for his or her decision to the local board of education. Likewise, a written letter of approval by the State Superintendent of Education shall be provided to the local board of education that submitted the final school flexibility contract and innovation plan.
 - (i) The State Board of Education shall promulgate adopt



any necessary rules and regulations required to implement this chapter including, but not limited to, all of the following:

- (1) The specification of timelines for submission and approval of the innovation plan and school flexibility contract of a local school system.
- (2) An authorization for the State Department of Education, upon approval by the State Board of Education after periodic review, to revoke a school flexibility contract for noncompliance or nonperformance, or both, by a local school system.
 - (3) An outline of procedures and necessary steps that a local school system shall follow, upon denial of an original submission, to amend and resubmit an innovation plan and school flexibility contract for approval."

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- (a) To provide educational flexibility and state accountability for students in failing lowest sixth percent schools:
- (1) For tax years beginning on and after January 1, 2013, an Alabama income tax credit is made available to the parent of a student enrolled in or assigned to attend a failing lowest sixth percent school to help offset the cost of transferring the student to a nonfailing highest 94th percent public school or nonpublic school of the parent's choice. The income tax credit shall be an amount equal to 80 percent of the average annual state cost of attendance for a public K-12 student during the applicable tax year or the actual cost of attending a nonfailing highest 94th percent public school or



421 nonpublic school, whichever is less. The actual cost of 422 attending a nonfailing highest 94th percent public school or 423 nonpublic school shall be calculated by adding together any 424 tuition amounts or mandatory fees charged by the school to the 425 student as a condition of enrolling or of maintaining 426 enrollment in the school. The average annual state cost of 427 attendance for a public K-12 student shall be calculated by 428 dividing the state funds appropriated to the Foundation 429 Program pursuant to Section 16-13-231(b)(2) by the total statewide number of pupils in average daily membership during 430 431 the first 20 scholastic days following Labor Day of the 432 preceding school year. For each student who was enrolled in 433 and attended a failing lowest sixth percent school the 434 previous semester whose parent receives an income tax credit 435 under this section, an amount equal to 20 percent of the average annual state cost of attendance for a public K-12 436 437 student during the applicable tax year shall be allocated, for 438 as long as the parent receives the tax credit, to the failing 439 lowest sixth percent school from which the student transferred 440 if the student transfers to and remains enrolled in a 441 nonpublic school. No such allocation shall be made in the 442 event the student transfers to or enrolls in a nonfailing 443 highest 94th percent public school. The Department of 444 Education shall determine the best method of ensuring that the 445 foregoing allocation provisions are properly implemented. A 446 parent is allowed a credit against income tax for each taxable year under the terms established in this section. If income 447 448 taxes owed by such a parent are less than the total credit



allowed under this subsection, the taxpayer shall be entitled to a refund or rebate, as the case may be, equal to the balance of the unused credit with respect to that taxable year.

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(2) Any income tax credit due a parent under this section shall be granted or issued to the parent only upon his or her making application therefor, at such time and in such manner as may be prescribed from time to time by the Department of Revenue. The application process shall include, but not be limited to, certification by the parent that the student was enrolled in or was assigned to attend a failing lowest sixth percent school, certification by the parent that the student was subsequently transferred to, and was enrolled and attended, a nonfailing highest 94th percent public school or nonpublic school of the parent's choice, and proof, satisfactory to the Department of Revenue, of the actual cost of attendance for the student at the nonfailing highest 94th percent public school or nonpublic school. For purposes of the tax credit authorized by this section, costs of attendance does not include any such costs incurred for an academic year prior to the 2013-2014 academic year. The Department of Revenue shall also prescribe the various methods by which income tax credits are to be issued to taxpayers. Income tax credits authorized by this section shall be paid out of sales tax collections made to the Education Trust Fund, and set aside by the Comptroller in the Failing Lowest Sixth Percent Schools Income Tax Credit Account created in subsection (c), in the same manner as refunds of income tax otherwise provided



by law, and there is hereby appropriated therefrom, for such purpose, so much as may be necessary to annually pay the income tax credits provided by this section.

- (3) An application for an income tax credit authorized by this section shall be filed with the Department of Revenue within the time prescribed for filing petitions for refund under Section 40-2A-7.
- (4) The Department of Revenue shall <u>promulgate</u> <u>adopt</u> reasonable rules to effectuate the intent of this subsection.
- (b) (1) The parent of a public school student may request and receive an income tax credit pursuant to this section to reimburse the parent for costs associated with transferring the student from a <u>failing lowest sixth percent</u> school to a <u>nonfailing highest 94th percent</u> public school or nonpublic school of the parent's choice, in any of the following circumstances:
- a. By assigned school attendance area, if the student spent the prior school year in attendance at a <u>failing lowest</u> sixth percent school and the attendance of the student occurred during a school year in which the designation was in effect.
- b. The student was in attendance elsewhere in the Alabama public school system and was assigned to a failing lowest sixth percent school for the next school year.
- 501 c. The student was notified that he or she was assigned 502 to a <u>failing lowest sixth percent</u> school for the next school 503 year.
 - (2) This section does not apply to a student who is



enrolled in the Department of Youth Services School District.

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- 506 (3) For the purposes of continuity of educational 507 choice, the tax credit shall be available to parents for those 508 grade levels of the failing lowest sixth percent school from 509 which the student transferred. The parent of a student who 510 transfers from a failing lowest sixth percent school may receive income tax credits for those grade levels enrolled in 511 512 and attended in the nonfailing highest 94th percent public 513 school or nonpublic school of the parent's choice transferred 514 to that were included in the **failing** lowest sixth percent 515 school from which the student transferred, whether or not the failing lowest sixth percent school becomes a nonfailing 516 517 highest 94th percent school during those years. The parent of 518 such a student shall no longer be eligible for the income tax 519 credit after the student completes the highest grade level in which he or she would otherwise have been enrolled at the 520 521 failing lowest sixth percent school. Notwithstanding the 522 foregoing, as long as the student remains enrolled in or assigned to attend a failing lowest sixth percent school, the 523 524 parent may again transfer the student to a nonfailing highest 525 94th percent public school or nonpublic school of the parent's 526 choice and request and receive an income tax credit as 527 provided in this section.
 - (4) A local school system, for each student enrolled in or assigned to a <u>failing lowest sixth percent</u> school, shall do all of the following:
- 531 a. Timely notify the parent of the student of all
 532 options available under this section as soon as the school of



attendance is designated as a <u>failing</u> <u>lowest sixth percent</u> school.

- b. Offer the parent of the student an opportunity to enroll the student in another public school within the local school system that is not a <u>failing lowest sixth percent</u> school or a <u>failing lowest sixth percent</u> school to which the student has been assigned.
- a school that has been designated as a failing lowest sixth percent school, who decides to transfer the student to a nonfailing highest 94th percent public school, shall first attempt to enroll the student in a nonfailing highest 94th percent public school within the same local system in which the student is already enrolled or assigned to attend before attempting to enroll the student in a nonfailing highest 94th percent public school that has available space in any other local school system in the state. A local school system may accept the student on whatever terms and conditions the system establishes and report the student for purposes of the local school system's funding pursuant to the Foundation Program.
 - (6) For students in the local school system who are participating in the tax credit program, the local school system shall provide locations and times to take all statewide assessments required by law.
 - (7) Students with disabilities who are eligible to receive services from the local school system under federal or state law, and who participate in the tax credit program, remain eligible to receive services from the local school



561 system as provided by federal or state law.

- highest 94th percent public school within the same local school system, and that system provides transportation services for other enrolled students, transportation costs to the nonfailing highest 94th percent public school shall be the responsibility of the local school system. Local school systems may negotiate transportation options with a parent to minimize system costs. If a parent enrolls a student in a nonpublic school or in a nonfailing highest 94th percent public school within another local school system, regardless of whether that system provides transportation services for other enrolled students, transportation of the student shall be the responsibility of the parent.
- (9) The State Department of Education shall promulgate adopt reasonable rules to effectuate the intent of this subsection. Rules shall include penalties for noncompliance.
- separate account named the Failing Lowest Sixth Percent
 Schools Income Tax Credit Account. The Commissioner of Revenue shall certify to the Comptroller the amount of income tax credits due to parents under this section and the Comptroller shall transfer into the Failing Lowest Sixth Percent Schools Income Tax Credit Account only the amount from sales tax revenues within the Education Trust Fund that is sufficient for the Department of Revenue to use to cover the income tax credits for the applicable tax year. The Commissioner of Revenue shall distribute the funds in the Failing Lowest Sixth



589 <u>Percent</u> Schools Income Tax Credit Account to parents pursuant to this section.

- (d) (1) Nothing in this section or chapter shall be construed to force any public school, school system, or school district or any nonpublic school, school system, or school district to enroll any student.
- (2) A public school, school system, or school district or any nonpublic school, school system, or school district may develop the terms and conditions under which it will allow a student whose parent receives an income tax credit pursuant to this section to be enrolled, but such terms and conditions may not discriminate on the basis of the race, gender, religion, color, disability status, or ethnicity of the student or of the student's parent.
- (3) Nothing in this section shall be construed to
 authorize the violation of or supersede the authority of any
 court ruling that applies to the public school, school system,
 or school district, specifically any federal court order
 related to the desegregation of the local school system's
 student population."

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(a) (1) An individual taxpayer who files a state income tax return and is not claimed as a dependent of another taxpayer, a taxpayer subject to the corporate income tax levied by Chapter 18 of Title 40, an Alabama S corporation as defined in Section 40-18-160, or a Subchapter K entity as defined in Section 40-18-1 may claim a credit for a contribution made to a scholarship granting organization. If



the credit is claimed by an Alabama S corporation or

Subchapter K entity, the credit shall pass through to and may

be claimed by any taxpayer eligible to claim a credit under

this subdivision who is a shareholder, partner, or member

thereof, based on the taxpayer's pro rata or distributive

share, respectively, of the credit.

- (2) The tax credit may be claimed by an individual taxpayer or a married couple filing jointly in an amount equal to 100 percent of the total contributions the taxpayer made to a scholarship granting organization for educational scholarships during the taxable year for which the credit is claimed, up to 100 percent of the tax liability of the individual taxpayer, not to exceed one hundred thousand dollars (\$100,000) per individual taxpayer or married couple filing jointly. For purposes of this section, an individual taxpayer includes an individual who is a shareholder of an Alabama S corporation or a partner or member of a Subchapter K entity that made a contribution to a scholarship granting organization.
- (3) The tax credit may be claimed by a taxpayer subject to the Alabama corporate income tax in an amount equal to 100 percent of the total contributions the taxpayer made to a scholarship granting organization for educational scholarships during the taxable year for which the credit is claimed, up to 100 percent of the tax liability of the taxpayer.
- (4) A taxpayer subject to the Alabama corporate income tax, an individual taxpayer, or a married couple filing jointly may carry forward a tax credit earned under the tax



credit scholarship program for up to three taxable years.

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- 646 (5) The cumulative amount of tax credits issued 647 pursuant to subdivision (2) and subdivision (3) shall not 648 exceed thirty million dollars (\$30,000,000) annually, based on 649 the calendar year. A taxpayer making one or more otherwise 650 tax-creditable contributions before the due date, with 651 extensions, of a timely filed 2014 tax return may elect to 652 treat all or a portion of such contributions as applying to 653 and creditable against its 2014 Alabama income tax liability, 654 if the taxpayer properly reserves the credit on the website of 655 the Department of Revenue or another method provided by the 656 Department of Revenue. The amount creditable against the 657 taxpayer's 2014 income tax liability shall be limited to the 658 lesser of the amount so designated or the remaining balance, 659 if any, of the cumulative amount of the twenty-five million dollars (\$25,000,000) of tax credits available for the 2014 660 661 calendar year. No such contribution and election by a taxpayer 662 to reserve tax credits against the remaining balance of the cumulative amount of tax credits available for 2014 shall 663 664 preclude the taxpayer from making additional contributions in 665 2015 and reserving those amounts against the cumulative amount 666 of tax credits available for 2015. The Department of Revenue 667 shall develop a procedure to ensure that this cap is not 668 exceeded and shall also prescribe the various methods by which 669 these credits are to be issued.
 - (6) No credit may be claimed for a contribution made to a scholarship granting organization if the contribution is restricted or conditioned in any way by the donor including,



- but not limited to, requiring the scholarship granting
 organization to direct all or part of the contribution to a
 particular qualifying school or to grant an educational
 scholarship to a particular eligible student.
- 677 (b) (1) ADMINISTRATIVE ACCOUNTABILITY STANDARDS. All scholarship granting organizations shall do all of the following:
- a. Notify the Department of Revenue of their intent to provide educational scholarships to eligible students.

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- b. Demonstrate to the Department of Revenue that they have been granted exemption from the federal income tax as an organization described in Section 501(c)(3) of the Internal Revenue Code, as in effect from time to time.
- c. Distribute periodic educational scholarship payments as checks made out and mailed to or directly deposited with the school where the student is enrolled.
- d. Provide a Department of Revenue approved receipt to taxpayers for contributions made to the scholarship granting organization.
- 692 e. Ensure that all determinations with respect to the 693 eligibility of a student to receive an educational scholarship 694 shall be made by the scholarship granting organization. A 695 scholarship granting organization shall not delegate any 696 responsibility for determining the eligibility of a student 697 for an educational scholarship or any other requirements it is 698 subject to under this chapter to any qualifying school or an entity affiliated therewith. 699
 - f. Ensure that at least 95 percent of their revenue



from donations is expended on educational scholarships, and that all revenue from interest or investments is expended on educational scholarships. A scholarship granting organization may expend up to five percent of its revenue from donations on administrative and operating expenses in the calendar year of the donation or in any subsequent calendar year.

- g. Ensure that scholarship funds on hand at the beginning of a calendar year are expended on educational scholarships within three calendar years. Any scholarship funds on hand at the beginning of a calendar year that are not expended on educational scholarships within three calendar years shall be turned over to and deposited with the State Department of Education for the benefit of its At-Risk Student Program to be distributed to local boards of education on the basis determined by the State Department of Education in furtherance of support to underperforming schools.
- h. Ensure that at least 75 percent of first-time recipients of educational scholarships were not continuously enrolled in a private school during the previous academic year.
- i. Cooperate with the Department of Revenue to conduct criminal background checks on all of their employees and board members and exclude from employment or governance any individual who may reasonably pose a risk to the appropriate use of contributed funds.
- j. Ensure that educational scholarships are portable during the academic year and can be used at any qualifying school that accepts the eligible student according to the



wishes of the parent. If an eligible student transfers to another qualifying school during an academic year, the educational scholarship amount may be prorated.

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- k. Publicly report to the Department of Revenue by
 September 1 of each year all of the following information
 prepared by a certified public accountant regarding their
 educational scholarships funded in the previous academic year:
- 736 1. The name and address of the scholarship granting organization.
 - 2. The total number and total dollar amount of contributions received during the previous academic year.
- 3. The total number and total dollar amount of 740 741 educational scholarships awarded and funded during the 742 previous academic year, the total number and total dollar 743 amount of educational scholarships awarded and funded during the previous academic year for students qualifying for the 744 745 federal free and reduced-price lunch program, and the 746 percentage of first-time recipients of educational 747 scholarships who were enrolled in a public school during the 748 previous academic year.
- 1. Publicly report to the Department of Revenue, by the
 15th day after the close of each calendar quarter, all of the
 15th day information about educational scholarships granted
 15th day after the close of each calendar quarter, all of the
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 15th day after the close of each calendar quarter.
- 753 1. The total number of scholarships awarded and funded.
- 754 2. The names of the qualifying schools that received 755 funding for educational scholarships, the total amount of 756 funds paid to each qualifying school, and the total number of



757 scholarship recipients enrolled in each qualifying school.

- 3. The total number of eligible students zoned to attend a failing lowest sixth percent school who received educational scholarships from the scholarship granting organization.
- 4. The total number of first time scholarship recipients who were continuously enrolled in a nonpublic school prior to receiving an educational scholarship from that scholarship granting organization.
 - m. Ensure that educational scholarships are not provided for eligible students to attend a school with paid staff or board members, or relatives thereof, in common with the scholarship granting organization.
- n. Ensure that educational scholarships are provided in a manner that does not discriminate based on the gender, race, or disability status of the scholarship applicant or his or her parent.
 - o. Ensure that educational scholarships are provided only to eligible students who are zoned to attend a failing lowest sixth percent school so that the eligible student can attend a qualifying school. To ensure compliance with the immediately preceding sentence, the local board of education for the county or municipality in which an eligible student applying for an educational scholarship resides, upon written request by a parent, shall provide written verification that a particular address is in the attendance zone of a specified public school. The State Department of Education shall provide written verification of enrollment in a failing lowest sixth



785 percent school under this chapter. With respect to first time 786 educational scholarship recipients, scholarship granting 787 organizations shall give priority to eligible students zoned 788 to attend failing lowest sixth percent schools over eligible 789 students not zoned to attend failing lowest sixth percent 790 schools. Any scholarship funds unaccounted for on July 31st of each calendar year may be made available to eligible students 791 792 to defray the costs of attending a qualifying school, whether 793 or not the student is zoned to attend a failing lowest sixth percent school. Any provision of this section to the contrary 794 795 notwithstanding, once an eligible student receives an 796 educational scholarship under this program, scholarship funds 797 may be made available to the student for educational 798 scholarships until the student graduates from high school or 799 reaches 19 years of age, regardless of whether the student is zoned to attend a failing lowest sixth percent school, subject 800 801 to the income eligibility requirements of paragraph b. of 802 subdivision (4) of Section 16-6D-4.

p. Ensure that no donations are directly made to benefit specifically designated scholarship recipients or to particular qualifying schools.

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q. Submit to the Department of Revenue annual verification of the scholarship granting organization's policies and procedures used to determine scholarship eligibility. The verification shall confirm that the scholarship granting organization, and not one or more qualifying schools accepting educational scholarship recipients or scholarship funds, is determining whether scholarship applicants are eligible to receive educational



- scholarships. The verification shall also confirm that the scholarship granting organization is giving priority to receive an educational scholarship to eligible students zoned to attend failing lowest sixth percent schools.
- r. Submit to the Department of Revenue annual
 verification that none of its actions or policies restricts a
 parent's educational choice by limiting or prohibiting the
 enrollment of eligible students in a qualifying school if
 those eligible students received educational scholarships from
 other scholarship granting organizations.
 - (2) FINANCIAL ACCOUNTABILITY STANDARDS.

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- a. All scholarship granting organizations shall
 demonstrate their financial accountability by doing all of the
 following:
 - 1. Annually submitting to the Department of Revenue a financial information report for the scholarship granting organization that complies with uniform financial accounting standards established by the Department of Revenue and conducted by a certified public accountant.
- 2. Having the auditor certify that the report is free of material misstatements.
- b. All qualifying nonpublic schools shall demonstrate financial viability, if they are to receive donations of fifty thousand dollars (\$50,000) or more during the academic year, by doing either of the following:
- 1. Filing with the scholarship granting organization prior to receipt of the first educational scholarship payment for that academic year a surety bond payable to the



- scholarship granting organization in an amount equal to the aggregate amount of scholarship funds expected to be received during the academic year.
- 2. Filing with the scholarship granting organization prior to receipt of the first educational scholarship payment for that academic year financial information that demonstrates the financial viability of the qualifying nonpublic school.
- annually collect and submit to the Department of Revenue with the annual report required by paragraph k. of subdivision (1) of subsection (b) written verification from qualifying nonpublic schools that accept its educational scholarship students that those schools do all of the following:
- a. Comply with all health and safety laws or codes that otherwise apply to nonpublic schools.
- b. Hold a valid occupancy permit if required by the municipality.
- c. Certify compliance with nondiscrimination policies set forth in 42 U.S.C. § 1981.
- d. Conduct criminal background checks on employees and then do all of the following:
- 1. Exclude from employment any person not permitted by state law to work in a public school.
- 2. Exclude from employment any person who may reasonably pose a threat to the safety of students.
- 867 (2) By August 1 of each year, each qualifying nonpublic 868 school shall provide to each scholarship granting organization 869 from which it receives educational scholarships verification



that the qualifying nonpublic school is in compliance with the Alabama Child Protection Act of 1999, Chapter 22A of this title. Any qualifying nonpublic school failing to timely provide such annual verification shall be prohibited from participating in the scholarship program. Each scholarship granting organization shall annually submit to the Department of Revenue with the annual report required by paragraph k. of subdivision (1) of subsection (b) copies of the written verifications it receives from each qualifying nonpublic school.

(3) ACADEMIC ACCOUNTABILITY STANDARDS. There shall be sufficient information about the academic impact educational scholarship tax credits have on students participating in the tax credit scholarship program in order to allow parents and taxpayers to measure the achievements of the tax credit scholarship program, and therefore:

- a. Each scholarship granting organization shall ensure that qualifying schools that accept its educational scholarship students shall do all of the following:
- 1. Annually administer either the state achievement tests or nationally recognized norm-referenced tests that measure learning gains in math and language arts to all students receiving an educational scholarship in grades that require testing under the accountability testing laws of the state for public schools, in order that the state can compare the academic achievement and learning gains of students receiving educational scholarships with students of the same socioeconomic and educational backgrounds who are taking the



898 state achievement tests or nationally norm-referenced tests.

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- 2. Allow the costs of the testing requirement to be covered by the educational scholarships distributed by the scholarship granting organizations.
- 3. Provide the parents of each student who was tested with a copy of the results of the tests on an annual basis, beginning with the first year of testing.
- 905 4. Provide the test results to the Department of 906 Revenue on an annual basis, beginning with the first year of 907 testing.
- 5. Report student information that allows the state to aggregate data by grade level, gender, family income level, and race.
- 911 6. Provide graduation rates of those students
 912 benefitting from educational scholarships to the Department of
 913 Revenue or an organization chosen by the state in a manner
 914 consistent with nationally recognized standards.
 - 7. Ensure that a student who receives an educational scholarship conforms to the attendance requirements of the qualifying school. If a student fails to conform, the qualifying school shall immediately communicate the failure to the applicable scholarship granting organization.
- b.1. The Department of Revenue shall select an independent research organization, which may be a public or private entity or university, to analyze the results of the testing required by paragraph a. every other academic year.

 The cost of analyzing and reporting on the test results to the Department of Revenue by the independent research organization



shall be borne by all scholarship granting organizations in proportion to the total scholarship donations received for the two calendar years prior to the report being published.

Scholarship granting organizations may receive and use funds from outside sources to pay for its share of the biennial report.

- 2. The independent research organization shall report to the Department of Revenue every other year on the learning gains of students receiving educational scholarships and the report shall be aggregated by the grade level, gender, family income level, number of years of participation in the tax credit scholarship program, and race of the student receiving an educational scholarship. The report shall also include, to the extent possible, a comparison of the learning gains of students participating in the tax credit scholarship program to the statewide learning gains of public school students with socioeconomic and educational backgrounds similar to those students participating in the tax credit scholarship program.
- 3. The first report under this paragraph shall be submitted to the Department of Revenue by September 1, 2016. Each biennial report thereafter shall be submitted to the Department of Revenue on September 1 of the year the report is due. All biennial reports required by this paragraph shall be published on the website of the Department of Revenue.
- 4. Each scholarship granting organization shall collect all test results from qualifying schools accepting its scholarship recipients and turn over such test results to the independent research organization described in this paragraph



954 by August 15 of each calendar year.

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- 955 5. The sharing and reporting of student learning gain 956 data under this paragraph shall conform to the requirements of 957 the Family Educational Rights and Privacy Act, 20 U.S.C. 958 § 1232g., and shall be for the sole purpose of creating the 959 biennial report required by this paragraph. All parties shall 960 preserve the confidentially of such information as required by 961 law. The biennial report shall not disaggregate data to a 962 level that could identify qualifying schools participating in the tax credit scholarship program or disclose the academic 963 964 level of individual students.
- 965 6. At the same time the biennial report under 966 subparagraph 2. is submitted to the Department of Revenue, it 967 shall be submitted to the Chair of the Senate Education Policy 968 Committee and the Chair of the House Education Policy 969 Committee.
- 970 (d)(1) The Department of Revenue shall adopt rules and 971 procedures consistent with this section as necessary.
 - (2) The Department of Revenue shall provide a standardized format for a receipt to be issued by a scholarship granting organization to a taxpayer to indicate the value of a contribution received. The Department of Revenue shall require a taxpayer to provide a copy of the receipt when claiming the tax credit pursuant to this section.
- 978 (3) The Department of Revenue shall provide a 979 standardized format for a scholarship granting organization to 980 report the information required in paragraphs k. and l. of 981 subdivision (1) of subsection (b).



- 982 (4) The Department of Revenue may conduct either a 983 financial review or audit of a scholarship granting 984 organization.
- 985 (5) The Department of Revenue may bar a scholarship
 986 granting organization or a qualifying school from
 987 participating in the tax credit scholarship program if the
 988 Department of Revenue establishes that the scholarship
 989 granting organization or the qualifying school has
 990 intentionally and substantially failed to comply with the
 991 requirements in subsection (b) or subsection (c).

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- (6) If the Department of Revenue decides to bar a scholarship granting organization or a qualifying school from the tax credit scholarship program, the Department of Revenue shall notify affected educational scholarship students and their parents of the decision as quickly as possible.
- (7) The Department of Revenue shall publish and routinely update, on the website of the department, a list of scholarship granting organizations in the state, by county.
- 1000 (8) The Department of Revenue shall publish and make
 1001 publicly available on its website all annual and quarterly
 1002 reports required to be filed with it by scholarship granting
 1003 organizations under paragraphs k. and l. of subdivision (1) of
 1004 subsection (b).
 - (e) (1) All schools participating in the tax credit scholarship program shall be required to operate in Alabama.
 - (2) All schools participating in the tax credit scholarship program shall comply with all state laws that apply to public schools regarding criminal background checks



for employees and exclude from employment any person not permitted by state law to work in a public school.

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- (3) All qualifying nonpublic schools participating in the tax credit scholarship program shall maintain a website that describes the school, the instructional program of the school, and the tuition and mandatory fees charged by the school, updated prior to the beginning of each semester.
- 1017 (4) The amount of a scholarship awarded a student to 1018 attend a nonpublic school may not exceed the total sum of tuition and mandatory fees normally charged a student to 1019 1020 attend the nonpublic school for the same attendance period. The amount of a scholarship awarded a student to attend a 1021 1022 public school may not exceed the total state appropriation 1023 provided for a student to attend the public school for the 1024 same attendance period.
- (f) The tax credit provided in this section may be first claimed for the 2013 tax year, but may not be claimed for any tax year prior to the 2013 tax year.
- 1028 (q)(1) Nothing in this section shall be construed to 1029 force any public school, school system, or school district or 1030 any nonpublic school, school system, or school district to 1031 enroll any student. No qualifying school may enter into any 1032 agreement, whether oral or written, with a scholarship 1033 granting organization that would prohibit or limit an eligible 1034 student from enrolling in the school based on the identity of the scholarship granting organization from which the eligible 1035 student received an educational scholarship. 1036
 - (2) A public school, school system, or school district



or any nonpublic school, school system, or school district may
develop the terms and conditions under which it will allow a
student who receives a scholarship from a scholarship granting
organization pursuant to this section to be enrolled, but such
terms and conditions may not discriminate on the basis of the
race, gender, religion, disability status, or ethnicity of the
student or of the student's parent.

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- (3) Nothing in this section shall be construed to authorize the violation of or supersede the authority of any court ruling that applies to the public school, school system, or school district, specifically any federal court order related to the desegregation of the local school system's student population.
- 1051 (h) Nothing in this chapter shall affect or change the
 1052 athletic eligibility rules of student athletes governed by the
 1053 Alabama High School Athletic Association or similar
 1054 association."

Section 2. Commencing on the effective date of this

act, the State Board of Education shall refer to any public

K-12 school or school district that is determined to have poor

performance or is failing to make adequate progress as a

lowest sixth percent school, in lieu of a failing school, and

shall refer to a nonfailing school as an upper 94th percent

school, when amending rules or adopting rules.

Section 3. This act shall become effective on the first day of the third month following its passage and approval by the Governor, or its otherwise becoming law.