93T1PM-1 03/09/2023 ZK (L) PMG 2023-805 House Commerce and Small Business Engrossed Substitute for HB177



2 3 4 A BILL 5 TO BE ENTITLED 6 AN ACT 7 8 Relating to municipal water works boards; to amend Section 11-50-300, Code of Alabama 1975, to further provide 9 for municipal water works boards; to add Sections 11-50-300.1, 10 11 11-50-300.2, 11-50-300.3, 11-50-300.4, 11-50-300.5, 11-50-300.6, 11-50-300.7, and 11-50-300.8 to the Code of 12 13 Alabama 1975, to further provide for the composition, manner 14 of appointment, and length of terms of members of certain 15 municipal water works boards; to provide qualifications for 16 and place limits on the employment of directors; to provide 17 for conversion of these boards to regional boards; to further 18 provide for these boards to amend their articles of 19 incorporation; to subject these boards to the ethics laws of 20 Alabama and require training on the matter; to require these 21 boards to produce certain records; and to repeal Sections 11-50-301, 11-50-302, 11-50-303, and 11-50-304, Code of 22 23 Alabama 1975, relating to certain municipal water works 24 boards. 25 BE IT ENACTED BY THE LEGISLATURE OF ALABAMA: Section 1. Section 11-50-300, Code of Alabama 1975, is 26 amended to read as follows: 27

28 "\$11-50-300

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29 (a) Notwithstanding any other provisions of law, this 30 division shall apply to any municipal water works board 31 authorized to be incorporated by a municipality which, on 32 January 1, 2015, either served water customers or has assets 33 in four or more counties other than the county where the 34 authorizing municipality is principally located, or after 35 January 1, 2015, either serves water customers or has assets 36 in four or more counties other than the county where the 37 authorizing municipality is located, and the organization and operation of the board, shall be subject to this division. 38 39 (b) The powers or rights provided in this division for a regional board are cumulative and independent of any powers 40

41 <u>or rights provided in any other provisions of the enabling</u>
42 statute. Except as expressly set forth herein, neither this

43 division nor anything contained in this division shall be

44 construed as a restriction or limitation upon any power,

45 right, or remedy which any board may have pursuant to the 46 enabling statute.

47 (c) To the extent this division conflicts with any
48 other provision in the enabling statute, this division shall
49 control.

50 (d) This division does not apply to a municipal 51 utilities board which operates a water works system and an

52 electric distribution system nor to an entity which serves

53 <u>only wholesale water customers.</u>"

54Section 2. Sections 11-50-300.1, 11-50-300.2,5511-50-300.3, 11-50-300.4, 11-50-300.5, 11-50-300.6,



56 11-50-300.7, and 11-50-300.8 are added to the Code of Alabama

57 1975 to read as follows:

58 \$11-50-300.1

59 For the purposes of this division, the following terms 60 have the following meanings:

61 (1) AUTHORIZING MUNICIPALITY. A municipality that
62 authorized the organization of a board that is converted to a
63 regional board pursuant to this division.

64 (2) BOARD. A board organized pursuant to the enabling65 statute.

66 (3) CONVERSION DATE. The date upon which a board is67 converted to a regional board pursuant to this division.

68 (4) ENABLING STATUTE. Divisions 1 through 3 of Article
69 8 of Chapter 50 of Title 11 of the Code of Alabama 1975.

(5) ENGINEERING BACKGROUND. Capability as evidenced by
 a degree from an accredited school of engineering or
 experience in an engineering discipline.

73 (6) ETHICS ACT. Chapter 25 of Title 36 of the Code of74 Alabama 1975.

(7) FINANCIAL BACKGROUND. Capability evidenced by a successful career in banking or other field in which the candidate under consideration has demonstrated sound financial management skills in connection with long-term financing.

(8) REGIONAL BOARD. A board that meets the requirements
of Section 11-50-300(a).

81 (9) SPONSORING MAYOR. The mayor of the authorizing
82 municipality of a board that has been converted to a regional
83 board pursuant to this division.



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(a) On the effective date of the act adding this
section, a board that meets the requirements of Section
11-50-300(a) as of the date of filing the bill adding this
section shall be converted to a regional board.

(b) A board that meets the requirements of Section
11-50-300(a) after the effective date of the act adding this
section shall be converted to a regional board 30 days after
the board meets the requirements.

93 (c) If the certificate of incorporation or bylaws of a 94 regional board conflicts with this division, this division 95 shall control.

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\$11-50-300.3

\$11-50-300.2

97 (a) The term of the existing directors of the board 98 shall terminate on the conversion date, notwithstanding the 99 term or terms for which the existing directors of the board 100 were appointed or elected. The term of office for directors 101 appointed pursuant to this division shall begin on the 102 conversion date, or if any such appointment is made after the 103 conversion date, on the date specified in the appointment.

(b) Appointment of a director shall be evidenced by an order acknowledged before an officer authorized by the laws of this state to take acknowledgments of deeds and shall be filed in the office of the judge of probate where the board's original certificate of incorporation was filed.

109 (c)(1) The board of directors of a regional board shall 110 be reorganized and comprised as follows:

a. Two members shall be appointed by the sponsoring



112 mayor.

b. Two members shall be appointed by the city council of the authorizing municipality.

115 c. One member shall be appointed by the county 116 commission of each county other than the county where the 117 authorizing municipality is principally located where more 118 than 5,000 water connections are served by the board or where 119 the board owns a major reservoir located entirely within the 120 county.

d. One member shall be appointed by the association of mayors in the county where the authorizing municipality is located if there is an organized incorporated countywide association of mayors or by the mayors of the county acting jointly if not.

(2) All members of the board of directors shall be residents of a county in which the regional board serves customers.

(3) All members of the board of directors must be well
experienced in business affairs of the complexity of the
operation of a water or sewer system.

132 (4) Elected public officials may be appointed as133 directors.

(5) A person who has had a business relationship with the regional board in the two-year period prior to appointment, or who was employed by a firm that has had a business relationship with the regional board in the two-year period prior to appointment, shall not be appointed as a director.



(6) One member appointed by the sponsoring mayor must have an engineering background and one member appointed by the sponsoring mayor must have a financial background. One member appointed by the city council of the authorizing municipality must have an engineering background and one member appointed by the city council of the authorizing municipality must have a financial background.

(d) The appointing authority may exercise discretion in 147 148 determining whether a person appointed as a director meets the qualifications provided in this section. Any person appointed 149 150 as a director shall be presumed qualified unless and until a 151 court of competent jurisdiction makes a final determination, 152 from which no further appeal is available, that such person is 153 not qualified as a director. The official acts of any person 154 appointed as a director shall be valid and binding as official 155 acts of a director for all purposes, whether or not that 156 person is subsequently determined by a court of competent 157 jurisdiction to be qualified or not.

(e) Members of the board of directors shall serve for a term of five years. A person appointed to fill a vacancy on the board shall serve the remainder of the term of the vacant seat. All board members shall continue to serve until a successor is appointed and qualified. The members of the board of directors shall be appointed to hold office for staggered terms as follows:

(1) Of the first two members appointed to the regional
board by the sponsoring mayor, the first term of office of one
member shall be one year and the first term of office of the



other member shall be five years, as shall be designated at the time of their appointment, and thereafter the term of office of each member shall be five years.

(2) Of the two members appointed to the regional board by the city council of the authorizing municipality, the first term of office of one member shall be one year and the first term of office of the other member shall be four years, as shall be designated at the time of their appointment, and thereafter the term of office of each member shall be five years.

178 (3) Of the members appointed by the county commission 179 of each county other than the county where the authorizing municipality is principally located where more than 5,000 180 181 water connections are served by the board or where the board 182 owns a major reservoir located entirely within the county, the first term of office of each member shall be three years and 183 184 thereafter the term of office of each member shall be five 185 years.

186 (4) The member appointed by the association of mayors
187 shall serve a first term of office of two years and thereafter
188 the term of office shall be five years.

(f) Members may not serve for more than two full terms. In addition to the two full terms, members may serve one additional partial term in the event a member is first appointed to a term that terminates less than five years after the date of his or her appointment. Persons who have served two or more terms on the governing body of a board prior to its conversion to a regional board may not serve as a member.



(g) Any director may be removed for good cause stated in writing by the appointing authority who appointed the director if the appointing authority conducts a hearing that gives the director an opportunity to address the cause or causes for removal.

(h) Each member of the board of directors shall be entitled to receive compensation in the amount of one thousand dollars (\$1000) per month, as well as be reimbursed for necessary expenses actually incurred and certified by him or her in connection with the performance of his or her duties.

206 (i) A majority of directors then serving shall 207 constitute a quorum for the transaction of business of the 208 board of directors, and any meeting of the board of directors 209 may be adjourned from time to time by a majority of the 210 members present. No vacancy in the membership of the board of 211 directors shall impair the right of a quorum to exercise all 212 the powers and perform all the duties of the board of 213 directors.

(j) The board of directors shall adopt and maintain bylaws, not inconsistent with this division, for the regulation and conduct of its affairs and the operation of the regional board. The bylaws of the board of directors may provide for such committees as the board of directors deems necessary or desirable to make recommendations to the full board of directors.

\$11-50-300.4

(a) A regional board shall amend its certificate ofincorporation after the conversion date to acknowledge that



the regional board has met the requirements of Section 11-50-300(a), change its name to reflect the regional nature of such regional board, and make any other amendment that is not inconsistent with the enabling statute, including this division.

(b) An amendment of the regional board's certificate of incorporation shall be made in the following manner:

(1) The board of directors of the regional board shall
first adopt a resolution setting forth in full the proposed
amendment to the certificate of incorporation.

(2) The amendment shall recite the adoption of theresolution by the board of directors.

(3) After the amendment is executed by the chair or
vice chair of the regional board and acknowledged before an
officer authorized by the laws of this state to take
acknowledgments of deeds, the amendment shall be filed in the
office of the judge of probate where the board's original
certificate of incorporation was filed. The amendment shall be
effective upon filing.

243 \$11-50-300.5

244 (a) Directors and employees of a regional board shall245 be subject to the provisions of the Ethics Act.

(b) Each year members of the board of directors shall participate in 10 hours of training on the duties and best practices of directors of organizations engaged in the operation of water or sewer systems, the obligations of directors under the Ethics Act, and the reporting requirements under this division.



252 \$11-50-300.6

(a) A regional board shall prepare customary andappropriate financial statements and other reports, including:

255 (1) An annual budget in monthly form.

256 (2) Monthly financial statements with comparison to the 257 budget.

258 (3) Annual financial statements with comparison to the 259 budget.

260 (4) Annual financial statements audited by an261 independent auditor.

262 (5) A five-year operating plan with annual revisions263 and appropriate comparisons of actual to plan.

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(6) A 10-year capital plan.

(7) Monthly and annual statistical reports to include the number of employees, number of customer connections by major geographical location, number of miles of pipe replaced as a percent of total miles of pipe in a system, volume of treated and untreated water introduced into transmission mains, volume of treated and untreated water billed to customers, and the number of leaks repaired.

(b) All statements shall be accompanied by appropriate operating statistics, actual and projected, and the five-year operating plan and 10-year capital plan shall be reviewed and commented upon by a nationally recognized firm of consulting engineers with expertise in the design, construction, repair, and operation of water and sewer systems and with no conflicts in reviewing the work.

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(c) All statistical reports shall include historical



280 statistics to the extent available in order to place recent 281 statistics in context.

(d) The reports required by this section shall be made available to the state legislative delegation of the counties in which the regional board is located and the Department of Examiners of Public Accounts by paper copy and email. The reports shall also be made available to the public on a website maintained by the regional board.

288 \$11-50-300.7

For a period of 24 months after a person ceases to be a director of a regional board, that person may not be employed by the regional board or by any firm that performs work for the regional board.

\$11-50-300.8

294 A regional board shall employ a chief executive officer 295 with full authority to manage the operations of the regional 296 board, subject to policy directives and other governance 297 decisions adopted by the board of directors. Employees of a 298 regional board shall report to the chief executive officer and 299 may not be ordered or directed by members of the board of 300 directors. Employment contracts, construction contracts, 301 consulting contracts, engineering contracts, and other 302 contracts between the regional board and other persons shall be recommended by the chief executive officer, except for the 303 304 employment contract of the chief executive officer, which 305 shall be recommended by the board of directors.

306 Section 3. Sections 11-50-301, 11-50-302, 11-50-303, 307 and 11-50-304, Code of Alabama 1975, relating to certain



- 308 municipal water works boards, are repealed.
- 309 Section 4. This act shall become effective immediately
- following its passage and approval by the Governor, or its
- 311 otherwise becoming law.