

1 WV31EE-1

2 By Representatives Carns, Faulkner

3 RFD: Commerce and Small Business

4 First Read: 21-Mar-23



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SYNOPSIS:

Existing law specifies the composition, manner of appointment, and length of terms of members of municipal water works boards that, on January 1, 2015, or thereafter serves customers or has assets in four or more counties other than the county where the authorizing municipality is located.

This bill would further provide for the composition, manner of appointment, and length of terms of the members of these municipal water works boards.

This bill would provide certain qualifications for board members as well as place limits on the employment of a director by the board after his or her term.

This bill would provide for the conversion of these municipal water works boards into regional boards.

Existing law also provides a procedure for and circumstances under which these water works boards may amend their articles of incorporation.

This bill would further provide for the amending of these boards' articles of incorporation.

This bill would place these boards under the ethics laws of Alabama and provide for yearly training on the subject.



29	This bill also would require these boards to
30	prepare certain financial records to be made available
31	to the public.
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35	A BILL
36	TO BE ENTITLED
37	AN ACT
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39	Relating to municipal water works boards; to amend
10	Section 11-50-300, Code of Alabama 1975, and to add Sections
11	11-50-300.1, 11-50-300.2, 11-50-300.3, 11-50-300.4,
12	11-50-300.5, 11-50-300.6, 11-50-300.7, and 11-50-300.8 to the
13	Code of Alabama 1975, to further provide for the composition,
14	manner of appointment, and length of terms of members of
15	certain municipal water works boards; to provide
16	qualifications for and place limits on the employment of
17	directors; to provide for conversion of these boards to
18	regional boards; to further provide for these boards to amend
19	their articles of incorporation; to subject these boards to
50	the ethics laws of Alabama and require training on the matter
51	to require these boards to produce certain financial records;
52	and to repeal Sections 11-50-301, 11-50-302, 11-50-303, and
53	11-50-304, Code of Alabama 1975, relating to certain municipal
54	water works boards.
55	BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:
56	Section 1 Section 11-50-300 Code of Alahama 1975 is



57 amended to read as follows:

**"**\$11-50-300

- (a) Notwithstanding any other provisions of law, this division shall apply to any municipal water works board authorized to be incorporated by a municipality which, on January 1, 2015, either served water customers or has assets in four or more counties other than the county where the authorizing municipality is principally located, or after January 1, 2015, either serves water customers or has assets in four or more counties other than the county where the authorizing municipality is located, and the organization and operation of the board, shall be subject to this division.
- (b) The powers or rights provided in this division for a regional board are cumulative and independent of any powers or rights provided in any other provisions of the enabling statute. Except as expressly set forth herein, neither this division nor anything contained in this division shall be construed as a restriction or limitation upon any power, right, or remedy which any board may have pursuant to the enabling statute.
- (c) To the extent this division conflicts with any other provision in the enabling statute this division shall control.
- (d) This division does not apply to a municipal
  utilities board which operates a water works system and an
  electric distribution system nor to an entity which serves
  only wholesale water customers."



- 84 Section 2. Sections 11-50-300.1, 11-50-300.2,
- 85 11-50-300.3, 11-50-300.4, 11-50-300.5, 11-50-300.6,
- 11-50-300.7, and 11-50-300.8 are added to the Code of Alabama
- 87 1975 to read as follows:
- 88 \$11-50-300.1
- For the purposes of this division, the following terms
- 90 have the following meanings:
- 91 (1) AUTHORIZING MUNICIPALITY. A municipality that
- 92 authorized the organization of a board that is converted to a
- 93 regional board pursuant to this division.
- 94 (2) BOARD. A board organized pursuant to the enabling
- 95 statute.
- 96 (3) CONVERSION DATE. The date upon which a board is
- 97 converted to a regional board pursuant to this division.
- 98 (4) ENABLING STATUTE. Divisions 1 through 3 of Article
- 99 8 of Chapter 50 of Title 11 of the Code of Alabama 1975.
- 100 (5) ENGINEERING BACKGROUND. Capability as evidenced by
- 101 a degree from an accredited school of engineering or
- 102 experience in an engineering discipline.
- 103 (6) ETHICS ACT. Chapter 25 of Title 36 of the Code of
- 104 Alabama 1975.
- 105 (7) FINANCIAL BACKGROUND. Capability evidenced by a
- 106 successful career in banking or other field in which the
- 107 candidate under consideration has demonstrated sound financial
- 108 management skills in connection with long-term financing.
- 109 (8) REGIONAL BOARD. A board that meets the requirements
- 110 of Section 11-50-300(a).
- 111 (9) SPONSORING MAYOR. The mayor of the authorizing

- municipality of a board that has been converted to a regional board pursuant to this division.
- 114 \$11-50-300.2
- 115 (a) On the effective date of the act adding this
  116 section, a board that meets the requirements of Section
  117 11-50-300(a) as of the date of filing the bill adding this
  118 section shall be converted to a regional board.
- 119 (b) A board that meets the requirements of Section
  120 11-50-300(a) after the effective date of the act adding this
  121 section shall be converted to a regional board 30 days after
  122 the board meets the requirements.
- 123 (c) If the certificate of incorporation or bylaws of a 124 regional board conflicts with this division, this division 125 shall control.
- 126 \$11-50-300.3

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- (a) The term of the existing directors of the board 127 128 shall terminate on the conversion date, notwithstanding the 129 term or terms for which the existing directors of the board 130 were appointed or elected. The term of office for directors 131 appointed by the Governor or the sponsoring mayor shall begin 132 on the conversion date, or if any such appointment is made 133 after the conversion date, on the date specified in the 134 appointment.
  - (b) Appointment of a director by the Governor or the sponsoring mayor shall be evidenced by an order acknowledged before an officer authorized by the laws of this state to take acknowledgment of deeds and shall be filed in the office of the judge of probate where the board's original certificate of



140 incorporation was filed.

- 141 (c) The board of directors of a regional board shall be 142 reorganized and comprised as follows:
- 143 (1) The board of directors shall consist of seven
  144 members. Four of the members shall be appointed by the
  145 sponsoring mayor and three of the members shall be appointed
  146 by the Governor.
- 147 (2) All members of the board of directors shall be 148 residents of a county in which the regional board serves 149 customers.
- 150 (3) All members of the board of directors must be well
  151 experienced in business affairs of the complexity of the
  152 operation of a water or sewer system.
- 153 (4) Elected public officials may be appointed as directors.
- 155 (5) A person who has had a business relationship with
  156 the regional board in the two-year period prior to
  157 appointment, or who was employed by a firm that has had a
  158 business relationship with the regional board in the two-year
  159 period prior to appointment, shall not be appointed as a
  160 director.
- 161 (6) One member appointed by the sponsoring mayor must
  162 have an engineering background and one member appointed by the
  163 sponsoring mayor must have a financial background. One member
  164 appointed by the Governor must have an engineering background
  165 and one member appointed by the Governor must have a financial
  166 background.
  - (d) The Governor or sponsoring mayor may exercise his

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168 or her discretion in determining whether a person appointed as 169 a director meets the qualifications provided in this section. 170 Any person appointed as a director shall be presumed qualified 171 unless and until a court of competent jurisdiction makes a 172 final determination, from which no further appeal is 173 available, that such person is not qualified as a director. 174 The official acts of any person appointed as a director shall 175 be valid and binding as official acts of a director for all 176 purposes, whether or not that person is subsequently determined by a court of competent jurisdiction to be 177 178 qualified or not.

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(e) Members of the board of directors shall serve for a term of five years. A person appointed to fill a vacancy on the board shall serve the remainder of the term of the vacant seat. All board members shall continue to serve until a successor is appointed and qualified. The members of the board of directors shall be appointed to hold office for staggered terms. Of the first four members appointed to the regional board by the sponsoring mayor, the first term of office of one member shall be one year, of another two members shall be three years, and of the fourth member shall be five years, as shall be designated at the time of their appointment, and thereafter the term of office of each member shall be five years. Of the first three members appointed to the regional board by the Governor, the first term of office of one member shall be one year, of another member shall be three years, and of the third member shall be five years, as shall be designated at the time of their appointment, and thereafter



196 the term of office of each member shall be five years.

- (f) Members may not serve for more than two full terms. In addition to the two full terms, members may serve one additional partial term in the event a member is first appointed to a term that terminates less than five years after the date of his or her appointment. Persons who have served two or more terms on the governing body of a board prior to its conversion to a regional board may not serve as a member.
- (g) Any director may be removed for good cause by the public official who appointed the director if the public official conducts a hearing that gives the director an opportunity to address the cause or causes for removal.
- (h) Each member of the board of directors shall serve without compensation, but may be reimbursed for necessary expenses actually incurred by him or her in connection with the performance of his or her duties.
- (i) A majority of directors then serving shall constitute a quorum for the transaction of business of the board of directors, and any meeting of the board of directors may be adjourned from time to time by a majority of the members present. No vacancy in the membership of the board of directors shall impair the right of a quorum to exercise all the powers and perform all the duties of the board of directors.
- (j) The board of directors shall adopt and maintain bylaws, not inconsistent with this division, for the regulation and conduct of its affairs and the operation of the regional board. The bylaws of the board of directors may

- provide for such committees as the board of directors deems necessary or desirable to make recommendations to the full board of directors.
- 227 \$11-50-300.4

- (a) A regional board shall amend its certificate of incorporation after the conversion date to acknowledge that the regional board has met the requirements of Section 11-50-300(a), change its name to reflect the regional nature of such regional board, and make any other amendment that is not inconsistent with this division or the enabling statute.
  - (b) An amendment of the regional board's certificate of incorporation shall be made in the following manner:
- (1) The board of directors of the regional board shall first adopt a resolution setting forth in full the proposed amendment to the certificate of incorporation.
- (2) Consent of the Governor and the sponsoring mayor shall be required for amendment of the certificate of incorporation. Consent of the Governor and the sponsoring mayor shall be evidenced by an order acknowledged before an officer authorized by the laws of this state to take acknowledgment of deeds.
  - (3) The amendment shall recite the adoption of the resolution by the board of directors and consent by the Governor and the sponsoring mayor.
- (4) After the amendment is executed by the chair or vice-chair of the regional board and acknowledged before an officer authorized by the laws of this state to take acknowledgment of deeds, the amendment and the consents



- executed by the Governor and sponsoring mayor shall be filed in the office of the judge of probate where the board's original certificate of incorporation was filed. The amendment
- 255 shall be effective upon filing.
- 256 \$11-50-300.5
- 257 (a) Directors and employees of a regional board shall 258 be subject to the provisions of the Ethics Act.
- 259 (b) Each year members of the board of directors shall
  260 participate in 10 hours of training on the duties and best
  261 practices of directors of organizations engaged in the
  262 operation of water or sewer systems, the obligations of
  263 directors under the Ethics Act, and the reporting requirements
  264 under this division.
- 265 \$11-50-300.6
- 266 (a) A regional board shall prepare customary and 267 appropriate financial statements and other reports, including:
- 268 (1) An annual budget in monthly form.
- 269 (2) Monthly financial statements with comparison to 270 budget.
- 271 (3) Annual financial statements with comparison to 272 budget.
- 273 (4) Annual financial statements audited by an independent auditor.
- 275 (5) A five-year operating plan with annual revisions 276 and appropriate comparisons of actual to plan.
- 277 (6) A 10-year capital plan.
- 278 (b) All statements shall be accompanied by appropriate operating statistics, actual and projected, and the five-year



operating plan and 10-year capital plan shall be reviewed and commented upon by a nationally recognized firm of consulting engineers with expertise in the design, construction, repair, and operation of water and sewer systems and with no conflicts in reviewing the work.

(c) The reports required by this section shall be made available to the public on a website maintained by the regional board.

288 \$11-50-300.7

For a period of 24 months after a person ceases to be a director of a regional board, that person may not be employed by the regional board or by any firm that performs work for the regional board.

293 \$11-50-300.8

A regional board shall employ a chief executive officer with full authority to manage the operations of the regional board, subject to policy directives and other governance decisions adopted by the board of directors. Employees of a regional board shall report to the chief executive officer and may not be ordered or directed by members of the board of directors. Employment contracts, construction contracts, consulting contracts, engineering contracts, and other contracts between the regional board and other persons shall be recommended by the chief executive officer, except for the employment contract of the chief executive officer, which shall be recommended by the board of directors.

Section 3. Sections 11-50-301, 11-50-302, 11-50-303, and 11-50-304, Code of Alabama 1975, relating to certain



308	municipal water works boards, are repealed.
309	Section 4. This act shall become effective immediately
310	following its passage and approval by the Governor, or its
311	otherwise becoming law.