

- 1 RBATYM-1
- 2 By Representatives Paschal, Hassell
- 3 RFD: Boards, Agencies and Commissions
- 4 First Read: 04-Apr-23

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1 2 3 4 SYNOPSIS: 5 This bill would establish the Cosmetology 6 Licensure Compact. 7 This bill would allow the practice of 8 cosmetology by licensed cosmetologists among compact 9 states. This bill would authorize state cosmetology 10 11 regulatory authorities in compact states, which would include the Alabama Board of Cosmetology and Barbering, 12 13 to legally recognize, in a manner consistent with terms 14 of the compact, cosmetologists licensed within those 15 states. This bill would provide eligibility requirements 16 17 for licensed cosmetologists to practice cosmetology 18 services pursuant to the compact and a multistate 19 license. 20 This bill would provide accommodations for 21 licensed cosmetologists who are active duty personnel 22 and their spouses. 23 This bill would provide for a coordinated 24 licensure database for reporting licensure, 25 investigative information, and disciplinary actions. 26 This bill would establish the Cosmetology Licensure Compact Commission, and would provide for the 27 28 membership, powers, and duties of the commission.



29 This bill would also provide for rulemaking 30 functions of the commission, oversight of the compact, 31 enforcement of the compact, default procedures, dispute 32 resolution, withdrawal of compact states, and 33 amendments to the compact. 34 35 36 A BILL 37 TO BE ENTITLED 38 AN ACT 39 Relating to the licensed practice of cosmetology; to 40 provide and adopt the Cosmetology Licensure Compact to allow 41 42 licensed cosmetologists to practice pursuant to a multistate 43 license among compact states in a limited manner; to provide 44 eligibility requirements for licensed cosmetologists to 45 practice cosmetology pursuant to the compact; to provide for a 46 coordinated licensure information system, joint 47 investigations, and disciplinary actions; to establish the 48 Cosmetology Licensure Compact Commission; to provide for the 49 membership, powers, duties, and rulemaking functions of the 50 commission; and to provide for oversight of the compact, 51 enforcement of the compact, default procedures, dispute 52 resolution, withdrawal of compact states, and amendments to 53 the compact. BE IT ENACTED BY THE LEGISLATURE OF ALABAMA: 54 Section 1. Purpose. 55

56 (a) The purpose of this compact is to facilitate the



57 interstate practice and regulation of cosmetology with the 58 goal of improving public access to, and the safety of, 59 cosmetology services and reducing unnecessary burdens related 60 to cosmetology licensure. Through this compact, the member states seek to establish a regulatory framework which provides 61 62 for a new multistate licensing program. Through this new 63 licensing program, the member states seek to provide increased 64 value and mobility to licensed cosmetologists in the member states, while ensuring the provision of safe, effective, and 65 reliable services to the public. 66

(b) This compact is designed to achieve the following
objectives, and the member states ratify the same intentions,
by subscribing to all of the following:

70 (1) Provide opportunities for interstate practice by 71 cosmetologists who meet uniform requirements for multistate 72 licensure.

73 (2) Enhance the abilities of member states to protect 74 public health and safety, and prevent fraud and unlicensed 75 activity within the profession.

76 (3) Ensure and encourage cooperation between member 77 states in the licensure and regulation of the practice of 78 cosmetology.

79 (4) Support relocating military members and their80 spouses.

81 (5) Facilitate the exchange of information between
82 member states related to the licensure, investigation, and
83 discipline of the practice of cosmetology.

84 (6) Provide for the licensure and mobility of the



85 workforce in the profession, while addressing the shortage of 86 workers and lessening the associated burdens on the member 87 states.

88 Section 2. Definitions.

As used in this compact, and except as otherwise provided, the following definitions shall govern the terms

91 herein:

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92 (1) ACTIVE DUTY MILITARY. Any individual in full-time
93 duty status in the active uniformed service of the United
94 States including members of the National Guard and Reserve.

95 (2) ADVERSE ACTION. Any administrative, civil, equitable, or criminal action permitted by a member state's 96 laws which is imposed by a state licensing authority or other 97 98 regulatory body against a cosmetologist, including actions 99 against an individual's license or authorization to practice, such as revocation, suspension, probation, monitoring of the 100 101 licensee, limitation of the licensee's practice, or any other 102 encumbrance on a license affecting an individual's ability to 103 participate in the cosmetology industry, including the 104 issuance of a cease and desist order.

105 (3) ALTERNATIVE PROGRAM. A non-disciplinary monitoring
106 or prosecutorial diversion program approved by a member
107 state's state licensing authority.

108 (4) AUTHORIZATION TO PRACTICE. A legal authorization 109 associated with a multistate license permitting the practice 110 of cosmetology in that remote state, which shall be subject to 111 the enforcement jurisdiction of the state licensing authority 112 in that remote state.



113 (5) BACKGROUND CHECK. The submission of information for an applicant for the purpose of obtaining that applicant's 114 115 criminal history record information, as further defined in 28 116 C.F.R. § 20.33, from the Federal Bureau of Investigation and 117 the agency responsible for retaining state criminal or 118 disciplinary history in the applicant's home state. 119 (6) CHARTER MEMBER STATE. Member states that have 120 enacted legislation to adopt this compact where the 121 legislation predates the effective date of this compact as defined in Section 13. 122 123 (7) COMMISSION. The government agency whose membership consists of all states that have enacted this compact, which 124 125 is known as the Cosmetology Licensure Compact Commission, as 126 defined in Section 9, and which shall operate as an 127 instrumentality of the member states. (8) COSMETOLOGIST. An individual licensed in his or her 128 129 home state to practice cosmetology. 130 (9) COSMETOLOGY, COSMETOLOGY SERVICES, and the PRACTICE 131 OF COSMETOLOGY. The care and services provided by a 132 cosmetologist as set forth in the member state's statutes and 133 rules in the state where the services are being provided. 134 (10) CURRENT SIGNIFICANT INVESTIGATIVE INFORMATION: 135 Either of the following: 136 a. Investigative information that a state licensing 137 authority, after an inquiry or investigation that complies 138 with a member state's due process requirements, has reason to

believe is not groundless and, if proved true, would indicate a violation of that state's laws regarding fraud or the

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141 practice of cosmetology.

b. Investigative information that indicates that a
licensee has engaged in fraud or represents an immediate
threat to public health and safety, regardless of whether the
licensee has been notified and had an opportunity to respond.

146 (11) DATA SYSTEM. A repository of information about
147 licensees including, but not limited to, license status,
148 investigative information, and adverse actions.

(12) DISQUALIFYING EVENT. Any event which shall disqualify an individual from holding a multistate license under this compact, which the commission may by rule or order specify.

(13) ENCUMBRANCE. A revocation or suspension of, or any limitation on, the full and unrestricted practice of cosmetology by a state licensing authority.

(14) EXECUTIVE COMMITTEE. A group of delegates elected
or appointed to act on behalf of, and within the powers
granted to them by, the commission.

(15) HOME STATE. The member state which is a licensee's primary state of residence, and where that licensee holds an active and unencumbered license to practice cosmetology.

(16) INVESTIGATIVE INFORMATION. Information, records,
 or documents received or generated by a state licensing
 authority pursuant to an investigation or other inquiry.

165 (17) JURSIPRUDENCE REQUIREMENT. The assessment of an 166 individual's knowledge of the laws and rules governing the 167 practice of cosmetology in a state.

168 (18) LICENSEE. An individual who currently holds a



169 license from a member state to practice as a cosmetologist.

170 (19) MEMBER STATE. Any state that has adopted this171 compact.

(20) MULTISTATE LICENSE. A license issued by and subject to the enforcement jurisdiction of the state licensing authority in a licensee's home state, which authorizes the practice of cosmetology in member states and includes authorizations to practice cosmetology in all remote states pursuant to this compact.

178 (21) REMOTE STATE. Any member state, other than the 179 licensee's home state.

180 (22) RULE. Any rule or regulation adopted by the181 commission under this compact which has the force of law.

182 (23) SINGLE-STATE LICENSE. A cosmetology license issued
183 by a member state that authorizes practice of cosmetology only
184 within the issuing state and does not include any
185 authorization outside of the issuing state.

186 (24) STATE. A state, territory, or possession of the187 United States and the District of Columbia.

188 (25) STATE LICENSING AUTHORITY. A member state's 189 regulatory body responsible for issuing cosmetology licenses 190 or otherwise overseeing the practice of cosmetology in that 191 state.

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Section 3. Member state requirements.

(a) To be eligible to join this compact, and to maintain eligibility as a member state, a state must do all of the following:

196 (1) License and regulate cosmetology.

Page 7



197 (2) Have a mechanism or entity in place to receive and
198 investigate complaints about licensees practicing in that
199 state.

(3) Require that licensees within the state pass a
 cosmetology competency examination prior to being licensed to
 provide cosmetology services to the public in that state.

(4) Require that licensees satisfy educational or
training requirements in cosmetology prior to being licensed
to provide cosmetology services to the public in that state.

(5) Implement procedures for considering one or more of
the following categories of information from applicants for
licensure: Criminal history; disciplinary history; or
background check. The procedures may include the submission of
information by applicants for the purpose of obtaining an
applicant's background check.

(6) Participate in the data system, including throughthe use of unique identifying numbers.

(7) Share information related to adverse actions with the commission and other member states, both through the data system and otherwise.

(8) Notify the commission and other member states, in compliance with the terms of the compact and rules of the commission, of the existence of investigative information or current significant investigative information in the state's possession regarding a licensee practicing in that state.

(9) Comply with rules adopted by the commission toadminister the compact.

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(10) Accept licensees from other member states as



225 established herein.

(b) Member states may charge a fee for granting a license to practice cosmetology.

(c) Individuals not residing in a member state shall
continue to be able to apply for a member state's single-state
license as provided under the laws of each member state.
However, the single-state license granted to these individuals
shall not be recognized as granting a multistate license to
provide services in any other member state.

(d) Nothing in this compact shall affect the requirements established by a member state for the issuance of a single-state license.

(e) A multistate license issued to a licensee by a home state to a resident of that state shall be recognized by each member state as authorizing a licensee to practice cosmetology in each member state.

(f) At no point shall the commission have the power to define the educational or professional requirements for a license to practice cosmetology. The member states shall retain sole jurisdiction over the provision of these requirements.

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Section 4. Multistate license.

(a) To be eligible to apply to his or her home state's
state licensing authority for an initial multistate license
under this compact, a licensee must hold an active and
unencumbered single-state license to practice cosmetology in
his or her home state.

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(b) Upon the receipt of an application for a multistate



253 license, according to the rules of the commission, a member 254 state's state licensing authority shall ascertain whether the 255 applicant meets the requirements for a multistate license 256 under this compact.

(c) If an applicant meets the requirements for a multistate license under this compact and any applicable rules of the commission, the state licensing authority in receipt of the application, within a reasonable time, shall grant a multistate license to that applicant, and inform all member states of the grant of the multistate license.

(d) A multistate license to practice cosmetology issued by a member state's state licensing authority shall be recognized by each member state as authorizing the practice thereof as though that licensee held a single-state license to do so in each member state, subject to the restrictions herein.

(e) A multistate license granted pursuant to this compact may be effective for a definite period of time, concurrent with the licensure renewal period in the home state.

273 (f) To maintain a multistate license under this 274 compact, a licensee shall do all of the following:

(1) Agree to abide by the rules of the state licensing authority, and the state scope of practice laws governing the practice of cosmetology, of any member state in which the licensee provides services.

279 (2) Pay all required fees related to the application280 and process, and any other fees which the commission may by



281 rule require.

(3) Comply with any and all other requirements
 regarding multistate licenses which the commission may by rule
 provide.

(g) A licensee practicing in a member state is subject to all scope of practice laws governing cosmetology services in that state.

(h) The practice of cosmetology under a multistate
license granted pursuant to this compact shall subject the
licensee to the jurisdiction of the state licensing authority,
the courts, and the laws of the member state in which the
cosmetology services are provided.

293 Section 5. Reissuance of a multistate license by a new 294 home state.

(a) A licensee may hold a multistate license, issued by
his or her home state, in only one member state at any given
time.

298 (b) If a licensee changes his or her home state by 299 moving between two member states:

(1) The licensee shall immediately apply for the reissuance of his or her multistate license in his or her new home state. The licensee shall pay all applicable fees and notify the prior home state in accordance with the rules of the commission.

305 (2) Upon receipt of an application to reissue a 306 multistate license, the new home state shall verify that the 307 multistate license is active, unencumbered, and eligible for 308 reissuance under the terms of the compact and the rules of the



309 commission. The multistate license issued by the prior home 310 state shall be deactivated and all member states notified in 311 accordance with the applicable rules adopted by the 312 commission.

313 (3) If required for initial licensure, the new home 314 state may require a background check as specified in the laws 315 of that state, or the compliance with any jurisprudence 316 requirements of the new home state.

(4) Notwithstanding any other provision of this compact, if a licensee does not meet the requirements set forth in this compact for the reissuance of a multistate license by the new home state, then the licensee shall be subject to the new home state requirements for the issuance of a single-state license in that state.

323 (c) If a licensee changes his or her primary state of 324 residence by moving from a member state to a non-member state, 325 or from a non-member state to a member state, then the 326 licensee shall be subject to the state requirements for the 327 issuance of a single-state license in the new home state.

328 (d) Nothing in this compact shall interfere with a 329 licensee's ability to hold a single-state license in multiple 330 states; however, for the purposes of this compact, a licensee 331 shall have only one home state, and only one multistate 332 license.

333 (e) Nothing in this compact shall interfere with the 334 requirements established by a member state for the issuance of 335 a single-state license.

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Section 6. Authority of the compact commission and



337 member state licensing authorities.

(a) Nothing in this compact, nor any rule of the
commission, shall be construed to limit, restrict, or in any
way reduce the ability of a member state to enact and enforce
laws, regulations, or other rules related to the practice of
cosmetology in that state, where those laws, regulations, or
other rules are not inconsistent with this compact.

(b) Insofar as practical, a member state's state licensing authority shall cooperate with the commission and with each entity exercising independent regulatory authority over the practice of cosmetology according to this compact.

348 (c) Discipline shall be the sole responsibility of the 349 state in which cosmetology services are provided. Accordingly, 350 each member state's state licensing authority shall be 351 responsible for receiving complaints about individuals 352 practicing cosmetology in that state, and for communicating 353 all relevant investigative information about any adverse 354 action to the other member states through the data system in 355 addition to any other methods the commission may by rule 356 require.

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Section 7. Adverse actions.

(a) A licensee's home state shall have exclusive power
to impose an adverse action against a licensee's multistate
license issued by the home state.

361 (b) A home state may take adverse action on a 362 multistate license based on the investigative information, 363 current significant investigative information, or adverse 364 action of a remote state.



365 (c) In addition to the powers conferred by state law, 366 each remote state's state licensing authority shall have the 367 power to do all of the following:

368 (1) Take adverse action against a licensee's 369 authorization to practice cosmetology through the multistate 370 license in that member state, provided that:

a. Only the licensee's home state shall have the power
to take adverse action against the multistate license issued
by the home state; and

b. For the purposes of taking adverse action, the home state's state licensing authority shall give the same priority and effect to reported conduct received from a remote state as it would if the conduct had occurred within the home state. In so doing, the home state shall apply its own state laws to determine the appropriate action.

380 (2) Issue cease and desist orders or impose an 381 encumbrance on a licensee's authorization to practice within 382 that member state.

(3) Complete any pending investigations of a licensee who changes his or her primary state of residence during the course of an investigation. The state licensing authority shall also be empowered to report the results of an investigation to the commission through the data system as described herein.

(4) Issue subpoenas for both hearings and investigations that require the attendance and testimony of witnesses, as well as the production of evidence. Subpoenas issued by a state licensing authority in a member state for



393 the attendance and testimony of witnesses or the production of 394 evidence from another member state shall be enforced in the 395 latter state by any court of competent jurisdiction, according 396 to the practice and procedure of that court applicable to 397 subpoenas issued in proceedings before the court. The issuing 398 state licensing authority shall pay any witness fees, travel 399 expenses, mileage, and other fees required by the service 400 statutes of the state in which the witnesses or evidence are 401 located.

402 (5) If otherwise permitted by state law, recover from 403 the affected licensee the costs of investigations and 404 disposition of cases resulting from any adverse action taken 405 against that licensee.

406 (6) Take adverse action against the licensee's
407 authorization to practice in that state based on the factual
408 findings of another remote state.

(d) A licensee's home state shall complete any pending investigation of a cosmetologist who changes his or her primary state of residence during the course of the investigation. The home state shall also have the authority to take appropriate action and shall promptly report the conclusions of the investigations to the data system.

(e) If an adverse action is taken by the home state against a licensee's multistate license, the licensee's authorization to practice in all other member states shall be deactivated until all encumbrances have been removed from the home state license. All home state disciplinary orders that impose an adverse action against a licensee's multistate



421 license shall include a statement that the cosmetologist's 422 authorization to practice is deactivated in all member states 423 during the pendency of the order.

(f) Nothing in this compact shall override a member state's authority to accept a licensee's participation in an alternative program in lieu of adverse action. A licensee's multistate license shall be suspended for the duration of the licensee's participation in any alternative program.

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(g) Joint investigations.

(1) In addition to the authority granted to a member
state by its respective scope of practice laws or other
applicable state law, a member state may participate with
other member states in joint investigations of licensees.

434 (2) Member states shall share any investigative,
435 litigation, or compliance materials in furtherance of any
436 joint or individual investigation initiated under the compact.

Section 8. Active duty military and their spouses.

Active duty military personnel, or their spouses, shall designate a home state where the individual has a current license to practice cosmetology in good standing. The individual may retain his or her home state designation during any period of service when that individual or his or her spouse is on active duty assignment.

Section 9. Establishment and operation of theCosmetology Licensure Compact Commission.

(a) The compact member states hereby create and
establish a joint government agency whose membership consists
of all member states that have enacted the compact known as



449 the Cosmetology Licensure Compact Commission. The commission 450 is an instrumentality of the compact member states acting 451 jointly and not an instrumentality of any one state. The 452 commission shall come into existence on or after the effective 453 date of the compact as set forth in Section 13. 454 (b) Membership, voting, and meetings. (1) Each member state shall have and be limited to one 455 456 delegate selected by that member state's state licensing 457 authority. (2) The delegate shall be an administrator of the state 458 459 licensing authority of the member state or his or her 460 designee. 461 (3) The commission shall by rule or bylaw establish a 462 term of office for delegates and may by rule or bylaw 463 establish term limits. (4) The commission may recommend removal or suspension 464 465 of any delegate from office. 466 (5) A member state's state licensing authority shall 467 fill any vacancy of its delegate occurring on the commission 468 within 60 days of the vacancy. 469 (6) Each delegate shall be entitled to one vote on all 470 matters that are voted on by the commission. 471 (7) The commission shall meet at least once during each 472 calendar year. Additional meetings may be held as set forth in 473 the bylaws. The commission may meet by telecommunication, video conference or other similar electronic means. 474 (c) The commission shall do all of the following: 475 476 (1) Establish the fiscal year of the commission. Page 17



477 (2) Establish code of conduct and conflict of interest478 policies.

479 (3) A

(3) Adopt rules and bylaws.

480 (4) Maintain its financial records in accordance with481 the bylaws.

482 (5) Meet and take actions consistent with this compact,483 the commission's rules, and the bylaws.

(6) Initiate and conclude legal proceedings or actions in the name of the commission; provided that the standing of any state licensing authority to sue or be sued under applicable law shall not be affected.

488 (7) Maintain and certify records and information 489 provided to a member state as the authenticated business 490 records of the commission, and designate an agent to do so on 491 the commission's behalf.

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(8) Purchase and maintain insurance and bonds.

493 (9) Borrow, accept, or contract for services of
494 personnel including, but not limited to, employees of a member
495 state.

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(10) Conduct an annual financial review.

(11) Hire employees, elect or appoint officers, fix compensation, define duties, grant individuals appropriate authority to carry out the purposes of the compact, and establish the commission's personnel policies and programs relating to conflicts of interest, qualifications of personnel, and other related personnel matters.

503 (12) As set forth in the commission rules, charge a fee 504 to a licensee for the grant of a multistate license and



505 thereafter, as may be established by commission rule, charge 506 the licensee a multistate license renewal fee for each renewal 507 period. Nothing herein shall be construed to prevent a home 508 state from charging a licensee a fee for a multistate license 509 or renewals of a multistate license, or a fee for the 510 jurisprudence requirement if the member state imposes a 511 requirement for the grant of a multistate license.

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(13) Assess and collect fees.

(14) Accept any and all appropriate gifts, donations, grants of money, other sources of revenue, equipment, supplies, materials, and services, and receive, utilize, and dispose of the same; provided that the commission shall avoid any appearance of impropriety or conflict of interest.

518 (15) Lease, purchase, retain, own, hold, improve, or 519 use any property, real, personal, or mixed, or any undivided 520 interest therein.

521 (16) Sell, convey, mortgage, pledge, lease, exchange,
522 abandon, or otherwise dispose of any property real, personal,
523 or mixed.

524 (17) Establish a budget and make expenditures.

525

(18) Borrow money.

(19) Appoint committees, including standing committees, composed of members, state regulators, state legislators or their representatives, and consumer representatives, and other interested individuals as may be designated in this compact and the bylaws.

531 (20) Provide and receive information from, and532 cooperate with, law enforcement agencies.



533	(21) Elect a chair, vice chair, secretary, treasurer,
534	and other officers of the commission as provided in the
535	commission's bylaws.
536	(22) Establish and elect an executive committee,
537	including a chair and a vice chair.
538	(23) Adopt and provide to the participating states an
539	annual report.
540	(24) Determine whether a state's adopted language is
541	materially different from the model compact language such that
542	the state would not qualify for participation in the compact.
543	(25) Perform other functions as may be necessary or
544	appropriate to achieve the purposes of this compact.
545	(d) The executive committee.
546	(1) The executive committee shall have the power to act
547	on behalf of the commission according to the terms of this
548	compact. The powers, duties, and responsibilities of the
549	executive committee shall include all of the following:
550	a. Overseeing the day-to-day activities of the
551	administration of the compact including compliance with the
552	compact, the commission's rules and bylaws, and other duties
553	as deemed necessary.
554	b. Recommending to the commission changes to the rules
555	or bylaws, changes to this compact legislation, fees charged
556	to compact member states, fees charged to licensees, and other
557	fees.
558	c. Ensuring compact administration services are
559	appropriately provided, including by contract.

560 d. Preparing and recommending the budget.



561 e. Maintaining financial records on behalf of the562 commission.

563 f. Monitoring compact compliance of member states and 564 providing compliance reports to the commission.

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g. Establishing additional committees as necessary.

h. Exercising the powers and duties of the commission during the interim between commission meetings, except for adopting or amending rules, adopting or amending bylaws, and exercising any other powers and duties expressly reserved to the commission by rule or bylaw.

571 i. Other duties as provided in the rules or bylaws of 572 the commission.

573 (2) The executive committee shall be composed of up to 574 seven voting members:

575 a. The chair and vice chair of the commission and any 576 other members of the commission who serve on the executive 577 committee shall be voting members of the executive committee.

578 b. Other than the chair, vice chair, secretary, and 579 treasurer, the commission shall elect three voting members 580 from the current membership of the commission.

581 c. The commission may elect ex officio, nonvoting 582 members from a recognized national cosmetology professional 583 association as approved by the commission. The commission's 584 bylaws shall identify qualifying organizations and the manner 585 of appointment if the number of organizations seeking to 586 appoint an ex officio member exceeds the number of members 587 specified in this section.

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(3) The commission may remove any member of the



589 executive committee as provided in the commission's bylaws.

590 (4) The executive committee shall meet at least591 annually.

592 a. Annual executive committee meetings, as well as any 593 executive committee meeting at which the executive committee 594 does not take or intend to take formal action on a matter for 595 which a commission vote would otherwise be required, shall be 596 open to the public, except that the executive committee may 597 meet in a closed, non-public session of a public meeting when dealing with any of the matters covered under subdivision (4) 598 599 of subsection (f).

b. The executive committee shall give five business
days' advance notice of its public meetings, posted on its
website and as determined to provide notice to individuals
with an interest in the public matters the executive committee
intends to address at those meetings.

605 (5) The executive committee may hold an emergency 606 meeting when acting for the commission to do any of the 607 following:

a. Meet an imminent threat to public health, safety, orwelfare.

b. Prevent a loss of commission or participating statefunds.

612 c. Protect public health and safety.

(e) The commission shall adopt and provide to themember states an annual report.

615 (f) Meetings of the commission.

616 (1) All meetings of the commission that are not closed



617 pursuant to subdivision (4) shall be open to the public.
618 Notice of public meetings shall be posted on the commission's
619 website at least 30 days prior to the public meeting.

620 (2) Notwithstanding subdivision (1), the commission may 621 convene an emergency public meeting by providing at least 24 622 hours' prior notice on the commission's website, and any other means as provided in the commission's rules, for any of the 623 624 reasons it may dispense with notice of proposed rulemaking 625 under subsection (1) of Section 11. The commission's legal counsel shall certify that one of the reasons justifying an 626 627 emergency public meeting has been met.

(3) Notice of all commission meetings shall provide the
time, date, and location of the meeting, and if the meeting is
to be held or accessible via telecommunication, video
conference, or other electronic means, the notice shall
include the mechanism for access to the meeting.

(4) The commission may convene in a closed, non-publicmeeting for the commission to discuss any of the following:

a. Non-compliance of a member state with itsobligations under the compact.

b. The employment, compensation, discipline, or other
matters, practices, or procedures related to specific
employees or other matters related to the commission's
internal personnel practices and procedures.

641 c. Current or threatened discipline of a licensee by 642 the commission or by a member state's licensing authority.

643 d. Current, threatened, or reasonably anticipated644 litigation.



e. Negotiation of contracts for the purchase, lease, orsale of goods, services, or real estate.

647 f. Accusing any individual of a crime or formally648 censuring any individual.

649 g. Trade secrets or commercial or financial information650 that is privileged or confidential.

h. Information of a personal nature where disclosure
would constitute a clearly unwarranted invasion of personal
privacy.

654 i. Investigative records compiled for law enforcement655 purposes.

j. Information related to any investigative reports
 prepared by or on behalf of or for use of the commission or
 other committee charged with responsibility of investigation
 or determination of compliance issues pursuant to the compact.

660

k. Legal advice.

661 l. Matters specifically exempted from disclosure to the662 public by federal or member state law.

663 m. Other matters as adopted by the commission by rule. 664 (5) If a meeting, or portion of a meeting, is closed, 665 the presiding officer shall state that the meeting will be 666 closed and reference each relevant exempting provision, and 667 the reference shall be recorded in the minutes.

(6) The commission shall keep minutes that fully and clearly describe all matters discussed in a meeting and shall provide a full and accurate summary of actions taken, and the reasons therefore, including a description of the views expressed. All documents considered in connection with an



673 action shall be identified in the minutes. All minutes and 674 documents of a closed meeting shall remain under seal, subject 675 to release only by a majority vote of the commission or order 676 of a court of competent jurisdiction.

677 (g) Finar

(g) Financing of the commission.

(1) The commission shall pay, or provide for the
payment of, the reasonable expenses of its establishment,
organization, and ongoing activities.

(2) The commission may accept any and all appropriate
sources of revenue, donations, and grants of money, equipment,
supplies, materials, and services.

684 (3) The commission may levy on and collect an annual 685 assessment from each member state and impose fees on licensees 686 of member states to whom it grants a multistate license to 687 cover the cost of the operations and activities of the commission and its staff, which shall be in a total amount 688 689 sufficient to cover its annual budget as approved each year 690 for which revenue is not provided by other sources. The 691 aggregate annual assessment amount for member states shall be 692 allocated based upon a formula that the commission shall adopt 693 by rule.

(4) The commission shall not incur obligations of any
kind prior to securing the funds adequate to meet the same;
nor shall the commission pledge the credit of any member
states, except by and with the authority of the member state.

(5) The commission shall keep accurate accounts of all
 receipts and disbursements. The receipts and disbursements of
 the commission shall be subject to the financial review and



701 accounting procedures established under its bylaws. All 702 receipts and disbursements of funds handled by the commission 703 shall be subject to an annual financial review by a certified 704 or licensed public accountant, and the report of the financial 705 review shall be included in and become part of the annual 706 report of the commission.

707

of the commission. (h) Qualified immunity, defense, and indemnification.

708 (1) The members, officers, executive director, 709 employees, and representatives of the commission shall be 710 immune from suit and liability, both personally and in their 711 official capacity, for any claim for damage to or loss of 712 property or personal injury or other civil liability caused by 713 or arising out of any actual or alleged act, error, or 714 omission that occurred, or that the individual against whom 715 the claim is made had a reasonable basis for believing 716 occurred within the scope of commission employment, duties, or 717 responsibilities; provided that nothing in this subdivision 718 shall be construed to protect any individual from suit or 719 liability for any damage, loss, injury, or liability caused by 720 the intentional or willful or wanton misconduct of that 721 individual. The procurement of insurance of any type by the 722 commission shall not in any way compromise or limit the 723 immunity granted hereunder.

(2) The commission shall defend any member, officer, executive director, employee, and representative of the commission in any civil action seeking to impose liability arising out of any actual or alleged act, error, or omission that occurred within the scope of commission employment,



729 duties, or responsibilities, or as determined by the 730 commission that the individual against whom the claim is made 731 had a reasonable basis for believing occurred within the scope 732 of commission employment, duties, or responsibilities; 733 provided that nothing herein shall be construed to prohibit 734 that individual from retaining his or her own counsel at his 735 or her own expense; and provided further, that the actual or 736 alleged act, error, or omission did not result from that 737 individual's intentional or willful or wanton misconduct.

738 (3) The commission shall indemnify and hold harmless 739 any member, officer, executive director, employee, and 740 representative of the commission for the amount of any 741 settlement or judgment obtained against that individual 742 arising out of any actual or alleged act, error, or omission 743 that occurred within the scope of commission employment, 744 duties, or responsibilities, or that the individual had a 745 reasonable basis for believing occurred within the scope of 746 commission employment, duties, or responsibilities, provided 747 that the actual or alleged act, error, or omission did not 748 result from the intentional or willful or wanton misconduct of 749 that individual.

(4) Nothing herein shall be construed as a limitation on the liability of any licensee for professional malpractice or misconduct, which shall be governed solely by any other applicable state laws.

(5) Nothing in this compact shall be interpreted to waive or otherwise abrogate a member state's state action immunity or state action affirmative defense with respect to



757 antitrust claims under the Sherman Act, Clayton Act, or any 758 other state or federal antitrust or anticompetitive law or 759 regulation.

(6) Nothing in this compact shall be construed to be a waiver of sovereign immunity by the member states or by the commission.

763

Section 10. Data system.

(a) The commission shall provide for the development,
maintenance, operation, and utilization of a coordinated
database and reporting system.

767 (b) The commission shall assign each applicant for a 768 multistate license a unique identifier, as determined by the 769 rules of the commission.

(c) Notwithstanding any other provision of state law to the contrary, a member state shall submit a uniform data set to the data system on all individuals to whom this compact is applicable as required by the rules of the commission, including:

775 (1) Identifying information.

776 (2) Licensure data.

777 (3) Adverse actions against a license and information778 related thereto.

(4) Non-confidential information related to alternative
program participation, the beginning and ending dates of
participation, and other information related to participation.

(5) Any denial of application for licensure, and the
reasons for the denial, excluding the reporting of any
criminal history record information where prohibited by law.



785

(6) The existence of investigative information.

786 (7) The existence of current significant investigative787 information.

(8) Other information that may facilitate the
administration of this compact or the protection of the
public, as determined by the rules of the commission.

(d) The records and information provided to a member state pursuant to this compact or through the data system, when certified by the commission or an agent thereof, shall constitute the authenticated business records of the commission, and shall be entitled to any associated hearsay exception in any relevant judicial, quasi-judicial, or administrative proceedings in a member state.

(e) The existence of current significant investigative information and the existence of investigative information pertaining to a licensee in any member state shall only be available to other member states.

(f) It is the responsibility of the member states to monitor the database to determine whether adverse action has been taken against a licensee or license applicant. Adverse action information pertaining to a licensee or license applicant in any member state shall be available to any other member state.

808 (g) Member states contributing information to the data 809 system may designate information that may not be shared with 810 the public without the express permission of the contributing 811 state.

812

(h) Any information submitted to the data system that



813 is subsequently expunded pursuant to federal law or the laws 814 of the member state contributing the information shall be 815 removed from the data system.

816

Section 11. Rulemaking.

817 (a) The commission shall adopt reasonable rules in 818 order to effectively and efficiently implement and administer 819 the purposes and provisions of this compact. A rule shall be 820 invalid and have no force or effect only if a court of 821 competent jurisdiction holds that the rule is invalid because 822 the commission exercised its rulemaking authority in a manner 823 that is beyond the scope and purposes of the compact, or the powers granted hereunder, or based upon another applicable 824 825 standard of review.

(b) The rules of the commission shall have the force of law in each member state. Where the rules of the commission conflict with the laws of the member state that establish the member state's scope of practice laws governing the practice of cosmetology as held by a court of competent jurisdiction, the rules of the commission shall be ineffective in that state to the extent of the conflict.

833 (c) The commission shall exercise its rulemaking powers 834 pursuant to the criteria set forth in this section and the 835 rules adopted thereunder. Rules shall become binding as of the 836 date specified by the commission for each rule.

(d) If a majority of the legislatures of the member
states rejects a rule or portion of a rule, by enactment of a
statute or resolution in the same manner used to adopt the
compact within four years of the date of adoption of the rule,



841 then the rule shall have no further force and effect in any 842 member state or to any state applying to participate in the 843 compact.

844 (e) Rules shall be adopted at a regular or special845 meeting of the commission.

(f) Prior to adoption of a proposed rule, the commission shall hold a public hearing and allow individuals to provide oral and written comments, data, facts, opinions, and arguments.

(g) Prior to adoption of a proposed rule by the commission, and at least 30 days in advance of the meeting at which the commission shall hold a public hearing on the proposed rule, the commission shall provide a notice of proposed rulemaking to all of the following:

855 (1) On the website of the commission or other publicly856 accessible platform.

857 (2) To individuals who have requested notice of the 858 commission's notices of proposed rulemaking.

859 (3) In other ways as the commission may by rule860 specify.

861 (h) The notice of proposed rulemaking shall include all 862 of the following:

(1) The time, date, and location of the public hearing at which the commission will hear public comments on the proposed rule and, if different, the time, date, and location of the meeting where the commission will consider and vote on the proposed rule.

868

(2) If the hearing is held via telecommunication, video



869 conference, or other electronic means, the commission shall 870 include the mechanism for access to the hearing in the notice 871 of proposed rulemaking.

872 (3) The text of the proposed rule and the reason873 therefor.

874 (4) A request for comments on the proposed rule from875 any interested individual.

876 (5) The manner in which interested individuals may877 submit written comments.

(i) All hearings shall be recorded. A copy of the
recording and all written comments and documents received by
the commission in response to the proposed rule shall be
available to the public.

(j) Nothing in this section shall be construed as requiring a separate hearing on each rule. Rules may be grouped for the convenience of the commission at hearings required by this section.

(k) The commission, by majority vote of all members, shall take final action on the proposed rule based on the rulemaking record and the full text of the rule.

889 (1) The commission may adopt changes to the proposed
890 rule provided the changes do not enlarge the original purpose
891 of the proposed rule.

892 (2) The commission shall provide an explanation of the
893 reasons for substantive changes made to the proposed rule as
894 well as reasons for substantive changes not made that were
895 recommended by commenters.

896

(3) The commission shall determine a reasonable



897 effective date for the rule. Except for an emergency as 898 provided in subsection (1), the effective date of the rule 899 shall be no sooner than 45 days after the commission issuing 900 the notice that it adopted or amended the rule.

901 (1) Upon determination that an emergency exists, the 902 commission may consider and adopt an emergency rule with five 903 days' notice, with opportunity to comment, provided that the 904 usual rulemaking procedures provided in this compact and in 905 this section shall be retroactively applied to the rule as 906 soon as reasonably possible, in no event later than 90 days 907 after the effective date of the rule. For the purposes of this 908 subsection, an emergency rule is one that shall be adopted 909 immediately to do any of the following:

910 (1) Meet an imminent threat to public health, safety,911 or welfare.

912 (2) Prevent a loss of commission or member state funds.
913 (3) Meet a deadline for the adoption of a rule that is
914 established by federal law or rule.

915

(4) Protect public health and safety.

916 (m) The commission or an authorized committee of the 917 commission may direct revisions to a previously adopted rule 918 for purposes of correcting typographical errors, errors in format, errors in consistency, or grammatical errors. Public 919 920 notice of any revisions shall be posted on the website of the 921 commission. The revision shall be subject to challenge by any 922 individual for a period of 30 days after posting. The revision may be challenged only on grounds that the revision results in 923 924 a material change to a rule. A challenge shall be made in



925 writing and delivered to the commission prior to the end of 926 the notice period. If no challenge is made, the revision shall 927 take effect without further action. If the revision is 928 challenged, the revision may not take effect without the 929 approval of the commission.

930 (n) No member state's rulemaking requirements shall 931 apply under this compact.

932 Section 12. Oversight, dispute resolution, and 933 enforcement.

934 (a) Oversight.

935 (1) The executive and judicial branches of state 936 government in each member state shall enforce this compact and 937 take all actions necessary and appropriate to implement this 938 compact.

939 (2) Venue is proper and judicial proceedings by or 940 against the commission shall be brought solely and exclusively 941 in a court of competent jurisdiction where the principal 942 office of the commission is located. The commission may waive 943 venue and jurisdictional defenses to the extent it adopts or 944 consents to participate in alternative dispute resolution 945 proceedings. Nothing herein shall affect or limit the 946 selection or propriety of venue in any action against a 947 licensee for professional malpractice, misconduct or any 948 similar matter.

949 (3) The commission may receive service of process in 950 any proceeding regarding the enforcement or interpretation of 951 the compact and shall have standing to intervene in any 952 proceeding for all purposes. Failure to provide the commission



953 service of process shall render a judgment or order void as to 954 the commission, this compact, or adopted rules.

955

(b) Default, technical assistance, and termination. 956 (1) If the commission determines that a member state 957 has defaulted in the performance of its obligations or 958 responsibilities under this compact or the adopted rules, the 959 commission shall provide written notice to the defaulting 960 state. The notice of default shall describe the default, the 961 proposed means of curing the default, and any other action that the commission may take, and shall offer training and 962 963 specific technical assistance regarding the default.

(2) The commission shall provide a copy of the notice 964 965 of default to the other member states.

966 (3) If a state in default fails to cure the default, 967 the defaulting state may be terminated from the compact upon 968 an affirmative vote of a majority of the delegates of the 969 member states, and all rights, privileges and benefits 970 conferred on that state by this compact may be terminated on 971 the effective date of termination. A cure of the default does 972 not relieve the offending state of obligations or liabilities 973 incurred during the period of default.

974 (4) Termination of membership in the compact shall be 975 imposed only after all other means of securing compliance have 976 been exhausted. Notice of intent to suspend or terminate shall 977 be given by the commission to the governor, the majority and 978 minority leaders of the defaulting state's legislature, the defaulting state's state licensing authority and each of the 979 980 member states' state licensing authority.



981 (5) A state that has been terminated is responsible for 982 all assessments, obligations, and liabilities incurred through 983 the effective date of termination, including obligations that 984 extend beyond the effective date of termination.

985 (6) Upon the termination of a state's membership from 986 this compact, that state shall immediately provide notice to 987 all licensees who hold a multistate license within that state 988 of the termination. The terminated state shall continue to 989 recognize all licenses granted pursuant to this compact for a 990 minimum of 180 days after the date of the notice of 991 termination.

992 (7) The commission shall not bear any costs related to 993 a state that is found to be in default or that has been 994 terminated from the compact, unless agreed upon in writing 995 between the commission and the defaulting state.

996 (8) The defaulting state may appeal the action of the 997 commission by petitioning the United States District Court for 998 the District of Columbia or the federal district where the 999 commission has its principal offices. The prevailing party 1000 shall be awarded all costs of the litigation, including 1001 reasonable attorney's fees.

1002

(c) Dispute resolution.

1003 (1) Upon request by a member state, the commission 1004 shall attempt to resolve disputes related to the compact that 1005 arise among member states and between member and non-member 1006 states.

1007 (2) The commission shall adopt a rule providing for1008 both mediation and binding dispute resolution for disputes as



1009 appropriate.

1010 (d) Enforcement.

1011 (1) The commission, in the reasonable exercise of its 1012 discretion, shall enforce this compact and the commission's 1013 rules.

1014 (2) By majority vote as provided by commission rule, 1015 the commission may initiate legal action against a member 1016 state in default in the United States District Court for the 1017 District of Columbia or the federal district where the commission has its principal office to enforce compliance with 1018 1019 this compact and its adopted rules. The relief sought may 1020 include both injunctive relief and damages. In the event judicial enforcement is necessary, the prevailing party shall 1021 1022 be awarded all costs of the litigation, including reasonable 1023 attorney's fees. The remedies herein shall not be the exclusive remedies of the commission. The commission may 1024 1025 pursue any other remedies available under federal or the 1026 defaulting member state's law.

1027 (3) A member state may initiate legal action against 1028 the commission in the United States District Court for the 1029 District of Columbia or the federal district where the 1030 commission has its principal office to enforce compliance with 1031 this compact and its adopted rules. The relief sought may 1032 include both injunctive relief and damages. In the event 1033 judicial enforcement is necessary, the prevailing party shall be awarded all costs of the litigation, including reasonable 1034 attorney's fees. 1035

1036

(4) No individual or entity other than a member state



1037 may enforce this compact against the commission.

Section 13. Effective date, withdrawal, and amendment. (a) The compact shall come into effect on the date on which the compact statute is enacted into law in the seventh member state.

1042 (1) On or after the effective date of the compact, the 1043 commission shall convene and review the enactment of each of 1044 the charter member states to determine if the statute enacted 1045 by each charter member state is materially different than the 1046 model compact statute.

a. A charter member state whose enactment is found to
be materially different from the model compact statute shall
be entitled to the default process set forth in Section 12.

b. If any member state is later found to be in default, or is terminated or withdraws from the compact, the commission shall remain in existence and the compact shall remain in effect even if the number of member states should be less than seven.

1055 (2) Member states enacting the compact subsequent to 1056 the charter member states shall be subject to the process set 1057 forth in subdivision (c) (24) of Section 9 to determine if 1058 their enactments are materially different from the model 1059 compact statute and whether they qualify for participation in 1060 the compact.

1061 (3) All actions taken for the benefit of the commission 1062 or in furtherance of the purposes of the administration of the 1063 compact prior to the effective date of the compact or the 1064 commission coming into existence shall be considered to be



1065 actions of the commission unless specifically repudiated by 1066 the commission.

(4) Any state that joins the compact shall be subject to the commission's rules and bylaws as they exist on the date on which the compact becomes law in that state. Any rule that has been previously adopted by the commission shall have the full force and effect of law on the day the compact becomes law in that state.

1073 (b) Any member state may withdraw from this compact by 1074 enacting a statute repealing that state's enactment of the 1075 compact.

1076 (1) A member state's withdrawal shall not take effect1077 until 180 days after enactment of the repealing statute.

1078 (2) Withdrawal shall not affect the continuing
1079 requirement of the withdrawing state's state licensing
1080 authority to comply with the investigative and adverse action
1081 reporting requirements of this compact prior to the effective
1082 date of withdrawal.

(3) Upon the enactment of a statute withdrawing from this compact, a state shall immediately provide notice of the withdrawal to all licensees within that state. Notwithstanding any subsequent statutory enactment to the contrary, the withdrawing state shall continue to recognize all licenses granted pursuant to this compact for a minimum of 180 days after the date of notice of withdrawal.

(c) Nothing contained in this compact shall be construed to invalidate or prevent any licensure agreement or other cooperative arrangement between a member state and a



1093 non-member state that does not conflict with this compact.

(d) This compact may be amended by the member states.
No amendment to this compact shall become effective and
binding upon any member state until it is enacted into the
laws of all member states.

1098

Section 14. Construction and severability.

(a) This compact and the commission's rulemaking authority shall be liberally construed so as to effectuate the purposes, and the implementation and administration of the compact. Provisions of the compact expressly authorizing or requiring the adoption of rules shall not be construed to limit the commission's rulemaking authority solely for those purposes.

1106 (b) The provisions of this compact shall be severable 1107 and if any phrase, clause, sentence, or provision of this 1108 compact is held by a court of competent jurisdiction to be 1109 contrary to the constitution of any member state, a state 1110 seeking participation in the compact, or of the United States, 1111 or the applicability thereof to any government, agency, 1112 individual, or circumstance is held to be unconstitutional by 1113 a court of competent jurisdiction, the validity of the 1114 remainder of this compact and the applicability thereof to any other government, agency, individual, or circumstance shall 1115 1116 not be affected thereby.

(c) Notwithstanding subsection (b), the commission may deny a state's participation in the compact or, in accordance with the requirements of Section 12, terminate a member state's participation in the compact, if it determines that a



1121 constitutional requirement of a member state is a material 1122 departure from the compact. Otherwise, if this compact shall 1123 be held to be contrary to the constitution of any member 1124 state, the compact shall remain in full force and effect as to 1125 the remaining member states and in full force and effect as to 1126 the member state affected as to all severable matters.

1127 Section 15. Consistent effect and conflict with other 1128 state laws.

(a) Nothing herein shall prevent or inhibit the enforcement of any other law of a member state that is not inconsistent with this compact.

(b) Any laws, statutes, regulations, or other legal requirements in a member state in conflict with this compact are superseded to the extent of the conflict.

(c) All permissible agreements between the commission and the member states are binding in accordance with their terms.

1138 Section 16. This act shall become effective on the 1139 first day of the third month following its passage and 1140 approval by the Governor, or its otherwise becoming law.