

- 1 2YQ7KI-1
- 2 By Representatives Daniels, Garrett, Ledbetter, Drummond,
- 3 South, Reynolds, Whitt, Travis, Kirkland, Bracy, Moore (M),
- 4 Hall, Lee, Faulkner, Jackson, Chestnut, Lovvorn
- 5 RFD: Ways and Means Education
- 6 First Read: 04-Apr-23



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SYNOPSIS:

Under existing law, the Alabama Innovation

Corporation is a public corporation created to support,

financially and otherwise, growth in technology,

innovation, and entrepreneurship sectors in the state.

This bill would authorize the Alabama Innovation Corporation to be known as Innovate Alabama.

Under existing law, the Alabama Innovation

Corporation is also authorized to make Small Business

Innovation Research and Small Business Technology

Transfer Research matching grants to certain entities.

As a condition to receiving a grant, the entity must

make its primary place of business in Alabama, the

place of residency of one top executive must be in

Alabama, and 75 percent of its employees must reside in

Alabama for five years.

This bill would add a one-year time frame for making Alabama the principal place of business, requiring the majority of top executives to reside in Alabama, and requiring a majority of employees reside in Alabama as a condition to receiving a grant.

This bill would create the Innovating Alabama tax credit program to allow certain economic development organizations that create, operate, or support certain programs relating to technology



29 accelerators and underrepresented companies to claim 30 specified tax credits. 31 This bill would also exempt working groups, task 32 forces, and subcommittees of the Alabama Innovation 33 Corporation from the Alabama Open Meetings Act. 34 35 36 37 A BILL 38 TO BE ENTITLED 39 AN ACT 40 41 Relating to economic development; to amend Sections 42 41-10-802 and 41-10-822, Code of Alabama 1975, to provide for 43 a name change for the Alabama Innovation Corporation and 44 revise the residency requirements for certain grant recipients; to amend Section 41-10-805, Code of Alabama 1975, 45 46 relating to the Board of Directors of the Alabama Innovation 47 Corporation, to make conforming changes to accurately cite the 48 Code of Alabama 1975; and to add a new Article 22, commencing 49 with Section 41-10-840, to Chapter 10 of Title 41, Code of 50 Alabama 1975, to reestablish the technology accelerator tax 51 credit program and the underrepresented company tax credit

55 Act.

BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:

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program as the Innovating Alabama tax credit program; and to

exempt working groups, task forces, and subcommittees of the

Alabama Innovation Corporation from the Alabama Open Meetings



- 57 Section 1. Sections 41-10-802, 41-10-805, and
- 41-10-822, Code of Alabama 1975, are amended to read as
- 59 follows:
- 60 **"**\$41-10-802
- (a) The Governor, the Speaker of the House of
- Representatives, and the President Pro Tempore of the Senate
- 63 shall present to the Secretary of State an application, signed
- 64 by each of them, for the formation of the Alabama Innovation
- 65 Corporation, which may also be known as Innovate Alabama, as a
- 66 public corporation, having a legal existence separate and
- 67 apart from the state and any county, municipality, or
- 68 political subdivision, which shall set forth all of the
- 69 following:
- 70 (1) The name, official designation, and official office
- 71 location of each of the applicants, together with a certified
- 72 copy of the commission evidencing each applicant's right to
- 73 office.
- 74 (2) The date on which each applicant was sworn into
- 75 office and the term of office of each applicant.
- 76 (3) The name of the proposed public corporation, which
- 77 shall be the Alabama Innovation Corporation, also known as
- 78 Innovate Alabama.
- 79 (4) The location of the principal office of the
- 80 proposed corporation.
- 81 (5) Any other matter relating to the corporation that
- 82 the applicants may choose to insert and that is not
- 83 inconsistent with this article or state law.
- 84 (b) The application shall be subscribed and sworn to by



each applicant before an officer authorized by the laws of the state to take acknowledgments to deeds. The Secretary of State shall examine the application, and, if he or she finds that the application substantially complies with the requirements of this section, the application shall be filed and recorded in an appropriate book of records in the office of the Secretary of State.

- (c) When the application has been made, filed, and recorded as provided in subsection (b), the applicants shall constitute a public corporation under the name stated in the application, and the Secretary of State shall make and issue to the applicants a certificate of incorporation pursuant to this article, under the Great Seal of the State, and shall record the certificate with the application. There shall be no fees paid to the Secretary of State in connection with the corporation.
- (d) Notwithstanding any provision of law to the contrary, any corporation incorporated pursuant to this section shall not be deemed to be a part of the state for any purpose but shall be treated as a public corporation and body politic separate and apart from the state."

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The board may enter into contracts, leases, agreements, investments, and may otherwise expend monies without compliance with Article—25, commencing with Section—41-16-20 41-4-110, of Chapter—164 of Title 41, and Chapter 2 of Title 39, or any requirements relating to the procurement of professional service providers in Section 41-16-72. Solely as



113	a result of entering into contracts, leases, agreements,
114	investments, or otherwise, no for-profit or nonprofit private
115	entity, nor the officers, employees, agents, or directors of
116	any of the foregoing, shall become subject to Chapter 25 or
117	Chapter 25A of Title 36; Article $\frac{2}{5}$, commencing with Section
118	41-16-20 41-4-110, of Chapter 16 4 of Title 41; Chapter 2 of
119	Title 39; Section 36-12-40, or any requirements relating to
120	the procurement of professional service providers in Section
121	41-16-72 or Article 3, commencing with Section 36-12-40, of

- 122 <u>Chapter 12 of Title 36."</u>
- 123 "\$41-10-822

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- The corporation may make Small Business Innovation Research and Small Business Technology Transfer Research matching grants to entities as provided in this section.
- 127 (1) The corporation may establish priorities,
 128 guidelines, standards, and processes by which the matching
 129 grants contemplated in this article may be awarded.
- 130 (2) The corporation shall require interested entities 131 to complete applications on forms issued by the corporation.
- (3) If an entity is seeking a matching grant for a

 Small Business Innovation Research award, the application

 shall demonstrate either of the following:
- a. For a Phase I application, that the entity has
 received a Phase I Small Business Innovation Research award
 from a federal agency in response to a specific federal
 solicitation.
- b. For a Phase II application, that the entity hasreceived a Phase II Small Business Innovation Research award



- from a federal agency in response to a specific federal solicitation.
- 143 (4) If an entity is seeking a matching grant for a

 144 Small Business Technology Transfer Research award, the

 145 application shall demonstrate either of the following:
- a. For a Phase I application, that the entity has
 received a Phase I Small Business Technology Transfer Research
 award from a federal agency in response to a specific federal
 solicitation.
- b. For a Phase II application, that the entity has
 received a Phase II Small Business Technology Transfer
 Research award from a federal agency in response to a specific federal solicitation.
- (5) Applications shall be considered by the board of 154 155 the corporation. For an entity seeking a matching grant under 156 subdivision (4), the corporation may give preference to 157 entities seeking matching grants which conduct funded research 158 in this state with HudsonAlpha Institute for Biotechnology, 159 Southern Research Institute, public or nonprofit colleges or 160 universities, community colleges, or any other entity located 161 in the state which is described in 15 U.S.C. § 638(e)(8), with 162 particular focus on underrepresented companies as defined in subsection (c) of Section 40-18-376.4, in a manner that 163 164 reflects the diversity of gender, race, and geographical areas 165 of the state, and small businesses conducting research in partnership with historically Black colleges and universities. 166 Upon the approval of the board, the corporation may grant 167 168 available funds to entities in amounts not to exceed the



- 169 lesser of either of the following:
- a. Fifty percent of the relevant federal Small Business
- 171 Innovation Research or Small Business Technology Transfer
- award made to the entity.
- b.1. For a matching grant awarded to match a federal
- 174 Phase I award, one hundred thousand dollars (\$100,000); or
- 175 2. For a matching grant awarded to match a federal
- 176 Phase II award, two hundred fifty thousand dollars (\$250,000).
- 177 (6) The corporation shall develop a marketing campaign
- 178 directed at ensuring that underrepresented companies, as
- defined in subsection (c) of Section 40-18-376.4, and
- 180 historically Black colleges and universities are aware of the
- 181 federal Small Business Innovation Research and Small Business
- 182 Technology Transfer Research programs, together with the
- 183 Alabama award match program.
- 184 (7) The corporation shall develop a program that will
- 185 provide federal Small Business Innovation Research and Small
- 186 Business Technology Transfer Research program application
- 187 assistance to underrepresented companies, as defined in
- 188 subsection (c) of Section 40-18-376.4.
- 189 (8) The amount and all terms and conditions of the
- 190 grant shall be memorialized in a grant agreement between the
- 191 corporation and the entity, which agreement shall include all
- of the following terms and conditions:
- 193 a. The amount of the grant, or the formula under which
- 194 the amount is computed.
- 195 b. The specific use of grant monies paid by the
- 196 corporation, which use shall not be the recoupment of a



- 197 personal investment in the entity or the repayment of debt.
- 198 c. The condition that the entity, within 12 months
- 199 after receipt of the grant, shall have its primary place of
- 200 business in this state, the place of residence of one the
- 201 majority of its top executives in this state, and the place of
- 202 residence of at least 75 percent a majority of its employees
- 203 for a period of five years after the effective date of the
- 204 grant agreement in this state.
- d. The requirement that the default of the entity,
- 206 under any provision of the grant agreement, shall result in
- 207 the repayment of any monies paid to the entity by the
- 208 corporation, unless the entity should default because it
- 209 ceases to be a going concern prior."
- 210 Section 2. A new Article 22, commencing with Section
- 41-10-840, is added to Chapter 10 of Title 41, Code of Alabama
- 212 1975, to read as follows:
- 213 Article 22.
- 214 \$41-10-840
- This article shall be known and may be cited as the
- 216 Innovating Alabama Act.
- 217 \$41-10-841
- 218 For purposes of this article, the following terms have
- 219 the following meanings:
- 220 (1) ACCELERATOR. A company that, for a fixed term,
- 221 educates and mentors early-stage technology companies
- 222 recruited to a location in Alabama with the goal of
- 223 accelerating the company's development and growth.
- 224 (2) ECONOMIC DEVELOPMENT ORGANIZATION. A local economic



- development organization or a state economic development organization.
- 227 (3) INNOVATE ALABAMA. The Alabama Innovation 228 Corporation created by Section 41-10-802.
- 229 (4) INNOVATING ALABAMA TAX CREDIT. The tax credit 230 provided for in subsection (a) of Section 41-10-844.
- 231 (5) LOCAL ECONOMIC DEVELOPMENT ORGANIZATION. An
 232 organization that is determined by Innovate Alabama to meet
 233 both of the following criteria:
- a. The organization is an Alabama entity not operating for profit, including, but not limited to, a municipality or county, an industrial board or authority, a chamber of commerce, or some other foundation or Alabama nonprofit corporation charged with improving a community or region of the state.
- 240 b. The organization has a record of supporting or 241 otherwise participating in economic development in some part 242 of the state.
- 243 (6) STATE ECONOMIC DEVELOPMENT ORGANIZATION. An
 244 organization that is determined by Innovate Alabama to be an
 245 Alabama entity not operating for profit which is charged with
 246 improving the state or a region of the state and has a record
 247 of supporting or otherwise participating in economic
 248 development in the state.
- 249 \$41-10-842
- 250 (a) (1) An economic development organization may apply
 251 to Innovate Alabama for Innovating Alabama tax credits to
 252 undertake any of the following projects:



a. The creation, operation, or support of an
accelerator for technology companies, provided that the
application is accompanied by an economic impact report.

Technology companies shall include companies that earn or
reasonably expect to earn at least 75 percent of their
revenues from sources described in Section 40-18-376.3(c)(1).

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- b. The creation, operation, or support of programs designed to provide funding, workforce development, or other resources for an "innovative company" that meets either of the following criteria:
- 263 1. The company is a for-profit business headquartered in a community eligible for investment through the federal New 264 265 Markets Tax Credit program under 26 U.S.C. § 45D(e), 266 predominantly conducting an activity in an innovative 267 industry, has fewer than 15 employees at the time the funding 268 agreement is executed, and has average gross revenues of less 269 than one million dollars (\$1,000,000) in the company three 270 years prior to the execution of the funding agreement.
- 271 2. The company is a for-profit business that is 272 headquartered in Alabama, predominantly conducting an activity 273 in an innovative industry, has fewer than 75 employees at the 274 time the funding agreement is executed, and that is at least 275 51 percent owned and controlled by one or more persons who is 276 a United States Citizen and who is a woman or is African 277 American. As used in this subdivision, an innovative industry 278 includes advanced manufacturing, aerospace, agriculture, bioscience, biotechnology, electronics, energy and natural 279 280 resources, engineering, life sciences, and information



- technology industries, and any other innovative industry as determined by Innovate Alabama in its sole discretion.
- 283 (b) The application provided in subsection (a) shall
 284 include proof that the economic development organization has
 285 in full force and effect a conflict of interest policy
 286 consistent with that found in the instructions to Form 1023
 287 issued by the Internal Revenue Service.
- 288 (c) The application provided in subsection (a) shall
 289 include a notarized affirmation by an officer of the economic
 290 development organization that the submission of the
 291 application did not violate the conflict of interest policy
 292 referred to in subsection (b).

293 \$41-10-843

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- 294 (a) Innovate Alabama shall consider the application 295 provided in subsection (a) of Section 41-1-842, and may 296 approve the application if the applicant is deemed eligible. 297 As to applications for projects located in communities which 298 have the potential to provide additional funding separate from 299 the Innovating Alabama tax credits, Innovate Alabama shall 300 take into consideration whether the separate funding is to be 301 provided to the project that is the subject of the 302 application.
 - (b) The approval of an application by Innovate Alabama shall specify the amount of money which the economic development organization is allowed to receive so that the economic development organization can complete the project specified in the application.
 - (c) Following approval by Innovate Alabama, Innovate



- Alabama shall enter into an agreement with the economic development organization which shall do all of the following:
- 311 (1) Require the economic development organization to
 312 use funding received as a result of this article only for the
 313 purposes approved by Innovate Alabama as expressed in the
 314 agreement.
- 315 (2) Require the economic development organization to
 316 make periodic reports, not more often than annually, to
 317 Innovate Alabama, on the disposition of the funds. The report
 318 shall also include an economic impact report.
- 319 (3) Require the economic development organization to 320 provide a review of its financial accounts as directed by 321 Innovate Alabama.
- 322 (d) For any approved applications, Innovate Alabama 323 shall notify the Department of Revenue of the information 324 specified in subsection (b).
- 325 \$41-10-844
- 326 (a) A taxpayer is allowed an Innovating Alabama tax 327 credit to be applied against all of the following:
- 328 (1) To offset the income taxes levied in Chapter 18 of 329 Title 40 or as an estimated tax payment of income taxes.
- 330 (2) To offset the state portion of the financial institution excise tax levied in Chapter 16 of Title 40.
- 332 (3) To offset the insurance premium tax levied by subsection (a) of Section 27-4A-3.
- 334 (4) To offset state license taxes levied by Article 2 335 of Chapter 21 of Title 40.
- 336 (b) In no event shall the Innovating Alabama tax credit



cause a taxpayer's tax liability to be reduced by more than 50 percent. Unused credits may be carried forward for no more than five years.

- (c) Innovating Alabama tax credits shall be granted to taxpayers using an online system administered by the Department of Revenue. The online system shall allow taxpayers to agree to make a cash contribution to an economic development organization which was approved by Innovate Alabama, as provided in Section 41-10-843. The online system shall ensure that Innovating Alabama tax credits are not granted for contributions to an economic development organization in excess of the amounts approved by Innovate Alabama, as provided in Section 41-10-843.
- (d) The cumulative amount of funding approved pursuant to this section shall not exceed twenty-five million dollars (\$25,000,000) in a calendar year for calendar years beginning January 1, 2023. The Department of Commerce shall enter into a memorandum of understanding with Innovate Alabama to provide administrative assistance to manage the Innovating Alabama tax credit program; provided, that this memorandum of understanding shall terminate on December 31, 2023.
- (e) Innovate Alabama shall reserve at least ten million dollars (\$10,000,000) of the amounts specified in subsection (d) for projects described in Section 41-10-842(a)(1)b.
- (f) To the extent that an Innovating Alabama tax credit is used by a taxpayer, the taxpayer shall not be allowed any deduction that would have otherwise been allowed for the taxpayer's contribution. Tax credits may only be claimed by



the donating taxpayer and may not be assigned or transferred to any other taxpayer. For purposes of this section, a donating taxpayer includes a taxpayer who is a shareholder of an Alabama S corporation or a partner or member of a subchapter K entity that made a contribution to an economic development organization which was approved by Innovate Alabama.

- ensure that the Innovating Alabama tax credit program in no case would reduce the distribution for the Alabama Special Mental Health Trust Fund by using any unencumbered funds to ensure that an Innovating Alabama tax credit shall not be limited, prevented, or reduced.
- 378 \$41-10-845

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- 379 (a) Upon receipt of funding provided by the tax credit 380 process in Section 41-10-844, the economic development 381 organization shall proceed with the project that was specified 382 in the application required by Section 41-10-842.
- 383 (b) As to a project described in subdivision (a)(1) of
 384 Section 41-10-842, the economic development organization shall
 385 report to Innovate Alabama upon the completion of the project
 386 and at such times as may be required or requested by Innovate
 387 Alabama.
- 388 \$41-10-846
- 389 (a) All filings and applications made with any
 390 department of the state government shall be made using forms
 391 adopted by that department. The filing shall be treated as a
 392 tax return subject to penalties imposed by the Department of



- 393 Revenue.
- 394 (b) Nothing in this article shall be construed to
 395 constitute a guarantee or assumption by the state of any debt
 396 of any company nor to authorize the credit of the state to be
 397 given, pledged, or loaned to any company.
- 398 (c) Nothing in this article shall be construed to make 399 available to any taxpayer any right to the benefits conferred 400 by this article absent strict compliance with this article.
- 401 (d) Nothing in this article shall be construed to limit
 402 the powers otherwise existing for the Department of Revenue to
 403 audit and assess a taxpayer claiming the Innovating Alabama
 404 tax credit.
- 405 (e) Innovate Alabama and the Department of Revenue may
 406 adopt rules as necessary to implement and administer this
 407 article.
- 408 \$41-10-847

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409 The Innovating Alabama tax credits provided in this 410 article shall not be available for qualifying applicants as 411 described in this article, for which applications are not 412 approved on or prior to July 31, 2028, unless the Legislature 413 enacts legislation to extend the date. This shall only affect 414 the availability of credits for applications not approved on 415 or prior to July 31, 2028, and shall not cause a reduction or 416 suspension of any credits awarded on or prior to July 31, 417 2028.

Section 3. Given the collaborative and dynamic nature of accelerator programs and Innovate Alabama generally, the working groups, task forces, and subcommittees of Innovate



21	Alabama, shall not be subject to Chapter 25A of Title 36, Code
22	of Alabama 1975, notwithstanding any other provision of law.
23	Section 4. This act shall become effective immediately
24	following its passage and approval by the Governor, or its
25	otherwise becoming law.