

1 DYUXNH-1

2 By Representative Almond

3 RFD: Ways and Means Education

4 First Read: 20-Apr-23

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SYNOPSIS:

This bill would establish the Alabama Workforce
Housing Tax Credit Act to authorize and provide a tax
credit for qualified taxpayers owning an interest in a
qualified workforce housing project located in the
State of Alabama.

12 A BILL

TO BE ENTITLED

14 AN ACT

Relating to the state income tax; to establish the Alabama Workforce Housing Tax Credit Act; to create the Alabama Workforce Housing Tax Credit for qualified workforce housing projects; to define certain terms; to provide for minimum and maximum annual award amounts for qualified projects; to allow the tax credits to be claimed for 10 years against the income tax liability of a qualified taxpayer; to allow carryforward for earned but unused tax credits; to require a minimum of the annual award cycle cap be awarded for qualified projects located in areas designated as rural by the authority; and to require the Alabama Housing Finance Authority to implement and administer the provisions of this act.



- 29 BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:
- 30 Section 1. This act shall be known and may be cited as
- 31 the Alabama Workforce Housing Tax Credit Act.
- 32 Section 2. For the purposes of this act, the following
- 33 terms and phrases have the following meanings:
- 34 (1) ALABAMA TAX LIABILITY. The taxes otherwise due
- 35 under Sections 27-3-29, 27-4A-3, 40-16-4, or 40-18-2, Code of
- 36 Alabama 1975. An insurance company claiming a workforce
- 37 housing tax credit against the taxes, licenses, and other
- 38 fees, fines, and penalties imposed, including any retaliatory
- tax imposed on insurance companies by Section 27-3-29, Code of
- 40 Alabama 1975, shall not be required to pay any additional tax
- 41 as a result of claiming the tax credit. The workforce housing
- tax credit may fully offset any retaliatory tax imposed by the
- Code of Alabama 1975. A reduction in the taxes of a foreign
- 44 insurance company to the extent obtained through a claim for
- 45 credit under this act does not increase the retaliatory tax
- 46 liability otherwise charged against that company.
- 47 (2) AUTHORITY. The Alabama Housing Finance Authority or
- 48 its successor agency.
- 49 (3) AWARD. The issuance by the authority of either of
- 50 the following:
- a. A reservation letter pursuant to the qualified
- 52 allocation plan.
- b. A declaration of official intent pursuant to the
- 54 Multifamily Housing Revenue Bond Policy, for workforce housing
- 55 tax credits to a qualified project during an award cycle, the
- amount of which award shall be claimed in each year of the



- 57 credit period.
- (4) AWARD CYCLE. Each fiscal year or other 12-month period designated by the authority over which the authority awards workforce housing tax credits to qualified projects.
- 61 (5) AWARD CYCLE CAP. The sum of all of the following:
- a. Fifteen million dollars (\$15,000,000) for each year of the 10-year credit period prescribed in 26 U.S.C. §
- 64 42(f)(1).
- b. The amount, if any, by which the award cycle cap
  prescribed by this act for the preceding award cycle exceeds
  the workforce housing tax credits awarded by the authority in
  that award cycle.
- c. The amount of workforce housing tax credits
  recaptured or otherwise disallowed under Section 3(e) in the
  preceding fiscal year.
- 72 (6) CREDIT PERIOD. The 10-year credit period as defined 73 in 26 U.S.C. § 42(f)(1), subject to the special rule for the 74 first year of the credit period as set forth in 26 U.S.C. § 75 42(f)(2).
- 76 (7) DEPARTMENT. The Department of Revenue, or its
  77 successor agency.
- (8) ELIGIBILITY CERTIFICATE. A certificate issued by
  the authority to the owner of a qualified project certifying
  that such project is a qualified project that qualifies for
  the workforce housing tax credit authorized by this act and
  specifying the annual amount of workforce housing tax credits
  that may be claimed in each year of the credit period. The
  authority shall issue an eligibility certificate to a



- 85 qualified project upon the authority's approval of a final
- 86 cost certification that complies with the authority's
- 87 requirements.
- 88 (9) FEDERAL LOW-INCOME HOUSING CREDIT or FEDERAL
- 89 CREDIT. The federal tax credit as provided in 26 U.S.C. § 42.
- 90 (10) FOUR PERCENT QUALIFIED PROJECT. A qualified
- 91 project that is eligible for federal low-income housing tax
- 92 credits pursuant to 26 U.S.C. § 42(h)(4).
- 93 (11) MULTIFAMILY HOUSING REVENUE BOND POLICY. The
- 94 authority's policy, in effect from time to time, respecting
- 95 allocation of tax-exempt bond volume cap for affordable
- 96 multifamily housing.
- 97 (12) QUALIIFIED ALLOCATION PLAN. As defined in 26
- 98 U.S.C.  $\S$  42(m)(1)(B), subject to such additions and
- 99 modifications necessary to implement this act.
- 100 (13) QUALIFIED PROJECT. A qualified low-income
- 101 building, as defined in 26 U.S.C. § 42(c), that is located in
- 102 the State of Alabama, is eligible for the federal low-income
- 103 housing tax credit, and is placed in service on or after
- 104 January 1, 2024.
- 105 (14) QUALIFIED TAXPAYER. A taxpayer owning an interest,
- 106 directly or indirectly through one or more pass-through
- 107 entities, in a qualified project at any time prior to filing a
- 108 tax return claiming a workforce housing tax credit.
- 109 (15) TAXPAYER. An individual, corporation, S
- 110 corporation, partnership, limited partnership, limited
- 111 liability partnership, limited liability company, joint
- 112 venture, financial institution, fiduciary and trusts, or



- insurer.
- 114 (16) WORKFORCE HOUSING TAX CREDIT or TAX CREDIT. The 115 tax credit created by this act.

116 Section 3. (a) For applications for federal credits 117 submitted to the authority on and after January 1, 2024, the 118 authority, upon approving a federal low-income housing tax 119 credit for a qualified project pursuant to the authority's 120 qualified allocation plan or Multifamily Housing Revenue Bond 121 Policy, may award a workforce housing tax credit under this act to the owner of the qualified project so long as doing so 122 123 will not result in exceeding the award cycle cap prescribed by 124 this subsection. The workforce housing tax credit shall be in an amount determined by the authority to be necessary for the 125 126 financial feasibility of the qualified project and consistent 127 with the authority's qualified allocation plan and Multifamily 128 Housing Revenue Bond Policy, as applicable, but the annual 129 award for each qualified project shall not be less than two 130 hundred thousand dollars (\$200,000) nor greater than two million dollars (\$2,000,000). The authority shall send written 131 132 notice of the award to the owner of the qualified project. The 133 award notice shall state the amount of workforce housing tax 134 credit awarded for each year of the qualified project's credit 135 period and stipulate that receipt of the tax credit is 136 contingent upon issuance of an eligibility certificate. Upon 137 issuance of an eligibility certificate, a workforce housing 138 tax credit shall be allowed for the qualified project for each year of the credit period in the amount specified in the 139 140 eligibility certificate. The total amount of tax credit awards

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made by the authority under this chapter in each award cycle shall not exceed the award cycle cap.

143 (b) A qualified taxpayer may claim a workforce housing 144 tax credit against its Alabama tax liability prior to 145 reduction by any other credits allowed the qualified taxpayer. 146 The tax credit may be allocated by pass-through entities to 147 some or all of its partners, members, or shareholders, 148 including any not-for-profit entity that is a partner, member, 149 or shareholder, in any manner agreed to by such persons, 150 regardless of whether or not any such person is allocated or 151 allowed any portion of any federal low-income housing tax 152 credit with respect to the qualified project, whether the 153 allocation of the tax credit under the terms of the agreement 154 has substantial economic effect within the meaning of 26 155 U.S.C. § 704(b), and whether any such person is deemed a 156 partner for federal income tax purposes as long as the partner 157 or member would be considered a partner or member under 158 applicable state law governing such entity, and has been 159 admitted as a partner or member on or prior to the date for 160 filing the qualified taxpayer's tax return, including any 161 amendments thereto, with respect to the year of the tax 162 credit. Such pass-through entities or qualified taxpayer may 163 assign all or any part of its interest, including its interest 164 in the tax credits, to one or more pass-through entities or 165 qualified taxpayers, and the qualified taxpayer shall be able 166 to claim the tax credit so long as its interest is acquired prior to the filing of its tax return claiming the tax credit. 167 168 If the tax credit is used to offset financial institution

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- excise tax, the offset shall be limited to the state portion of the financial institution excise tax.
- 171 (c) The tax credit authorized by this act shall not be 172 refundable. Any tax credit not used in a taxable year may be 173 carried forward by a qualified taxpayer for the succeeding 174 five years.
- 175 (d) A qualified taxpayer claiming a workforce housing 176 tax credit shall submit a copy of the eliqibility certificate 177 at the time of filing its tax return with the department. If the owner of the qualified project has applied to the 178 179 authority for the eligibility certificate but the authority has not yet issued the eligibility certificate at the time the 180 qualified taxpayer files its original tax return claiming the 181 182 tax credit, the qualified taxpayer may claim the tax credit 183 based upon the amount of tax credit set forth in the award issued to the qualified project, and shall amend its tax 184 185 return to include the eligibility certificate upon its 186 receipt. If the amount of tax credit in the eligibility 187 certificate is different than the amount of tax credit 188 previously claimed, the qualified taxpayer shall adjust the 189 tax credit amount claimed on the amended tax return.
  - (e) If under 26 U.S.C. § 42, a portion of any federal low-income housing credits taken on a qualified project is required to be recaptured or is otherwise disallowed during the credit period, the qualified taxpayer claiming workforce housing tax credits with respect to the qualified project shall also be required to recapture a portion of any tax credits authorized by this act. The percentage of workforce

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housing tax credits subject to recapture shall be equal to the percentage of federal low-income housing credits subject to recapture or otherwise disallowed during such period. Any tax credits recaptured or disallowed shall increase the income tax liability of the qualified taxpayer who claimed the tax credits in a like amount and shall be included on the tax return of the qualified taxpayer submitted for the taxable year in which the recapture or disallowance event is identified. The owner of the qualified project shall report any recapture event to the department, authority, and, in the same manner done for recapture of federal low-income housing credits, to the qualified taxpayer, if the project owner is not the qualified taxpayer.

(f) For each award cycle, the authority shall award at least 20 percent but not more than 25 percent of the award cycle cap to qualified projects located in areas designated as rural by the authority, and the balance of the remaining available award cycle cap to four percent qualified projects without any geographic limitation.

Section 4. The authority shall administer the workforce housing tax credit program and shall be authorized to adopt the regulations, guidelines, and qualified allocation plans necessary to implement and administer this act. The workforce housing tax credit authorized by this act shall not be available to taxpayers which submit an application for federal low-income housing tax credits for a qualified project after September 30, 2026. No action or inaction on the part of the Legislature shall reduce or suspend the tax credits authorized

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225 by this act in any past or future calendar year with respect 226 to a qualified project if the application to the authority was 227 substantially complete on or prior to September 30, 2026, even 228 if the award is made after such date, the qualified project is 229 placed in service after September 30, 2026, or the first 230 workforce housing credits are available to the qualified 231 taxpayer after September 30, 2026. The authority shall adopt 232 by July 31, 2023, any and all regulations, guidelines, and 233 qualified allocation plans necessary to implement this act. 234 Section 5. The tax credit created pursuant to this act 235 shall only be claimed with respect to taxable years beginning on or after January 1, 2024. The tax credit provided in this 236 237 act shall be subject to the reporting requirements of Section 238 40-1-50, Code of Alabama 1975. The department may adopt rules 239 for the implementation and administration of this act. Section 6. In connection with the adoption of qualified 240 241 allocation plans insofar as they relate to the workforce 242 housing tax credit by the authority, the authority shall 243 consult with the Alabama Department of Commerce concerning its 244 priorities for the location and type, including new 245 construction, rehabilitation, or both, of multifamily housing 246 which will support economic development efforts and the 247 creation of stable, good-paying jobs in the State of Alabama. 248 It is the desire of the Legislature that the efforts of the 249 Alabama Department of Commerce in seeking to create jobs will 250 be generally supported by the creation of multifamily rental

housing opportunities supported by the workforce housing tax

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credit.



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