

1 U8R9XD-1

2 By Senator Coleman-Madison

3 RFD: Finance and Taxation General Fund

4 First Read: 21-Mar-23



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4 SYNOPSIS:

Under existing law, a fee is required to record certain mortgages, deeds of trust, contracts of conditional sale, or other instruments of like character which is given to secure the payment of any debt which conveys any real or personal property.

This bill would increase the fee for recording of certain mortgages, deeds of trust, contracts of conditional sale, or other instruments of like character which is given to secure the payment of any debt which conveys any real or personal property.

This bill would modify the rate and distribution of the mortgage record tax in order to provide a dedicated revenue for the Alabama Housing Trust Fund.

20 A BILL

TO BE ENTITLED

22 AN ACT

To amend Section 40-22-2, Code of Alabama 1975; to increase the fee for recording of certain mortgages, deeds of trust, contracts of conditional sale, or other instruments of like character which is given to secure the payment of any debt which conveys any real or personal property; and to



- 29 modify the rate and distribution of the mortgage record tax in
- order to provide a dedicated revenue for the Alabama Housing
- 31 Trust Fund.
- 32 BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:
- 33 Section 1. Section 40-22-2, Code of Alabama 1975, is
- 34 amended to read as follows:
- 35 "\$40-22-2
- No mortgage, deed of trust, contract of conditional
- 37 sale, or other instrument of like character which is given to
- 38 secure the payment of any debt which conveys any real or
- 39 personal property situated within this state or any interest
- 40 therein or any security agreement or financing statement
- 41 provided for by the Uniform Commercial Code, except a security
- 42 agreement or a financing statement relating solely to security
- interests in accounts, contract rights, or general
- intangibles, as such terms are defined in the Uniform
- 45 Commercial Code, and except for the re-recordation of
- 46 corrected mortgages, deeds, or instruments executed for the
- 47 purpose of perfecting the title to real or personal property,
- 48 specifically, but not limited to, corrections of maturity
- dates thereof, shall be received for record or for filing in
- 50 the office of any probate judge of this state unless the
- following privilege or license taxes shall have been paid upon
- 52 such instrument before the same shall be received for record
- 53 or for filing:
- 54 (1)a. Upon all such instruments which are executed to
- 55 secure or to evidence the securing of an initial indebtedness
- 56 which shall not exceed one hundred dollars (\$100), there shall

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57 be paid the sum of \$.15thirty cents (\$.30), and upon all 58 instruments which shall be executed to secure or to evidence 59 the securing of an initial indebtedness of more than one 60 hundred dollars (\$100), there shall be paid the sum of \$.15thirty cents (\$.30) for each one hundred dollars (\$100) of 61 62 such initial indebtedness or fraction thereof. 63 b. Upon all such instruments which are executed to 64 secure or to evidence the securing of an open end or revolving indebtedness with any interest in property, at the option of 65 the person offering the instrument for record or for filing, 66 67 (i) there shall be paid the sum of $\frac{.15}{.15}$ thirty cents ($\frac{.30}{.30}$) for each one hundred dollars (\$100) of such initial indebtedness 68 or fraction thereof and the procedures set forth in paragraphs 69 a, b, and c of subdivision (2) of this section shall be 70 71 applicable; or, in lieu thereof, (ii) there shall be paid the sum of \$.15thirty cents (\$.30) for each one hundred dollars 72 73 (\$100) of maximum principal indebtedness, or fraction thereof, 74 to be secured by such instrument at any one time as stated in 75 the instrument or any amendment thereto. In any event, the 76 privilege or license tax to be paid upon such instruments 77 securing or evidencing the securing of open end or revolving 78 indebtedness with any interest in property shall not exceed 79 the amount of \$.15thirty cents (\$.30) for each one hundred 80 dollars (\$100) of maximum principal indebtedness, or fraction 81 thereof, to be secured by such instrument at any one time as stated in the instrument or any amendment thereto, 82 irrespective of the cumulative amount advanced from time to 83 84 time thereunder.

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85	(2)a. If subdivision (1)b.(i) applies and any part of
86	the indebtedness which the mortgagor or debtor in any
87	instrument conveying any real property situated within this
88	state, or any interest therein, other than fixtures under the
89	Uniform Commercial Code, is authorized to incur under the
90	terms of the instrument has not been or will not be presently
91	incurred at the time such instrument is offered for record,
92	the tax shall be paid on the amount of indebtedness presently
93	incurred, and the Department of Revenue, upon the petition of
94	the owner of any such instrument or upon the petition of the
95	agent or attorney of such owner, shall ascertain to its own
96	satisfaction the amount then taxable and the amount to be
97	incurred thereafter and determine the amount upon which the
98	tax shall be paid at the time such instrument is offered and
99	shall endorse its findings on such instrument. Upon the
100	presentation of such instrument with such endorsement thereon,
101	the probate judge of any county in which the instrument is
102	offered, upon the payment of the tax upon the amount so
103	ascertained by the Department of Revenue and the recording
104	fees of the probate judge, shall accept the same for record.
105	The Department of Revenue shall also require the owner of such
106	instrument to execute a bond in an amount sufficient to secure
107	to the state the privilege tax to become due and payable under
108	this section upon the amount of the indebtedness to be
109	incurred thereafter, such bond to be approved by the
110	Department of Revenue and payable to the State of Alabama and
111	conditioned that the owner of such instrument will promptly
112	report to said Department of Revenue and to the probate judge



113 of the county where said instrument is first filed for record, whenever such owner or his successor in interest incurs any 114 115 additional indebtedness thereunder, and the amount so 116 incurred; and that the said owner of such instrument will pay 117 or cause to be paid to the probate judge of the county in 118 which said instrument is first filed the privilege or license 119 tax required under this section upon the accrual of any 120 additional indebtedness, and the said owner of such instrument 121 will report to the said probate judge and the Department of Revenue during the month of September of each year the amount 122 123 of all indebtedness and all bonds, debentures, notes or other forms of indebtedness incurred or certified and delivered 124 under said instrument to such date, and the amount so 125 126 certified and delivered during the preceding 12 months, and 127 the aggregate of all such evidence of indebtedness certified 128 and delivered under such instrument prior to such year. The 129 bond executed to secure payment of the tax herein required 130 shall cover a term of five years; and, after the expiration of 131 said term of five years, the owner of the instrument offered 132 for record shall execute such further bond as may be required 133 by the Department of Revenue covering the succeeding term of 134 five years, and thereafter every term of five years, in the 135 same manner so long as any of the indebtedness authorized to be incurred by such instrument has not been incurred with like 136 137 condition and in such sum as the said department may 138 prescribe.

b. Notwithstanding the provisions of paragraph a. of this subdivision, any bank, savings and loan association,

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141 insurance company, or other financial institution organized 142 and established under the laws of the State of Alabama or the 143 United States which is the owner of such instrument, in lieu 144 of the foregoing procedures, may certify the amount of 145 indebtedness presently incurred, and the probate judge of any 146 county in which the instrument is offered, upon payment of the tax upon the amount so certified and the recording fees of the 147 148 probate judge, shall accept the instrument for record. During 149 the month of September of each year, any such bank, savings and loan association, insurance company, or other financial 150 151 institution which has recorded such instruments as described hereinabove shall report to the appropriate probate judge the 152 153 amount of additional indebtedness incurred under the 154 instrument and pay any tax required upon the additional 155 indebtedness.

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c. Each probate judge will forward to the State Banking Department by the end of October a statement showing the amounts certified to him or her by each forenamed organization. The State Banking Department will then have the authority to make unannounced audits on any organization electing to use this system of reporting indebtedness. Any organization which is found to have willfully certified less than the true amount it should have certified shall be required to pay a fine equal to three times the amount of tax due on the amount of indebtedness not certified to the probate judge. This fine shall be paid into the General Fund of Alabama. In addition, any organization so fined must pay an auditing fee in accordance with established Banking Department



audit fees into the funds of the State Banking Department.

- (3) When any deed is filed for record which recites that part of the purchase money is unpaid, such deed to the extent of such unpaid balance shall be held and treated as a mortgage, and the mortgage tax shall be collected by the probate judge in addition to the tax for recording the instrument as a deed before recording the same, unless the balance of purchase money shall be secured by mortgage or deed of trust which has already been filed for record, and the tax thereon paid, and the fact of such prior payment shall be endorsed on the deed. When any such deed is recorded and the tax thereon is paid, and thereafter a mortgage securing the debt is filed for record, the same shall be admitted to record without the payment of the mortgage tax and the fact of such prior payment shall be endorsed on the deed.
 - (4) The privilege taxes herein imposed shall not be required on or for the filing of any such instrument, providing additional or substitute security for any indebtedness secured by, or the securing of which is evidenced by, an instrument previously filed, upon the filing of which the taxes provided by law have been paid or which was filed at a time when no such privilege taxes were required by law; provided, that the secured indebtedness remains unchanged in amount and in time of maturity.
 - (5) Upon the filing for record of such instrument and upon the payment of the tax thereon, the probate judge or his or her clerk shall certify on the instrument the fact that the said tax has been paid, and when so certified by the probate

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197	judge or his or her clerk, such instrument shall be admitted
198	to record in any county wherein any of the property mentioned
199	in the instrument is situated without the payment of any
200	further tax thereon, except the fee to the probate judge for
201	recording such instrument, and such certificate of the probate
202	judge shall be recorded by such probate judge when such
203	instrument is recorded. Upon the filing for record of any
204	instrument which has been exempted by law from the payment of
205	the tax provided for in this section, the probate judge shall
206	certify thereon that no tax has been paid and shall stamp in
207	bold letters on the face of said instrument "No Tax
208	Collected," and the certificate shall be recorded with and as
209	a part of such instrument, and thereafter such instrument
210	shall be received for record in any county in this state
211	without the payment of any further tax thereon, when submitted
212	by a tax-exempt institution, but if submitted by or
213	transferred to an institution or person not exempt from the
214	payment of the tax levied under this section, the probate
215	judge shall collect the tax levied by this section upon the
216	then unpaid balance of the secured debt together with the fee
217	of the probate judge for recording such instrument before it
218	will be admitted to record. The tax herein provided for shall
219	be paid upon all contracts for the sale of real or personal
220	property, whether the same are in the nature of a conditional
221	sale or a bond for title, and no such contract shall be
222	received for record until such tax shall have been paid.
223	(6) When the time for the payment of the indebtedness

secured by, or the securing of which is evidenced by, any such

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instrument is extended or renewed, and the extension or renewal contract is offered for filing or for record, the tax required in this section shall be paid on the amount of indebtedness so extended or renewed; and the same shall be governed in all respects by the provisions of this article. No state, county, or municipal ad valorem tax shall be payable on any such instrument upon which the tax prescribed by this section shall have been paid, on the debt secured or evidenced thereby or on the security agreement evidenced thereby.

(7) Of the taxes collected by the probate judge under this section there shall be paid to the county treasurer of the county in which such taxes are collected one-third of the amount collected, to be accounted for by the judge of probate, and the remaining two-thirds of the amount collected to the State Treasury. The probate judge shall receive five percent of the amount collected as compensation for services in collecting the money and certifying the instrument, the five percent to be retained by the judge of probate out of the money collected under this section; but when the property described in the instrument is situated within different counties within this state, then the probate judge who collects the taxes shall pay over to the county treasurer of each of the different counties in which the property is situated an amount of the taxes that would be in proportion to the value of the property therein as compared to the whole property within this state described in the instrument.

Revenues from the mortgage record tax shall be divided between four recipients: The judges of probate, the Alabama

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253 Housing Trust Fund, county treasuries, and the State Treasury. 254 Five percent of all mortgage record taxes collected shall be 255 distributed to the judges of probate, 25 percent of all 256 mortgage record taxes collected shall be distributed to the 257 Alabama Housing Trust Fund, 33 percent of all mortgage record 258 taxes collected shall be distributed to the county treasurer 259 in the county in which the tax is collected, 37 percent of all 260 mortgage record taxes collected shall be distributed to the 261 State Treasury. If the property described in the instrument is 262 situated within different counties within this state, then the 263 judge of probate who collects the taxes shall pay over to the county treasurer of each of the different counties in which 264 265 the property is situated an amount of the taxes that would be 266 in proportion to the value of the property therein as compared 267 to the whole property within this state described in the 268 instrument.

(8) If any part of the property embraced or described in any instrument which is required under this section to pay a record privilege tax is located without this state, the indebtedness upon which the tax shall be paid for the privilege of recording such instrument shall be that proportion of the indebtedness secured by the instrument which the value of the property located in this state bears to the whole property described in the instrument. The Department of Revenue may ascertain the value of the whole property and of that part of it which is located within this state for the purpose of ascertaining the amount of the indebtedness upon which the tax shall be paid, and the value of that part of the

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281	property located within this state and the amount of the
282	indebtedness upon which such tax shall be paid shall be
283	ascertained in the following manner: First, the owner of any
284	such instrument or his or her agent or attorney may petition
285	the Department of Revenue to ascertain the value of the whole
286	property and of that part of which is located within this
287	state and the amount of the indebtedness upon which such tax
288	shall be paid, and the Department of Revenue, after hearing
289	such evidence as may be offered or as may be before it, shall
290	fix and determine the value of that part of the property
291	located within this state and the amount of the indebtedness
292	upon which the tax shall be paid and shall endorse its
293	findings on such instrument, and upon the presentation of the
294	instrument, with such endorsements to the probate judge of the
295	county in which any part of the property is located, such
296	instrument shall be accepted for record upon the payment of
297	the tax upon the amount of such indebtedness as so ascertained
298	by the Department of Revenue and of the recording fees of the
299	probate judge; or, second, the owner of any such instrument or
300	his or her agent or attorney may have such instrument recorded
301	by paying to the probate judge of the county in which the
302	instrument is offered for record the privilege tax on the
303	entire amount of the indebtedness secured by such instrument,
304	and may thereupon present a petition to the Department of
305	Revenue within 30 days after such instrument is recorded, and
306	it shall be the duty of the Department of Revenue to ascertain
307	the value of the whole property and of that part of it located
308	within this state, and to fix and determine the amount of the

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indebtedness upon which the tax shall be paid, and the department shall thereupon ascertain such valuation and fix and determine such indebtedness and shall order the probate judge to refund the excess of privilege tax collected, and the probate judge shall comply with such order; and the tax paid upon the entire amount of such indebtedness shall be held by the probate judge until the Department of Revenue determines the amount of the indebtedness upon which such tax shall be paid.

- (9) Any probate judge who shall file for record or shall receive any such instrument for record or for filing, without collecting the recording or registration tax provided for the filing, recording, or registration of such instrument, or who shall fail to certify the fact that such tax has been paid before filing such instrument shall be guilty of a misdemeanor and, upon conviction, shall be fined not less than ten dollars (\$10) nor more than one thousand dollars (\$1,000).
- (10) Every petition filed with the Department of Revenue to ascertain the amount of the mortgage tax due to be paid under this section shall, when the property conveyed in the instrument offered for record is located in more than one county of the state, show the value of the property conveyed in each county in which the instrument is to be recorded.
- (11) Any probate judge who fails to keep the abstract of mortgages or other instruments intended to secure the payment of moneys which are filed in his or her office for filing or for record, as he or she is required by law to keep, shall be guilty of a misdemeanor and, upon conviction, shall



37	be fined not less than <u>ten dollars (\$10)</u> nor more than <u>five</u>
38	<pre>hundred dollars (\$500)."</pre>
39	Section 2. This act shall become effective on the first
340	day of the third month following its passage and approval by
341	the Governor, or its otherwise becoming law.