

- 1 SBKD85-1
- 2 By Senators Chesteen, Sessions, Melson, Williams, Reed,
- 3 Scofield
- 4 RFD: Finance and Taxation Education
- 5 First Read: 27-Apr-23
- 6
- 7 2023 Regular Session



2

3

18

19

1

4 SYNOPSIS:

5 Under existing law, the Alabama Accountability 6 Act of 2013, establishes an educational tax credit 7 program that provides scholarships for students 8 attending failing schools to transfer to nonfailing 9 public or private schools.

10 This bill would change the terms failing school 11 and nonfailing school to priority school and qualifying 12 school, respectively.

This bill would revise or add definitions relating to educational service providers, the poverty threshold for eligible students, eligible students with unique needs, qualifying expenses for those students, private tutoring, and resident school district.

This bill would expand scholarships for eligible students attending nonfailing or qualifying schools.

This bill would revise the method of determining the annual amount awarded pursuant to an educational scholarship and would phase in an increase in the maximum cumulative amount of tax credits that may be issued each year.

This bill would require a scholarship granting organization to maintain a 10 percent reserve balance at all times and to verify the qualifications of an eligible student with unique needs.



29 This bill would also authorize the Department of 30 Revenue to bar a qualifying school or educational 31 service provider from participating in the program 32 under certain circumstances. 33 34 35 A BILL 36 TO BE ENTITLED 37 AN ACT 38 39 Relating to the Alabama Accountability Act of 2013; to amend Sections 16-6D-3, 16-6D-4, 16-6D-6, 16-6D-8, and 40 16-6D-9, Code of Alabama 1975; to change the terms failing 41 42 school and nonfailing school to priority school and qualifying 43 school, respectively; to revise and add definitions; to expand 44 scholarships for eligible students attending nonfailing or 45 qualifying schools; to revise the poverty threshold for 46 determining the qualifications of an eligible student; to 47 provide for the qualifying expenses of eligible students with 48 unique needs; to revise the method of determining the amount 49 of educational scholarship awards; to increase the maximum 50 cumulative amount of tax credits that may be issued each year; 51 to require a scholarship granting organization to maintain a 52 reserve balance and to verify the qualifications of an 53 eligible student with unique needs; and to authorize the Department of Revenue to bar qualifying schools or educational 54 55 service providers from participating in the program under 56 certain circumstances.



57 BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:

58 Section 1. Sections 16-6D-3, 16-6D-4, 16-6D-6, 16-6D-8, 59 and 16-6D-9 of the Code of Alabama 1975, are amended to read 60 as follows:

61 "§16-6D-3

62 (a) The Legislature finds and declares all of the63 following:

64 (1) To further the goals of public education throughout
65 the state, each school system should be able to have maximum
66 possible flexibility to meet the needs of students and the
67 communities within its jurisdiction.

68 (2) There is a critical need for innovative models of 69 public education that are tailored to the unique circumstances 70 and needs of the students in all schools and communities, and 71 especially in schools and communities that are struggling to 72 improve academic outcomes and close the achievement gap.

(3) To better serve students and better use available resources, local boards of education, local school systems, and parents need the ability to explore flexible alternatives in an effort to be more efficient and effective in providing operational and programmatic services.

78 (b) Therefore, it is the intent of the Legislature to79 do all of the following:

80 (1) Allow school systems greater flexibility in meeting81 the educational needs of a diverse student population.

82 (2) Improve educational performance through greater
83 individual school autonomy and managerial flexibility with
84 regard to programs and budgetary matters.



85	(3) Encourage innovation in education by providing
86	local school systems and school administrators with greater
87	control over decisions including, but not limited to,
88	budgetary matters, staffing, personnel, scheduling, and
89	educational programming, including curriculum and instruction.
90	(4) Provide financial assistance through an income tax
91	credit to a parent who transfers a student from a failing
92	<u>priority</u> public school to a <u>nonfailing</u> qualifying public
93	school or nonpublic school of the parent's choice."
94	"\$16-6D-4
95	For the purposes of this chapter, the following terms
96	shall have the following meanings:
97	(1) ACADEMIC YEAR. The 12-month period beginning on
98	July 1 and ending on the following June 30.
99	(2) DEPARTMENT OF REVENUE. The Alabama Department of
100	Revenue.
101	(3) EDUCATIONAL SCHOLARSHIP. A grant made by a
102	scholarship granting organization to an eligible student to
103	cover all or part of the tuition and mandatory fees for one
104	academic year charged by a qualifying school to the eligible
105	student receiving the scholarship; provided, however, that an
106	educational scholarship shall not exceed six thousand dollars
107	(\$6,000) ten thousand dollars (\$10,000) per for an elementary
108	school student, eight thousand dollars (\$8,000) for a middle
109	school student, or ten thousand dollars (\$10,000) for a high
110	school student per academic year. The term does not include a
111	lump sum, block grant, or similar payment by a scholarship
1 1 0	
112	granting organization to a qualifying school that assigns the



113 responsibility in whole or in part for determining the eligibility of scholarship recipients to the qualifying school 114 115 or any person or entity other than the scholarship granting 116 organization. 117 (4) EDUCATIONAL SERVICE PROVIDER. A licensed and 118 accredited program or service providing educational services 119 for students with unique needs and approved by the State 120 Department of Education. 121 (4) (5) ELIGIBLE STUDENT. 122 a. A student who satisfies all of the following: 123 1. Is a member of a family whose total annual income 124 the calendar year before he or she receives an educational 125 scholarship under this program does not exceed 185 250 percent 126 of the federal poverty level, the federally recognized 127 threshold for receiving free or reduced priced lunch, as established from time to time by the U.S. Department of Health 128 129 and Human Services. 130 2. Was eligible to attend a public school in the 131 preceding semester or is starting school in Alabama for the first time. 132 133 3. Resides in Alabama while receiving an educational 134 scholarship. 135 b. A scholarship granting organization shall determine 136 the eligibility of a student under subparagraph 1. of 137 paragraph a. every other academic year in which a student 138 receives an educational scholarship; provided that if the annual income of the family of a student who has received at 139 140 least one educational scholarship exceeds 185 250 percent of



141 the federal poverty level, the existing student shall remain 142 eligible to receive educational scholarships until and unless 143 the annual income of the family of the student exceeds 275 350 144 percent of the federal poverty level; provided, further that no student who has received at least one educational 145 scholarship shall be eliqible to receive educational 146 147 scholarships if the annual income of his or her family exceeds 275 350 percent of the federal poverty level. 148 (14) PRIORITY (5) FAILING SCHOOL. A public K-12 school 149 150 that is either of the following: 151 a. Is designated as a failing priority school by the State Superintendent of Education. 152 b. Does not exclusively serve a special population of 153 154 students and is listed in the lowest six percent of public 155 K-12 schools based on the state standardized assessment in reading and math has received an F on the most recent state 156 157 report card. 158 (6) ELIGIBLE STUDENT WITH UNIQUE NEEDS. 159 a. A student who satisfies all of the following: 160 1. Is the subject of a current individual education 161 plan or 504 accommodation that has been issued according to 162 Section 504 of the Rehabilitation Act of 1973. This includes, but is not limited to, a student who has an intellectual 163 164 disability or is speech or language impaired, deaf or hard of 165 hearing, visually impaired, dual sensory impaired, physically 166 impaired, specific learning disabled, autistic, or hospitalized or home bound because of illness or disability. 167 168 2. Has attended a primary or secondary school in this



state during the immediately preceding school year.
3. Is not currently enrolled in a public school or
public school program.
4. Is eligible to participate in the program regardle
of the academic performance of the resident school district.
5. Resides in Alabama while receiving an educational
scholarship.
(6) (7) FAMILY. A group of two or more people related
pirth, marriage, or adoption, including foster children, who
reside together.
(7)(8) FLEXIBILITY CONTRACT. A school flexibility
contract between the local school system and the State Board
of Education wherein a local school system may apply for
programmatic flexibility or budgetary flexibility, or both,
from state laws, regulations, and policies, including
egulations and policies promulgated adopted by the State
Board of Education and the State Department of Education.
(9) INNOVATION PLAN. The request of a local school
system for flexibility and plan for annual accountability
measures and five-year targets for all participating schools
within the school system.
(9)(10) LOCAL BOARD OF EDUCATION. A city or county
board of education that exercises management and control of
local school system pursuant to state law.
(10)(11) LOCAL SCHOOL SYSTEM. A public agency that
establishes and supervises one or more public schools withir
its geographical limits pursuant to state law.
(11) (12) NONPUBLIC SCHOOL. Any nonpublic or private



197 school, including parochial schools, not under the 198 jurisdiction of the State Superintendent of Education and the 199 State Board of Education, providing educational services to 200 children. A nonpublic school provides education to elementary 201 or secondary, or both, students and has notified the 202 Department of Revenue of its intention to participate in the 203 scholarship program and comply with the requirements of the 204 scholarship program. A nonpublic school does not include home 205 schooling.

206 (12) (13) PARENT. The parent or guardian of a student, 207 with authority to act on behalf of the student. For purposes of Section 16-6D-8, the parent or guardian shall claim the 208 209 student as a dependent on his or her Alabama state income tax 210 return.

211 (15) PRIVATE TUTORING. Tutoring services provided by a tutor certified by the state or accredited by a regional or 212 213 national accrediting organization. 214

(16) PROGRAM. The Alabama Accountability Act

215 Scholarship Program.

216 (17) QUALIFYING EXPENSES TO EDUCATE AN ELIGIBLE STUDENT

- 217 WITH UNIQUE NEEDS:
- 218 a. Tuition and fees at a qualifying school.
- 219 b. Textbooks required by a qualifying school.
- 220 c. Payment to a licensed or accredited tutor.
- 221 d. Payment for the purchase of curriculum or
- 222 instructional material.
- 223 e. Tuition and fees for an approved nonpublic online
- 224 learning program.



225		f. Ed	ucatic	nal	service	es f	or a	an e	eligi	ble	student	W	ith
226	unique	needs	from	a l	icensed	or	acc	red	ited	pra	ctition	er	or
227	provide	er.											

228 <u>g. Contracted services from a public school district,</u>229 including individual classes.

230

(13) (18) QUALIFYING SCHOOL.

231 a. Either a public school outside of the resident 232 school district that is not considered failing within the meaning of subdivision (5) a priority school or any nonpublic 233 school as defined in subdivision (11) and that satisfies the 234 235 requirements of this subdivision. A qualifying nonpublic school shall be accredited by one of the six regional 236 237 accrediting agencies or the National Council for Private 238 School Accreditation, Advanced, the American Association of 239 Christian Schools, or one of their partner accrediting agencies. A nonpublic school shall have three years from the 240 241 later of the date the nonpublic school notified the Department 242 of Revenue of its intent to participate in the scholarship 243 program or June 10, 2015, to obtain the required accreditation 244 and shall thereafter maintain accreditation as required by 245 this subdivision. During the three-year period described in 246 the immediately preceding sentence, a nonpublic school that is 247 not accredited shall satisfy all of the following conditions 248 until the nonpublic school obtains accreditation:

249

250

251

Has been in existence for at least three years.
 Has daily attendance of at least 85 percent over a two-year period.

252

3. Has a minimum 180-day school year, or its hourly



253 equivalent.

4. Has a day length of at least six and one-half hours.
5. Requires all students to take the Stanford
Achievement Test, or its equivalent.

257 6. Requires all candidates for graduation to take the258 American College Test before graduation.

259 7. Requires students in high school in grades nine 260 through 12 to earn a minimum of 24 credits before graduating, 261 including 16 credits in core subjects, and each awarded credit 262 shall consist of a minimum of 140 instructional hours.

8. Does not subject <u>special education eligible</u> students with <u>unique needs</u> to the same testing or curricular requirements as regular education students if it is not required in the individual plan for the student.

9. Maintains a website that describes the school, the instructional program of the school, and the tuition and mandatory fees charged by the school, updated prior to the beginning of each semester.

271 10. Annually affirms on forms prescribed by the 272 scholarship granting organization and the Department of 273 Revenue its status financially and academically and provide 274 other relative information as required by the scholarship 275 granting organization or as otherwise required in this 276 chapter.

277 b. A nonpublic school that is not accredited and that 278 has not been in existence for at least three years shall 279 nevertheless be considered a qualifying school if, in addition 280 to satisfying the requirements in subparagraphs 2. to 10.,



281 inclusive, of paragraph a., the nonpublic school operates 282 under the governance of the board of directors or the 283 equivalent thereof of an accredited nonpublic school. For 284 purposes of the immediately preceding sentence, the term 285 governance shall include, but not be limited to, curriculum 286 oversight, personnel and facility management, and financial 287 management. If, at the conclusion of the three-year period in 288 which a nonpublic school is required to obtain accreditation, 289 a nonpublic school is not accredited, the nonpublic school 290 shall not be considered a qualifying school and shall not 291 receive any funds from a scholarship granting organization until the nonpublic school obtains the accreditation required 292 293 by this subdivision.

294

295

(19) RESIDENT SCHOOL DISTRICT. The public school district in which the student resides.

296 (14) (20) SCHOLARSHIP GRANTING ORGANIZATION. An
297 organization that provides or is approved to provide
298 educational scholarships to eligible students <u>and eligible</u>
299 <u>students with unique needs</u> attending qualifying schools of
300 their parents' choice."

301 "§16-6D-6

302 (a) The innovation plan of a local school system shall303 include, at a minimum, all of the following:

304 (1) The school year that the local school system305 expects the school flexibility contract to begin.

306 (2) The list of state laws, regulations, and policies,
307 including rules, regulations, and policies <u>promulgated adopted</u>
308 by the State Board of Education and the State Department of



309 Education, that the local school system is seeking to waive in 310 its school flexibility contract.

311 (3) A list of schools included in the innovation plan312 of the local school system.

313 (b) A local school system is accountable to the state 314 for the performance of all schools in its system, including 315 innovative schools, under state and federal accountability 316 requirements.

317 (c) A local school system may not, pursuant to this chapter, waive requirements imposed by federal law, 318 319 requirements related to the health and safety of students or 320 employees, requirements imposed by ethics laws, requirements 321 imposed by the Alabama Child Protection Act of 1999, Chapter 322 22A of this title, requirements imposed by open records or 323 open meetings laws, requirements related to financial or 324 academic reporting or transparency, requirements designed to 325 protect the civil rights of students or employees, 326 requirements related to the state retirement system or state health insurance plan, or requirements imposed by Act 327 328 2012-482. This chapter may not be construed to allow a local 329 school system to compensate an employee at an annual amount 330 that is less than the amount the employee would otherwise be 331 afforded through the State Minimum Salary Schedule included in the annual Education Trust Fund Appropriations Act. No local 332 333 school system shall involuntarily remove any rights or 334 privileges acquired by any employee under the Students First Act of 2011, Chapter 24C of this title. Except as provided for 335 336 a failing priority school pursuant to subsection (e), no plan



337 or program submitted by a local board of education may be used 338 to deny any right or privilege granted to a new employee 339 pursuant to the Students First Act of 2011.

340 (d) No provision of this chapter shall be construed or341 shall be used to authorize the formation of a charter school.

342 (e) Any provision of subsection (c) to the contrary 343 notwithstanding, nothing in this chapter shall be construed to 344 prohibit the approval of a flexibility contract that gives 345 potential, current, or future employees of a failing priority school within the local school system the option to 346 347 voluntarily waive any rights or privileges already acquired or 348 that could potentially be acquired as a result of attaining tenure or nonprobationary status, provided, however, that any 349 350 employee provided this option is also provided the option of 351 retaining or potentially obtaining any rights or privileges provided under the Students First Act, Chapter 24C of this 352 353 title.

(f) The State Department of Education shall finalize all school data and the local school system shall seek approval of the local board of education before final submission to the State Department of Education and the State Board of Education.

(g) The final innovation plan, as recommended by the local superintendent of education and approved by the local board of education, shall accompany the formal submission of the local school system to the State Department of Education.

363 (h) Within 60 days of receiving the final submission,364 the State Superintendent of Education shall decide whether or



365 not the school flexibility contract and the innovation plan 366 should be approved. If the State Superintendent of Education 367 denies a school flexibility contract and innovation plan, he 368 or she shall provide a written explanation for his or her 369 decision to the local board of education. Likewise, a written 370 letter of approval by the State Superintendent of Education 371 shall be provided to the local board of education that 372 submitted the final school flexibility contract and innovation 373 plan.

374 (i) The State Board of Education shall promulgate any
 375 necessary rules and regulations required to implement this
 376 chapter including, but not limited to, all of the following:

377 (1) The specification of timelines for submission and
378 approval of the innovation plan and school flexibility
379 contract of a local school system.

380 (2) An authorization for the State Department of 381 Education, upon approval by the State Board of Education after 382 periodic review, to revoke a school flexibility contract for 383 noncompliance or nonperformance, or both, by a local school 384 system.

385 (3) An outline of procedures and necessary steps that a 386 local school system shall follow, upon denial of an original 387 submission, to amend and resubmit an innovation plan and 388 school flexibility contract for approval."

389 "§16-6D-8

390 (a) To provide educational flexibility and state
 391 accountability for students in <u>failing priority</u> schools:

392 (1) For tax years beginning on and after January 1,

Page 14



393 2013, an Alabama income tax credit is made available to the 394 parent of a student enrolled in or assigned to attend a 395 failing priority school to help offset the cost of 396 transferring the student to a nonfailing qualifying public 397 school or nonpublic school of the parent's choice. The income 398 tax credit shall be an amount equal to 80 percent of the 399 average annual state cost of attendance for a public K-12 400 student during the applicable tax year or the actual cost of 401 attending a nonfailing gualifying public school or nonpublic school, whichever is less. The actual cost of attending a 402 403 nonfailing qualifying public school or nonpublic school shall be calculated by adding together any tuition amounts or 404 405 mandatory fees charged by the school to the student as a 406 condition of enrolling or of maintaining enrollment in the 407 school. The average annual state cost of attendance for a public K-12 student shall be calculated by dividing the state 408 409 funds appropriated to the Foundation Program pursuant to 410 Section 16-13-231(b)(2) by the total statewide number of 411 pupils in average daily membership during the first 20 412 scholastic days following Labor Day of the preceding school 413 year. For each student who was enrolled in and attended a 414 failing priority school the previous semester whose parent 415 receives an income tax credit under this section, an amount 416 equal to 20 percent of the average annual state cost of 417 attendance for a public K-12 student during the applicable tax year shall be allocated, for as long as the parent receives 418 the tax credit, to the failing priority school from which the 419 420 student transferred if the student transfers to and remains



421 enrolled in a nonpublic school. No such allocation shall be 422 made in the event the student transfers to or enrolls in a 423 nonfailing qualifying public school. The Department of 424 Education shall determine the best method of ensuring that the 425 foregoing allocation provisions are properly implemented. A 426 parent is allowed a credit against income tax for each taxable 427 year under the terms established in this section. If income 428 taxes owed by such a parent are less than the total credit 429 allowed under this subsection, the taxpayer shall be entitled to a refund or rebate, as the case may be, equal to the 430 balance of the unused credit with respect to that taxable 431 432 year.

433 (2) Any income tax credit due a parent under this 434 section shall be granted or issued to the parent only upon his 435 or her making application therefor, at such time and in such 436 manner as may be prescribed from time to time by the 437 Department of Revenue. The application process shall include, 438 but not be limited to, certification by the parent that the 439 student was enrolled in or was assigned to attend a failing 440 priority school, certification by the parent that the student 441 was subsequently transferred to, and was enrolled and 442 attended, a nonfailing qualifying public school or nonpublic 443 school of the parent's choice, and proof, satisfactory to the Department of Revenue, of the actual cost of attendance for 444 445 the student at the nonfailing qualifying public school or 446 nonpublic school. For purposes of the tax credit authorized by this section, costs of attendance does not include any such 447 448 costs incurred for an academic year prior to the 2013-2014



449 academic year. The Department of Revenue shall also prescribe 450 the various methods by which income tax credits are to be 451 issued to taxpayers. Income tax credits authorized by this 452 section shall be paid out of sales tax collections made to the 453 Education Trust Fund, and set aside by the Comptroller in the 454 Failing Priority Schools Income Tax Credit Account created in 455 subsection (c), in the same manner as refunds of income tax 456 otherwise provided by law, and there is hereby appropriated 457 therefrom, for such purpose, so much as may be necessary to annually pay the income tax credits provided by this section. 458

(3) An application for an income tax credit authorized
by this section shall be filed with the Department of Revenue
within the time prescribed for filing petitions for refund
under Section 40-2A-7.

463 (4) The Department of Revenue shall promulgate464 reasonable rules to effectuate the intent of this subsection.

(b) (1) The parent of a public school student may request and receive an income tax credit pursuant to this section to reimburse the parent for costs associated with transferring the student from a <u>failing priority</u> school to a <u>nonfailing qualifying</u> public school or nonpublic school of the parent's choice, in any of the following circumstances:

a. By assigned school attendance area, if the student
spent the prior school year in attendance at a failing
priority school and the attendance of the student occurred
during a school year in which the designation was in effect.

475 b. The student was in attendance elsewhere in the 476 Alabama public school system and was assigned to a <u>failing</u>



477 priority school for the next school year.

478 c. The student was notified that he or she was assigned 479 to a failing priority school for the next school year.

480 (2) This section does not apply to a student who is481 enrolled in the Department of Youth Services School District.

(3) For the purposes of continuity of educational 482 choice, the tax credit shall be available to parents for those 483 484 grade levels of the failing priority school from which the 485 student transferred. The parent of a student who transfers from a failing priority school may receive income tax credits 486 487 for those grade levels enrolled in and attended in the nonfailing qualifying public school or nonpublic school of the 488 489 parent's choice transferred to that were included in the 490 failing priority school from which the student transferred, 491 whether or not the failing priority school becomes a nonfailing qualifying school during those years. The parent of 492 such a student shall no longer be eligible for the income tax 493 494 credit after the student completes the highest grade level in 495 which he or she would otherwise have been enrolled at the 496 failing priority school. Notwithstanding the foregoing, as 497 long as the student remains enrolled in or assigned to attend 498 a failing priority school, the parent may again transfer the 499 student to a nonfailing qualifying public school or nonpublic 500 school of the parent's choice and request and receive an 501 income tax credit as provided in this section.

502 (4)(c) A local school system, for each student enrolled 503 in or assigned to a <u>failing priority</u> school, shall do <u>all both</u> 504 of the following:



505 $\frac{1}{2}$ (1) Timely notify the parent of the student of all 506 options available under this section as soon as the school of 507 attendance is designated as a failing priority school. 508 b.(2) Offer the parent of the student an opportunity to 509 enroll the student in another public school within the local 510 school system that is not a failing priority school or a 511 failing priority school to which the student has been 512 assigned. 513 (5) (d) The parent of a student enrolled in or assigned

514 to a school that has been designated as a failing priority 515 school, who decides to transfer the student to a nonfailing qualifying public school, shall first attempt to enroll the 516 517 student in a nonfailing qualifying public school within the 518 same local system in which the student is already enrolled or 519 assigned to attend before attempting to enroll the student in a nonfailing qualifying public school that has available space 520 521 in any other local school system in the state. A local school 522 system may accept the student on whatever terms and conditions 523 the system establishes and report the student for purposes of 524 the local school system's funding pursuant to the Foundation 525 Program.

526 <u>(6) (e)</u> For students in the local school system who are 527 participating in the tax credit program, the local school 528 system shall provide locations and times to take all statewide 529 assessments required by law.

530 (7)(f) Students with disabilities Eligible students 531 with unique needs who are eligible to receive services from 532 the local school system under federal or state law, and who



533 participate in the tax credit program, remain eligible to 534 receive services from the local school system as provided by 535 federal or state law. <u>The local school system shall be</u> 536 <u>reimbursed by the scholarship granting organization for all</u> 537 <u>contracted services provided to an eligible student and an</u> 538 eligible student with unique needs.

539 (8) (g) If a parent enrolls a student in a nonfailing 540 qualifying public school within the same local school system, 541 and that system provides transportation services for other 542 enrolled students, transportation costs to the nonfailing 543 qualifying public school shall be the responsibility of the 544 local school system. Local school systems may negotiate 545 transportation options with a parent to minimize system costs. 546 If a parent enrolls a student in a nonpublic school or in a 547 nonfailing qualifying public school within another local school system, regardless of whether that system provides 548 549 transportation services for other enrolled students, 550 transportation of the student shall be the responsibility of 551 the parent.

552 (9)(h) The State Department of Education shall 553 promulgate adopt reasonable rules to effectuate the intent of 554 this subsection. Rules shall include penalties for 555 noncompliance.

556 (c)(i) There is created within the Education Trust Fund 557 a separate account named the <u>Failing Priority</u> Schools Income 558 Tax Credit Account. The Commissioner of Revenue shall certify 559 to the Comptroller the amount of income tax credits due to 560 parents under this section and the Comptroller shall transfer



561 into the Failing Priority Schools Income Tax Credit Account 562 only the amount from sales tax revenues within the Education 563 Trust Fund that is sufficient for the Department of Revenue to 564 use to cover the income tax credits for the applicable tax 565 year. The Commissioner of Revenue shall distribute the funds 566 in the Failing Priority Schools Income Tax Credit Account to 567 parents pursuant to this section.

568 (d) (j) (1) Nothing in this section or chapter shall be 569 construed to force any public school, school system, or school 570 district or any nonpublic school, school system, or school 571 district to enroll any student.

(2) A public school, school system, or school district 572 or any nonpublic school, school system, or school district may 573 574 develop the terms and conditions under which it will allow a 575 student whose parent receives an income tax credit pursuant to this section to be enrolled, but such terms and conditions may 576 not discriminate on the basis of the race, gender, religion, 577 578 color, disability status, or ethnicity of the student or of 579 the student's parent.

580 (3)(2) Nothing in this section shall be construed to 581 authorize the violation of or supersede the authority of any 582 court ruling that applies to the public school, school system, 583 or school district, specifically any federal court order 584 related to the desegregation of the local school system's 585 student population."

586 "§16-6D-9

587 (a)(1) An individual taxpayer who files a state income 588 tax return and is not claimed as a dependent of another



589 taxpayer, a taxpayer subject to the corporate income tax 590 levied by Chapter 18 of Title 40, an Alabama S corporation as 591 defined in Section 40-18-160, or a Subchapter K entity as 592 defined in Section 40-18-1 may claim a credit for a 593 contribution made to a scholarship granting organization. If 594 the credit is claimed by an Alabama S corporation or 595 Subchapter K entity, the credit shall pass through to and may 596 be claimed by any taxpayer eligible to claim a credit under 597 this subdivision who is a shareholder, partner, or member thereof, based on the taxpayer's pro rata or distributive 598 599 share, respectively, of the credit.

600 (2) The tax credit may be claimed by an individual 601 taxpayer or a married couple filing jointly in an amount equal 602 to 100 percent of the total contributions the taxpayer made to 603 a scholarship granting organization for educational scholarships during the taxable year for which the credit is 604 605 claimed, up to 100 percent of the tax liability of the 606 individual taxpayer, not to exceed one hundred thousand 607 dollars (\$100,000) per individual taxpayer or married couple 608 filing jointly. For purposes of this section, an individual 609 taxpayer includes an individual who is a shareholder of an 610 Alabama S corporation or a partner or member of a Subchapter K 611 entity that made a contribution to a scholarship granting 612 organization.

(3) The tax credit may be claimed by a taxpayer subject to the Alabama corporate income tax in an amount equal to 100 percent of the total contributions the taxpayer made to a scholarship granting organization for educational scholarships



617 during the taxable year for which the credit is claimed, up to 618 100 percent of the tax liability of the taxpayer.

619 (4) A taxpayer subject to the Alabama corporate income 620 tax, an individual taxpayer, or a married couple filing 621 jointly may carry forward a tax credit earned under the tax 622 credit scholarship program for up to three taxable years. 623 (5) The cumulative amount of tax credits issued 624 pursuant to subdivision (2) and subdivision (3) shall not exceed thirty million dollars (\$30,000,000) forty million 625 dollars (\$40,000,000) annually, based on the calendar year. If 626 627 the cumulative amount of tax credits issued exceeds 90 percent of the set cap for three out of four consecutive years, there 628 629 will be an automatic increase of ten million dollars 630 (\$10,000,000) until the cumulative amount of tax credits 631 issued reaches sixty million dollars (\$60,000,000). A taxpayer making one or more otherwise tax-creditable contributions 632 633 before the due date, with extensions, of a timely filed 2014 634 tax return may elect to treat all or a portion of such 635 contributions as applying to and creditable against its 2014 636 Alabama income tax liability, if the taxpayer properly 637 reserves the credit on the website of the Department of 638 Revenue or another method provided by the Department of 639 Revenue. The amount creditable against the taxpayer's 2014 640 income tax liability shall be limited to the lesser of the 641 amount so designated or the remaining balance, if any, of the 642 cumulative amount of the twenty-five million dollars (\$25,000,000) of tax credits available for the 2014 calendar 643 644 year. No such contribution and election by a taxpayer to



645 reserve tax credits against the remaining balance of the 646 cumulative amount of tax credits available for 2014 shall 647 preclude the taxpayer from making additional contributions in 648 2015 and reserving those amounts against the cumulative amount 649 of tax credits available for 2015. The Department of Revenue 650 shall develop a procedure to ensure that this cap is not exceeded and shall also prescribe the various methods by which 651 652 these credits are to be issued.

(6) No credit may be claimed for a contribution made to a scholarship granting organization if the contribution is restricted or conditioned in any way by the donor including, but not limited to, requiring the scholarship granting organization to direct all or part of the contribution to a particular qualifying school or to grant an educational scholarship to a particular eligible student.

(b) (1) ADMINISTRATIVE ACCOUNTABILITY STANDARDS. All
 scholarship granting organizations shall do all of the
 following:

a. Notify the Department of Revenue of their intent toprovide educational scholarships to eligible students.

b. Demonstrate to the Department of Revenue that they
have been granted exemption from the federal income tax as an
organization described in Section 501(c)(3) of the Internal
Revenue Code, as in effect from time to time.

c. Distribute periodic educational scholarship payments
as checks made out and mailed to or directly deposited with
the school where the student is enrolled.

d. Provide a Department of Revenue approved receipt to



673 taxpayers for contributions made to the scholarship granting674 organization.

675 e. Ensure that all determinations with respect to the 676 eligibility of a student to receive an educational scholarship 677 shall be made by the scholarship granting organization. A 678 scholarship granting organization shall not delegate any 679 responsibility for determining the eligibility of a student 680 for an educational scholarship or any other requirements it is 681 subject to under this chapter to any qualifying school or an entity affiliated therewith. 682

683 <u>f. Verify that a student who is receiving an</u>
684 <u>educational scholarship as an eligible student with unique</u>
685 <u>needs satisfies the qualifications provided in subdivision (6)</u>
686 <u>of Section 16-6D-4, before the first day of every other</u>
687 <u>instructional year for which the student receives the</u>
688 <u>educational scholarship.</u>

689 from donations is expended on educational scholarships, and 690 from donations is expended on educational scholarships, and 691 that all revenue from interest or investments is expended on 692 educational scholarships. A scholarship granting organization 693 may expend up to five percent of its revenue from donations on 694 administrative and operating expenses in the calendar year of 695 the donation or in any subsequent calendar year.

696 g.h. Ensure that scholarship funds on hand at the 697 beginning of a calendar year are expended on educational 698 scholarships within three calendar years. Any scholarship 699 funds on hand at the beginning of a calendar year that are not 690 expended on educational scholarships within three calendar



701 years shall be turned over to and deposited with the State 702 Department of Education for the benefit of its At-Risk Student 703 Program to be distributed to local boards of education on the 704 basis determined by the State Department of Education in 705 furtherance of support to underperforming schools. h.i. Ensure that at least 75 percent of first-time 706 707 recipients of educational scholarships were zoned for a 708 priority school and were not continuously enrolled in a 709 private school during the previous academic year. To ensure 710 compliance with this paragraph, the local board of education 711 of the local school system in which an eligible student 712 applying for an educational scholarship resides, upon written 713 request by a parent, shall provide written verification that a particular address is in the attendance zone of a specified 714 715 public school. The State Department of Education shall provide written verification of enrollment in a priority school under 716 717 this chapter. With respect to first time educational 718 scholarship recipients, scholarship granting organizations 719 shall give priority to eligible students who are zoned to 720 attend a priority school over eligible students who are not 721 zoned to attend a priority school. 722 j. Ensure that 25 percent of first-time recipients of 723 educational scholarships are not zoned for a priority school 724 and were not continuously enrolled in a private school during 725 the previous academic year.

726 i.k. Cooperate with the Department of Revenue to 727 conduct criminal background checks on all of their employees 728 and board members and exclude from employment or governance



729 any individual who may reasonably pose a risk to the 730 appropriate use of contributed funds.

731 j.1. Ensure that educational scholarships are portable 732 during the academic year and can be used at any qualifying 733 school that accepts the eligible student according to the 734 wishes of the parent. If an eligible student transfers to 735 another qualifying school during an academic year, the 736 educational scholarship amount may be prorated.

737 k.m. Publicly report to the Department of Revenue by
738 September 1 of each year all of the following information
739 prepared by a certified public accountant regarding their
740 educational scholarships funded in the previous academic year:

741 1. The name and address of the scholarship granting742 organization.

743 2. The total number and total dollar amount of744 contributions received during the previous academic year.

3. The total number and total dollar amount of 745 746 educational scholarships awarded and funded during the 747 previous academic year, the total number and total dollar 748 amount of educational scholarships awarded and funded during 749 the previous academic year for students qualifying for the 750 federal free and reduced-price lunch program, and the 751 percentage of first-time recipients of educational 752 scholarships who were enrolled in a public school during the 753 previous academic year.

754 <u>l.n.</u> Publicly report to the Department of Revenue, by 755 the 15th day after the close of each calendar quarter, all of 756 the following information about educational scholarships



757 granted during the quarter:

758 1. The total number of scholarships awarded and funded.
759 2. The names of the qualifying schools that received
760 funding for educational scholarships, the total amount of
761 funds paid to each qualifying school, and the total number of
762 scholarship recipients enrolled in each qualifying school.

763 3. The total number of eligible students zoned to
764 attend a <u>failing priority</u> school who received educational
765 scholarships from the scholarship granting organization.

766 4. The total number of first time scholarship
767 recipients who were continuously enrolled in a nonpublic
768 school prior to receiving an educational scholarship from that
769 scholarship granting organization.

770 m.o. Ensure that educational scholarships are not 771 provided for eligible students to attend a school with paid 772 staff or board members, or relatives thereof, in common with 773 the scholarship granting organization.

774 n.p. Ensure that educational scholarships are provided 775 in a manner that does not discriminate based on the gender, 776 race, or disability status of the scholarship applicant or his 777 or her parent.

778 o. Ensure that educational scholarships are provided 779 only to eligible students who are zoned to attend a failing 780 school so that the eligible student can attend a qualifying 781 school. To ensure compliance with the immediately preceding 782 sentence, the local board of education for the county or 783 municipality in which an eligible student applying for an 784 educational scholarship resides, upon written request by a



785 parent, shall provide written verification that a particular address is in the attendance zone of a specified public 786 787 school. The State Department of Education shall provide written verification of enrollment in a failing school under 788 789 this chapter. With respect to first time educational scholarship recipients, scholarship granting organizations 790 791 shall give priority to eligible students zoned 792 failing schools over eligible students not zoned to attend 793 failing schools.

q. Any scholarship funds unaccounted for on July 31st 794 795 June 30 of each calendar year may be made available to eligible students to defray the costs of attending a 796 797 qualifying school, whether or not the student is zoned to attend a failing priority school. Any provision of this 798 799 section to the contrary notwithstanding, once an eligible student receives an educational scholarship under this 800 801 program, scholarship funds may be made available to the 802 student for educational scholarships until the student 803 graduates from high school or reaches 19 years of age, regardless of whether the student is zoned to attend a failing 804 805 priority school, subject to the income eligibility 806 requirements of paragraph (5)b. of subdivision (4) of Section 807 16 - 6D - 4.

808 <u>r. An eligible student who enrolls in a public school</u>
809 <u>or public school program is considered to have terminated his</u>
810 <u>or her participation in the program. Any remaining scholarship</u>
811 <u>funds shall be paid to the public school system in which the</u>
812 <u>eligible student enrolls.</u>



813 p.s. Ensure that no donations are directly made to 814 benefit specifically designated scholarship recipients or to 815 particular qualifying schools.

816 q.t. Submit to the Department of Revenue annual 817 verification of the scholarship granting organization's 818 policies and procedures used to determine scholarship 819 eligibility. The verification shall confirm that the 820 scholarship granting organization, and not one or more 821 qualifying schools accepting educational scholarship 822 recipients or scholarship funds, is determining whether 823 scholarship applicants are eligible to receive educational scholarships. The verification shall also confirm that the 824 825 scholarship granting organization is giving priority to 826 receive an educational scholarship to eligible students zoned 827 to attend failing priority schools.

828 F.u. Submit to the Department of Revenue annual 829 verification that none of its actions or policies restricts a 830 parent's educational choice by limiting or prohibiting the 831 enrollment of eligible students in a qualifying school if 832 those eligible students received educational scholarships from 833 other scholarship granting organizations.

834

(2) FINANCIAL ACCOUNTABILITY STANDARDS.

a. All scholarship granting organizations shall
 demonstrate their financial accountability by doing all of the
 following:

838

1. Maintaining a 10 percent reserve balance.

839 <u>1.2.</u> Annually submitting to the Department of Revenue a 840 financial information report for the scholarship granting



841 organization that complies with uniform financial accounting 842 standards established by the Department of Revenue and 843 conducted by a certified public accountant.

844 2.3. Having the auditor certify that the report is free 845 of material misstatements.

b. All qualifying nonpublic schools shall demonstrate
financial viability, if they are to receive donations of fifty
thousand dollars (\$50,000) or more during the academic year,
by doing either of the following:

1. Filing with the scholarship granting organization prior to receipt of the first educational scholarship payment for that academic year a surety bond payable to the scholarship granting organization in an amount equal to the aggregate amount of scholarship funds expected to be received during the academic year.

2. Filing with the scholarship granting organization prior to receipt of the first educational scholarship payment for that academic year financial information that demonstrates the financial viability of the qualifying nonpublic school.

860 <u>c. A qualifying school, private tutor, or other</u> 861 <u>educational service provider may not refund, rebate, or share</u> 862 <u>a student's scholarship with a parent or the student in any</u> 863 <u>manner.</u>

(c) (1) Each scholarship granting organization shall
annually collect and submit to the Department of Revenue with
the annual report required by paragraph k. of subdivision (1)
of subsection (b) (1)m. written verification from qualifying
nonpublic schools that accept its educational scholarship



869 students that those schools do all of the following: 870 a. Comply with all health and safety laws or codes that 871 otherwise apply to nonpublic schools. 872 b. Hold a valid occupancy permit if required by the 873 municipality. 874 c. Certify compliance with nondiscrimination policies 875 set forth in 42 U.S.C. §1981. 876 d. Conduct criminal background checks on employees and 877 then do all of the following: 1. Exclude from employment any person not permitted by 878 879 state law to work in a public school. 880 2. Exclude from employment any person who may 881 reasonably pose a threat to the safety of students. 882 (2) By August 1 of each year, each qualifying nonpublic 883 school shall provide to each scholarship granting organization 884 from which it receives educational scholarships verification 885 that the qualifying nonpublic school is in compliance with the 886 Alabama Child Protection Act of 1999, Chapter 22A of this 887 title. Any qualifying nonpublic school failing to timely 888 provide such annual verification shall be prohibited from 889 participating in the scholarship program. Each scholarship 890 granting organization shall annually submit to the Department 891 of Revenue with the annual report required by paragraph k. of 892 subdivision (1) of subsection (b) (1)m. copies of the written 893 verifications it receives from each qualifying nonpublic 894 school.

895 (3) ACADEMIC ACCOUNTABILITY STANDARDS. There shall be896 sufficient information about the academic impact educational



897 scholarship tax credits have on students participating in the 898 tax credit scholarship program in order to allow parents and 899 taxpayers to measure the achievements of the tax credit 900 scholarship program, and therefore:

a. Each scholarship granting organization shall ensure
that qualifying schools that accept its educational
scholarship students shall do all of the following:

904 1. Annually administer cither the state achievement 905 tests or nationally recognized norm-referenced tests that 906 measure learning gains in math and language arts to all 907 students receiving an educational scholarship in grades that 908 require testing under the accountability testing laws of the 909 state for public schools, in order that the state can compare 910 the academic achievement and learning gains of students 911 receiving educational scholarships with students of the same 912 socioeconomic and educational backgrounds who are taking the 913 state achievement tests or nationally norm-referenced tests. 914 An eligible student with unique needs for whom standardized 915 testing is not appropriate, as outlined in his or her 916 individualized education plan (IEP), is exempt from the 917 requirements of this subparagraph.

918 2. Allow the costs of the testing requirement to be 919 covered by the educational scholarships distributed by the 920 scholarship granting organizations.

921 3. Provide the parents of each student who was tested
922 with a copy of the results of the tests on an annual basis,
923 beginning with the first year of testing.

924 4. Provide the test results to the Department of



925 Revenue on an annual basis, beginning with the first year of 926 testing.

927 5. Report student information that allows the state to 928 aggregate data by grade level, gender, family income level, 929 and race.

930 6. Provide graduation rates of those students
931 benefitting from educational scholarships to the Department of
932 Revenue or an organization chosen by the state in a manner
933 consistent with nationally recognized standards.

934 7. Ensure that a student who receives an educational 935 scholarship conforms to the attendance requirements of the 936 qualifying school. If a student fails to conform, the 937 qualifying school shall immediately communicate the failure to 938 the applicable scholarship granting organization.

939 <u>8. Ensure that an eligible student with unique needs</u>
940 <u>who satisfies the requirements outlined in subparagraph 1., is</u>
941 exempt from taking state achievement tests.

942 <u>9. Ensure that an eligible student with unique needs is</u>
943 <u>not enrolled in a public school or public school program while</u>
944 participating in the scholarship program.

945 <u>b. The Department of Revenue may bar a qualifying</u>
946 <u>school or educational service provider from the program if the</u>
947 <u>Department of Revenue discovers that the qualifying school or</u>
948 <u>educational service provider has done any of the following:</u>

949 <u>1. Routinely failed to comply with the accountability</u> 950 <u>standards established in this chapter.</u>

951 <u>2. Failed to provide the eligible student with the</u>952 educational services funded by the program.



953	c. If the Department of Revenue makes the determination
954	to bar a qualifying school or educational service provider
955	from the program, the Department of Revenue shall notify
956	eligible students and their parents of this decision as soon
957	as practicable. The Department of Revenue shall coordinate the
958	timing to coincide with the end of the school year.

959 b.d.1. The Department of Revenue shall select an 960 independent research organization, which may be a public or 961 private entity or university, to analyze the results of the 962 testing required by paragraph a. every other academic year. 963 The cost of analyzing and reporting on the test results to the Department of Revenue by the independent research organization 964 965 shall be borne by all scholarship granting organizations in 966 proportion to the total scholarship donations received for the 967 two calendar years prior to the report being published. 968 Scholarship granting organizations may receive and use funds 969 from outside sources to pay for its share of the biennial 970 report.

971 2. The independent research organization shall report 972 to the Department of Revenue every other year on the learning 973 gains of students receiving educational scholarships and the 974 report shall be aggregated by the grade level, gender, family 975 income level, number of years of participation in the tax 976 credit scholarship program, and race of the student receiving 977 an educational scholarship. The report shall also include, to 978 the extent possible, a comparison of the learning gains of students participating in the tax credit scholarship program 979 980 to the statewide learning gains of public school students with



981 socioeconomic and educational backgrounds similar to those 982 students participating in the tax credit scholarship program.

3. The first report under this paragraph shall be submitted to the Department of Revenue by September 1, 2016. Each biennial report thereafter shall be submitted to the Department of Revenue on September 1 of the year the report is due. All biennial reports required by this paragraph shall be published on the website of the Department of Revenue.

989 4. Each scholarship granting organization shall collect 990 all test results from qualifying schools accepting its 991 scholarship recipients and turn over such test results to the 992 independent research organization described in this paragraph 993 by August 15 of each calendar year.

994 5. The sharing and reporting of student learning gain 995 data under this paragraph shall conform to the requirements of the Family Educational Rights and Privacy Act, 20 U.S.C. 996 997 § 1232g., and shall be for the sole purpose of creating the 998 biennial report required by this paragraph. All parties shall 999 preserve the confidentially of such information as required by 1000 law. The biennial report shall not disaggregate data to a 1001 level that could identify qualifying schools participating in 1002 the tax credit scholarship program or disclose the academic 1003 level of individual students.

6. At the same time the biennial report under subparagraph 2. is submitted to the Department of Revenue, it shall be submitted to the Chair of the Senate Education Policy Committee and the Chair of the House Education Policy Committee.



1009 (d) (1) The Department of Revenue shall adopt rules and 1010 procedures consistent with this section as necessary. 1011 (2) The Department of Revenue shall provide a 1012 standardized format for a receipt to be issued by a 1013 scholarship granting organization to a taxpayer to indicate the value of a contribution received. The Department of 1014 1015 Revenue shall require a taxpayer to provide a copy of the 1016 receipt when claiming the tax credit pursuant to this section. 1017 (3) The Department of Revenue shall provide a standardized format for a scholarship granting organization to 1018 1019 report the information required in paragraphs k. and l. of subdivision (1) of subsection (b) (1)m. and (b) (1)n. 1020 1021 (4) The Department of Revenue may conduct either a financial review or audit of a scholarship granting 1022 1023 organization.

(5) The Department of Revenue may bar a scholarship granting organization or a qualifying school from participating in the tax credit scholarship program if the Department of Revenue establishes that the scholarship granting organization or the qualifying school has intentionally and substantially failed to comply with the requirements in subsection (b) or subsection (c).

1031 (6) If the Department of Revenue decides to bar a 1032 scholarship granting organization or a qualifying school from 1033 the tax credit scholarship program, the Department of Revenue 1034 shall notify affected educational scholarship students and 1035 their parents of the decision as quickly as possible.

1036

(7) The Department of Revenue shall publish and



1037 routinely update, on the website of the department, a list of 1038 scholarship granting organizations in the state, by county.

(8) The Department of Revenue shall publish and make publicly available on its website all annual and quarterly reports required to be filed with it by scholarship granting organizations under paragraphs k. and l. of subdivision (1) of subsection (b).

1044 (e)(1) All schools participating in the tax credit1045 scholarship program shall be required to operate in Alabama.

(2) All schools participating in the tax credit scholarship program shall comply with all state laws that apply to public schools regarding criminal background checks for employees and exclude from employment any person not permitted by state law to work in a public school.

(3) All qualifying nonpublic schools participating in the tax credit scholarship program shall maintain a website that describes the school, the instructional program of the school, and the tuition and mandatory fees charged by the school, updated prior to the beginning of each semester.

1056 (4) The amount of a scholarship awarded a student to 1057 attend a nonpublic school may not exceed the total sum of 1058 tuition and mandatory fees normally charged a student to 1059 attend the nonpublic school for the same attendance period. 1060 The amount of a scholarship awarded a student to attend a public school may not exceed the total state appropriation 1061 provided for a student to attend the public school for the 1062 same attendance period. 1063

1064

(f) The tax credit provided in this section may be



1065 first claimed for the 2013 tax year, but may not be claimed 1066 for any tax year prior to the 2013 tax year.

1067 (q) (1) Nothing in this section shall be construed to 1068 force any public school, school system, or school district or 1069 any nonpublic school, school system, or school district to 1070 enroll any student. No qualifying school may enter into any 1071 agreement, whether oral or written, with a scholarship 1072 granting organization that would prohibit or limit an eligible 1073 student from enrolling in the school based on the identity of the scholarship granting organization from which the eligible 1074 1075 student received an educational scholarship.

(2) A public school, school system, or school district 1076 1077 or any nonpublic school, school system, or school district may 1078 develop the terms and conditions under which it will allow a 1079 student who receives a scholarship from a scholarship granting organization pursuant to this section to be enrolled, but such 1080 1081 terms and conditions may not discriminate on the basis of the 1082 race, gender, religion, disability status, or ethnicity of the 1083 student or of the student's parent.

1084 (3) Nothing in this section shall be construed to
1085 authorize the violation of or supersede the authority of any
1086 court ruling that applies to the public school, school system,
1087 or school district, specifically any federal court order
1088 related to the desegregation of the local school system's
1089 student population.

(h) Nothing in this chapter shall affect or change the
athletic eligibility rules of student athletes governed by the
Alabama High School Athletic Association or similar



1093 association."

Section 2. This act shall become effective on the first day of the third month following its passage and approval by the Governor, or its otherwise becoming law.