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4 SYNOPSIS:

> Under existing law, termination dates are established for enumerated state agencies. The agencies are periodically reviewed by the Alabama Sunset Committee. After the review process is completed, the committee prepares its recommendation for the agencies to the Legislature in the form of sunset bills which either continue, terminate, or continue with modification each agency reviewed.

This bill would provide for the continuance of the Alabama Board of Massage Therapy, with the following changes: To require representation on the board from each Congressional District; to require meetings to be recorded, upon request; to require the publication of proposed rules and related proceedings on the board website; to require the board to accept a criminal history check from an approved national board under certain circumstances; and to cap certain fees charged by the board.

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AN ACT

Page 1

A BILL

TO BE ENTITLED



- 29 Relating to the Alabama Sunset Law; to continue the 30 existence and functioning of the Alabama Board of Massage 31 Therapy until October 1, 2024, with certain modifications: To 32 amend Sections 34-43-6, 34-43-9, 34-43-11, 34-43-12, 34-43-13, 33 34-43-14, 34-43-15, 34-43-20, and 34-43-21, Code of Alabama 1975, as amended by Act 2022-408, 2022 Regular Session; to 34 35 require representation on the board from each Congressional 36 District; to require meetings to be recorded, upon request; to 37 require the publication of proposed rules and related proceedings on the board website; to require the board to 38 39 accept a criminal history check from an approved national board under certain circumstances; and to cap certain fees 40 charged by the board. 41 BE IT ENACTED BY THE LEGISLATURE OF ALABAMA: 42 43 Section 1. Pursuant to the Alabama Sunset Law, the Sunset Committee recommends the continuance of the Alabama 44 Board of Massage Therapy until October 1, 2024, with the 45 46 additional recommendation for statutory change as set out in 47 Section 3. 48 Section 2. The existence and functioning of the Alabama 49 Board of Massage Therapy, created and functioning pursuant to 50 Sections 34-43-1 to 34-43-21, inclusive, Code of Alabama 1975, 51 is continued until October 1, 2024, and those code sections 52 are expressly preserved. 53 Section 3. Sections 34-43-6, 34-43-9, 34-43-11,
- 34-43-12, 34-43-13, 34-43-14, 34-43-15, 34-43-20, and 34-43-2154
- of the Code of Alabama 1975, as amended by Act 2022-408, 2022 55
- 56 Regular Session, are amended to read as follows:



"\$34-43-6

- (a) There is created the Alabama Board of Massage
 Therapy. The purpose of the board is to protect the health,
 safety, and welfare of the public by ensuring that licensed
 massage therapists, massage therapy schools, and massage
 therapy instructors meet prescribed standards of education,
 competency, and practice. To accomplish this mission, the
 board shall establish standards pursuant to this chapter to
 complete all board functions in a timely and effective manner
 and to provide open and immediate access to all relevant
 public information. The board shall communicate its
 responsibilities and services to the public as part of its
 consumer protection duties. The board shall develop and
 implement a long range plan to ensure effective regulation and
 consumer protection.
 - (b) The board shall consist of seven members appointed by the Governor, subject to confirmation by the Senate. No member of the board shall serve more than two full consecutive terms. The members initially appointed to the board shall be appointed not later than July 16, 1996. Five of the members initially appointed to the board shall have been actively engaged in the practice of massage therapy for not less than three consecutive years prior to the date of their appointment to the board. Successor members to these initial five appointees shall be licensees of the board. Two members shall be public members who shall not be licensed, nor have been licensed in the past, and shall not have any direct financial interest in the massage therapy profession. Each board member



shall be a high school graduate or shall have received a graduate equivalency diploma. Each board member shall be selected upon personal merit and qualifications, not per membership or affiliation with an association. Each board member shall be a citizen of the United States—and this state and a resident of this state for two years immediately preceding the appointment. The Governor shall coordinate his or her appointments to assure that the membership of the board shall be is inclusive and—reflect_reflects the racial, gender, geographic,—urban/rural_urban, rural, and economic diversity of the state. As the terms of members serving on the board on the effective date of the act amending this subsection expire, or as vacancies occur, new members shall be appointed so that not more than one member from each United States Congressional District in the state is appointed to serve at the same time.

- (c) Of the initial seven appointees to the board, three members shall be appointed for terms ending September 30, 1997, and four members shall be appointed for terms ending September 30, 1999. Thereafter, successors shall be appointed for terms of four years, each term expiring on September 30.
- (d) Vacancies on the board occurring prior to the expiration of a term shall be filled by the Governor within 30 days of the vacancy to serve for the remainder of the unexpired term. Each member of the board shall serve until his or her successor has been duly appointed and qualified.
- (e) At the first meeting, and annually thereafter in the month of October, the board shall elect a chair and vice chair from its membership.



- (f) The board shall hold its first meeting within 30 days after the initial members are appointed. The board shall hold meetings during the year as it the board determines necessary, two of which shall be the biannual meetings for the purpose of reviewing license applications. Additional meetings may be held at the discretion of the chair or upon written request of any three members of the board. A quorum of the board shall be a majority of the current appointed board members. Upon the written request of any person, submitted to the board at least 24 hours in advance of a scheduled meeting, the meeting shall be recorded.
 - (g) Board members shall not receive compensation for their services, but shall receive the same per diem and allowance as provided to state employees for each day the board meets and conducts business.

- (h) The board shall adopt the rules necessary to implement this chapter pursuant to the Administrative Procedure Act. Proposed rules, and a schedule of proceedings relating to their adoption, shall be conspicuously posted and routinely updated on the website of the board.
- (i) The board may employ, and at its pleasure discharge, an executive secretary and other officers and employees which may be necessary, including an attorney, to implement this chapter. The board shall also outline the duties and fix the compensation and expense allowances of the employees.
- 139 (j) An affirmative vote of a majority of the members of 140 the board shall be required to grant, suspend, or revoke a



- license to practice massage therapy or a license to operate a massage therapy establishment. The board may grant authority to the executive director to approve licenses.
 - (k) The board shall be financed only from income accruing to it the board from fees, licenses, other charges and funds collected by it the board, and any monies that are appropriated to it the board by the Legislature.
- 148 (1) Each board member shall be accountable to the 149 Governor for the proper performance of his or her duties as a member of the board. The board shall report to the Governor 150 151 annually and at other times as requested by the Governor. The Governor shall investigate any complaints or unfavorable 152 153 reports concerning the actions of the board and take 154 appropriate action thereon, including removal of any board 155 member for misfeasance, malfeasance, neglect of duty, commission of a felony, incompetence, or permanent inability 156 157 to perform official duties. A board member may be removed at 158 the request of the board after failing to attend two 159 consecutive properly noticed meetings.
 - (m) Members of the board are immune from liability for all good faith acts performed in the execution of their duties as members of the board.
 - (n) Appointees to the board shall take the constitutional oath of office and file it in the office of the Governor before undertaking any duties as a board member. Upon receiving the oath, the Governor shall issue a certificate of appointment to each appointee."
- 168 "\$34-43-9

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- 169 (a) A person desiring to be licensed as a massage
 170 therapist shall apply to the board on forms provided by the
 171 board. Unless licensed pursuant to subsection (b), applicants
 172 for licensure shall submit evidence satisfactory to the board
 173 that they have met each of the following requirements:
- 174 (1) Satisfactorily completed a minimum of 650 hours of 175 instruction. By rule of the board, the minimum 650 hours shall 176 consist of the following: 100 hours of anatomy and physiology 177 to include 35 hours of myology, 15 hours of osteology, 10 hours of circulatory system, and 10 hours of nervous system, 178 179 with the remaining 30 hours to address other body systems at the discretion of the school; 250 hours of basic massage 180 181 therapy, the contradistinctions of massage therapy, and 182 related touch therapy modalities, to include a minimum of 50 183 hours of supervised massage; 50 hours to include business, hydrotherapy, first aid, cardiopulmonary resuscitation, and 184 professional ethics; and 250 hours of electives to be 185 186 determined by the school. The board may adopt a rule to 187 further increase the minimum number of hours of instruction 188 required for licensure, not to exceed the number of hours 189 recommended by the National Certification Board for 190 Therapeutic Massage and Bodywork. Before performing 191 therapeutic massage on an animal, a massage therapist shall 192 graduate from a nationally approved program and complete at 193 least 100 hours of postgraduate training and education in 194 animal anatomy, pathology, and physiology for the type of animal upon which the massage therapist wishes to perform 195 196 therapeutic massage.



- 197 (2) Successfully passed a national standardized 198 examination approved by the board.
 - (3) Completed a criminal history check.
- 200 (4) Paid all applicable fees.

time of licensure in that state.

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- (b) Notwithstanding the requirements in subdivisions

 (1) and (2) of subsection (a), the board may license an

 applicant if the applicant is licensed or registered in

 another state, which, in the opinion of the board, has

 standards of practice or licensure that are equal to or

 stricter than the requirements imposed by this chapter at the
- 208 (c) Notwithstanding any other provision of this section
 209 to the contrary, each applicant for licensure shall be a
 210 citizen of the United States or, if not a citizen of the
 211 United States, a person who is legally present in the United
 212 States with appropriate documentation from the federal
 213 government.
- 214 (d) The board may shall notify each applicant that his
 215 or her application has been received and is pending and shall
 216 also notify each applicant of the acceptance or rejection of
 217 his or her application. If the application is rejected, the
 218 board shall list the reasons for rejection."
- 219 "\$34-43-11
- 220 (a) Establishments shall be licensed by the board. A
 221 sexually oriented business may not be licensed as an
 222 establishment and shall not operate as an establishment
 223 licensed pursuant to this chapter.
- 224 (b) Establishments shall contract with or employ only



- 225 licensed massage therapists to perform massage therapy.
- 226 (c) Each establishment shall contract with or employ at
 227 least one licensed massage therapist who is registered with
 228 the board as the individual designated to ensure the
 229 establishment follows state law and administrative rules.
 - (d) An establishment license issued pursuant to this chapter is not assignable or transferable.
- 232 (e) Each unlicensed massage therapist applying for an 233 establishment license shall be subject to a criminal history check or shall submit to the board proof of a completed 234 235 criminal history check performed through the National Certification Board of Therapeutic Massage and Bodywork, or 236 237 other national certifying board approved by the board, during 238 the previous two-year period. No licensed massage therapist 239 shall be subject to an additional criminal history check when applying for an establishment license. 240
 - (f) An establishment owned by an individual who is not a resident of this state shall be subject to an initial inspection before licensure. The amount of the initial inspection fee shall be determined by rule of the board."

245 "\$34-43-12

(a) Applications for <u>initial</u> licensure or renewal shall be on forms provided by the board and shall be accompanied by the proper fee. A two-by-two photograph, taken no more than six months earlier, showing a frontal view of the head and shoulders of the applicant, shall be submitted with the application. All documents shall be submitted in English.

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- 253 (b) Each applicant for <u>initial</u> licensure shall be
 254 subject to a criminal history check. Refusal to consent to a
 255 criminal history check constitutes grounds for the board to
 256 deny the applicant's application for licensure.
- 257 (c) The board shall issue a license to each person who 258 qualifies to be a massage therapist and to each qualified 259 massage therapy establishment. To be qualified for a license 260 as a massage therapist the applicant shall successfully pass 261 the examination, pay the examination fee, pass the criminal history check pursuant to rules adopted by the board, pay the 262 263 criminal history check fee, and pay the license fee. A license grants all professional rights, honors, and privileges 264 relating to the practice of massage therapy. 265
 - (d) Each licensed therapist shall display his or her license in the manner specified by the board. Each establishment shall post its license in plain sight and the license of each massage therapist who practices in the establishment.
- 271 (e) A license is the property of the board and shall be 272 surrendered upon demand of the board."
- 273 "\$34-43-13

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- 274 (a) Each license shall be renewed biennially, on or
 275 before the anniversary date, by forwarding to the board a
 276 renewal application accompanied by the renewal fee. Each
 277 applicant for renewal for licensure shall be subject to a
 278 criminal history check. Any license not renewed biennially on
 279 or before the anniversary date shall expire.
 - (b) Each licensee, upon application for renewal of a



- 281 license, shall do both of the following:
- 282 (1) Submit submit evidence of satisfactory completion
 283 of the continuing education requirements contained in Section
 284 34-43-21.
 - (2) Consent to a criminal history check. Refusal to consent to a criminal history check constitutes grounds for the board to deny the licensee's application for renewal of the license.
 - (c) Licenses are valid for two years from the date of issuance. An individual whose license has expired and who has ceased to practice massage therapy for a period of not longer than five years may have his or her license reinstated upon payment of a renewal fee and a late fee and submission of a renewal application and evidence satisfactory to the board that the applicant has fulfilled continuing education requirements, passed a criminal history check pursuant to rules adopted by the board, paid the criminal history check fee, and passed the examination.
- 299 (d) Subsequent to an official complaint, the board may
 300 request a criminal background check of the licensee through
 301 the district attorney of the circuit in which the licensee is
 302 located."
- 303 "\$34-43-14

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- 304 (a) By rule, the board shall assess and collect the 305 following fees not to exceed:
- 306 (1) Two hundred fifty dollars (\$250) One hundred
 307 dollars (\$100) for the initial massage therapist license.
- 308 (2) Three hundred dollars (\$300) One hundred dollars



- 309 (\$100) for all biennial license renewals postmarked or
 310 received at the office of the board by the date in on which
 311 the license expires.
- 312 (3) Three hundred dollars (\$300) One hundred dollars
 313 (\$100) for the initial, and fifty dollars (\$50) for any
 314 renewal of, an establishment license.
- 315 (4) Five hundred dollars (\$500) One hundred fifty
 316 dollars (\$150) for the initial registration, and any renewal
 317 registration, as a massage therapy school in this state.
- 318 (5) Two hundred fifty dollars (\$250) One hundred

 319 dollars (\$100) to register and renew registration as a massage

 320 therapy instructor in this state.
- 321 (6) One hundred fifty dollars (\$150) Seventy-five
 322 dollars (\$75) to reactivate an expired license.
- 323 (7) One hundred dollars (\$100) Twenty-five dollars

 324 (\$25) shall be added to all license fees not post-marked or

 325 received by the board before the expiration date of the

 326 license.
- 327 (8) Twenty-five dollars (\$25) to verify a license.
- (9) Twenty-five dollars (\$25) (8) Ten dollars (\$10) for 328 329 a duplicate license certificate or a name change on a license 330 certificate. The board may issue a duplicate certificate for 331 each establishment on file with the board where the massage 332 therapist practices massage therapy. The board may issue additional duplicate certificates only after receiving a sworn 333 334 letter from the massage therapist that the an original certificate was lost, stolen, or destroyed. The records of the 335 336 board shall reflect that a duplicate certificate was issued.



- 337 (10) A fee, set by the board, for the criminal history

 338 check.
- 339 (11) A fee, set by the board, for an establishment
 340 inspection.
 - (b) Necessary administrative fees may be charged by the board, including, but not limited to, reasonable costs for copying, labels, and lists. Examination and license fees may be adjusted as by rule of the board shall deem appropriate.
 - revenue trust fund in the State Treasury to be known as the Alabama Board of Massage Therapy Fund. All receipts collected by the board under this chapter are to shall be deposited in this fund and used only to carry out this chapter. Such receipts Receipts shall be disbursed only by warrant of the state Comptroller, upon itemized vouchers approved by the chair of the board; provided that no. No funds shall be withdrawn except as budgeted and allotted according to the provisions of Sections 41-4-80 to 41-4-96, inclusive, 41-19-1, and 41-19-12, as amended, and only in amounts as stipulated in the general appropriations bill or other appropriations bills."
- **"**§34-43-15

359 (a) Any person may file with the board a written
360 complaint regarding an allegation of impropriety by a
361 licensee, establishment, or person. Complaints shall be made
362 in the manner prescribed by the board. Complaints received by
363 the board shall be referred to a standing investigative
364 committee consisting of a board member, the Executive



- 365 Director, the board attorney, and the board investigator. If 366 no probable cause is found, the investigative committee may 367 dismiss the charges and prepare a statement, in writing, of 368 the reasons for the decision.
- 369 (b) If probable cause is found, the board shall 370 initiate an administrative proceeding. Upon a finding that the 371 licensee has committed any of the following instances of 372 misconduct, the board may suspend, revoke, or refuse to issue or renew a license or impose a civil penalty after notice and 373 opportunity for a hearing pursuant to the Administrative 374 375 Procedure Act:
- (1) The license was obtained by means of fraud, 376 misrepresentation, or concealment of material facts, including 377 378 making a false statement on an application or any other 379 document required by the board for licensure.

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- (2) The licensee sold or bartered or offered to sell or barter a license for a massage therapist or a massage therapy establishment.
 - (3) The licensee has engaged in unprofessional conduct that has endangered or is likely to endanger the health, safety, and welfare of the public, as defined by the rules of the board. As used in this subdivision, unprofessional includes, but is not limited to, allowing any individual to remain in a massage therapy establishment overnight.
- (4) The licensee has been convicted of a felony or of 390 any crime arising out of or connected with the practice of massage therapy. 391
 - (5) The licensee has violated or aided and abetted in



393 the violation of this chapter.

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- 394 (6) The licensee is adjudicated as mentally incompetent 395 by a court of law.
- 396 (7) The licensee uses controlled substances or 397 habitually and excessively uses alcohol.
- 398 (8) The licensee engaged in false, deceptive, or 399 misleading advertising.
- 400 (9) The licensee engaged in or attempted to or offered 401 to engage a client in sexual activity, including, but not 402 limited to, genital contact, within the client-massage 403 therapist relationship.
 - (10) The licensee has knowingly allowed the massage therapy establishment to be used as an overnight sleeping accommodation.
- 407 (11) The licensee had a license revoked, suspended, or 408 denied in any other territory or jurisdiction of the United 409 States for any act described in this section.
 - (c) (1) A person governed by this chapter who has a reasonable belief that another massage therapist has engaged in or attempted to or offered to engage a client in sexual activity, as provided in subdivision (9) of subsection (b) (9), shall inform the board in writing within 30 calendar days from the date the person discovers this activity. Upon finding that a person has violated this subsection, the board shall alert local law enforcement and may do any of the following:
- a. Impose an administrative fine of not more than

 twenty-five thousand dollars (\$25,000) ten thousand dollars

 (\$10,000) according to a disciplinary infraction fine schedule



421 adopted by rule of the board.

- b. Suspend or revoke the person's license to practice massage therapy.
 - (2) Upon a finding that a person has violated this subsection three or more times, the board shall impose a mandatory license suspension for a period of no less than three years and a fine of twenty-five thousand dollars (\$25,000) ten thousand dollars (\$10,000).
 - (d) Any person who has been convicted of, or entered a plea of nolo contendere to, a crime or offense involving prostitution or other sexual offenses offense is ineligible to hold a license as a massage therapist for a period of at least three years after the entry of the conviction or plea. The board retains the right to revoke a license indefinitely if the licensee is proven guilty of a crime or of sexual misconduct. Reinstatement of licensure is contingent upon proof of weekly counseling by a licensed professional counselor.
- (e) An establishment where a person has been convicted of, or entered a plea of nolo contendere to, an offense involving prostitution or any other type of sexual offense may not receive a license for a massage therapy establishment for a period of three years after the date of conviction or entry of the plea. The board shall revoke the establishment license of any establishment which the board determines is a sexually oriented business. The board may revoke an establishment license if a person is convicted of, or enters a plea of nolo contendere to, any crime involving prostitution or any other



- sexual offense against a client which occurred on the premises

 of the establishment. The violation is attached to the address

 of the establishment.
- (f) (1) Upon finding a person, who is governed by this chapter, performing massage therapy without having obtained a license, the board may do any of the following:
- a. Impose an administrative fine of not more than

 twenty-five thousand dollars (\$25,000) ten thousand dollars

 (\$10,000).
 - b. Issue a cease and desist order.
- c. Petition the circuit court of the county where the act occurred to enforce the cease and desist order and collect the assessed fine.
- 462 (2) Any person aggrieved by any adverse action of the
 463 board—must_shall appeal the action to the Circuit Court of
 464 Montgomery County in accordance with the Alabama
 465 Administrative Procedure Act.
- 466 (g) The board shall present any incident of misconduct 467 to the local district attorney for review and appropriate 468 action.
- 469 (h) The board may adopt rules to implement and administer this section."
- 471 "\$34-43-20

- 472 (a) To be approved by the board, a massage therapy
 473 school shall meet all of the following requirements:
- 474 (1) File a completed application prescribed by the 475 board with the board and pay a registration fee as specified 476 in Section 34-43-14.



- 477 (2) Provide documentation of a curriculum which 478 includes a minimum number of required hours of instruction in 479 the subjects required pursuant to Section 34-43-9.
- 480 (3) Register annually with the board by filing a
 481 renewal form, accompanied with by the renewal fee pursuant to
 482 Section 34-43-14, and submit a current curriculum and a list
 483 of instructors.
 - (b) Every instructor teaching course work titled massage therapy at a board approved school located in Alabama shall be licensed in Alabama as a massage therapist and registered as a massage therapy instructor. Instructors who are not teaching massage therapy do not need to be registered. Any adjunct instructors shall be dually licensed in the state where they reside, or be nationally certified, or both.
- 491 (c) The board shall register as a massage therapy 492 instructor any applicant who meets all of the following 493 requirements:
- 494 (1) Is currently licensed as a massage therapist in 495 Alabama.
- 496 (2) Has filed a completed application prescribed by the 497 board and paid a one-time application fee pursuant to Section 498 34-43-14.
- of massage therapy. The documentation may be considered by the board on a case-by-case basis.
- 502 (4) Any other requirements adopted by rule of the board."
- 504 "\$34-43-21

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- 505 (a) The board is subject to the Alabama Sunset Law of 1981, and is classified as an enumerated agency pursuant to 507 Section 41-20-3. The board shall automatically terminate on 508 October 1, 2007, and every four years thereafter, unless continued pursuant to the Alabama Sunset Law.
- 510 (b) The board shall adopt a program of continuing
 511 education for licensees which shall be a requisite for the
 512 renewal of licenses issued pursuant to this chapter and not
 513 exceed the requirements of a board approved nationally
 514 recognized board certification organization such as the
 515 National Certification Board of Therapeutic Massage and
 516 Bodywork."
- Section 4. This act shall become effective on July 1, 2023, following its passage and approval by the Governor, or its otherwise becoming law.