Z9JCRR-1 05/30/2023 JF (F)lg 2023-1869 FTE Sub HB445 FINANCE AND TAXATION EDUCATION SUBSTITUTE TO HB445 OFFERED BY SENATOR ORR



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SYNOPSIS:

Under existing law, in Act 2023-34 of the 2023 Regular Session, the Growing Alabama incentive program was increased and extended, and the Sweet Home Alabama Tourism Investment Act was established to provide tax rebates for certain eligible tourism destination projects.

Under existing law, in Act 2023-35 of the 2023
Regular Session, the Site Evaluation Economic
Development Strategy was enacted to authorize the State
Industrial Development Authority to make site
assessment and site development grants to certain
companies.

This bill would make a technical edit to the Growing Alabama Act to correct an incorrect date referenced in the act.

This bill would clarify that tax rebates under the Sweet Home Alabama Tourism Investment Act would be available only for projects placed into service after the effective date of the act.

This bill would also make technical edits to the Site Evaluation Economic Development Strategy to align rural population provisions with the Jobs Act.



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30	A BILL
31	TO BE ENTITLED
32	AN ACT
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34	Relating to economic development; to amend Section
35	40-18-417.4, Code of Alabama 1975, as amended by Act 2023-34
36	of the 2023 Regular Session; to amend Section 5 of Act 2023-34
37	of the 2023 Regular Session, now appearing as Sections
38	40-18-472 and 40-18-473, Code of Alabama 1975, to correct a
39	date referenced in the Growing Alabama Act; to clarify the tax
40	rebates under the Sweet Home Alabama Tourism Investment Act
41	for certain businesses for certified tourism destination
42	projects are only available for projects placed into service
43	after the effective date of this act; and to amend Sections
44	41-10-47.03 and $41-10-47.04$, Code of Alabama 1975, from
45	Section 1 of Act 2023-35 of the 2023 Regular Session, to align
46	rural population provisions of the Site Evaluation Economic
47	Development Strategy with the Jobs Act.
48	BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:
49	Section 1. Section 40-18-417.4, Code of Alabama 1975,
50	as amended by Act 2023-34 of the 2023 Regular Session, is
51	amended to read as follows:
52	"§40-18-417.4
53	(a) A taxpayer is allowed a Growing Alabama Credit to
54	be applied against all of the following:
55	(1) To offset the income taxes levied in this chapter,
56	or as an ostimated tay naument of income tayes



- 57 (2) To offset the state portion of the financial 58 institution excise tax levied in Chapter 16.
- 59 (3) To offset the insurance premium tax levied by subsection (a) of Section 27-4A-3.
- 61 (4) To offset state license taxes levied by Article 2 62 of Chapter 21.
- (b) In no event shall the Growing Alabama Credit cause a taxpayer's tax liability to be reduced by more than 50 percent. Unused credits may be carried forward for no more than five years.
- 67 (c) Growing Alabama Credits shall be granted to taxpayers using an online system administered by the 68 69 Department of Revenue. The online system shall allow taxpayers to agree to make a cash contribution to an economic 70 71 development organization which was approved by the Renewal of Alabama Commission, as provided in Section 40-18-417.3. The 72 73 online system shall ensure that credits are not granted for 74 contributions to an economic development organization in 75 excess of the amounts approved by the Renewal of Alabama 76 Commission, as provided in Section 40-18-417.3.
 - (d) The cumulative amount of funding approved pursuant to this section shall not exceed twenty million dollars (\$20,000,000) in a calendar year for calendar years ending prior to January 1, 2024, which amount would increase to twenty-three million dollars (\$23,000,000) for the calendar year ending December 31, 2024, twenty-six million dollars (\$26,000,000) for the calendar year ending December 31, 2025, twenty-nine million dollars (\$29,000,000) for the calendar

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year ending December 31, 2026, thirty-two million dollars

(\$32,000,000) for the calendar year ending December 31, 2027,

and thirty-five million dollars (\$35,000,000) for calendar

year ending January 1 December 31, 2028.

- (e) The Renewal of Alabama Commission shall reserve at least 25 percent of the amounts specified in subsection (d) for projects located in targeted or jumpstart counties as defined in Section 40-18-376.1. In the event applications are not received and credits are not allocated for projects in these areas by the close of the second quarter of the program year, the funds may revert for allocations of other project applications.
- by a taxpayer, the taxpayer shall not be allowed any deduction that would have otherwise been allowed for the taxpayer's contribution. Credits may only be claimed by the donating taxpayer and may not be assigned or transferred to any other taxpayer. For purposes of this section, a donating taxpayer includes a taxpayer who is a shareholder of an Alabama S corporation or a partner or member of a subchapter K entity that made a contribution to an economic development organization which was approved by the Renewal of Alabama Commission.
- (g) The Department of Finance shall adopt rules to ensure that the Growing Alabama Credit in no case would reduce the distribution for the Alabama Special Mental Health Trust Fund by using any unencumbered funds."
- Section 2. Section 5 of Act 2023-34 of the 2023 Regular



- 113 Session, now appearing as Sections 40-18-472 and 40-18-473,
- 114 Code of Alabama 1975, is amended to read as follows:
- 115 "\$40-18-472

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- 116 (a) In order for an applicant to be an approved
 117 company, all of the following shall occur:
- (1) For any applicant that proposes a certified tourism destination project to be an approved company, the board shall make all both of the following findings:
- a. That the project is in fact a certified tourism destination project.
 - b. That the amount of tourism rebates sought are exceeded by anticipated revenues for the state, including income, property, business privilege, utility, gross receipts, sales, and use tax revenues that are generated by the economic activity resulting from the project.
- (b) The Alabama Tourism Advisory Board shall review 128 129 qualifying projects meeting the criteria established pursuant 130 to Section 40-18-473 and approve eligible projects for tax 131 rebates. Upon a determination that all program requirements 132 are met, the board will issue the Alabama Tourism Advisory Board Act Certificate. Each certificate shall include the 133 134 amount of the approved project costs, the maximum rebate 135 available, and the rebate term of 10 years with a five-year 136 carry forward from the completion date or the date on or which 137 five million dollars (\$5,000,000) of the approved project 138 costs has been rebated to the applicant, whichever threshold is met first." 139
- 140 "\$40-18-473



(a) A tax rebate from taxes generated within the tourism destination attraction by the certified tourism destination project over a 10-year period from the commencement of operation, which must occur after the effective date of the act adding this language, in the amount of up to five million dollars (\$5,000,000) may be claimed. No approved company may receive more than one million dollars (\$1,000,000) in tourism rebates in a calendar year.

- (b) Tax rebates may carry forward for five years.
- (e) (b) (1) The tax rebates authorized by this actarticle are limited to an aggregate amount for all certified tourism destination projects of ten million dollars (\$10,000,000) annually with 10 percent set aside annually for certified tourism destination projects located in targeted or Alabama counties.
- (2) An approved company with a certified tourism destination project may be granted a tax rebate on any combination of the state and local sales and use taxes, lodging taxes, or other transactional taxes generated by or arising within the tourism destination project after the effective date of the act adding this language.
- (3) An approved company shall have no obligation to refund or otherwise return any amount of taxes authorized for rebate to the persons from whom the taxes were collected.
- (4) Rebates authorized under this article shall be for up to 10 years, commencing on the date the tourism attraction opens for business, which must occur after the effective date of the act adding this language, and begins to collect taxes



generated by, or arising within, the tourism destination project.

- retail sales tax, state and local lodging taxes, and any other taxes generated by, or arising within, the tourism destination project after the effective date of the act adding this language. The municipality or the taxing district where the tourism destination project will be located must support and approve the facility. The approval must be in the form of a resolution of the governing authority acknowledging support of the project and acknowledging that a portion no less than 20 percent of the tax rebates will be comprised of municipal taxes.
- (6) The Alabama Department of Revenue, in consultation with the Alabama Tourism Department, shall adopt rules and require the filing of a rebate form designed by the Department of Revenue to reflect the intent of this article. To begin the rebate process, once project phases open for business after the effective date of the act adding this language, the approved company must provide a listing of all sales tax accounts and account numbers related to the project. The Alabama Department of Revenue will provide these accounts and will begin making the required diversions into the Tourism Project Sales Tax Incentive Fund the month following notification. Rebate payments from the fund will be made each January and July to the approved company.
 - (7) No tax rebate shall be granted to an approved company during a tax year that the approved company is



- simultaneously receiving any other state tax incentive associated with any individual tourism attraction project.
- 199 (8) Any tax rebate shall be first applied to any
 200 outstanding tax obligation of the approved company that is due
 201 and payable to the state.
- 202 (9) Rebates under this article shall be made without 203 interest.
- 204 (10) Tax rebates authorized under this article are 205 transferrable to future owners of the qualifying tourism 206 destination project.
- 207 (11) The tax rebate allowed under this article shall be
 208 effective beginning August 1, 2023, for projects placed into
 209 service after the effective date of the act adding this
 210 language and shall continue through July 31, 2028, unless
 211 continued by an act of the Legislature.
- 212 (12) Tax rebates for certified tourism destination
 213 projects are to be administered by the Alabama Department of
 214 Revenue.
- (\$10,000,000) annual cap on tax rebates allowed, the board may approve an annual onetime designation of an additional two million five hundred thousand dollars (\$2,500,000) in tax rebates for one project per calendar year with a minimum capital investment amount of seventy-five million dollars (\$75,000,000)."
- Section 3. Sections 41-10-47.03 and 41-10-47.04, Code
 of Alabama 1975, from Section 1 of Act 2023-35 of the 2023-35
 of the 2023 Regular Session, are amended as follows:



- 225 "\$41-10-47.03
- 226 (a) Any local economic development organization may 227 apply to the authority for a site assessment grant.
- 228 (b) Before making a site assessment grant, the 229 authority shall make all of the following findings:
- 230 (1) The site is owned by a local economic development 231 organization, or a local economic development organization has 232 an option to purchase the site.
- 233 (2) The site is at least 50 acres.
- 234 (3) The application includes proof that the grant funds 235 that are approved by the authority will be matched by funds on 236 hand with, or contingently committed to, the applicant such 237 that one of the following is true:
- a. If the site is located in a targeted county with a population of less than 12,000, for every dollar of grant funds, the applicant will contribute twenty-five cents (\$0.25) of additional funds.
- b. If the site is located in a targeted county with a population of 12,000 or greater but less than 50,000 60,000, for every dollar of grant funds, the applicant will contribute fifty cents (\$0.50) of additional funds.
- c. If the site is located in a county with a population of 50,000 60,000 or greater but less than 150,000, for every dollar of grant funds, the applicant will contribute seventy-five cents (\$0.75) of additional funds.
- d. If the site is located in a county with a population of 150,000 or greater, for every dollar of grant funds, the applicant will contribute one dollar (\$1) of



- 253 additional funds.
- 254 (c) The authority may impose additional requirements
- 255 with regard to the sites, including, but not limited to,
- 256 environmental and geotechnical matters, as well as utility
- 257 related and transportation related issues.
- 258 (d) Each applicant must enter into a project agreement
- 259 with the authority to establish the terms and conditions of
- 260 the site assessment grant."
- 261 "\$41-10-47.04
- 262 (a) Any local economic development organization may
- 263 apply to the authority for a site development grant.
- 264 (b) Before making a site development grant, the
- 265 authority shall make both of the following findings:
- 266 (1) The site is comprised of at least 75 contiguous
- acres, provided that in addition to the 75 contiguous acres,
- other proximate but noncontiquous property may be a part of
- 269 the site.
- 270 (2) The application includes proof that the grant funds
- that are approved by the authority will be matched by funds on
- 272 hand with, or contingently committed to, the applicant such
- 273 that one of the following is true:
- a. If the site is located in a targeted county with a
- 275 population of less than 12,000, for every dollar of grant
- funds, the applicant will contribute twenty-five cents (\$0.25)
- 277 of additional funds.
- 278 b. If the site is located in a targeted county with a
- population of 12,000 or greater but less than $\frac{50,000}{60,000}$,
- for every dollar of grant funds, the applicant will contribute



- 281 fifty cents (\$0.50) of additional funds.
- c. If the site is located in a county with a population of $\frac{50,000}{60,000}$ or greater but less than 150,000, for every dollar of grant funds, the applicant will contribute
- 285 seventy-five cents (\$0.75) of additional funds.
- d. If the site is located in a county with a population of 150,000 or greater, for every dollar of grant funds, the applicant will contribute one dollar (\$1) of additional funds.
- 289 (c) The authority may impose additional requirements
 290 with regard to the sites, including, but not limited to,
 291 environmental and geotechnical matters, as well as utility
 292 related and transportation related issues.
- 293 (d) Each applicant must enter into a project agreement 294 with the authority to establish the terms and conditions of 295 the site development grant."
- Section 4. This act shall become effective immediately following its passage and approval by the Governor, or its otherwise becoming law.