1M6SZ33-1 02/21/2024 KMS (L) cr 2024-795 SUB SB137 FISCAL RESPONSIBILITY AND ECONOMIC DEVELOPMENT SUBSTITUTE TO SB137 OFFERED BY SENATOR GUDGER



- 1
- 2
- 3

4 SYNOPSIS:

5 Under existing law, termination dates are 6 established for enumerated state agencies. The agencies 7 are periodically reviewed by the Alabama Sunset Committee. After the review process is completed, the 8 9 committee prepares its recommendations for the agencies 10 to the Legislature in the form of sunset bills which 11 either continue, terminate, or continue with modification each agency reviewed. 12

This bill would provide for the termination of the Alabama Board of Massage Therapy and the creation of a new Alabama Massage Therapy Licensing Board under the jurisdiction of the Secretary of State.

17 This bill would provide for the transfer of 18 certain powers and responsibilities of the former board 19 to the Secretary of State and the new board.

20 This bill would also provide for the temporary 21 extension of the renewal date of any license or 22 registration issued by the former board.

Section 111.05 of the Constitution of Alabama of 24 2022, prohibits a general law whose purpose or effect 25 would be to require a new or increased expenditure of 26 local funds from becoming effective with regard to a 27 local governmental entity without enactment by a 2/3 28 vote unless: it comes within one of a number of



29 specified exceptions; it is approved by the affected 30 entity; or the Legislature appropriates funds, or 31 provides a local source of revenue, to the entity for 32 the purpose.

The purpose or effect of this bill would be to require a new or increased expenditure of local funds within the meaning of the section. However, the bill does not require approval of a local governmental entity or enactment by a 2/3 vote to become effective because it comes within one of the specified exceptions contained in the section.

A BILL

TO BE ENTITLED

AN ACT

- 40
- 41

42

- 43
- 44
- 45

46 Relating to the Alabama Sunset Law; to terminate the 47 existence and functioning of the Alabama Board of Massage 48 Therapy; to create the Alabama Massage Therapy Licensing Board 49 under the jurisdiction of the Secretary of State pursuant to a 50 new Chapter 43A, Title 34, Code of Alabama 1975; to provide 51 for the membership and organization of the new board; to 52 provide for the transfer of all powers, duties, rights, 53 records, and property from the former board to the Secretary 54 of State and the new board; to temporarily extend the renewal 55 date of certain licenses and registrations issued by the 56 former board; to repeal Chapter 43, Title 34, Code of Alabama



57 1975, providing for the Alabama Board of Massage Therapy; and 58 in connection therewith would have as its purpose or effect 59 the requirement of a new or increased expenditure of local 60 funds within the meaning of Section 111.05 of the Constitution 61 of Alabama of 2022.

62 BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:

63 Section 1. Pursuant to the Alabama Sunset Law, the 64 Sunset Committee recommends the termination of the Alabama 65 Board of Massage Therapy, with the additional recommendation 66 for statutory change as set out in Section 3.

67 Section 2. The existence and functioning of the Alabama 68 Board of Massage Therapy, created and functioning pursuant to 69 Sections 34-43-1 through 34-43-21, Chapter 43 of Title 34, 70 Code of Alabama 1975, is terminated, and those code sections

71 are expressly repealed.

72 Section 3. Chapter 43A is added to Title 34 of the Code 73 of Alabama 1975, to read as follows:

74 §34-43A-1

75 This chapter shall be known and may be cited as the76 Alabama Massage Therapy Licensing Act.

77 §34-43A-2

78 For purposes of this chapter, the following terms have 79 the following meanings:

80 (1) ADVERTISE. To distribute a card, flier, sign, or
81 device to any individual or entity, or to allow any sign or
82 marking to be placed or broadcast on any building, radio,
83 television, the Internet, or through other electronic means or
84 to participate in the publication of any of these in a manner



85 designed to attract public attention.

86 (2) BOARD. The Alabama Massage Therapy Licensing Board87 created by this chapter.

88 (3) EXAMINATION. The National Certification Board for 89 Therapeutic Massage and Bodywork Examination or the Federation 90 of State Massage Therapy Board's Massage and Bodywork 91 Licensing Examination administered by an independent agency or 92 another nationally or internationally accredited examination 93 administered by an independent agency approved by the board, or state examination administered by the board. The national 94 95 examination shall be accredited by the National Commission for Certifying Agencies. The board may also administer a written, 96 97 oral, or practical examination.

98 (4) EXECUTIVE DIRECTOR. The Secretary of State, or his99 or her designee.

100 (5) LICENSE. The credential issued by the board which 101 allows the holder to engage in the safe and ethical practice 102 of massage therapy.

103 (6) MASSAGE THERAPIST. An individual licensed pursuant 104 to this chapter who practices or administers massage therapy 105 or related touch therapy modalities to a client for 106 compensation.

107 (7) MASSAGE THERAPY ESTABLISHMENT. A site, premises, or
 108 business where massage therapy is practiced by a massage
 109 therapist.

(8) MASSAGE THERAPY INSTRUCTOR. A massage therapist who is approved by the board to teach the practice of massage therapy.



(9) MASSAGE THERAPY OR RELATED TOUCH THERAPY MODALITIES. a. The mobilization of the soft tissue which may include skin, fascia, tendons, ligaments, and muscles, for the purpose of establishing and maintaining good physical condition.

118 b. The term includes effleurage, petrissage, 119 tapotement, compression, vibration, stretching, heliotherapy, 120 superficial hot and cold applications, topical applications, 121 or other therapy that involves movement either by hand, 122 forearm, elbow, or foot, for the purpose of therapeutic 123 massage, and any massage, movement therapy, massage 124 technology, myotherapy, massotherapy, oriental massage 125 techniques, structural integration, acupressure, or polarity 126 therapy.

127 c. The term massage therapy may include the external 128 application and use of herbal or chemical preparations and 129 lubricants including, but not limited to, salts, powders, 130 liquids, nonprescription creams, mechanical devices such as 131 T-bars, cups, thumpers, body support systems, heat lamps, hot 132 and cold packs, salt glow, steam cabinet baths, or 133 hydrotherapy.

d. The term does not include laser therapy, microwave,
injection therapy, manipulation of the joints, or any
diagnosis or treatment of an illness that normally involves
the practice of medicine, chiropractic, physical therapy,
podiatry, nursing, midwifery, occupational therapy,
veterinary, acupuncture, osteopathy, orthopedics, hypnosis, or
naturopathics.



141 (10) MASSAGE THERAPY SCHOOL. A school, approved by the 142 board, where massage therapy is taught and which is one of the 143 following:

a. If located in Alabama, approved by the board as
meeting the minimum established standards of training and
curriculum as determined by the board and otherwise provided
in this chapter.

b. If located outside of Alabama, recognized by the board and by a regionally recognized professional accrediting body.

151 c. A postgraduate training institute accredited by the152 Commission on Massage Therapy Accreditation.

(11) SEXUALLY-ORIENTED BUSINESS. A sex parlor, massage parlor, nude studio, modeling studio, love parlor, adult bookstore, adult movie theater, adult video arcade, adult motel, or other commercial enterprise which has the offering for sale, rent, or exhibit, or the exhibit of, items or services intended to provide sexual stimulation or sexual gratification to the client.

160 (12) STUDENT. Any individual who is enrolled in a 161 massage therapy school.

162 §34-43A-3

Except as specifically provided by this chapter, no individual may do any of the following unless licensed pursuant to this chapter:

166 (1) Advertise that he or she performs massage therapy167 or related touch therapy modalities.

168 (2) Hold himself or herself out to the public as a



169 massage therapist, using any name or description denoting 170 himself or herself as a massage therapist, or purporting to 171 have the skills necessary to perform massage therapy.

172

(3) Practice massage therapy.

173 §34-43A-4

174 (a) The following individuals, offices, and175 establishments are exempt from this chapter:

(1) A student who is rendering massage therapy services under the supervision of a massage therapy instructor, or any other supervisory arrangement recognized and approved by the board including, but not limited to, a temporary permit. A student shall be designated by title clearly indicating his or her training status.

(2) A qualified member of another profession who is
licensed and regulated under state law while in the course of
rendering services within the scope of his or her license,
provided that the individual does not represent himself or
herself as a massage therapist.

187 (3) An individual providing massages to his or her188 immediate family.

189 (4) An individual offering massage therapy instruction 190 who is visiting from another state, territory, or country, 191 provided that the individual is licensed or registered as 192 required in his or her place of residence and holds 193 certification from a nationally recognized professional 194 accrediting organization approved by the board. A visiting instructor may teach continuing education courses in this 195 196 state for up to 100 hours per year without being licensed by



197 the board. A visiting instructor who teaches continuing 198 education courses in this state for 100 hours or more per year 199 is required to be licensed by the board.

(5) Members of the Massage Emergency Rescue Team, or any other nationally or internationally recognized disaster relief association, who practice massage therapy in this state only during a time declared by the Governor or the Legislature to be a city, county, or state emergency. These therapists may work in this state for a period of time approved by the board.

(6) A Native American healer using traditional healing
practices. A Native American healer who applies to the board
for a massage therapist license shall comply with all
licensing requirements.

(7) An individual acting under the supervision of a physician, physical therapist, or chiropractor within the scope of his or her license, provided that the individual does not represent himself or herself as a massage therapist or receive compensation as a massage therapist.

(8) The office of a chiropractor, physician, or physical therapist which employs or contracts with a massage therapist.

(b) Nothing in this chapter shall be construed to authorize massage therapists to administer, dispense, or prescribe drugs, or engage in the practice of medicine in any manner including, but not limited to, providing nutrition advice or diagnosing or prescribing drugs for mental, emotional, or physical disease, illness, or injury.

224 \$34-43A-5



225 (a) (1) There is created the Alabama Massage Therapy 226 Licensing Board under the jurisdiction of the office of the 227 Secretary of State. The purpose of the board is to protect the 228 health, safety, and welfare of the public by ensuring that 229 massage therapists, massage therapy establishment licensees, 230 massage therapy schools, and massage therapy instructors meet 231 prescribed standards of education, competency, and practice. 232 To accomplish the purposes of this mission, the board shall 233 establish standards to ensure completion of all board 234 functions in a timely and effective manner and to provide open 235 and immediate access to all relevant public information. The 236 board shall communicate its responsibilities and services to 237 the public as part of its consumer protection duties. The 238 board, upon the recommendation of the executive director, 239 shall develop and implement a long range plan to ensure 240 effective regulation and consumer protection.

241 (2) All rights, duties, records, property, real or 242 personal, and all other effects existing in the name of the 243 Alabama Board of Massage Therapy, formerly created and 244 functioning pursuant to Chapter 43, or in any other name by 245 which that board has been known, shall continue in the name of 246 the Alabama Massage Therapy Licensing Board under the 247 jurisdiction of the office of the Secretary of State. Any 248 reference to the former Alabama Board of Massage Therapy, or 249 any other name by which that board has been known, in any 250 existing law, contract, or other instrument shall constitute a reference to the Alabama Massage Therapy Licensing Board as 251 252 created in this chapter. All actions of the former Alabama



253 Board of Massage Therapy or the executive director of the 254 former board done prior to June 1, 2024, are approved, 255 ratified, and confirmed.

256 (3) The status of any individual or entity properly 257 licensed or registered by the former Alabama Board of Massage 258 Therapy on June 1, 2024, shall continue under the jurisdiction 259 of the Alabama Massage Therapy Licensing Board. Any license or 260 registration subject to renewal on or before October 1, 2024, 261 pursuant to this chapter shall be temporarily extended by 262 three months, and may be temporarily extended for two 263 additional months if determined necessary by the board.

264 (b)(1) The board shall consist of the following nine 265 members:

a. Three active licensees appointed by the Governor.

267 b. Two active licensees and one at-large member268 appointed by the Lieutenant Governor.

269 c. Two active licensees and one at-large member270 appointed by the Speaker of the House of Representatives.

271 (2) The seven active massage therapist licensee members 272 of the board shall be appointed so that not more than one 273 active licensee member from each United States Congressional 274 District in the state is appointed to serve at the same time. 275 The two members appointed from the state at large shall have 276 never been licensed as massage therapists nor have had any 277 direct financial interest in the massage therapy profession. 278 One of the at-large members shall have extensive knowledge of sex trafficking and related law enforcement efforts to defeat 279 280 sex trafficking. The at-large member appointed by the



281 Lieutenant Governor and the at-large member appointed by the 282 Speaker of the House of Representatives shall be appointed 283 from a list of three names each provided by the Minority 284 Leader of the Senate and the Minority Leader of the House of 285 Representatives, respectively. The appointing authorities 286 shall coordinate their appointments to assure the board 287 membership is inclusive and reflects the racial, gender, 288 geographic, urban, rural, and economic diversity of the state.

289 (3) The members initially appointed to the board shall be appointed effective July 1, 2024. Each board member shall 290 291 be selected upon personal merit and qualifications, not per 292 membership or affiliation with an association. Each board 293 member shall be a citizen of the United States and a resident 294 of this state for two years immediately preceding appointment. 295 No member of the board shall serve more than two full 296 consecutive terms.

(c) Of the initial nine appointees to the board, three
members shall be appointed for terms of two years, three
members shall be appointed for terms of three years, and three
members shall be appointed for terms of four years as
determined by lottery. Thereafter, successors shall be
appointed for terms of four years, each term expiring on June
303

(d) Vacancies on the board occurring prior to the expiration of a term shall be filled by the original appointing authority within 30 days after the vacancy, to serve for the remainder of the unexpired term. Each member of the board shall serve until his or her successor has been duly



309 appointed and qualified.

310 (e) The board shall hold its first meeting on or before 311 August 1, 2024. At the initial meeting, and annually thereafter in the month of October, the board shall elect a 312 313 chair and a vice chair from its membership. The board shall hold quarterly meetings for the purpose of reviewing license 314 315 applications. The board may hold additional meetings at the 316 discretion of the chair and four members of the board. A 317 quorum of the board shall be a majority of the then serving appointed board members. All meetings of the board shall be 318 319 recorded electronically and a copy of the recording shall be 320 made available, upon request, for 30 calendar days following 321 the date of the recording.

(f) Board members shall not receive compensation for 322 323 their services, but shall receive the same per diem and allowance as provided to state employees for each day the 324 325 board meets and conducts business.

326 (g) (1) The Secretary of State shall be the executive 327 director of the board and may outline the duties of and 328 employ, and at his or her discretion discharge, certain 329 officers, investigators, and employees as necessary to 330 implement this chapter. Employees of the board shall not be 331 subject to or governed by the state Merit System law but shall 332 be entitled to all benefits accruing to Merit System employees 333 including, but not limited to, the right to accumulate leave, 334 participate in the Employees' Retirement System, and participate in the State Employees' Health Insurance Plan. 335 336

(2) When necessary, the board may retain outside

Page 12



337 counsel who satisfies the qualifications required of a deputy 338 attorney general.

(h) An affirmative vote of a majority of the members of the board shall be required to grant, suspend, or revoke a license to practice massage therapy or a license to operate a massage therapy establishment.

(i) The board shall be financed only from income accruing to the board from fees, licenses, other charges and funds collected by the board, and any monies that are appropriated to the board by the Legislature.

(j) The executive director, at the request of the board, may remove a member of the board for misfeasance, malfeasance, neglect of duty, commission of a felony, incompetence, permanent inability to perform official duties, or failing to attend two consecutive properly noticed meetings within a one-year period.

353 (k) Members of the board are immune from liability for 354 all good faith acts performed in the execution of their duties 355 as members of the board.

(1) Within the first six months after appointment, each
new board member shall complete board member training provided
by the Department of Examiners of Public Accounts and Alabama
Ethics training provided by the Alabama Ethics Commission.

(m) All appointees to the board shall take the constitutional oath of office and shall file the oath in the office of the Governor before undertaking any duties as a board member. Upon receiving the oath, the Governor shall issue a certificate of appointment to each appointee.



365 §34-43A-6

366 (a) The board shall do all of the following:
367 (1) Qualify applicants to take the licensing
368 examination and issue licenses to successful applicants.

369 (2) Adopt a seal and affix the seal to all licenses370 issued by the board.

371 (3) Create application forms for examination and
372 licensing and assess and collect fees authorized by this
373 chapter.

(4) Maintain a complete record of all massage therapists and annually prepare a roster of the names and addresses of those licensees. An electronic copy of the roster shall be provided to any individual, upon request and the payment of a fee established by the board in an amount sufficient to cover the costs of production and distribution.

380 (5) Provide for the investigation of any individual who381 is suspected of violating this chapter or rule of the board.

(6) Adopt and revise rules as necessary to implement this chapter pursuant to the Administrative Procedure Act. All administrative rules of the former Alabama Board of Massage Therapy existing on June 1, 2024, which reference Chapter 43, shall remain in effect as rules of the Alabama Massage Therapy Licensing Board until amended or repealed by that board.

388 (7) Provide an electronic copy of this chapter, and any 389 amendment made to this chapter, to licensees and applicants 390 for licensing, upon request.

391 (8) By rule, require massage therapists, massage
 392 therapy establishments, and massage therapy schools to carry



393 professional and general liability insurance with an "A" rated 394 or better insurance carrier in the amount of at least one 395 million dollars (\$1,000,000). Proof of coverage shall be 396 provided to the board upon request.

397 (9) Perform other functions necessary and proper for398 the performance of official duties.

399

(b) The board may do any of the following:

400 (1) Accept or deny the application of any individual
401 applying for a license as a massage therapist or massage
402 therapy establishment license upon an affirmative vote of a
403 majority of the board.

404 (2) By rule, establish criteria for certifying massage405 therapy instructors.

406 (3) Adopt an annual budget and authorize necessary
407 expenditures from fees and other available appropriations. The
408 expenditures of the board may not exceed the revenues of the
409 board in any fiscal year.

410 (4) Adopt a code of ethics.

411 (5) Provide for the inspection of the business premises412 of any licensee during normal business hours.

413 (6) Establish a list of approved massage therapy414 schools.

415 §34-43A-7

(a) No individual may perform the duties of a massage therapist unless he or she holds a valid license issued by the board.

419 (b) A massage therapist may not perform massage therapy
420 for a sexually-oriented business, and shall be subject to all



421 sections of Article 3 of Chapter 12 of Title 13A.

(c) A massage therapist may not advertise or offer to perform services outside of the scope of his or her expertise, experience, and education for any client who is ill or has a physical dysfunction, unless the services are performed in conjunction with a licensed physician, physical therapist, or chiropractor.

428 (d) A massage therapist or massage therapy 429 establishment licensee may not participate in the publication of or advertise or offer to perform services on any sexually 430 431 explicit website or online platform that promotes prostitution, sexually explicit services, or human 432 433 trafficking. The board shall report any alleged violation of this subsection to local law enforcement for further 434 435 investigation and potential prosecution.

436

\$34-43A-8

(a) An applicant for licensing as a massage therapist
shall apply to the board on forms provided by the board.
Unless licensed pursuant to subsection (b), an applicant for a
license shall submit evidence satisfactory to the board that
he or she has met all of the following requirements:

442 (1)a. Completed a minimum of 650 hours of instruction
443 at a massage therapy school consisting of all of the
444 following:

1. One hundred hours of anatomy and physiology,
including 35 hours of myology, 15 hours of osteology, 10 hours
of circulatory system, and 10 hours of nervous system, with
the remaining 30 hours addressing other body systems, as

Page 16



449 determined by the massage therapy school.

450 2. Two hundred fifty hours of basic massage therapy, 451 the contradistinctions of massage therapy, and related touch 452 therapy modalities, including a minimum of 50 hours of 453 supervised massage.

454 3. Fifty hours of business, hydrotherapy, first aid,
455 cardiopulmonary resuscitation, professional ethics, and state
456 massage therapy law.

457 4. Two hundred fifty hours of electives as determined458 by the massage therapy school.

b. The board, by rule, may increase the minimum number of hours of instruction required for a license, not to exceed the number of hours recommended by the National Certification Board for Therapeutic Massage and Bodywork, or a successor organization approved by the board.

464 c. In addition to paragraphs a. and b., to perform 465 therapeutic massage on an animal, a massage therapist shall 466 have also graduated from a nationally approved program and 467 completed at least 100 hours of postgraduate training and 468 education in animal anatomy, pathology, and physiology for the 469 specific type of animal upon which he or she will perform 470 therapeutic massage.

471 (2) Successfully passed a state board examination or a
472 national standardized examination approved by the board. The
473 board may approve other state's exams on a case-by-case basis.

474 (3) Completed a criminal history background check as475 required by the board.

476 (4) Paid all applicable fees.



477 (b) Notwithstanding the requirements listed in 478 subdivisions (1) and (2) of subsection (a), the board may 479 license an applicant who is licensed or registered to practice 480 massage therapy in another state if the standards of practice 481 or licensing of that state, at the time the applicant was originally licensed or registered, were equal to or stricter 482 483 than the requirements imposed by this chapter. Before the 484 issuance of an initial license or renewal pursuant to this 485 subsection, an applicant may be subject to a hearing before 486 the board to obtain additional information from the applicant 487 that is relevant to the decision of the board in granting or denying the license or renewal. All hearings under this 488 489 subsection shall be conducted pursuant to the Administrative 490 Procedure Act and failure of the applicant to appear at the 491 hearing may result in the denial of his or her application or 492 renewal.

493 (c) Upon receipt of an application, the board shall 494 notify the applicant that his or her application is pending. 495 If the board requires additional information from the 496 applicant, the board shall notify the applicant and the 497 applicant shall provide the requested information to the board 498 within 10 business days. The board shall also notify the 499 applicant of the approval or denial of his or her application. 500 If an application is denied, the board shall notify the 501 applicant in writing of the reasons for the denial.

502 §34-43A-9

503 (a) No massage therapy establishment shall operate in 504 this state without a license issued by the board.



505 (b) A sexually-oriented business may not operate as a 506 massage therapy establishment or be licensed by the board 507 pursuant to this chapter.

508 (c) A massage therapy establishment shall contract with 509 or employ only licensed massage therapists to perform massage 510 therapy. Every massage therapist associated with or working at a massage therapy establishment shall be registered with the 511 512 board and one of the licensed massage therapists shall be 513 designated as the licensee who ensures that the massage 514 therapy establishment complies with state law and all 515 applicable administrative rules.

516 (d) A massage therapy establishment license is not 517 assignable or transferable.

518 (e) If the holder of a massage therapy establishment 519 license moves the location of the massage therapy establishment without changing either the name or ownership of 520 521 that massage therapy establishment, the board shall waive the 522 new establishment license fee upon the receipt of appropriate 523 documentation from the licensee. The documentation required by 524 the board for the waiver shall be established by rule of the 525 board. This subsection shall not change the expiration date of 526 a massage therapy establishment license.

(f) (1) Except as provided in subdivision (2), each applicant for a massage therapy establishment license shall complete a criminal history background check pursuant to rules adopted by the board.

531 (2) An applicant for a massage therapy establishment532 license, who is a massage therapist and has completed a

Page 19



533 criminal history background check as required by the board 534 within the preceding two years, is exempt from completing the 535 criminal history background check required in subdivision (1).

(g) The physical location of a proposed massage therapy establishment shall be subject to an initial inspection by the board before a massage therapy establishment license is granted to the applicant.

540 (h) If the physical location of a massage therapy 541 establishment is shut down by the board or by local, state, or 542 federal law enforcement, that physical location, for one year 543 following the closure, may not be licensed or operate as a massage therapy establishment. After the one year prohibition 544 545 expires, an applicant for a massage therapy establishment 546 license for that physical location must appear before the 547 board before his or her application may be approved or denied.

548

\$34-43A-10

(a) An application for initial licensing or renewal of a license shall be submitted on forms provided by the board and accompanied by the applicable fee, as provided in Section 34-43A-12, and a recent two-by-two inch photograph showing a frontal view of the head and shoulders of the applicant, taken no more than six months before application. All documents shall be submitted in English.

(b) The board may deny the application of any applicant who refuses to complete a criminal history background check as required by the board pursuant to Section 34-43A-8(a)(3) or Section 34-43A-9(f).

560

(c) Each license issued by the board to a qualified



561 massage therapist applicant or a massage therapy establishment 562 applicant shall be on a preprinted sequentially numbered form. 563 A license shall grant all professional rights, honors, and 564 privileges relating to the practice of massage therapy.

565 (d) Each massage therapist shall display his or her 566 license and photograph, as provided in subsection (a), in a 567 conspicuous manner as specified by rule of the board. Each 568 massage therapy establishment shall prominently post its 569 license, and the license and photograph of each massage 570 therapist, as provided in subsection (a), who practices at the 571 massage therapy establishment, in plain sight within the massage therapy establishment. 572

573 (e) A license is the property of the board and shall be 574 surrendered upon demand of the board.

575 §34-43A-11

(a) Each license shall be renewed biennially, on or
before the anniversary date, by forwarding to the board a
renewal application accompanied by the renewal fee. Except as
provided in Section 34-43A-5(a)(3), any license not renewed
biennially on or before the anniversary date shall expire.

(b) Each licensee, upon application for renewal of alicense, shall do both of the following:

583 (1) Submit evidence of satisfactory completion of the 584 continuing education requirements pursuant to Section 585 34-43A-19.

586 (2) Complete a new criminal history background check
587 pursuant to rules adopted by the board. The board may deny the
588 application for renewal of any licensee who refuses to

Page 21



589 complete a criminal history background check as required by 590 the board.

591 (c) Licenses are valid for two years from the date of 592 issuance. An individual whose license has expired and who has 593 ceased to practice massage therapy for a period of not longer 594 than five years may have his or her license reinstated upon 595 payment of a renewal fee, payment of a reactivation fee, 596 payment of a late fee, and the submission of a renewal 597 application and evidence satisfactory to the board that the applicant has fulfilled continuing education requirements, 598 599 completed a criminal history background check, and paid any criminal history background check fees required by this 600 601 chapter.

602 §34-43A-12

603 (a) The board, by rule, shall assess and collect all of604 the following fees not to exceed:

605 (1) One hundred dollars (\$100) for an initial massage 606 therapist license.

607 (2) One hundred dollars (\$100) for a biennial license
608 renewal postmarked or received at the office of the board on
609 or before the expiration date of the license.

610 (3) One hundred dollars (\$100) for an initial, and 611 fifty dollars (\$50) for any renewal of, a massage therapy 612 establishment license.

613 (4) One hundred fifty dollars (\$150) for an initial
614 registration, and any renewal registration, as a massage
615 therapy school in this state.

616 (5) One hundred dollars (\$100) to register and renew



617 registration as a massage therapy instructor in this state.

618 (6) Seventy-five dollars (\$75) to reactivate an expired619 license.

620 (7) Twenty-five dollars (\$25) shall be added to any
621 license fees not postmarked or received at the office of the
622 board on or before the expiration date of the license.

623 (8) Ten dollars (\$10) for a duplicate license 624 certificate or a name change on a license certificate. The 625 board may issue a duplicate certificate for each massage therapy establishment on file with the board where the massage 626 627 therapist practices massage therapy. The board may issue 628 additional duplicate certificates only after receiving a sworn 629 letter from the massage therapist that an original certificate 630 was lost, stolen, or destroyed. The board shall maintain a 631 record of each duplicate certificate issued on a preprinted sequentially numbered form, and the preprinted sequential 632 633 number of the original certificate shall be noted on the 634 duplicate certificate.

(b) Necessary administrative fees may be charged by the
board including, but not limited to, reasonable costs for
copying, labels, and lists, and the actual costs for
completing a criminal history background check. Examination
and license fees may be adjusted by rule of the board within
the monetary limits established by this chapter.

(c) Commencing on June 1, 2024, the name of the
separate special revenue trust fund in the State Treasury
known as the Alabama Board of Massage Therapy Fund shall be
renamed and then known as the Alabama Massage Therapy



645 Licensing Board Fund. All receipts collected by the board 646 under this chapter shall be deposited in this fund and used only to carry out this chapter. Receipts shall be disbursed 647 648 only by warrant of the Comptroller, upon itemized vouchers 649 approved by the executive director, or his or her designee. No 650 funds shall be withdrawn except as budgeted and allotted 651 according to Sections 41-4-80 to 41-4-96, inclusive, 41-19-1, 652 and 41-19-12, and only in amounts as stipulated in the general 653 appropriations bill or other appropriations bills.

654

§34-43A-13

655 (a) Any individual may file with the board a written complaint regarding an allegation of impropriety by a massage 656 657 therapist, massage therapy establishment, or other individual. 658 Complaints may be anonymous and shall be made in the manner 659 prescribed by the board. Complaints received by the board shall be referred to a standing investigative committee 660 661 consisting of a board member, the executive director, the 662 board attorney, and the board investigator. If no probable 663 cause is found, the investigative committee may dismiss the 664 charges and provide a statement, in writing, to the massage 665 therapist, massage therapy establishment, or other individual 666 of the reasons for that decision. The statement may also 667 include the name of the complainant, upon request of the 668 massage therapist, massage therapy establishment, or other 669 individual to whom the written statement is provided.

(b) If probable cause is found, the board shall
initiate an administrative proceeding. Upon a finding that the
licensee has committed any of the following misconduct, the



673 board shall suspend, revoke, or refuse to issue or renew a
674 license or impose a civil penalty after notice and opportunity
675 for a hearing pursuant to the Administrative Procedure Act:

(1) The license was obtained by means of fraud,
misrepresentation, fraudulent transcripts, transcripts from a
non-approved school, invalidated examination scores, or
concealment of material facts, including making a false
statement on an application or any other document required by
the board for licensing.

(2) The licensee sold or bartered or offered to sell or
barter a license for a massage therapist or a massage therapy
establishment.

(3) The licensee has engaged in unprofessional conduct
that has endangered or is likely to endanger the health,
safety, and welfare of the public, as defined by the rules of
the board.

(4) The licensee has been convicted of a felony or of
any crime arising out of or connected with the practice of
massage therapy.

692 (5) The licensee has violated or aided and abetted in693 the violation of this chapter.

694 (6) The licensee is adjudicated as mentally incompetent695 by a court of law.

696 (7) The licensee uses controlled substances or697 habitually and excessively uses alcohol.

698 (8) The licensee engaged in false, deceptive, sexually699 explicit, or misleading advertising.

700 (9) The licensee engaged in or attempted to or offered



701 or solicited to engage a client in sexual activity including, 702 but not limited to, genital contact, within the client-massage 703 therapist relationship.

(10) The licensee has knowingly allowed the massage therapy establishment to be used as an overnight sleeping accommodation.

707 (11) The licensee had a license revoked, suspended, or
708 denied in any other territory or jurisdiction of the United
709 States for any act described in this section.

(12) The applicant or licensee was convicted ofimpersonating a massage therapist in another jurisdiction.

(c) Subsequent to an official complaint, the board may request a criminal history background check of the licensee through the district attorney of the circuit in which the licensee is located.

(d) An individual governed by this chapter, who has a reasonable belief that another massage therapist has violated this chapter, shall inform the board in writing within 30 calendar days after the date the individual discovers this activity. Upon finding that an individual has violated this subsection, the board shall alert local law enforcement and may do any of the following:

(1) Impose an administrative fine of not more than ten thousand dollars (\$10,000) according to a disciplinary infraction fine schedule adopted by rule of the board.

(2) Suspend or revoke the individual's license topractice massage therapy.

728

(e) In addition to an administrative fine of not more



729 than ten thousand dollars (\$10,000), according to a 730 disciplinary infraction fine schedule adopted by rule of the 731 board, the license of any individual who has been convicted 732 of, or has entered a plea of nolo contendere to, a crime or 733 offense involving prostitution or any other type of sexual 734 offense shall be permanently revoked by the board following a hearing conducted pursuant to the Administrative Procedure 735 736 Act.

737 (f) The massage therapy establishment license of any massage therapy establishment wherein an individual has been 738 739 convicted of, or entered a plea of nolo contendere to, an offense involving prostitution or any other type of sexual 740 741 offense against a client, or which the board determines is a 742 sexually-oriented business, shall be permanently revoked by 743 the board following a hearing conducted pursuant to the Administrative Procedure Act. 744

(g) (1) Upon a finding that an individual, who is governed by this chapter, has performed massage therapy without having obtained a license, the board may do any of the following:

a. Impose an administrative fine of not more than tenthousand dollars (\$10,000).

751

b. Issue a cease and desist order.

c. Petition the circuit court of the county where the
act occurred to enforce the cease and desist order and collect
the assessed fine.

755 (2) Any individual aggrieved by any adverse action of756 the board may appeal the action to the Circuit Court of

Page 27



757 Montgomery County.

(h) The board shall present any incident of misconduct
to the local district attorney for review and appropriate
action.

(i) The board may adopt rules to implement and administer this section upon the recommendation of the executive director.

764 §34-43A-14

765 An individual who does not hold a license as a massage 766 therapist, physical therapist, chiropractor, or athletic 767 trainer, or a license for a massage therapy establishment, shall not use the words massage or bodywork on any sign or 768 769 other form of advertising describing services performed by the 770 individual or within the establishment. Any advertisement by a 771 massage therapist or massage therapy establishment shall 772 contain the license number of the massage therapist or massage 773 therapy establishment.

774 §34-43A-15

775 Any individual who violates this chapter shall be 776 guilty of a Class C misdemeanor.

777 §34-43A-16

(a) In addition to any criminal penalty prescribed by this chapter, the board may seek an injunction against any individual or establishment found in violation of this chapter.

(b) In an action for an injunction, the board may
demand and recover a civil penalty of fifty dollars (\$50) per
day for each violation, reasonable attorney fees, and court



785 costs.

786 §34-43A-17

(a) Except as otherwise provided in subsection (b), this chapter shall supersede any regulation adopted by a political subdivision of the state related to the licensing or regulation of massage therapists and massage therapy establishments.

792

(b) This section shall not affect:

(1) Local regulations relating to zoning requirements or occupational license taxes pertaining to massage therapists and massage therapy establishments.

796 (2) Local regulations that do not relate to the797 practice of massage therapy by qualified individuals.

(c) A county, or a municipality within its jurisdiction, may regulate individuals licensed pursuant to this chapter. Regulation shall be consistent with this chapter and shall not supersede this chapter. This section shall not be construed to prohibit a county or municipality from regulating individuals not licensed pursuant to this chapter.

804 \$34-43A-18

805 (a) To be approved by the board, a massage therapy 806 school shall meet all of the following requirements:

807 (1) Submit to the board a completed application
808 prescribed by the board and the registration fee specified in
809 Section 34-43A-12.

810 (2) Provide documentation of a curriculum which
811 includes a minimum number of required hours of instruction in
812 the subjects required by Section 34-43A-8.



813 (3) Register annually with the board by submitting a 814 renewal form, the renewal fee specified in Section 34-43A-12, 815 and a then current curriculum and list of active massage 816 therapy instructors teaching at the school.

817 (4) On or before July 1, 2025, be certified by the
818 National Certification Board for Therapeutic Massage and
819 Bodywork as an assigned school.

820 (b) Every massage therapy instructor teaching a course 821 in massage therapy at a massage therapy school located in this 822 state shall be licensed by the board as a massage therapist 823 and registered as a massage therapy instructor. Instructors 824 who are not teaching massage therapy do not need to be 825 registered. An adjunct massage therapy instructor shall be 826 dually licensed in the state where he or she resides or be 827 nationally certified, or both.

828 (c) An applicant for registration as a massage therapy 829 instructor shall satisfy all of the following requirements:

830 (1) Be currently licensed as a massage therapist in831 this state.

832 (2) Submit to the board a completed application as
833 prescribed by the board and the application fee specified in
834 Section 34-43A-12.

(3) Submit documentation of three years of experience
in the practice of massage therapy. The documentation may be
considered by the board on a case-by-case basis.

838 §34-43A-19

839 (a) The board is subject to the Alabama Sunset Law of840 1981, and is classified as an enumerated agency pursuant to



841 Section 41-20-3. The board shall automatically terminate on 842 October 1, 2026, and every four years thereafter, unless 843 continued pursuant to the Alabama Sunset Law.

(b) The board shall adopt a program of continuing
education for licensees which shall be a requisite for the
renewal of licenses issued pursuant to this chapter and shall
not exceed the requirements of a board-approved nationally
recognized board certification organization such as the
National Certification Board for Therapeutic Massage and
Bodywork.

851 Section 4. The Legislature concurs in the 852 recommendations of the Sunset Committee as provided in 853 Sections 1, 2, and 3.

854 Section 5. Although this bill would have as its purpose 855 or effect the requirement of a new or increased expenditure of 856 local funds, the bill is excluded from further requirements 857 and application under Section 111.05 of the Constitution of 858 Alabama of 2022, because the bill defines a new crime or 859 amends the definition of an existing crime.

860 Section 6. This act shall become effective June 1,861 2024.