

- 1 HB300
- 2 UL27GXX-1
- 3 By Representatives Moore (P), Oliver, Paschal
- 4 RFD: Boards, Agencies and Commissions
- 5 First Read: 06-Mar-24



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3	SYNOPSIS:
4	This bill would allow the Alabama Board of
5	Massage Therapy to enter into the Interstate Massage
6	Compact by adopting Article 2 of Chapter 43 of Title
7	34, Code of Alabama 1975, as a means of providing
8	uniformity in licensing requirements and interstate
9	practice throughout party states.
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12	A BILL
13	TO BE ENTITLED
14	AN ACT
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16	Relating to the Alabama Board of Massage Therapy; to
17	enter into the Interstate Massage Compact by adopting Article
18	2 of Chapter 43 of Title 34, Code of Alabama 1975.
19	BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:
20	Section 1. Sections 34-43-1 through 34-43-21, Code of
21	Alabama 1975, are designated as Article 1 of Chapter 43 of
22	Title 34, Code of Alabama 1975.
23	Section 2. Article 2, commencing with Section 34-43-50,
24	is added to Chapter 43 of Title 34, Code of Alabama 1975, to
25	read as follows:
26	Article 2. INTERSTATE MASSAGE COMPACT
27	§34-43-50. Purpose.
28	The purpose of this compact is to reduce the burdens on



- 29 state governments and to facilitate the interstate practice
- 30 and regulation of massage therapy with the goal of improving
- 31 public access to, and the safety of, massage therapy services.
- 32 Through this compact, the member states seek to establish a
- 33 regulatory framework that provides for a new multistate
- 34 licensing program. Through this additional licensing pathway,
- 35 the member states seek to provide increased value and mobility
- 36 to licensed massage therapists in the member states, while
- 37 ensuring the provision of safe, competent, and reliable
- 38 services to the public.
- This compact is designed to achieve the following
- 40 objectives, and the member states hereby ratify those
- 41 intentions by subscribing hereto:
- 42 (1) Increase public access to massage therapy services
- by providing for a multistate licensing pathway.
- 44 (2) Enhance the member states' ability to protect the
- 45 public's health and safety.
- 46 (3) Enhance the member states' ability to prevent human
- 47 trafficking and licensure fraud.
- 48 (4) Encourage the cooperation of member states in
- 49 regulating the multistate practice of massage therapy.
- 50 (5) Support relocating military members and their
- 51 spouses.
- 52 (6) Facilitate and enhance the exchange of licensure,
- investigative, and disciplinary information between the member
- 54 states.
- 55 (7) Create an interstate commission that will exist to
- implement and administer the compact.



- 57 (8) Allow a member state to hold a licensee 58 accountable, even where that licensee holds a multistate 59 license.
- 60 (9) Create a streamlined pathway for licensees to
 61 practice in member states, thus increasing the mobility of
 62 duly licensed massage therapists.
- 63 (10) Serve the needs of licensed massage therapists and 64 the public receiving their services.
- 65 (11) Nothing in this compact is intended to prevent a 66 state from enforcing its own laws regarding the practice of 67 massage therapy.
- 68 \$34-43-51. Definitions.

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- As used in this compact, except as otherwise provided and subject to clarification by the rules of the commission, the following definitions shall govern the terms herein:
- 72 (1) ACTIVE MILITARY MEMBER. Any person with full-time 73 duty status in the armed forces of the United States, 74 including members of the National Guard and Reserve.
 - (2) ADVERSE ACTION. Any administrative, civil, equitable, or criminal action permitted by a member state's laws which is imposed by a licensing authority or other regulatory body against a licensee, including actions against an individual's authorization to practice such as revocation, suspension, probation, surrender in lieu of discipline, monitoring of the licensee, imitation of the licensee's practice, or any other encumbrance on licensure affecting an individual's ability to practice massage therapy, including

the issuance of a cease and desist order.



(3) ALTERNATIVE PROGRAM. A non-disciplinary monitoring or prosecutorial diversion program approved by a member state's licensing authority.

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- (4) AUTHORIZATION TO PRACTICE. A legal authorization by a remote state pursuant to a multistate license permitting the practice of massage therapy in that remote state, which shall be subject to the enforcement jurisdiction of the licensing authority in that remote state.
- 93 (5) BACKGROUND CHECK. The submission of an applicant's 94 criminal history record information, as further defined in 28 95 C.F.R. § 20.3(d), as amended from the Federal Bureau of 96 Investigation and the agency responsible for retaining state 97 criminal records in the applicant's home state.
- 98 (6) CHARTER MEMBER STATES. Member states who have
 99 enacted legislation to adopt this compact where such
 100 legislation predates the effective date of this compact as
 101 defined in Section 34-43-61.
 - (7) COMMISSION. The governmental agency whose membership consists of all states that have enacted this compact, which is known as the Interstate Massage Compact Commission and which shall operate as an instrumentality of the member states.
- 107 (8) CONTINUING COMPETENCE. A requirement, as a
 108 condition of license renewal, to provide evidence of
 109 participation in, and completion of, educational or
 110 professional activities that maintain, improve, or enhance
 111 massage therapy fitness to practice.
- 112 (9) CURRENT SIGNIFICANT INVESTIGATIVE INFORMATION.



- 113 Investigative information that a licensing authority, after an
- inquiry or investigation that complies with a member state's
- due process requirements, has reason to believe is not
- 116 groundless and, if proved true, would indicate a violation of
- that state's laws regarding the practice of massage therapy.
- 118 (10) DATA SYSTEM. A repository of information about
- licensees who hold multistate licenses, which may include, but
- 120 is not limited to, license status, investigative information,
- 121 and adverse actions.
- 122 (11) DISQUALIFYING EVENT. Any event which shall
- 123 disqualify an individual from holding a multistate license
- under this compact, which the commission may specify by rule.
- 125 (12) ENCUMBRANCE. A revocation or suspension of, or any
- 126 limitation or condition on, the full and unrestricted practice
- of massage therapy by a licensing authority.
- 128 (13) EXECUTIVE COMMITTEE. A group of delegates elected
- or appointed to act on behalf of, and within the powers
- granted to them by, the commission.
- 131 (14) HOME STATE. The member state which is a licensee's
- 132 primary state of residence where the licensee holds an active
- 133 single-state license.
- 134 (15) INVESTIGATIVE INFORMATION. Information, records,
- or documents received or generated by a licensing authority
- 136 pursuant to an investigation or other inquiry.
- 137 (16) LICENSING AUTHORITY. A state's regulatory body
- 138 responsible for issuing massage therapy licenses or otherwise
- 139 overseeing the practice of massage therapy in that state.
- 140 (17) LICENSEE. An individual who currently holds a



- 141 license from a member state to fully practice massage therapy,
- 142 whose license is not student, provisional, temporary,
- inactive, or other similar status.
- 144 (18) MASSAGE THERAPY, MASSAGE THERAPY SERVICES, and the
- 145 PRACTICE OF MASSAGE THERAPY. The care and services provided by
- 146 a licensee as set forth in the member state's statutes and
- 147 rules in the state where the services are being provided.
- 148 (19) MEMBER STATE. Any state that has adopted this
- 149 compact.
- 150 (20) MULTISTATE LICENSE. A license that consists of
- 151 authorizations to practice massage therapy in all remote
- 152 states pursuant to this compact, which shall be subject to the
- 153 enforcement jurisdiction of the licensing authority in a
- 154 licensee's home state.
- 155 (21) NATIONAL LICENSING EXAMINATION. A national
- 156 examination developed by a national association of massage
- 157 therapy regulatory boards, as defined by commission rule, that
- 158 is derived from a practice analysis and is consistent with
- 159 generally accepted psychometric principles of fairness,
- 160 validity, and reliability, and is administered under secure
- and confidential examination protocols.
- 162 (22) REMOTE STATE. Any member state, other than the
- 163 licensee's home state.
- 164 (23) RULE. Any opinion or regulation adopted by the
- 165 commission under this compact, which shall have the force of
- 166 law.
- 167 (24) SINGLE-STATE LICENSE. A current, valid
- authorization issued by a member state's licensing authority



- 169 allowing an individual to fully practice massage therapy, that
- 170 is not restricted, student, provisional, temporary, or
- inactive practice authorization and authorizes practice only
- 172 within the issuing state.
- 173 (25) STATE. A state, territory, possession of the
- 174 United States, or the District of Columbia.
- 175 \$34-43-52. Member State Requirements.
- 176 (a) To be eligible to join this compact, and to
- 177 maintain eligibility as a member state, a state must:
- 178 (1) License and regulate the practice of massage
- therapy.
- 180 (2) Have a mechanism or entity in place to receive and
- investigate complaints from the public, regulatory or law
- 182 enforcement agencies, or the commission about licensees
- 183 practicing in that state.
- 184 (3) Accept passage of a national licensing examination
- as a criterion for massage therapy licensure in that state.
- 186 (4) Require that licensees satisfy educational
- 187 requirements prior to being licensed to provide massage
- 188 therapy services to the public in that state.
- 189 (5) Implement procedures for requiring the background
- 190 check of applicants for a multistate license, and for the
- 191 reporting of any disqualifying events, including, but not
- 192 limited to, obtaining and submitting, for each licensee
- 193 holding a multistate license and each applicant for a
- 194 multistate license, fingerprint or other biometric-based
- 195 information to the Federal Bureau of Investigation for
- 196 background checks; receiving the results of the Federal Bureau



- of Investigation record search on background checks and
 considering the results of such a background check in making
 licensure decisions.
- 200 (6) Have continuing competence requirements as a 201 condition for license renewal.

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- (7) Participate in the data system, including through the use of unique identifying numbers as described herein.
- 204 (8) Notify the commission and other member states, in 205 compliance with the terms of the compact and rules of the 206 commission, of any disciplinary action taken by the state 207 against a licensee practicing under a multistate license in that state, or of the existence of investigative information 208 209 or current significant investigative information regarding a 210 licensee practicing in that state pursuant to a multistate 211 license.
- 212 (9) Comply with the rules of the commission.
- 213 (10) Accept licensees with valid multistate licenses 214 from other member states as established herein.
- 215 (b) Individuals not residing in a member state shall
 216 continue to be able to apply for a member state's single-state
 217 license as provided under the laws of each member state.
- However, the single-state license granted to those individuals shall not be recognized as granting a multistate license for massage therapy in any other member state.
- (c) Nothing in this compact shall affect the requirements established by a member state for the issuance of a single-state license.
- 224 (d) A multistate license issued to a licensee shall be

- recognized by each remote state as an authorization to practice massage therapy in each remote state.
- \$34-43-53. Multistate License Requirements.
- (a) To qualify for a multistate license under this compact, and to maintain eligibility for such a license, an applicant must:
- 231 (1) Hold an active single-state license to practice 232 massage therapy in the applicant's home state.
- 233 (2) Have completed at least 625 clock hours of massage 234 therapy, education, or the substantial equivalent which the 235 commission may approve by rule.
- 236 (3) Have passed a national licensing examination or the 237 substantial equivalent which the commission may approve by 238 rule.
- 239 (4) Submit to a background check.

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- 240 (5) Have not been convicted or found guilty, or have
 241 entered into an agreed disposition, of a felony offense under
 242 applicable state or federal criminal law, within five years
 243 prior to the date of their application, where that time period
 244 shall not include any time served for the offense, and
 245 provided that the applicant has completed all requirements
 246 arising as a result of any offense.
 - (6) Have not been convicted or found guilty, or have entered into an agreed disposition, of a misdemeanor offense related to the practice of massage therapy under applicable state or federal criminal law, within two years prior to the date of their application where such a time period shall not include any time served for the offense, and provided that the



- applicant has completed all requirements arising as a result of any offense.
- 255 (7) Have not been convicted or found guilty, or have 256 entered into an agreed disposition, of any offense, whether a 257 misdemeanor or a felony, under state or federal law, at any 258 time, relating to any of the following:
- a. Kidnapping.
- b. Human trafficking.
- c. Human smuggling.
- d. Sexual battery, sexual assault, or any related
- offenses.
- e. Any other category of offense which the commission
- 265 may by rule designate.
- 266 (8) Have not previously held a massage therapy license 267 which was revoked by, or surrendered in lieu of discipline to, 268 an applicable licensing authority.
- 269 (9) Have no history of any adverse action on any
 270 occupational or professional license within two years prior to
 271 the date of their application.
- 272 (10) Pay all required fees.
- (b) A multistate license granted pursuant to this
 compact may be effective for a definite period of time
 concurrent with the renewal of the home state license.
- (c) A licensee practicing in a member state is subject to all scope of practice laws governing massage therapy services in that state.
- 279 (d) The practice of massage therapy under a multistate 280 license granted pursuant to this compact will subject the



- licensee to the jurisdiction of the licensing authority, the courts, and the laws of the member state in which the massage therapy services are provided.
- \$34-43-54. Authority of Interstate Massage Compact
 Commission and Member State Licensing Authorities.
- 286 (a) Nothing in this compact, nor any rule of the
 287 commission, shall be construed to limit, restrict, or reduce
 288 the ability of a member state to enact and enforce laws or
 289 rules related to the practice of massage therapy in that
 290 state, where those laws or rules are not inconsistent with the
 291 provisions of this compact.
- 292 (b) Nothing in this compact, nor any rule of the
 293 commission, shall be construed to limit, restrict, or reduce
 294 the ability of a member state to take adverse action against a
 295 licensee's single-state license to practice massage therapy in
 296 that state.
- 297 (c) Nothing in this compact, nor any rule of the
 298 commission, shall be construed to limit or reduce the ability
 299 of a remote state to take adverse action against a licensee's
 300 authorization to practice in that state.
- 301 (d) Nothing in this compact, nor any rule of the
 302 commission, shall be construed to limit, restrict, or reduce
 303 the ability of a licensee's home state to take adverse action
 304 against a licensee's multistate license based upon information
 305 provided by a remote state.
 - (e) Insofar as practical, a member state's licensing authority shall cooperate with the commission and with each entity exercising independent regulatory authority over the

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- practice of massage therapy according to the provisions of this compact.
- 311 §34-43-55. Adverse Actions.

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- 312 (a) A licensee's home state shall have exclusive power 313 to impose an adverse action against a licensee's multistate 314 license issued by the home state.
- 315 (b) A home state may take adverse action on a
 316 multistate license based on the investigative information,
 317 current significant investigative information, or adverse
 318 action of a remote state.
- 319 (c) A home state shall retain authority to complete any
 320 pending investigations of a licensee practicing under a
 321 multistate license who changes their home state during the
 322 course of such an investigation. The licensing authority shall
 323 also be empowered to report the results of an investigation to
 324 the commission through the data system.
 - (d) Any member state may investigate actual or alleged violations of the scope of practice laws in any other member state for a massage therapist who holds a multistate license.
 - (e) A remote state shall have the authority to:
- 329 (1) Take adverse actions against a licensee's authorization to practice.
- 331 (2) Issue cease and desist orders or impose an
 332 encumbrance on a licensee's authorization to practice in that
 333 state.
- 334 (3) Issue subpoenas for both hearings and
 335 investigations that require the attendance and testimony of
 336 witnesses, as well as the production of evidence. Subpoenas



337 issued by a licensing authority in a member state for the 338 attendance and testimony of witnesses or the production of 339 evidence from another member state shall be enforced in the 340 latter state by any court of competent jurisdiction, according 341 to the practice and procedure of that court applicable to 342 subpoenas issued in proceedings before it. The issuing 343 licensing authority shall pay any witness fees, travel 344 expenses, mileage, and other fees required by the service 345 statutes of the state in which the witnesses or evidence are located. 346

(4) If otherwise permitted by state law, recover from the affected licensee the costs of investigations and disposition of cases resulting from any adverse action taken against that licensee.

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- 351 (5) Take adverse action against the licensee's
 352 authorization to practice in that state based on the factual
 353 findings of another member state.
- 354 (f) If an adverse action is taken by the home state 355 against a licensee's multistate license or single-state 356 license to practice in the home state, the licensee's 357 authorization to practice in all other member states shall be 358 deactivated until all encumbrances have been removed from such 359 license. All home state disciplinary orders that impose an 360 adverse action against a licensee shall include a statement 361 that the massage therapist's authorization to practice is 362 deactivated in all member states during the pendency of the order. 363
 - (g) If adverse action is taken by a remote state

- against a licensee's authorization to practice, that adverse action applies to all authorizations to practice in all remote states. A licensee whose authorization to practice in a remote state is removed for a specified period of time is not eligible to apply for a new multistate license in any other state until the specific time for removal of the authorization to practice has passed and all encumbrance requirements are satisfied.
 - (h) Nothing in this compact shall override a member state's authority to accept a licensee's participation in an alternative program in lieu of adverse action. A licensee's multistate license shall be suspended for the duration of the licensee's participation in any alternative program.
 - (i) Joint investigations.

- (1) In addition to the authority granted to a member state by its respective scope of practice laws or other applicable state law, a member state may participate with other member states in joint investigations of licensees.
- (2) Member states shall share any investigative, litigation, or compliance materials in furtherance of any joint or individual investigation initiated under the compact.

\$34-43-56. Active Military Members and Their Spouses.

Active military members, or their spouses, shall designate a home state where the individual has a current license to practice massage therapy in good standing. The individual may retain his or her home state designation during any period of service when that individual or his or her spouse is on active duty assignment.



393 §34-43-57. Establishment and Operation of Interstate
394 Massage Compact Commission.

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- (a) The compact member states hereby create and establish a joint governmental agency whose membership consists of all member states that have enacted the compact known as the Interstate Massage Compact Commission. The commission is an instrumentality of the compact states acting jointly and not an instrumentality of any one state. The commission shall come into existence on or after the effective date of the compact as set forth in Section 34-43-61.
 - (b) Membership, voting, and meetings.
- 404 (1) Each member state shall have and be limited to one delegate selected by that member state's licensing authority.
 - (2) The delegate shall be the primary administrative officer of the state licensing authority or their designee.
- 408 (3) The commission shall by rule or bylaw establish a
 409 term of office for delegates and may by rule or bylaw
 410 establish term limits.
- 411 (4) The commission may recommend removal or suspension 412 of any delegate from office.
- 413 (5) A member state's licensing authority shall fill any 414 vacancy of its delegate occurring on the commission within 60 415 days of the vacancy.
- 416 (6) Each delegate shall be entitled to one vote on all matters that are voted on by the commission.
- 418 (7) The commission shall meet at least once during each 419 calendar year. Additional meetings may be held as set forth in 420 the bylaws. The commission may meet by telecommunication,



- 421 video conference, or other similar electronic means.
- 422 (c) The commission shall have the following powers:
- 423 (1) To establish the fiscal year of the commission.
- 424 (2) To establish code of conduct and conflict of
- 425 interest policies.
- 426 (3) To adopt rules and bylaws.
- 427 (4) To maintain its financial records in accordance
- 428 with the bylaws.
- 429 (5) To meet and take such actions as are consistent
- 430 with the provisions of this compact, the commission's rules,
- 431 and the bylaws.
- 432 (6) To initiate and conclude legal proceedings or
- 433 actions in the name of the commission, provided that the
- 434 standing of any state licensing authority to sue or be sued
- 435 under applicable law shall not be affected.
- 436 (7) To maintain and certify records and information
- 437 provided to a member state as the authenticated business
- 438 records of the commission, and designate an agent to do so on
- 439 the commission's behalf.
- 440 (8) To purchase and maintain insurance and bonds.
- 441 (9) To borrow, accept, or contract for services of
- 442 personnel, including, but not limited to, employees of a
- 443 member state.
- 444 (10) To conduct an annual financial review.
- 445 (11) To hire employees, elect or appoint officers, fix
- 446 compensation, define duties, grant such individuals
- 447 appropriate authority to carry out the purposes of the
- 448 compact, and establish the commission's personnel policies and



- programs relating to conflicts of interest, qualifications of personnel, and other related personnel matters.
- 451 (12) To assess and collect fees.
- 452 (13) To accept, receive, utilize, dispose of all
 453 appropriate gifts, donations, grants of money, other sources
 454 of revenue, equipment, supplies, materials, and services;
 455 provided that at all times the commission shall avoid any
 456 appearance of impropriety or conflict of interest.
- 457 (14) To lease, purchase, retain, own, hold, improve, or 458 use any property, real, personal, or mixed, or any undivided 459 interest in property.
- 460 (15) To sell, convey, mortgage, pledge, lease,
 461 exchange, abandon, or otherwise dispose of any property, real,
 462 personal, or mixed.
- 463 (16) To establish a budget and make expenditures.
- 464 (17) To borrow money.
- (18) To appoint committees, including standing

 committees, composed of members, state regulators, state

 legislators, or their representatives, and consumer

 representatives, and other interested persons as may be

 designated in this compact and the bylaws.
- 470 (19) To accept and transmit complaints from the public,
 471 regulatory or law enforcement agencies, or the commission, to
 472 the relevant member state or states regarding potential
 473 misconduct of licensees.
- 474 (20) To elect a chair, vice chair, secretary,
 475 treasurer, and other officers of the commission as provided in
 476 the commission's bylaws.



- 477 (21) To establish and elect an executive committee, 478 including a chair and a vice chair.
- 479 (22) To adopt and provide to the member states an annual report.
- 481 (23) To determine whether a state's adopted language is 482 materially different from the model compact language such that 483 the state would not qualify for participation in the compact.
- 484 (24) To perform other functions as may be necessary or appropriate to achieve the purposes of this compact.
- 486 (d) The executive committee.
- 487 (1) The executive committee shall have the power to act
 488 on behalf of the commission according to the terms of this
 489 compact. The powers, duties, and responsibilities of the
 490 executive committee shall include:
- a. Overseeing the day-to-day activities of the
 administration of the compact, including compliance with the
 provisions of the compact, the commission's rules and bylaws,
 and other duties as deemed necessary.
- b. Recommending to the commission changes to the rules or bylaws, changes to this compact legislation, fees charged to compact member states, fees charged to licensees, and other fees.
- c. Ensuring compact administration services are appropriately provided, including by contract.
- d. Preparing and recommending the budget.
- e. Maintaining financial records on behalf of the commission.
- f. Monitoring compact compliance of member states and



- 505 providing compliance reports to the commission.
- g. Establishing additional committees as necessary.
- h. Exercising the powers and duties of the commission during the interim between commission meetings, except for adopting or amending rules, adopting or amending bylaws, and exercising any other powers and duties expressly reserved to
- 511 the commission by rule or bylaw.
- 512 i. Other duties as provided in the rules or bylaws of the commission.
- 514 (2) The executive committee shall be composed of seven 515 voting members and up to two ex officio members as follows:
- a. The chair and vice chair of the commission and any other members of the commission who serve on the executive committee shall be voting members of the executive committee.
- 519 b. Other than the chair, vice chair, secretary, and 520 treasurer, the commission shall elect three voting members 521 from the current membership of the commission.
- 522 c. The commission may elect ex officio, nonvoting 523 members as necessary as follows:
- 1. One ex officio member who is a representative of the
 National Association of State Massage Therapy Regulatory
 Boards.
- 527 2. One ex officio member as specified in the commission's bylaws.
- 529 (3) The commission may remove any member of the 530 executive committee as provided in the commission's bylaws.
- 531 (4) The executive committee shall meet at least 532 annually.



- a. Executive committee meetings shall be open to the public, except that the executive committee may meet in a closed, nonpublic session of a public meeting when dealing with any of the matters covered under subdivision (f) (4).
 - b. The executive committee shall give five business days' advance notice of its public meetings, posted on its website and as determined to provide notice to persons with an interest in the public matters the executive committee intends to address at those meetings.
- 542 (5) The executive committee may hold an emergency 543 meeting when acting for the commission to:
- a. Meet an imminent threat to public health, safety, or welfare.
- 546 b. Prevent a loss of commission or participating state funds.
- 548 c. Protect public health and safety.
- 549 (e) The commission shall adopt and provide to the 550 member states an annual report.
- (f) Meetings of the commission.

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- 552 (1) All meetings of the commission that are not closed 553 pursuant to this subsection shall be open to the public.
- Notice of public meetings shall be posted on the commission's website at least 30 days prior to the public meeting.
- 556 (2) Notwithstanding subdivision (f)(1), the commission
 557 may convene an emergency public meeting by providing at least
 558 24 hours' prior notice on the commission's website, and any
 559 other means as provided in the commission's rules, for any of
 560 the reasons it may dispense with notice of proposed rulemaking



- under Section 34-43-59(1). The commission's legal counsel shall certify that one of the reasons justifying an emergency
- 563 public meeting has been met.
- (3) Notice of all commission meetings shall provide the
- 565 time, date, and location of the meeting, and, if the meeting
- is to be held or accessible via telecommunication, video
- 567 conference, or other electronic means, the notice shall
- include the mechanism for access to the meeting.
- 569 (4) The commission may convene in a closed, nonpublic
- 570 meeting for the commission to discuss:
- a. Noncompliance of a member state with its obligations
- 572 under the compact.
- 573 b. The employment, compensation, discipline, or other
- 574 matters, practices, or procedures related to specific
- 575 employees, or other matters related to the commission's
- 576 internal personnel practices and procedures.
- 577 c. Current or threatened discipline of a licensee by
- 578 the commission or by a member state's licensing authority.
- d. Current, threatened, or reasonably anticipated
- 580 litigation.
- e. Negotiation of contracts for the purchase, lease, or
- sale of goods, services, or real estate.
- f. Accusing any person of a crime or formally censuring
- any person.
- g. Trade secrets or commercial or financial information
- 586 that is privileged or confidential.
- 587 h. Information of a personal nature where disclosure
- 588 would constitute a clearly unwarranted invasion of personal



589 privacy.

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- 590 i. Investigative records compiled for law enforcement 591 purposes.
- j. Information related to any investigative reports
 prepared by, or on behalf of, or for use of the commission or
 other committee charged with responsibility of investigation
 or determination of compliance issues pursuant to the compact.
 - k. Legal advice.
- 1. Matters specifically exempted from disclosure to the public by federal or member state law.
 - m. Other matters as adopted by rule by the commission.
- (5) If a meeting, or portion of a meeting, is closed, the presiding officer shall state that the meeting will be closed and reference each relevant exempting provision, and each reference shall be recorded in the minutes.
 - (6) The commission shall keep minutes that fully and clearly describe all matters discussed in a meeting and shall provide a full and accurate summary of actions taken, and the reasons for those actions, including a description of the views expressed. All documents considered in connection with an action shall be identified in the minutes. All minutes and documents of a closed meeting shall remain under seal, subject to release only by a majority vote of the commission or order of a court of competent jurisdiction.
 - (g) Financing of the commission.
- (1) The commission shall pay, or provide for the payment of, the reasonable expenses of its establishment, organization, and ongoing activities.



617 (2) The commission may accept any and all appropriate 618 sources of revenue, donations, and grants of money, equipment, 619 supplies, materials, and services.

- assessment from each member state and impose fees on licensees of member states to whom it grants a multistate license to cover the cost of the operations and activities of the commission and its staff, which must be in a total amount sufficient to cover its annual budget as approved each year for which revenue is not provided by other sources. The aggregate annual assessment amount for member states shall be allocated based upon a formula that the commission shall adopt by rule.
- (4) The commission shall not incur obligations of any kind prior to securing the funds adequate to meet them, nor shall the commission pledge the credit of any member states, except by and with the authority of the member state.
- (5) The commission shall keep accurate accounts of all receipts and disbursements. The receipts and disbursements of the commission shall be subject to the financial review and accounting procedures established under its bylaws. All receipts and disbursements of funds handled by the commission shall be subject to an annual financial review by a certified or licensed public accountant, and the report of the financial review shall be included in and become part of the annual report of the commission.
 - (h) Qualified immunity, defense, and indemnification.
 - (1) The members, officers, executive director,

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645 employees, and representatives of the commission shall be 646 immune from suit and liability, both personally and in their 647 official capacity, for any claim for damage to or loss of 648 property or personal injury or other civil liability caused by 649 or arising out of any actual or alleged act, error, or omission that occurred, or that the individual against whom 650 651 the claim is made had a reasonable basis for believing 652 occurred within the scope of commission employment, duties, or 653 responsibilities; provided, that nothing in this subdivision shall be construed to protect any individual from suit or 654 655 liability for any damage, loss, injury, or liability caused by 656 the intentional, willful, or wanton misconduct of that 657 individual. The procurement of insurance of any type by the 658 commission shall not in any way compromise or limit the 659 immunity granted hereunder.

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(2) The commission shall defend any member, officer, executive director, employee, and representative of the commission in any civil action seeking to impose liability arising out of any actual or alleged act, error, or omission that occurred within the scope of commission employment, duties, or responsibilities, or as determined by the commission that the individual against whom the claim is made had a reasonable basis for believing occurred within the scope of commission employment, duties, or responsibilities; provided, that nothing herein shall be construed to prohibit that individual from retaining their own counsel at their own expense; and provided further, that the actual or alleged act, error, or omission did not result from that individual's



- intentional, willful, or wanton misconduct.
- 674 (3) The commission shall indemnify and hold harmless 675 any member, officer, executive director, employee, or 676 representative of the commission for the amount of any 677 settlement or judgment obtained against that individual 678 arising out of any actual or alleged act, error, or omission 679 that occurred within the scope of commission employment, 680 duties, or responsibilities, or that such individual had a 681 reasonable basis for believing occurred within the scope of commission employment, duties, or responsibilities; provided, 682 683 that the actual or alleged act, error, or omission did not result from the intentional, willful, or wanton misconduct of 684 685 that individual.
- (4) Nothing herein shall be construed as a limitation on the liability of any licensee for professional malpractice or misconduct, which shall be governed solely by any other applicable state laws.
- (5) Nothing in this compact shall be interpreted to
 waive or otherwise abrogate a member state's immunity or
 affirmative defense with respect to antitrust claims under the
 Sherman Act, Clayton Act, or any other state or federal
 antitrust or anticompetitive law or rule.
- 695 (6) Nothing in this compact shall be construed to be a
 696 waiver of sovereign immunity by the member states or by the
 697 commission.
- 698 §34-43-58. Data System.
- (a) The commission shall provide for the development, maintenance, operation, and utilization of a coordinated



- 701 database and reporting system.
- 702 (b) The commission shall assign each applicant for a
 703 multistate license a unique identifier, as determined by the
 704 rules of the commission.
- 705 (c) Notwithstanding any other provision of state law to
 706 the contrary, a member state shall submit a uniform data set
 707 to the data system on all individuals to whom this compact is
 708 applicable as required by the rules of the commission,
 709 including:
- 710 (1) Identifying information.
- 711 (2) Licensure data.
- 712 (3) Adverse actions against a license and information 713 related those actions.
- 714 (4) Nonconfidential information related to alternative 715 program participation, the beginning and ending dates of 716 participation, and other information related to participation.
- 717 (5) Any denial of application for licensure, and the 718 reasons for denial, excluding the reporting of any criminal 719 history record information where prohibited by law.
- 720 (6) The existence of investigative information.
- 721 (7) The existence or presence of current significant 722 investigative information.
- 723 (8) Other information that may facilitate the 724 administration of this compact, or the protection of the 725 public, as determined by the rules of the commission.
- 726 (d) The records and information provided to a member 727 state pursuant to this compact or through the data system, 728 when certified by the commission or its agent, shall



- constitute the authenticated business records of the commission, and shall be entitled to any associated hearsay exception in any relevant judicial, quasi-judicial, or administrative proceedings in a member state.
 - (e) The existence of current significant investigative information and the existence of investigative information pertaining to a licensee in any member state will only be available to other member states.
- 737 (f) It is the responsibility of the member states to
 738 report any adverse action against a licensee who holds a
 739 multistate license and to monitor the database to determine
 740 whether adverse action has been taken against such a licensee
 741 or license applicant. Adverse action information pertaining to
 742 a licensee or license applicant in any member state will be
 743 available to any other member state.
- 744 (g) Member states contributing information to the data 745 system may designate information that may not be shared with 746 the public without the express permission of the contributing 747 state.
 - (h) Any information submitted to the data system that is subsequently expunged pursuant to federal law or the laws of the member state contributing the information shall be removed from the data system.
- 752 §34-43-59. Rulemaking.

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753 (a) The commission shall adopt reasonable rules in 754 order to effectively and efficiently implement and administer 755 the purposes and provisions of the compact. A rule shall be 756 invalid and have no force or effect only if a court of



competent jurisdiction holds that the rule is invalid because
the commission exercised its rulemaking authority in a manner
that is beyond the scope and purposes of the compact, or the
powers granted hereunder, or based upon another applicable
standard of review.

- (b) The rules of the commission shall have the force of law in each member state; provided, however, that where the rules of the commission conflict with the laws of the member state that establish the member state's scope of practice as held by a court of competent jurisdiction, the rules of the commission shall be ineffective in that state to the extent of the conflict.
- (c) The commission shall exercise its rulemaking powers pursuant to the criteria set forth in this section and the rules adopted thereunder. Rules shall become binding as of the date specified by the commission for each rule.
- (d) If a majority of the legislatures of the member states rejects a rule, or portion of a rule, by enactment of a statute or resolution in the same manner used to adopt the compact within four years of the date of adoption of the rule, then that rule shall have no further force and effect in any member state or in any state applying to participate in the compact.
- 780 (e) Rules shall be adopted at a regular or special 781 meeting of the commission.
- (f) Prior to adoption of a proposed rule, the
 commission shall hold a public hearing and allow individuals
 to provide oral and written comments, data, facts, opinions,



- 785 and arguments.
- 786 (g) Prior to adoption of a proposed rule by the
 787 commission, and at least 30 days in advance of the meeting at
 788 which the commission will hold a public hearing on the
 789 proposed rule, the commission shall provide a notice of
- 790 proposed rulemaking:
- 791 (1) On the website of the commission or other publicly accessible platform.
- 793 (2) To persons who have requested notice of the commission's notices of proposed rulemaking.
- 795 (3) In such other ways as the commission may specify by rule.
- 797 (h) The notice of proposed rulemaking shall include:
- (1) The time, date, and location of the public hearing
 at which the commission will hear public comments on the
 proposed rule and, if different, the time, date, and location
 of the meeting where the commission will consider and vote on
 the proposed rule.
- (2) If the hearing is held via telecommunication, video conference, or other electronic means, the commission shall include the mechanism for access to the hearing in the notice of proposed rulemaking.
- 807 (3) The text of the proposed rule and the reason therefor.
- 809 (4) A request for comments on the proposed rule from 810 any interested person.
- 811 (5) The manner in which interested persons may submit 812 written comments.



- 813 (i) All hearings will be recorded. A copy of the
 814 recording and all written comments and documents received by
 815 the commission in response to the proposed rule shall be
 816 available to the public.
- (j) Nothing in this section shall be construed as requiring a separate hearing on each rule. Rules may be grouped for the convenience of the commission at hearings required by this section.
- (k) The commission, by majority vote of all commissioners, shall take final action on the proposed rule based on the rulemaking record.
- (1) The commission may adopt changes to the proposed rule provided the changes do not enlarge the original purpose of the proposed rule.

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- (2) The commission shall provide an explanation of the reasons for substantive changes made to the proposed rule as well as reasons for substantive changes not made that were recommended by commenters.
- (3) The commission shall determine a reasonable effective date for the rule. Except for an emergency as provided in subsection (1), the effective date of the rule shall be no sooner than 30 days after the commission issuing the notice that it adopted or amended the rule.
- (1) Upon determination that an emergency exists, the
 commission may consider and adopt an emergency rule with
 24-hours' notice, provided that the usual rulemaking
 procedures provided in the compact and in this section shall
 be retroactively applied to the rule as soon as reasonably



- possible, in no event later than 90 days after the effective date of the rule. For the purposes of this provision, an
- 843 emergency rule is one that must be adopted immediately to:
- 844 (1) Meet an imminent threat to public health, safety, 845 or welfare.
- 846 (2) Prevent a loss of commission or member state funds.
- 847 (3) Meet a deadline for the adoption of a rule that is 848 established by federal law or rule.
- 849 (4) Protect public health and safety.
- (m) The commission or an authorized committee of the 850 851 commission may direct revisions to a previously adopted rule 852 for purposes of correcting typographical errors, errors in 853 format, errors in consistency, or grammatical errors. Public 854 notice of any revisions shall be posted on the website of the 855 commission. The revision shall be subject to challenge by any 856 person for a period of 30 days after posting. The revision may 857 be challenged only on grounds that the revision results in a 858 material change to a rule. A challenge shall be made in 859 writing and delivered to the commission prior to the end of 860 the notice period. If no challenge is made, the revision will 861 take effect without further action. If the revision is 862 challenged, the revision may not take effect without the 863 approval of the commission.
- 864 (n) No member state's rulemaking requirements shall apply under this compact.
- \$34-43-60. Oversight, Dispute Resolution, and Enforcement.
- 868 (a) Oversight.



government in each member state shall enforce this compact and take all actions necessary and appropriate to implement the compact.

- (2) Venue is proper and judicial proceedings by or against the commission shall be brought solely and exclusively in a court of competent jurisdiction where the principal office of the commission is located. The commission may waive venue and jurisdictional defenses to the extent it adopts or consents to participate in alternative dispute resolution proceedings. Nothing herein shall affect or limit the selection or propriety of venue in any action against a licensee for professional malpractice, misconduct, or any similar matter.
- (3) The commission shall be entitled to receive service of process in any proceeding regarding the enforcement or interpretation of the compact and shall have standing to intervene in such a proceeding for all purposes. Failure to provide the commission service of process shall render a judgment or order void as to the commission, this compact, or adopted rules.
 - (b) Default, technical assistance, and termination.
 - (1) If the commission determines that a member state has defaulted in the performance of its obligations or responsibilities under this compact or the adopted rules, the commission shall provide written notice to the defaulting state. The notice of default shall describe the default, the proposed means of curing the default, and any other action

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that the commission may take, and shall offer training and specific technical assistance regarding the default.

- (2) The commission shall provide a copy of the notice of default to the other member states.
- (c) If a state in default fails to cure the default, the defaulting state may be terminated from the compact upon an affirmative vote of a majority of the delegates of the member states, and all rights, privileges, and benefits conferred on that state by this compact may be terminated on the effective date of termination. A cure of the default does not relieve the offending state of obligations or liabilities incurred during the period of default.
- (d) Termination of membership in the compact shall be imposed only after all other means of securing compliance have been exhausted. Notice of intent to suspend or terminate shall be given by the commission to the governor, the majority and minority leaders of the defaulting state's legislature, the defaulting state's licensing authority and each of the member states' licensing authority.
- (e) A state that has been terminated is responsible for all assessments, obligations, and liabilities incurred through the effective date of termination, including obligations that extend beyond the effective date of termination.
- (f) Upon the termination of a state's membership from this compact, that state shall immediately provide notice to all licensees who hold a multistate license within that state of such termination. The terminated state shall continue to recognize all licenses granted pursuant to this compact for a



925 minimum of 180 days after the date of the notice of termination.

- (g) The commission shall not bear any costs related to a state that is found to be in default or that has been terminated from the compact, unless agreed upon in writing between the commission and the defaulting state.
- (h) The defaulting state may appeal the action of the commission by petitioning the United States District Court for the District of Columbia or the federal district where the commission has its principal offices. The prevailing party shall be awarded all costs of such litigation, including reasonable attorney fees.
- 937 (i) Dispute resolution.

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- 938 (1) Upon request by a member state, the commission 939 shall attempt to resolve disputes related to the compact that 940 arise among member states and between member and non-member 941 states.
- 942 (2) The commission shall adopt a rule providing for 943 both mediation and binding dispute resolution for disputes as 944 appropriate.
- 945 (j) Enforcement.
- 946 (1) The commission, in the reasonable exercise of its 947 discretion, shall enforce the provisions of this compact and 948 the commission's rules.
- 949 (2) By majority vote as provided by commission rule,
 950 the commission may initiate legal action against a member
 951 state in default in the United States District Court for the
 952 District of Columbia or the federal district where the

- commission has its principal offices to enforce compliance with the provisions of the compact and its adopted rules. The relief sought may include both injunctive relief and damages. In the event judicial enforcement is necessary, the prevailing party shall be awarded all costs of litigation, including reasonable attorney fees. The remedies herein shall not be the exclusive remedies of the commission. The commission may pursue any other remedies available under federal or the defaulting member state's law.
 - (3) A member state may initiate legal action against the commission in the United States District Court for the District of Columbia or the federal district where the commission has its principal offices to enforce compliance with the provisions of the compact and its adopted rules. The relief sought may include both injunctive relief and damages. In the event judicial enforcement is necessary, the prevailing party shall be awarded all costs of litigation, including reasonable attorney fees.

- (4) No individual or entity other than a member state may enforce this compact against the commission.
- 973 §34-43-61. Effective Date, Withdrawal, and Amendment.
 - (a) The compact shall come into effect on the date on which the compact statute is enacted into law in the seventh member state.
 - (1) On or after the effective date of the compact, the commission shall convene and review the enactment of each of the charter member states to determine if the statute enacted by each such charter member state is materially different than



981 the model compact statute.

34-43-60.

- a. A charter member state whose enactment is found to be materially different from the model compact statute shall be entitled to the default process set forth in Section
- b. If any member state is later found to be in default, or is terminated or withdraws from the compact, the commission shall remain in existence and the compact shall remain in effect even if the number of member states should be less than seven.
- 991 (2) Member states enacting the compact subsequent to
 992 the charter member states shall be subject to the process set
 993 forth in Section 34-43-57(c)(3) to determine if their
 994 enactments are materially different from the model compact
 995 statute and whether they qualify for participation in the
 996 compact.
- 997 (3) All actions taken for the benefit of the commission 998 or in furtherance of the purposes of the administration of the 999 compact prior to the effective date of the compact or the 1000 commission coming into existence shall be considered to be 1001 actions of the commission unless specifically repudiated by 1002 the commission.
- (4) Any state that joins the compact shall be subject to the commission's rules and bylaws as they exist on the date on which the compact becomes law in that state. Any rule that has been previously adopted by the commission shall have the full force and effect of law on the day the compact becomes law in that state.



- 1009 (b) Any member state may withdraw from this compact by
 1010 enacting a statute repealing that state's enactment of the
 1011 compact.
- 1012 (1) A member state's withdrawal shall not take effect 1013 until 180 days after enactment of the repealing statute.
- 1014 (2) Withdrawal shall not affect the continuing
 1015 requirement of the withdrawing state's licensing authority to
 1016 comply with the investigative and adverse action reporting
 1017 requirements of this compact prior to the effective date of
 1018 withdrawal.
- 1019 (3) Upon the enactment of a statute in withdrawing from
 1020 this compact, a state shall immediately provide notice of such
 1021 withdrawal to all licensees within that state. Notwithstanding
 1022 any subsequent statutory enactment to the contrary, such
 1023 withdrawing state shall continue to recognize all licenses
 1024 granted pursuant to this compact for a minimum of 180 days
 1025 after the date of such notice of withdrawal.
- 1026 (c) Nothing contained in this compact shall be
 1027 construed to invalidate or prevent any licensure agreement or
 1028 other cooperative arrangement between a member state and a
 1029 non-member state that does not conflict with the provisions of
 1030 this compact.
- 1031 (d) This compact may be amended by the member states.

 1032 No amendment to this compact shall become effective and

 1033 binding upon any member state until it is enacted into the

 1034 laws of all member states.
- 1035 §34-43-62. Construction and Severability.

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(a) This compact and the commission's rulemaking



authority shall be liberally construed so as to effectuate the purposes, the implementation, and the administration of the compact. Provisions of the compact expressly authorizing or requiring the adoption of rules shall not be construed to limit the commission's rulemaking authority solely for those purposes.

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- (b) This compact shall be severable and if any phrase, clause, sentence, or provision of this compact is held by a court of competent jurisdiction to be contrary to the constitution of any member state, a state seeking participation in the compact, or of the United States, or the applicability thereof to any government, agency, individual, or circumstance is held to be unconstitutional by a court of competent jurisdiction, the validity of the remainder of this compact and its applicability to any other government, agency, person, or circumstance shall not be affected thereby.
- 1053 (c) Notwithstanding subsection (b), the commission may 1054 deny a state's participation in the compact or, in accordance 1055 with the requirements of Section 34-43-60 (b), terminate a 1056 member state's participation in the compact, if it determines 1057 that a constitutional requirement of a member state is a 1058 material departure from the compact. Otherwise, if this 1059 compact shall be held to be contrary to the constitution of 1060 any member state, the compact shall remain in full force and 1061 effect as to the remaining member states and in full force and 1062 effect as to the member state affected as to all severable 1063 matters.

§34-43-63. Consistent Effect and Conflict With Other





- 1065 State Laws.
- 1066 (a) Nothing herein shall prevent or inhibit the
- 1067 enforcement of any other law of a member state that is not
- 1068 inconsistent with the compact.
- 1069 (b) Any laws, statutes, rules, or other legal
- 1070 requirements in a member state in conflict with the compact
- 1071 are superseded to the extent of the conflict.
- 1072 (c) All permissible agreements between the commission
- 1073 and the member states are binding in accordance with their
- 1074 terms.
- 1075 §34-43-64. Judicial Proceedings by Individuals.
- 1076 Except as to judicial proceedings for the enforcement
- 1077 of this compact among member states, individuals may pursue
- 1078 judicial proceedings related to this compact in any Alabama
- 1079 state or federal court that would otherwise have competent
- 1080 jurisdiction.
- 1081 Section 3. This act shall become effective on October
- 1082 1, 2024.