

- 1 SB252
- 2 YUAPNNN-1
- 3 By Senators Reed, Singleton, Barfoot, Butler, Weaver,
- 4 Livingston, Figures, Chesteen, Allen, Jones, Price, Elliott,
- 5 Williams, Melson, Carnley, Sessions, Roberts, Shelnutt,
- 6 Waggoner, Smitherman, Coleman-Madison, Kelley, Givhan,
- 7 Kitchens, Hovey, Coleman
- 8 RFD: Fiscal Responsibility and Economic Development
- 9 First Read: 21-Mar-24

1 2 3 4 SYNOPSIS: 5 This bill would create the Alabama Growth 6 Alliance, a public corporation governed by a board of 7 public and private leaders. The Alabama Growth Alliance 8 would be formed to coordinate the development, 9 tracking, as well as providing input and support for the creation and maintenance of the state's long-range 10 11 economic development strategy, annual objectives, and 12 key tactics to achieve the long-range strategies. 13 14 15 A BILL TO BE ENTITIED 16 17 AN ACT 18 19 To add Article 24, commencing with Section 41-10-870, 20 to Chapter 10, Title 41 of the Code of Alabama 1975; to create 21 the Alabama Growth Alliance; to provide legislative findings; 22 to provide for its incorporation; to provide for the creation 23 of a board; to provide for the powers and duties of the corporation; to allow the corporation to enter into contracts; 24 25 to provide for amendments to the governing documents of the 26 corporation; and to provide for the dissolution of the

28 BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:

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corporation.

- Section 1. This Act shall be known and may be cited as
- 30 the Alabama Growth Alliance Act.
- 31 Section 2. Article 24, commencing with Section
- 41-10-870, is added to Chapter 10, Title 41 of the Code of
- 33 Alabama 1975, to read as follows:
- 34 41-10-870. LEGISLATIVE FINDINGS
- 35 The Legislature finds and declares all of the
- 36 following:
- 37 (1) The State of Alabama has a great need to ensure the
- 38 long-term viability of the state's economic development
- 39 successes.
- 40 (2) Other states have had significant success in
- 41 economic development by involving the private sector in
- 42 long-term planning to help identify and fill strategic gaps in
- 43 states efforts that are not currently addressed by existing
- 44 agencies, ensuring a comprehensive approach to economic growth
- 45 and development.
- 46 (3) It is believed that by taking advantage of private
- 47 sector expertise and support that exists within many chambers
- 48 of commerce and other organizations, the state will be able to
- develop initiatives more rapidly and efficiently.
- 50 (4) By leveraging the strengths of both the public and
- 51 private sectors, the state can foster a more collaborative and
- 52 efficient approach to economic development, leading to more
- innovative and effective solutions.
- 54 (5) A public-private partnership can supplement
- existing state efforts to focus on the development of
- specific, high-growth industries where Alabama has competitive

- 57 advantages, ensuring the state becomes a national or global
- 58 leader in these sectors.
- 59 (6) By focusing on long-range planning, the
- 60 public-private partnership can ensure that Alabama's economic
- development efforts are sustainable and forward-thinking, thus
- 62 providing stability and predictability for businesses and
- 63 investors.
- (7) States with proactive economic development
- 65 strategies, such as public-private partnerships, can be more
- 66 successful in attracting investment. Creation of a similar
- 67 model will help give Alabama a competitive edge in the
- 68 national and global market, helping to attract significant
- 69 business investments.
- 70 (8) It is desirable and in the public interest to
- 71 establish a public corporation governed by a board of public
- 72 and private leaders to be a part of the state's economic
- development strategies designed to sustain and enhance
- 74 Alabama's long-term success, growth, and viability of its
- 75 economic development policies.
- 76 41-10-871, DEFINITIONS
- For the purposes of this article, the following terms
- 78 have the following meanings:
- 79 (1) BOARD. The governing board of the corporation.
- 80 (2) CORPORATION. The Alabama Growth Alliance created by
- 81 this article as a public corporation having a legal existence
- 82 separate and apart from the state and any county,
- 83 municipality, or political subdivision.
- 84 (3) ECONOMIC DEVELOPMENT ENTITY.

- a. A nonprofit corporation that possesses all of the following characteristics:
- 1. Is organized as a nonprofit corporation exempt from federal income tax under Section 501(c) of the Internal
- 89 Revenue Code of 1986, as amended.
- 2. Has a record of, or can demonstrate that it is capable of, serving the entire state on matters involving economic development.
- 3. Has a record of, or can demonstrate that it is capable of, developing, fostering, and implementing economic development policies and strategies across Alabama.
- 96 4. Has received, or is eligible to receive, grant 97 funding from the state or from federal or private sources.
- 98 b. In determining whether a nonprofit corporation
 99 qualifies as an economic development entity, the board may
 100 attribute to the nonprofit corporation the experiences of its
 101 officers, staff, and directors with other nonprofit
 102 corporations.
- 103 41-10-872. INCORPORATION OF GROWTH ALLIANCE
- (a) The Governor, the Speaker of the House of

 Representatives, and the President Pro Tempore of the Senate

 shall present to the Secretary of State an application, signed

 by each of them, for the formation of the Alabama Growth

 Alliance, as a public corporation, having a legal existence

 separate and apart from the state and any county,
- municipality, or political subdivision, which shall set forth all of the following:
- 112 (1) The name, office, and office location of each of

- 113 the applicants.
- 114 (2) The date on which each applicant was sworn into
- office for his or her current term of office.
- 116 (3) The name of the proposed public corporation, which
- 117 shall be the Alabama Growth Alliance.
- 118 (4) The location of the principal office of the
- 119 proposed corporation.
- 120 (5) Provisions requiring the board to support the
- 121 Department of Commerce in the development of a recommended
- 122 annual strategic economic development plan for the state and
- 123 standards of measure to be used in measuring the corporation's
- 124 achievements in executing the plan.
- 125 (6) Provisions requiring the board to review the
- 126 state's primary economic development incentives on a biennial
- 127 basis and reviewing the effectiveness of the incentives to
- 128 create jobs, attract new business, encourage existing business
- 129 expansions, and achieve other goals as may be determined by
- 130 the board.
- 131 (7) Any other matter relating to the corporation that
- the applicants may choose to insert and that is not
- 133 inconsistent with this article or state law.
- (b) The application shall be subscribed and sworn to by
- each applicant before a notary public. The Secretary of State
- shall examine the application, and, if he or she finds that
- the application substantially complies with the requirements
- of this section, the application shall be filed and recorded
- in an appropriate book of records in the office of the
- 140 Secretary of State.

141	(c) When the application has been made, filed, and
142	recorded as provided in subsection (b), the applicants shall
143	constitute a public corporation under the name stated in the
144	application, and the Secretary of State shall make and issue
145	to the applicants a certificate of incorporation pursuant to
146	this article, under the Great Seal of the State, and shall
147	record the certificate with the application. There shall be no
148	fees paid to the Secretary of State for any filing made by the
149	corporation pursuant to this article.

- (d) Notwithstanding any provision of law to the contrary, any corporation incorporated pursuant to this section shall not be deemed to be a part of the state for any purpose but shall be treated as a public corporation separate and apart from the state.
 - 41-10-873. BOARD OF GROWTH ALLIANCE

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- (a) The corporation shall be under the management and control of a board of directors, and all powers necessary or appropriate for the management and control of the corporation shall be vested solely in the board. The board shall be comprised of both ex officio members and at-large members, all of whom shall be voting members of the board and shall be considered in determining whether a quorum is present.
 - (b) The board shall have eleven members as follows:
- (1) Five ex officio members, consisting of the

 Governor, who shall be the chair, the Secretary of Commerce,

 who shall be the co-chair, the Speaker of the House of

 Representatives, the President Pro Tempore of the Senate, and

 the chair of Innovate Alabama. The service of each ex officio

169	member shall run concurrently with his or her tenure in office
170	or position. Each ex officio member may appoint a person to
171	serve in his or her place at any meeting of the board or may
172	designate a person to serve in his or her place at all
173	meetings of the board until the term of the ex officio member
174	should end. The appointee or designee shall be counted for
175	purposes of a quorum and voting. Each ex officio member may
176	withdraw the appointment or designation of his or her

178 (2) The Governor shall appoint six at-large members,
179 who shall each be persons in the private sector with
180 experience relevant to the purposes and activities of the
181 corporation including, but not limited to, experience with any

appointee or designee at any time.

182 of the following:

- a. Participating on boards of, or being employed by,
 nonprofit corporations which promote economic development
 throughout the state.
- b. Having other experience relevant to statewide,
 long-term economic development strategies including, but not
 limited to, any of the following:
- 189 1. Performing enhanced, coordinated research to
 190 identify targeted growth sectors.
- 2. Identifying sites for economic development and successfully marketing the sites for major business site selection opportunities.
- 3. Developing assessments of key issues impacting the growth of Alabama's existing business and industry, along with strategies to address challenges and pursue opportunities.

- 197 (c) In making appointments of at-large members, the
 198 Governor shall coordinate his or her appointments so that
 199 diversity of gender, race, and geographical areas of the board
 200 of directors is reflective of the makeup of the state.
- 201 (d)(1) The service of each at-large member shall begin 202 upon written acceptance of his or her appointment. Each member 203 shall serve a term of two years following such written 204 acceptance.
- 205 (2) Each at-large member shall continue to serve until
 206 the member is reappointed, or a successor is appointed, to the
 207 office.
- 208 (3) An at-large member may only serve a maximum of two
 209 consecutive terms of office but may be reappointed after he or
 210 she has spent at least two years without serving as an
 211 at-large member.
- (4) An at-large member may be removed by the Governor for any reason, at which time the Governor shall appoint a different person to serve.
- 215 (5) A person appointed to fill a vacancy shall serve 216 the remainder of the unexpired term and may be reappointed to 217 serve an additional term.
- 218 (e) No member shall receive compensation because of his 219 or her service as a member. Each member may be reimbursed for 220 actual and reasonable travel expenses incurred in the 221 performance of his or her duties as a member.
- 222 (f) A majority of the members shall constitute a quorum 223 for the transaction of business by the board, and decisions 224 shall be made on the basis of a majority of the quorum then

225 present and voting. No vacancy in the membership of the board 226 or the voluntary disqualification or abstention of any member 227 shall impair the right of a quorum to exercise all of the 228 powers and duties of the board. Members of the board may 229 participate in meetings of the board in person, by means of 230 telephone conference, video conference, or other similar communications equipment, so that all individuals 231 232 participating in the meeting may hear each other at the same 233 time. Participation by any such means shall constitute 234 presence in person at a meeting for all purposes, including 235 for purposes of establishing a quorum. The board shall be subject to Chapter 25A of Title 36; provided, that in addition 236 237 to the reasons set forth in Section 36-25A-7, the board may go into executive session to discuss sensitive matters the 238 239 disclosure of which would undermine or jeopardize economic 240 development, trade, or the objectives of the corporation.

a meeting of the board of directors of the corporation or any action which may be taken at a meeting of the board of directors or of a committee of the board of directors may be taken without a meeting if a consent in writing, setting forth the action so taken, is signed, either electronically or by hand, by all of the directors or all of the members of the committee of directors, as the case may be.

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- (h) The board may appoint other officers to perform duties not inconsistent with this article or applicable law, as the board deems necessary or appropriate.
 - (i) In addition to regular meetings of the board, as

- 253 may be provided by law or by bylaws adopted by the board, 254 special meetings of the board may be called by the chair 255 acting alone or by any three other members acting in concert, 256 in each case upon notice to each member given in person, by 257 email, by registered letter, or by other means. Notice to each 258 member may be waived upon the unanimous written consent of all 259 members, either before or after the meeting with respect to 260 which the notice would otherwise be required.
- 261 (j) Minutes of all board meetings shall be kept and
 262 maintained in the records of the corporation.
- 263 41-10-874. POWERS OF GROWTH ALLIANCE
- 264 (a) The board shall have all of the powers necessary to
 265 carry out and effectuate the purposes of this article
 266 including the following powers:
- 267 (1) Provide input and support on the development,
 268 monitoring, and updating of the long-range economic
 269 development vision and strategies of the state.
- 270 (2) Support the development and implementation of 271 objectives and key tactics to achieve the long-range economic 272 development vision and strategies of the state.
- 273 (3) Identify opportunities and make recommendations to
 274 the Governor regarding the coordination of economic
 275 development efforts between state agencies, private
 276 organizations, and other economic development entities and
 277 stakeholders.
- 278 (4) Provide input and support related to the
 279 establishment of a communication plan to ensure key
 280 stakeholders are periodically informed on economic development

281	progress	and	results.
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- 282 (5) Provide input and support in regards to biennially
- 283 measuring the effectiveness of key economic development
- incentives, which shall include, but not be limited to, the
- 285 Alabama Jobs Act, the Growing Alabama Act, the Innovating
- 286 Alabama Act, the Site Evaluation Economic Development
- 287 Strategy, and the Tax Incentive Reform Act of 1992.
- 288 (6) Provide input on and support to implement the
- 289 following economic development objectives:
- a. Increasing private investment in Alabama.
- b. Advancing international and domestic trade
- 292 opportunities.
- c. Marketing the state as a pro-economic growth
- 294 location for new investment.
- d. Revitalizing, retaining, and expanding Alabama's
- 296 manufacturing industries, and promoting emerging complementary
- 297 industries.
- e. Assisting, promoting, and enhancing economic
- 299 opportunities in the state's rural communities.
- f. Promoting opportunities for minority-owned
- 301 businesses.
- 302 q. Identifying economic growth opportunities in
- 303 emerging sectors.
- 304 (7) Adopt, alter, and repeal bylaws for the regulation
- 305 and conduct of the corporation's affairs and business, and for
- 306 the implementation of this article.
- 307 (8) Make and enter into contracts, leases, and
- 308 agreements, and take other actions as may in its judgment be

- necessary or desirable to accomplish the purposes of the
 corporation and to exercise any power necessary for the
 accomplishment of the purposes of the corporation or
 incidental to the powers expressly set forth in this article.
- 313 (9) Appoint, employ, and contract with employees, 314 agents, advisors, consultants, and service providers 315 including, but not limited to, attorneys, accountants, 316 financial experts, and other advisors, consultants, and agents 317 as may in its judgment be necessary or desirable to accomplish any purpose of the corporation or incidental to the powers 318 319 expressly set forth in this article, and to fix the 320 compensation of those persons.
- 321 (10) Manage, invest, and expend funds at its disposal.
- 322 (11) Lend its credit to, or grant monies and things of 323 value in aid of or to, any individual, firm, corporation, or 324 other business entity, public or private, as may in its 325 judgment be necessary or desirable to accomplish any purpose 326 of the corporation or incidental to the powers expressly set 327 forth in this article.
- 328 (12) Take any action necessary to exercise its rights 329 or fulfill its obligations relevant to the corporation under 330 state law.
- 331 (13) In addition to the foregoing, the board shall have 332 all of the powers necessary to carry out and effectuate the 333 purposes of this article; provided that nothing in this 334 article shall be construed to authorize the board to exercise 335 any power conferred by law on any agency, department, office, 336 or other instrumentality of state government. The powers set

- 337 forth in this section shall be construed broadly, so that the 338 failure to state a power of the board shall not be considered 339 a limitation upon the board, so long as the board shall find 340 that the power is necessary to allow the board to fulfill the 341 purpose of the corporation, as provided by this article. In 342 the event that the board should determine to add one or more powers to effectuate this article, they may do so by amending 343 344 their application of incorporation.
 - (b) The board may enter into agreements with one or more economic development entities to exercise any powers of the corporation, if the agreement does both of the following:

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- (1) Requires regular reporting to the corporation by the economic development entity.
- (2) Allows for the reasonable costs of the economic development entity to be reimbursed or otherwise paid only if directly related to the fulfillment of the agreement, as determined by the corporation.
- (c) The board may make, enter into, and execute contracts, agreements, and other instruments with, accept aid and grants from, and cooperate with, any other person or entity including, but not limited to, all of the following:
- (1) The United States of America, the state, or any agency, instrumentality, or political subdivision of either.
 - (2) For profit or nonprofit private entities.
- 361 (3) Public bodies, departments, or authorities
 362 including, but not limited to, the executive departments of
 363 the state, to act on behalf of the board in carrying out
 364 functions which the board determines are consistent with the

- 365 corporation's powers.
- 366 (d) The corporation shall be, and shall operate as, a
- 367 public corporation and shall have a legal existence separate
- 368 and apart from the state and any county, municipality, or
- 369 political subdivision.
- 370 41-10-875. GROWTH ALLIANCE CONTRACTS
- The board may enter into contracts, leases, agreements,
- 372 investments, and may otherwise expend monies without
- 373 compliance with Article 5, commencing with Section 41-4-110,
- of Chapter 4 of Title 41, and Chapter 2 of Title 39. Solely as
- 375 a result of entering into contracts, leases, agreements,
- investments, or otherwise, no for-profit or nonprofit private
- 377 entity, nor the officers, employees, agents, or directors of
- 378 any of the foregoing, shall become subject to Chapter 25 or
- 379 Chapter 25A of Title 36; Article 5, commencing with Section
- 380 41-4-110, of Chapter 4 of Title 41; Chapter 2 of Title 39; or
- 381 Article 3, commencing with Section 36-12-40, of Chapter 12 of
- 382 Title 36.
- 383 41-10-876. AMENDMENTS
- At any time, the board, by majority vote, may cause its
- 385 application for formation to be amended by having five of its
- 386 members file an amendment with the Secretary of State, which
- 387 shall be sworn to by each signatory thereto before a notary
- 388 public.
- 389 41-10-877. DISSOLUTION
- 390 At any time, the board, by at least three-quarters
- 391 vote, may dissolve the corporation by having at least
- 392 three-quarters of its members file with the Secretary of State

393	an application for dissolution, which shall be sworn to by
394	each signatory thereto by a notary public. Upon the filing of
395	the application for dissolution, the corporation shall cease
396	to exist. The Secretary of State shall file and record the
397	application for dissolution, and shall make and issue, under
398	the Great Seal of the State, a certificate that the
399	corporation is dissolved, and shall record the certificate
400	with the application for dissolution. Title to all property
401	held in the name of the corporation shall be vested in the
402	state upon dissolution of the corporation.
403	41-10-878. REPORT TO LEGISLATURE
404	Prior to each legislative session beginning in 2026,
405	the corporation shall submit an annual report to the
406	Legislature detailing the corporation's efforts to accomplish
407	the goals pursuant to this article.
408	Section 3. This act shall become effective October 1,

2024, following its passage and approval by the Governor, or

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410 its otherwise becoming law.