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5	A BILL
6	TO BE ENTITLED
7	AN ACT
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9	Relating to public education; to amend Section
10	16-1-18.1, as last amended by Act 2023-352, 2023 Regular
11	Session, Code of Alabama 1975; and to add Chapter 1A to Title
12	16 of the Code of Alabama 1975, creating the Public Education
13	Employee Injury Compensation Program, the Public Education
14	Employee Injury Compensation Trust Fund, and the Public
15	Education Employee Injury Compensation Board; and to provide
16	compensation to full-time public education employees who are
17	injured on the job.
18	BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:
19	Section 1. Section 16-1-18.1, as last amended by Act
20	2023-352, 2023 Regular Session, Code of Alabama 1975, is
21	amended to read as follows:
22	"§16-1-18.1
23	(a) <del>Definitions.</del> When used in this section, the
24	following terms have the following meanings:
25	(1) EMPLOYEE. Any individual employed <mark>full-</mark> time as
26	provided by law by those employers enumerated in this section $\div$
27	and adult bus drivers.
28	(2) EMPLOYER. All public city and county boards of



29 education; the Board of Trustees of the Alabama Institute for 30 the Deaf and Blind; the Alabama Youth Services Department 31 District Board in its capacity as the Board of Education for 32 the Youth Services Department District; the Board of Directors 33 of the Alabama School of Fine Arts; the Board of Trustees of 34 the Alabama High School of Mathematics and Science; the Board 35 of Trustees of the Alabama School of Cyber Technology and Engineering; for purposes of subsection (c) only, the Alabama 36 37 State Senate, the Lieutenant Governor, the Office of the Senate President Pro Tempore, the Speaker of the House of 38 39 Representatives, the Alabama House of Representatives, the 40 Legislative Services Agency; any organization participating in the Teachers' Retirement System, excluding any state 41 42 governmental department not listed herein; . Except for 43 purposes of subsection (c), employer does not include any institution under the governance of the Board of Trustees of 44 45 the Alabama Community College System; and for the purposes of 46 subsection (c) only, all or any four-year public institutions institution of higher learning. 47

48 (3) EXECUTIVE OFFICER. The superintendent of any public 49 county school system or any public city school system; the 50 President of the Alabama Institute for the Deaf and Blind; the 51 president of any two-year school or college under the auspices of the Board of Trustees of the Alabama Community College 52 53 System; the Superintendent of the Department of Youth Services School District; the Executive Director of the Alabama School 54 of Fine Arts; the Executive Director of the Alabama High 55 56 School of Mathematics and Science; the President of the



57 Alabama School of Cyber Technology and Engineering; the 58 Secretary of the Senate; the Clerk of the House of 59 Representatives; the Lieutenant Governor; the Speaker of the 60 House of Representatives; the Director of the Legislative 61 Services Agency; and the chief executive officer of any other 62 employer as provided in this section.

(4) ON-THE-JOB INJURY. Any accident or injury to the
employee arising out of and in the course of employment or
occurring during the performance of duties or when directed or
requested by the employer to be on the property of the
employer which prevents the employee from working or returning
to his or her job.

69 (5) SICK LEAVE. The absence from duty by an employee as70 a result of any of the following:

a. Personal illness or doctor's guarantine.

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b. Incapacitating personal injury.

c. Attendance upon an ill member of the employee's immediate family (parent, spouse, child, foster child currently in the care and custody of the employee, sibling, child currently in the care and custody of the employee for whom a petition for adoption has been filed); or an individual with a close personal tie.

d. Death in the family of the employee (parent, spouse, child, sibling, parent-in-law, son-in-law, daughter-in-law, brother-in-law, sister-in-law, nephew, niece, grandchild, grandparent, uncle, or aunt).

e. Death, injury, or sickness of another individual who
has unusually strong personal ties to the employee, such as a



85 person who stood in loco parentis.

f. Attendance upon an adopted child, who is three years 86 87 of age or younger.

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(b) Sick leave for employees.

(1) EARNINGS. The employee shall earn one sick leave 89 day per month of employment. 90

91 (2) **REASONS FOR TAKING SICK LEAVE.** The employee may 92 take sick leave for any of the reasons enumerated and defined 93 in this section. Sick leave taken for the purpose of attending to an adopted child may be taken for a maximum of eight weeks<sub>T</sub> 94 95 or 320 consecutive hours. Nothing in this section shall permit an employee to use sick leave that he or she has not earned or 96 97 has not been donated.

(3) EMPLOYEE PAY WHILE ON SICK LEAVE. Reimbursement of 98 99 pay for the employee per day of sick leave shall be at the daily rate of pay for the employee. 100

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(c) Sick leave accumulation and transfers.

102 (1) An employee may accumulate an unlimited number of 103 sick leave days. Earned sick leave days that have been accrued 104 by an employee shall be transferrable from one employer to 105 another. The executive officer of the employer shall ensure 106 that certification of the number of unused sick leave days is 107 provided to the new employer when an employee transfers 108 employment. All of the earned and unused sick leave days that 109 an employee has accumulated shall be transferred to the new employer for use by the employee as provided by law. However, 110 for purposes of applying accrued sick leave as credit for 111 112 retirement purposes, an employee is limited to a maximum of



sick leave as authorized in subdivision (b)(1). As pertains to receiving retirement credit for accrued sick leave, the <u>Teacher'sTeachers' Retirement System</u> Board of Control may adopt policies and procedures necessary to effectuate a uniform policy pursuant to this section.

118 (2) Employees of the Alabama State Senate, the 119 Lieutenant Governor, the Office of the Senate President Pro 120 Tempore, the Speaker of the House of Representatives, the 121 Alabama House of Representatives, and the Legislative Services Agency may only accrue unlimited sick leave under this section 122 123 until January 1, 2013. On January 1, 2013, an employee subject 124 to this section may carry over only the actual number of sick leave hours the employee has or the number allowed under 125 126 Section 36-26-36, whichever is greater. After January 1, 2013, 127 sick leave earned by an employee subject to this section in 128 excess of the amount determined on January 1, 2013, is subject 129 to Section 36-26-36(d).

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## (d) On-the-job injury. The following

131 <u>regulationspolicies</u>, procedures, and rights are established 132 pertaining to employees who are injured while on the job:

133 (1) NOTICE OF INJURY. a. The employee shall make proper notification provide written notice of the injury to an 134 135 immediate supervisor, the executive officer, or to the 136 principal of the school, if applicable, within 24 hours five 137 working days after the injury occurred, or where the employee 138 has died or is not clinically able to make notification, another person who is reasonably knowledgeable may make the 139 140 notification of the injury within 30 days of the date of the



141 <u>injury</u>.

142 b. Other notification procedures and forms shall be as 143 established by written policy of the employer. The State 144 Superintendent of Education shall adopt and distribute uniform 145 eporting forms to the institutions under 146 supervision. The employer shall prepare the first 147 form and the employee shall sign the form. The employer shall then forward the 148 employee-signed form to the Public Education Employee 149 150 Compensation Board.

151 (2) **PHYSICIAN CERTIFICATION.** The employer may require medical certification from the employee's physician that the 152 153 employee was injured and cannot return to work as a result of 154 the injury. The executive officer, at his or her discretion, 155 may require a second opinion from another physician at the expense of the employer. The employer may require a statement 156 157 from the physician that there is a reasonable expectation that 158 the employee will be able to return to work. A uniform 159 physician certification form shall be adopted by the State Board of Education and distributed to each executive officer. 160

161 (3) SALARY CONTINUED. Upon determination by the 162 executive officer that an employee has been injured on the job 163 and cannot return to work as a result of the injury, the 164 salary and fringe benefits of the employee shall be continued 165 for a period of up to 90 working days consistent with the 166 employee's injury and the subsequent absence from work resulting from the injury. This provision shall apply to the 167 168 temporary disability of the employee as applicable to the



169 job-related injury.

(4) EXTENSION OF DAYS. The employer may adopt a written
policy to extend the 90-day sick leave period for on-the-job
injuries. Additional job-on-the-job injury policies may be
adopted by the employer if the policies do not conflict with
the-this section.

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(5) **REIMBURSEMENT TO EMPLOYER.** Any reasonable

176 on-the-job injury costs incurred by the employer, to hire a 177 substitute<sub> $\tau$ </sub> per absent injured employee in a fiscal year shall be reimbursed to the employer by the state during the next 178 179 succeeding fiscal year upon application by the employer to the appropriate State Board of Education department on a form 180 adopted by the state board, not to exceed 90 working days. The 181 182 department shall subsequently submit the request to the 183 Legislature as a line-item in its budget request for reimbursement to the employer, and, if approved by the 184 185 Legislature, shall reimburse the employer at the amount per 186 day for sick leave authorized and funded in the annual budget 187 act for public schools and colleges.

(6) EMPLOYEE'S SICK LEAVE. Sick leave shall not be
deducted from the employee's account if absence from work is
found to be a result of an on-the-job injury.

(7) ADDITIONAL EXPENSES. Any unreimbursed medical expenses and costs that the employee incurs as a result of an on-the-job injury may be filed for reimbursement with the State Board of Adjustment. Reimbursement to the employee shall be determined by the Board of Adjustment's policies, rules, and regulations which may be adopted from time to time. The



197 Board of Adjustment shall adopt appropriate rules, 198 regulations, and forms for submission by the employee.

199 (8) The executive officer, or his or her designee, 200 shall inform the employee who is injured on the job of his or 201 her rights about appearing before the Board of Adjustment and 202 also about the applicable written policies within 30 seven 203 calendar days after notification of the injury. The employee's 204 working days of paid injury leave provided in this section 205 shall be extended by every working day past seven <del>-calendar</del> 206 days that the employer does not provide notification to the 207 employee. The State Superintendent of Education shall adopt and distribute a uniform notice of rights to the employers 208 under his or her supervision for distribution to injured 209 210 employees.

211 (e) Vacations and leaves of absences. The employer, under the rules and regulations policies adopted from time to 212 213 time by the State Board of Education, may provide for paid 214 leaves of absences and vacations for its employees. Payment 215 may be from public funds. The employer may provide for leaves 216 of absence during the times the schools are, or are not, in 217 session when the teacher or employee devotes the leave to 218 instructing in or attending schools for appropriate training, 219 or when approved by the State Board of Education as beneficial 220 to the state's educational objectives. The employer may also 221 provide for the payment of any full-time teachers or employees 222 for absences during the time schools are in session when the absence results from an unavoidable cause that prevents the 223 224 teacher or employee from discharging his or her duties. Pay



for the absences resulting from unavoidable causes other than sickness shall not be allowed for a longer time than one week during any one scholastic year.

(f) Alabama Community College System annual leave. As applied to Alabama Community College System employers, any employee who earns and accumulates annual leave may accumulate up to 60 days of annual leave at a rate not to exceed that <u>provided</u> in the policy established by the State Board of Education.

(g) Policies. The policies and procedures required and permitted by this section shall be adopted by the employer consistent with and as required by Section 16-1-30."

237 Section 2. Chapter 1A is added to Title 16 of the Code 238 of Alabama 1975, to read as follows:

239 §16-1A-1

As used in this chapter, the following terms have the following meanings:

242 (1) BOARD. The Public Education Employee Injury243 Compensation Board.

(2) EMPLOYEE. Any individual employed full-time as
provided by law by those employers enumerated in this section
and adult bus drivers.

(3) EMPLOYER. All public city and county boards of
education; all public charter schools; the Board of Trustees
of the Alabama Community College System; the Board of Trustees
of the Alabama Institute for the Deaf and Blind; the Board of
Directors of the Alabama School of Fine Arts; the Board of
Trustees of the Alabama High School of Mathematics and



253 Science; the Board of Trustees of the Alabama School of Cyber 254 Technology and Engineering; and the Board of Trustees of the 255 Alabama School of Healthcare Sciences.

256 (4) EXECUTIVE OFFICER. The superintendent of any public 257 county school system or any public city school system; the 258 principal of any public charter school; the President of the 259 Alabama Institute for the Deaf and Blind; the president of any 260 two-year school or college under the auspices of the Board of 261 Trustees of the Alabama Community College System; the 262 Executive Director of the Alabama School of Fine Arts; the 263 Executive Director of the Alabama High School of Mathematics and Science; the President of the Alabama School of Cyber 264 265 Technology and Engineering; the President of the Alabama 266 School of Healthcare Sciences; and the chief executive officer 267 of any other employer.

268 (5) FUND. The Public Education Employee Injury269 Compensation Trust Fund.

(6) ON-THE-JOB INJURY. Any accident or injury to an
 employee arising out of and in the course of employment or
 occurring during the performance of duties.

(7) PEEHIP. The Public Education Employees' HealthInsurance Plan.

(8) PROGRAM. The Public Education Employee InjuryCompensation Program.

(9) REVIEW BOARD. The Public Education Employee Injury
Compensation Program Review Board, a panel composed of three
persons designated by the board to hear and consider claims by
employees who disagree with the determination by their



employer or its agent or service company as to the employee's entitlement to compensation and medical benefits under this program and to approve settlements when required by the program. No member or employee of the board may be a member of the review board.

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(10) TPA. Third-party administrator or adjuster. §16-1A-2

(a) The following policies, procedures, and rights are
established pertaining to employees who are injured while on
the job:

291 (1) The employee shall provide written notice of the injury to an immediate supervisor or the executive officer 292 293 within five working days after the injury occurred, or where 294 the employee has died or is not clinically able to make 295 notification, another person who is reasonably knowledgeable may make the notification of the injury within 30 days of the 296 297 date of the injury. The board may adopt rules to further 298 provide for the notice requirements under this subdivision.

(2) The board shall adopt uniform injury reporting
forms. The employer shall distribute the forms to the
institutions under his or her supervision. The employer shall
prepare the first report of injury form and the employee shall
sign the completed injury report form. The employer shall then
forward the employee-signed form to the Public Education
Employee Injury Compensation Board.

306 (3) Other notification procedures may be established by
307 written policy of the employer but shall not supersede
308 notification procedures established by the board or this

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309 chapter.

310 (b) There is established a separate special trust fund 311 in the State Treasury to be known as the Public Education 312 Employee Injury Compensation Trust Fund. All receipts 313 collected pursuant to this chapter shall be deposited in this 314 fund and used to carry out this chapter. Monies in the fund 315 unspent or unencumbered at the end of each fiscal year shall 316 not revert to any other fund in the State Treasury but shall 317 be carried forward to the succeeding fiscal year. All monies in the fund may be invested and reinvested by the board. Any 318 319 monetary interest that accrues in the fund shall be retained in the fund from year to year. 320

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(c)(1) The program shall be governed by this chapter.

322 (2) Payments made pursuant to this chapter to
323 physicians licensed to practice medicine for services to
324 injured employees shall be in accordance with the schedule of
325 maximum fees as established by PEEHIP.

326 (3) An employee must use an authorized treating 327 physician approved by the board. The board shall adopt rules 328 for selecting authorized treating physicians and shall adopt 329 rules for employees who dispute treatment by an authorized 330 treating physician.

331 (4) Any rules adopted by the board to establish and
332 operate the program shall be subject to the Alabama
333 Administrative Procedure Act.

(d) Nothing in this chapter shall be construed to affect any benefit to which an employee is entitled under this title. WHYD9E9-1 04/30/2024 ANS (L) ANS 2024-1173 SUB SB278ENG



337 (e) Sufficient appropriations to the fund for full
338 coverage shall be considered a mandate for local boards of
339 education to participate in the program pursuant to Section
340 25-5-50(d).

341 §16-1A-3

342 (a) The Public Education Employee Injury Compensation343 Board shall be comprised of the following members:

344 (1) One member appointed by the Governor.

345 (2) One member appointed by the President Pro Tempore346 of the Senate.

347 (3) One member appointed by Speaker of the House of348 Representatives.

349 (4) One member appointed on an alternating basis by the
350 Minority Leaders of the Senate and the House of
351 Representatives, with the Senate Minority Leader appointing
352 first.

353 (5) One member shall be the Director of the Workers'354 Compensation Division of the Alabama Department of Labor.

355 (b) (1) The terms of the board members shall be 356 staggered so that the initial appointees of the Speaker of the 357 House and the Minority Leader of the Senate shall serve two 358 years, with their successors serving a term of three years. 359 All other appointed members shall serve an initial term of 360 three years, and the successor shall serve a term of three 361 years. No appointed member may serve more than two consecutive 362 terms.

363 (2) A board member shall serve until his or her364 successor is appointed.



(3) The appointing authorities shall coordinate their appointments to assure that the membership of the board is inclusive and reflects the racial, gender, geographic, urban, rural, and economic diversity of the state. The appointing authorities shall coordinate to ensure that at least one member of the board has experience and familiarity with workers' compensation.

372 (c) Initial appointments to the board shall be made by373 the appointing authority on or before July 1, 2024.

(d) Members of the board shall receive no compensation but shall be reimbursed by the fund for travel and per diem expenses at the same rate and in the same manner as state employees.

378 (e) The board shall have all of the following powers,379 duties, and responsibilities:

(1) To administer the programs, including, but not 380 381 limited to, establishing or contracting with a TPA to oversee 382 benefits paid to employees and coordinate with PEEHIP. A 383 contract for services of a TPA shall be procured pursuant to 384 Article 5 of Chapter 4 of Title 41, without regard to 385 exemptions. The TPA, whether contracted or otherwise 386 established, shall have no business or administrative 387 relationship with any education association in Alabama, 388 directly or indirectly.

389 (2) To manage the fund to ensure that adequate funds
390 are maintained to provide all injury program benefits to
391 employees.

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(3) To provide reasonable compensation for the hearing



393 officers who hear any dispute arising under this chapter.

394 (4) To employ professional, clerical, technical, and
 395 administrative staff as the board may determine necessary to
 396 carry out its duties and compensate staff accordingly.

397 (5) To secure insurance, reinsurance, or other products398 the board deems advisable in carrying out its duties.

(6) To retain and compensate legal counsel to represent the board, employers, the fund, the program, and TPA including, but not limited to, appearing before hearing officers or judges in contested cases.

(f) Except as otherwise required by the Health Insurance Portability and Accountability Act, 42 U.S.C. § 1320d et seq., the board shall be subject to all applicable open meetings and open records laws, shall adopt rules in accordance with the Alabama Administrative Procedure Act, and shall have a fiduciary duty to the fund and the program.

409 \$16-1A-4

410 (a) There is established the Public Education Employee411 Injury Compensation Program.

(b) Except as provided herein, the program implemented pursuant to this section shall not be subject to the provisions of Chapter 5 of Title 25, or its successor, otherwise known as the Alabama Workers' Compensation Law or any similar law.

(c) Payments made to physicians licensed to practice medicine for services to injured employees shall be in accordance with the schedule of maximum fees as established under Section 25-5-313, or as otherwise permitted under



421 Section 25-5-314.

422 (d) (1) All undisputed medical reimbursements or
423 payments shall be made within 25 working days of receipt of
424 claims in the form specified in Section 25-5-3.

425 (2) An amount equal to 10 percent of any unpaid balance
426 shall be added to any undisputed medical invoice which is not
427 paid within 25 working days.

(e) Any regulation, policy, or program directive for
the conduct of utilization review, bill screenings, and
medical necessity determinations related to services provided
by physicians licensed to practice medicine shall comply with
the rules adopted by the Workers Compensation Medical Services
Board under Section 25-5-312.

(f) Any rules adopted by the board shall be subject to the Alabama Administrative Procedure Act, and a final determination as to benefits payable under the program shall be subject to review by the Circuit Court in Montgomery County in the manner prescribed by the Alabama Administrative Procedure Act.

(g) Employers shall continue to make all required health insurance contributions until any separation from employment.

(h) The board shall establish procedures for employers
to be reimbursed by the fund for the costs of an employee's
compensation and benefits under this chapter.

(i) PEEHIP may subrogate, seek reimbursement, or seek
credit for any amount paid to an injured employee under the
program from any third party, or the employee's insurer,

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449 responsible for the injury. Any action to recover shall be 450 filed in the Circuit Court of Montgomery County.

(j) Any on-the-job injuries suffered by individuals not covered by this chapter, such as part-time, substitute, temporary, non-full-time employees, and volunteers, shall be conducted in accordance with the Board of Adjustment process outlined in Article 4 of Chapter 9 of Title 41.

456 \$16-1A-5

(a) An employer who refuses to complete and submit an
injury report form after timely notice of an injury by an
employee pursuant to this chapter shall provide notice in
writing of its findings of fact that support its decision. An
employee may challenge the employer's decision pursuant to the
dispute resolution provisions of this section.

(b) (1) The employer's executive officer or the board shall refer any dispute that arises under this chapter between an employee and employer or between an employee and a TPA contracted with or established under this chapter to the review board.

468 (2) Notwithstanding subdivision (1), if an employee, 469 employer, or TPA requests a hearing officer, the dispute shall 470 be referred to and adjudicated by a hearing officer appointed 471 from the panel of neutrals maintained by the Executive 472 Director of the Alabama State Bar Association pursuant to 473 Section 16-24C-6(e). The hearing officer shall be selected 474 using the same process provided in Section 16-24C-6(g).

475 (3) The hearing officer selected must certify that he476 or she has experience in adjudicating workers' compensation



477 disputes or refer the matter back to the state bar association 478 to repeat the selection process. The hearing and appeals 479 process shall be the same as provided in Section 16-24C-6, 480 except that no deference is to be provided to either party and 481 the Alabama Rules of Evidence shall apply in hearings before 482 the hearing officer.

483 (4) The decision of the hearing officer may be appealed
484 to the Circuit Court of Montgomery County. The court shall
485 review any decision pursuant to Section 41-22-20.

486 (5) The statute of limitations for a dispute under this 487 subsection is two years from the date of the injury or the 488 date of the last temporary total disability payment or the 489 last date of payment for medical benefits.

490 (c) The decision of the review board or hearing officer 491 shall be based on a preponderance of the evidence as contained 492 in the record of the hearing, except in cases involving 493 injuries which have resulted from gradual deterioration or 494 cumulative physical stress disorders, which shall be deemed 495 compensable only upon a finding of clear and convincing proof 496 that the injuries arose out of and in the course of the 497 employee's employment. For the purposes of this section, 498 "clear and convincing" shall mean evidence that, when weighed 499 against evidence in opposition, will produce in the mind of 500 the trier of fact a firm conviction as to each essential 501 element of the claim and a high probability as to the correctness of the conclusion. Proof by clear and convincing 502 evidence requires a level of proof greater than a 503 504 preponderance of the evidence or the substantial weight of the

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505 evidence, but less than beyond a reasonable doubt.

(d) The Alabama Rules of Civil Procedure shall govern
the methods of discovery, except that the following
limitations to pre-hearing discovery shall apply:

(1) Two depositions for each side shall be permitted without leave of court. No additional depositions shall be permitted except with leave of court for good cause shown, including, but not limited to, a claim by the employee for permanent total disability.

514 (2) Notwithstanding subdivision (1), each party may515 take the deposition of every other party.

516 (3) No more than 25 interrogatories, with each subpart 517 to be considered a question, shall be permitted without leave 518 of court for good cause shown.

(4) Certified sealed copies of records of medical treatment and expenses shall be authenticated in accordance with Rule 44(h) of the Alabama Rules of Civil Procedure, without further need for authenticating testimony.

523 (5) Copies of records obtained by one party shall be 524 furnished by certified mail to the other party not less than 525 21 days prior to the hearing, unless the party offering the 526 records can establish unusual circumstances justifying 527 admission of the records.

(6) The party not offering the records of a physician's
treatment shall have the right to depose the physician whose
records of treatment are to be offered by any other party.

531 (g) A hearing officer may award a legal fee of up to 15 532 percent of the compensation awarded in a contested case. This



533 amount is discretionary and will only be awarded if requested 534 by legal counsel for the employee. The award shall be deducted 535 from compensation otherwise payable to the employee pursuant 536 to rules adopted by board.

537 §16-1A-6

(a) The costs of the program, including administration
costs, shall be paid from the fund. The total amount to be
expended pursuant to the program shall not exceed the amount
provided for in annual appropriations.

542 (b) The program shall begin accepting on-the-job injury 543 claims on an implementation date declared and published by the 544 board in consultation with the Board of Adjustment but not 545 later than October 1, 2025.

(c) The program created by this chapter shall be the sole remedy for employees who incur an on-the-job injury on or after the implementation date established in subsection (b). The Board of Adjustment shall have sole jurisdiction over on-the-job injury claims for injuries occurring before the implementation date in subsection (b).

(d) Nothing in this chapter shall be construed as a waiver by the state of its sovereign immunity under the Constitution of Alabama 2022.

555 Section 3. This act shall become effective immediately.556