



Alabama Department of Examiners of Public Accounts

Report on the **Henry County Commission** **Henry County, Alabama**

October 1, 2020 through September 30, 2021

Filed: March 3, 2023

ALABAMA STATE HOUSE

Rachel Laurie Riddle, Chief Examiner



Rachel Laurie Riddle
Chief Examiner

State of Alabama
Department of
Examiners of Public Accounts

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Honorable Rachel Laurie Riddle
Chief Examiner of Public Accounts
Montgomery, Alabama 36130

Dear Madam:

An audit was conducted on the Henry County Commission, Henry County, Alabama, for the period October 1, 2020 through September 30, 2021. Under the authority of the ***Code of Alabama 1975***, Section 41-5A-19, I hereby swear to and submit this report to you on the results of the audit.

Respectfully submitted,

Lori J. Senn
Examiner of Public Accounts

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Department of
Examiners of Public Accounts

SUMMARY

**Henry County Commission
October 1, 2020 through September 30, 2021**

The Henry County Commission (the “Commission”) is governed by a six-member body elected by the citizens of Henry County. The members and administrative personnel in charge of governance of the Commission are listed on Exhibit 17. The Commission is the governmental agency that provides general administration, public safety, construction and maintenance of county roads and bridges, sanitation services, health and welfare services and educational services to the citizens of Henry County.

This report presents the results of an audit, the objectives of which were to determine whether the financial statements present fairly the financial position and results of financial operations and whether the Commission complied with applicable laws and regulations. The audit was conducted in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in ***Government Auditing Standards*** issued by the Comptroller General of the United States as well as the requirements of the Department of Examiners of Public Accounts under the authority of the ***Code of Alabama 1975***, Section 41-5A-12.

An unmodified opinion was issued on the basic financial statements, which means that the Commission’s financial statements present fairly, in all material respects, its financial position and the results of its operations for the fiscal year ended September 30, 2021.

Tests performed during the audit did not disclose any significant instances of noncompliance with applicable state and local laws and regulations.

EXIT CONFERENCE

Commission members and administrative personnel, as reflected on Exhibit 17, were invited to discuss the results of this report at an exit conference. Commission Chairman David Money and Chief Operations Officer Ronnie Dollar attended the exit conference. Representing the Department of Examiners of Public Accounts were Netteah K. Durham, Audit Manager; and Lori J. Senn, Accounts Examiner.

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Independent Auditor's Report

Independent Auditor's Report

Members of the Henry County Commission,
Chief Operations Officer and County Administrator
Abbeville, Alabama

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Henry County Commission, as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the Henry County Commission's basic financial statements as listed in the table of contents as Exhibits 1 through 11.

Management's Responsibility for the Financial Statements

The management of the Henry County Commission is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in ***Government Auditing Standards***, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Henry County Commission, as of September 30, 2021, and the respective changes in financial position, and where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

The Henry County Commission's basic financial statements for the year ended September 30, 2021, reflect the provisions of the Governmental Accounting Standards Board's (GASB) Statement Number 84, *Fiduciary Activities*. The Henry County Commission implemented the requirements of GASB Statement Number 84 during the fiscal year. See Note 11 of the accompanying notes to the financial statements for the impact of the standard's implementation. Our opinion is not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis (MD&A), the Schedule of Changes in the Net Pension Liability, the Schedule of the Employer's Contributions – Pension, and the Schedules of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual (Exhibits 12 through 16), be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the Management's Discussion and Analysis (MD&A) that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Other Reporting Required by Government Auditing Standards

In accordance with ***Government Auditing Standards***, we have also issued our report dated February 17, 2023, on our consideration of the Henry County Commission's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Henry County Commission's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with ***Government Auditing Standards*** in considering the Henry County Commission's internal control over financial reporting and compliance.



Rachel Laurie Riddle
Chief Examiner
Department of Examiners of Public Accounts

Montgomery, Alabama

February 17, 2023

Basic Financial Statements

Statement of Net Position
September 30, 2021

	Governmental Activities	Business-Type Activities	Total
Assets			
Current Assets			
Cash	\$ 13,326,296.94	\$ 580,078.17	\$ 13,906,375.11
Investments	1,821,737.99	1,821,737.99	
Receivables (Note 4)	253,578.04	35,230.00	288,808.04
Ad Valorem Taxes Receivable	1,719,329.31		1,719,329.31
Total Current Assets	<u>17,120,942.28</u>	<u>615,308.17</u>	<u>17,736,250.45</u>
Noncurrent Assets			
Cash with Fiscal Agent	92,098.03		92,098.03
Capital Assets (Note 5)	3,648,244.08	765,772.20	4,414,016.28
Total Noncurrent Assets	<u>3,740,342.11</u>	<u>765,772.20</u>	<u>4,506,114.31</u>
Total Assets	<u>20,861,284.39</u>	<u>1,381,080.37</u>	<u>22,242,364.76</u>
Deferred Outflows of Resources			
Deferred Outflows Related to Net Pension Liability	480,987.15	23,091.61	504,078.76
Total Deferred Outflows of Resources	<u>480,987.15</u>	<u>23,091.61</u>	<u>504,078.76</u>
Liabilities			
Current Liabilities			
Accounts Payable	50,761.23	18,233.44	68,994.67
Unearned Revenue	1,756,012.63	109,256.28	1,865,268.91
Accrued Wages Payable	162,401.34	7,136.79	169,538.13
Long-Term Liabilities: (Note 7)			
Portion Due or Payable Within One Year:			
Warrants Payable	330,000.00		330,000.00
Unamortized Premium	33,106.12		33,106.12
Notes from Direct Borrowing	47,721.58		47,721.58
Compensated Absences	27,980.18	1,091.49	29,071.67
Total Current Liabilities	<u>\$ 2,407,983.08</u>	<u>\$ 135,718.00</u>	<u>\$ 2,543,701.08</u>

Statement of Net Position
September 30, 2021

	Governmental Activities	Business-Type Activities	Total
Noncurrent Liabilities			
Portion Due or Payable After One Year:			
Warrants Payable	\$ 3,410,000.00	\$ 3,410,000.00	
Unamortized Premium	297,955.11	297,955.11	
Notes from Direct Borrowing	152,278.42	152,278.42	
Compensated Absences	251,821.64	9,823.42	261,645.06
Net Pension Liability	986,847.60	47,602.37	1,034,449.97
Total Noncurrent Liabilities	<u>5,098,902.77</u>	<u>57,425.79</u>	<u>5,156,328.56</u>
Total Liabilities	7,506,885.85	193,143.79	7,700,029.64
Deferred Inflows of Resources			
Unavailable Revenue - Property Taxes	1,719,329.31	1,719,329.31	
Revenue Received in Advance - Motor Vehicle Taxes	130,704.19	130,704.19	
Deferred Inflows Related to Net Pension Liability	34,888.33	124.67	35,013.00
Total Deferred Inflows of Resources	<u>1,884,921.83</u>	<u>124.67</u>	<u>1,885,046.50</u>
Net Position			
Net Investment in Capital Assets	3,448,244.08	765,772.00	4,214,016.08
Restricted for:			
Highways and Roads	2,353,604.19	2,353,604.19	
Other Purposes	30,723.96	30,723.96	
Public Safety	349,878.19	349,878.19	
Law Enforcement	469,991.80	469,991.80	
Office of Probate Judge	335,954.17	335,954.17	
Capital Improvements	5,205,684.39	5,205,684.39	
Debt Service	92,098.03	92,098.03	
Unrestricted	(335,714.95)	445,131.52	109,416.57
Total Net Position	<u>\$ 11,950,463.86</u>	<u>\$ 1,210,903.52</u>	<u>\$ 13,161,367.38</u>

The accompanying Notes to the Financial Statements are an integral part of this statement.

Statement of Activities
For the Year Ended September 30, 2021

Functions/Programs	Expenses	Program Revenues			Net (Expenses) Revenues and Changes in Net Position				
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	Primary Government		
			Total						
Primary Government									
Governmental Activities:									
General Government	\$ 2,191,333.50	\$ 629,733.76	\$ 501,910.54	\$ 263,682.71	\$ (796,006.49)	\$ (2,785,318.66)	\$ (796,006.49)		
Public Safety	2,988,815.94	394,599.57	669,446.42		(1,924,769.95)		(1,924,769.95)		
Highways and Roads	3,249,502.40	363,536.25	3,005,766.52		119,800.37		119,800.37		
Health	2,500.00				(2,500.00)		(2,500.00)		
Welfare	59,341.94				(59,341.94)		(59,341.94)		
Culture and Recreation	21,100.00				(21,100.00)		(21,100.00)		
Education	36,921.33				(36,921.33)		(36,921.33)		
Intergovernmental	29,238.34				(29,238.34)		(29,238.34)		
Interest on Long-Term Debt	35,240.98				(35,240.98)		(35,240.98)		
Total Governmental Activities	<u>8,613,994.43</u>	<u>1,387,869.58</u>	<u>4,177,123.48</u>	<u>263,682.71</u>	<u>(2,785,318.66)</u>		<u>(2,785,318.66)</u>		
Business-Type Activities:									
Sanitation	766,567.10	849,896.31				83,329.21	83,329.21		
Total Business-Type Activities	<u>766,567.10</u>	<u>849,896.31</u>				<u>83,329.21</u>	<u>83,329.21</u>		
Total Primary Government	<u>\$ 9,380,561.53</u>	<u>\$ 2,237,765.89</u>	<u>\$ 4,177,123.48</u>	<u>\$ 263,682.71</u>	<u>(2,785,318.66)</u>	<u>83,329.21</u>	<u>(2,701,989.45)</u>		
General Revenues:									
Taxes:									
Property Taxes for General Purposes					1,883,239.60		1,883,239.60		
Property Taxes for Specific Purposes					802,800.45		802,800.45		
County Sales and Use Taxes					1,004,871.56		1,004,871.56		
Miscellaneous Taxes					93,127.03		93,127.03		
Gain on Sale of Capital Assets					157,482.66		157,482.66		
Interest Earned					20,941.24	943.35	21,884.59		
Miscellaneous					800,129.10	332.99	800,462.09		
Total General Revenues					<u>4,762,591.64</u>	<u>1,276.34</u>	<u>4,763,867.98</u>		
Changes in Net Position					1,977,272.98	84,605.55	2,061,878.53		
Net Position - Beginning of Year					<u>9,973,190.88</u>	<u>1,126,297.97</u>	<u>11,099,488.85</u>		
Net Position - End of Year					<u>\$ 11,950,463.86</u>	<u>\$ 1,210,903.52</u>	<u>\$ 13,161,367.38</u>		

The accompanying Notes to the Financial Statements are an integral part of this statement.

Balance Sheet
Governmental Funds
September 30, 2021

	General Fund	Gasoline Tax Fund	Reappraisal Fund	Coronavirus Rescue Act Fund	Capital Projects Fund	Other Governmental Funds	Total Governmental Funds	
Assets								
Cash	\$ 1,956,750.85	\$ 1,482,750.90	\$ 97,450.57	\$ 1,672,143.86	\$ 4,004,684.31	\$ 4,112,516.45	\$ 13,326,296.94	
Cash With Fiscal Agent						92,098.03	92,098.03	
Investments	1,557,974.44					263,763.55	1,821,737.99	
Receivables (Note 4)	25,417.37	71,316.22				156,844.45	253,578.04	
Ad Valorem Taxes Receivable	907,075.59	487,532.77	324,720.95				1,719,329.31	
Total Assets	<u>4,447,218.25</u>	<u>2,041,599.89</u>	<u>422,171.52</u>	<u>1,672,143.86</u>	<u>4,004,684.31</u>	<u>4,625,222.48</u>	<u>17,213,040.31</u>	
Liabilities, Deferred Inflows of Resources and Fund Balances								
Liabilities								
Accounts Payable	27,362.84	21,255.17	2,143.22				50,761.23	
Unearned Revenue			85,077.63	1,670,935.00			1,756,012.63	
Accrued Wages Payable	105,292.96	46,878.66	10,229.72				162,401.34	
Total Liabilities	<u>132,655.80</u>	<u>68,133.83</u>	<u>97,450.57</u>	<u>1,670,935.00</u>			<u>1,969,175.20</u>	
Deferred Inflows of Resources								
Unavailable Revenue - Property Taxes	907,075.59	487,532.77	324,720.95				1,719,329.31	
Revenue Received in Advance - Motor Vehicle Taxes	83,871.89	46,832.30					130,704.19	
Total Deferred Inflows of Resources	<u>990,947.48</u>	<u>534,365.07</u>	<u>324,720.95</u>				<u>1,850,033.50</u>	
Fund Balances								
Restricted for:								
Highways and Roads		206,819.08				2,146,785.11	2,353,604.19	
Public Safety						349,878.19	349,878.19	
Office of Probate Judge						335,954.17	335,954.17	
Law Enforcement						469,991.80	469,991.80	
Debt Service						92,098.03	92,098.03	
Capital Projects					4,004,684.31	1,201,000.08	5,205,684.39	
Other Purposes						1,208.86	29,515.10	30,723.96
Assigned for:								
Highways and Roads		400,978.40					400,978.40	
Other Purposes	34,439.49						34,439.49	
Unassigned	3,289,175.48	831,303.51					4,120,478.99	
Total Fund Balances	<u>3,323,614.97</u>	<u>1,439,100.99</u>		<u>1,208.86</u>	<u>4,004,684.31</u>	<u>4,625,222.48</u>	<u>13,393,831.61</u>	
Total Liabilities, Deferred Inflows of Resources and Fund Balances	<u>\$ 4,447,218.25</u>	<u>\$ 2,041,599.89</u>	<u>\$ 422,171.52</u>	<u>\$ 1,672,143.86</u>	<u>\$ 4,004,684.31</u>	<u>\$ 4,625,222.48</u>	<u>\$ 17,213,040.31</u>	

The accompanying Notes to the Financial Statements are an integral part of this statement.

Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position
September 30, 2021

Total Fund Balances - Governmental Funds (Exhibit 3) \$ 13,393,831.61

Amounts reported for governmental activities in the Statement of Net Position (Exhibit 1) are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in the governmental funds. 3,648,244.08

Deferred outflows and inflows of resources related to the pension plan are applicable to future periods and, therefore, are not reported in the governmental funds.

Deferred Outflows Related to Pensions	\$ 480,987.15
Deferred Inflows Related to Pensions	<u>(34,888.33)</u>
	446,098.82

Certain liabilities are not due and payable in the current period and, therefore, are not reported as liabilities in the governmental funds. These liabilities at year-end consist of:

	Current Liabilities	Noncurrent Liabilities
Warrants Payable	\$ 330,000.00	\$ 3,410,000.00
Unamortized Premium	33,106.12	297,955.11
Notes from Direct Borrowing	47,721.58	152,278.42
Compensated Absences	27,980.18	251,821.64
Net Pension Liability		986,847.60
Total Long-Term Liabilities	<u>\$ 438,807.88</u>	<u>\$ 5,098,902.77</u>
		<u>(5,537,710.65)</u>
Total Net Position Governmental Activities (Exhibit 1)		<u>\$ 11,950,463.86</u>

The accompanying Notes to the Financial Statements are an integral part of this statement.

Statement of Changes in Revenues, Expenditures and Changes in Fund Balance
Governmental Funds
For the Year Ended September 30, 2021

	General Fund	Gasoline Tax Fund	Reappraisal Fund	Coronavirus Rescue Act Fund	Capital Projects Fund	Other Governmental Funds	Total Governmental Funds
Revenues							
Taxes	\$ 2,729,120.66	\$ 716,592.02	\$ 338,325.86	\$	\$	\$	\$ 3,784,038.54
Licenses and Permits	51,850.37						51,850.37
Intergovernmental	909,918.54	1,022,356.11				2,520,871.66	4,453,146.31
Charges for Services	518,565.84	363,536.25				548,644.87	1,430,746.96
Miscellaneous	385,445.60	299,916.09	351.02	1,208.86	493.69	26,587.31	714,002.57
Total Revenues	4,594,901.01	2,402,400.47	338,676.88	1,208.86	493.69	3,096,103.84	10,433,784.75
Expenditures							
Current:							
General Government	1,374,375.73		338,676.88		285,187.25		1,998,239.86
Public Safety	2,315,446.12				561,920.63		2,877,366.75
Highways and Roads		1,802,776.73		20.00	1,110,745.73		2,913,542.46
Health	2,500.00						2,500.00
Welfare	59,341.94						59,341.94
Culture and Recreation	21,100.00						21,100.00
Education	36,921.33						36,921.33
Intergovernmental					29,238.34		29,238.34
Capital Outlay	308,866.52	1,000,568.20			37,798.00		1,347,232.72
Debt Service:							
Principal Retirement	75,090.43	200,000.00			592,207.21		867,297.64
Interest and Fiscal Charges		4,262.50			64,084.60		68,347.10
Issuance Cost				100,000.00			100,000.00
Total Expenditures	4,193,642.07	3,007,607.43	338,676.88	100,020.00	2,681,181.76		10,321,128.14
Excess (Deficiency) of Revenues Over Expenditures	401,258.94	(605,206.96)		1,208.86	(99,526.31)	414,922.08	112,656.61
Other Financing Sources (Uses)							
Transfers In	70,000.00				649,294.25		719,294.25
Proceeds from Issuance of Long-Term Debt		200,000.00			3,740,000.00		3,940,000.00
Premium from Issuance of Debt					364,167.35		364,167.35
Sale of Capital Assets		709,850.00					709,850.00
Transfers Out	(273,284.77)	(20,000.00)			(426,009.48)		(719,294.25)
Total Other Financing Sources (Uses)	(203,284.77)	889,850.00			4,104,167.35	223,284.77	5,014,017.35
Net Change in Fund Balances	197,974.17	284,643.04		1,208.86	4,004,641.04	638,206.85	5,126,673.96
Fund Balances - Beginning of Year	3,125,640.80	1,154,457.95			43.27	3,987,015.63	8,267,157.65
Fund Balances - End of Year	\$ 3,323,614.97	\$ 1,439,100.99	\$	\$ 1,208.86	\$ 4,004,684.31	\$ 4,625,222.48	\$ 13,393,831.61

The accompanying Notes to the Financial Statements are an integral part of this statement.

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***Reconciliation of the Statement of Revenues, Expenditures and Changes
in Fund Balances of Governmental Funds to the Statement of Activities
For the Year Ended September 30, 2021***

Net Change in Fund Balances - Total Governmental Funds (Exhibit 5) \$ 5,126,673.96

Amounts reported for governmental activities in the Statement of Activities (Exhibit 2) are different because:

Governmental funds report capital outlay as an expenditure. However, in the Statement of Activities, the cost of these assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlay exceeds depreciation in the current period.

Capital Outlay	\$ 1,347,232.72	
Depreciation Expense	<u>(498,458.20)</u>	848,774.52

Debt proceeds provide current financial resources to the governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Position and does not affect the Statement of Activities. (3,940,000.00)

Repayment of principal on long-term debt is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position and does not affect the Statement of Activities. 867,297.64

In the Statement of Activities, only the gain on the sale of capital assets is reported, whereas in the governmental funds, the proceeds from the sale increase financial resources. Thus the changes in net position differs from the change in fund balance by the cost of the capital assets sold.

Sale of Capital Assets	\$ (709,850.00)	
Gain on Sale of Capital Assets	<u>157,482.66</u>	(552,367.34)

Some items reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds. These items consist of:

Compensated Absences, Current Year Decrease	\$ 14,299.31	
Premium Issuance on Debt Issuance	<u>(364,167.35)</u>	
Premium Amortization, Current Year Amount	33,106.12	
Pension Expense, Current Year Increase	<u>(56,343.88)</u>	
		(373,105.80)

Change in Net Position of Governmental Activities (Exhibit 2) \$ 1,977,272.98

The accompanying Notes to the Financial Statements are an integral part of this statement.

Statement of Net Position
Proprietary Fund
September 30, 2021

	Enterprise Fund Solid Waste Fund
<u>Assets</u>	
<u>Current Assets</u>	
Cash	\$ 580,078.17
Accounts Receivable (Note 4)	35,230.00
Total Current Assets	<u>615,308.17</u>
<u>Noncurrent Assets</u>	
Capital Assets (Note 5)	765,772.20
Total Noncurrent Assets	<u>765,772.20</u>
 Total Assets	 <u>1,381,080.37</u>
<u>Deferred Outflows of Resources</u>	
Deferred Outflows Related to Pensions	23,091.61
Total Deferred Outflows of Resources	<u>23,091.61</u>
<u>Liabilities</u>	
<u>Current Liabilities</u>	
Accounts Payable	18,233.44
Accrued Wages Payable	7,136.79
Unearned Revenue	109,256.28
Compensated Absences	1,091.49
Total Current Liabilities	<u>135,718.00</u>
<u>Noncurrent Liabilities</u>	
Compensated Absences	9,823.42
Net Pension Liability	47,602.37
Total Noncurrent Liabilities	<u>57,425.79</u>
 Total Liabilities	 <u>193,143.79</u>
<u>Deferred Inflows of Resources</u>	
Deferred Inflows Related to Net Pension Liability	124.67
Total Deferred Inflows of Resources	<u>124.67</u>
<u>Net Position</u>	
Net Investment in Capital Assets	765,772.00
Unrestricted	445,131.52
 Total Net Position	 <u>\$ 1,210,903.52</u>

The accompanying Notes to the Financial Statements are an integral part of this statement.

***Statement of Revenues, Expenses and Changes in Fund Net Position
Proprietary Fund
For the Year Ended September 30, 2021***

	Enterprise Fund Solid Waste Fund
<u>Operating Revenues</u>	
Charges for Services	\$ 849,896.31
Total Operating Revenues	<u>849,896.31</u>
<u>Operating Expenses</u>	
Sanitation	278,615.79
Employee Benefits and Payroll Taxes	274,801.69
Materials and Supplies	42,154.51
Repairs and Maintenance	51,145.95
Utilities and Postage	10,037.69
Insurance	12,500.00
Depreciation	94,823.94
Miscellaneous Expense	1,897.22
Total Operating Expenses	<u>765,976.79</u>
Operating Income (Loss)	<u>83,919.52</u>
<u>Nonoperating Revenues (Expenses)</u>	
Interest Revenue	943.35
Miscellaneous Revenue	332.99
Other Cash Payments	<u>(590.31)</u>
Total Nonoperating Revenues (Expenses)	<u>686.03</u>
Income (Loss) before Transfers	<u>84,605.55</u>
<u>Operating Transfers</u>	
Transfers In	<u></u>
Total Operating Transfers	<u></u>
Changes in Net Position	84,605.55
Total Net Position - Beginning of Year	<u>1,126,297.97</u>
Total Net Position - End of Year	<u>\$ 1,210,903.52</u>

The accompanying Notes to the Financial Statements are an integral part of this statement.

Statement of Cash Flows
Proprietary Fund
For the Year Ended September 30, 2021

	Enterprise Fund Solid Waste Fund
<u>Cash Flows from Operating Activities</u>	
Cash Received from Customers	\$ 838,109.65
Cash Payments to Suppliers	(398,121.30)
Cash Payments to Employees	(266,213.87)
Pension Activity	4,768.83
Net Cash Flows Provided by Operating Activities	<u>178,543.31</u>
<u>Cash Flows from Noncapital Financing Activities</u>	
Other Cash Receipts	332.99
Cash Received from Other Funds	(590.31)
Net Cash Flows from Noncapital Financing Activities	<u>(257.32)</u>
<u>Cash Flows from Capital and Related Financing Activities</u>	
Acquisition of Capital Assets	(266,415.57)
Net Cash Flows from Capital and Related Financing Activities	<u>(266,415.57)</u>
<u>Cash Flows from Investing Activities</u>	
Interest and Dividends	943.35
Net Cash Flows Provided by Investing Activities	<u>943.35</u>
Net Increase/(Decrease) in Cash	(87,186.23)
Cash - Beginning of Year	667,264.40
Cash - End of Year	<u>\$ 580,078.17</u>

The accompanying Notes to the Financial Statements are an integral part of this statement.

Enterprise Fund
Solid Waste
Fund

Reconciliation of Operating Income (Loss) to Net Cash

Provided (Used) by Operating Activities:

Operating Income/(Loss)	\$ 83,919.52
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Adjustments to Reconcile Operating Income/(Loss) to Net

Cash Provided (Used) by Operating Activities:

Depreciation Expense	94,823.94
Change in:	
Increase in Accounts Receivable	(16,676.00)
Increase in Accounts Payable	2,998.69
Increase In Unearned Revenue	4,889.34
Increase in Compensated Absences	4,751.08
Increase in Pension Activity	4,768.83
Decrease in Wages Payable	(932.09)
Net Changes	94,623.79
Net Cash Provided by Operating Activities	\$ 178,543.31

Statement of Fiduciary Net Position
September 30, 2021

	Custodial Funds
<u>Assets</u>	
Cash	\$ 444,888.72
Receivables	14,741.21
Total Assets	<u>459,629.93</u>
<u>Liabilities</u>	
Other Payables	51,120.91
Total Liabilities	<u>51,120.91</u>
<u>Net Position</u>	
Held in Trust for Other Purposes	<u>\$ 408,509.02</u>

The accompanying Notes to the Financial Statements are an integral part of this statement.

***Statement of Changes in Fiduciary Net Position
For the Year Ended September 30, 2021***

	Custodial Funds
Additions	
Contributions from:	
Taxes Collected for Other Entities	\$ 6,800,647.50
Intergovernmental	19,394.84
Charges for Services	162,677.70
Miscellaneous	95,866.13
Total Additions	<u>7,078,586.17</u>
Deductions	
Taxes Paid to Other Entities	6,800,647.50
Administrative	174,440.21
Total Deductions	<u>6,975,087.71</u>
Changes in Net Position	103,498.46
Net Position - Beginning of Year, as Restated (Note 11)	<u>305,010.56</u>
Net Position - End of Year	<u>\$ 408,509.02</u>

The accompanying Notes to Financial Statements are an integral part of this statement.

Notes to the Financial Statements

For the Year Ended September 30, 2021

Note 1 – Summary of Significant Accounting Policies

The financial statements of the Henry County Commission (the “Commission”) have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the government’s accounting policies are described below.

A. Reporting Entity

The Commission is a general purpose local government governed by separately elected commissioners. Generally accepted accounting principles (GAAP) require that the financial statements present the Commission (the primary government) and its component units. Component units are legally separate entities for which a primary government is financially accountable or other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity’s financial statements to be misleading or incomplete.

Based on the application of these criteria, there are no component units which should be included as part of the financial reporting entity of the Commission.

B. Government-Wide and Fund Financial Statements

Government-Wide Financial Statements

The Statement of Net Position and the Statement of Activities display information about the Commission. These statements include the financial activities of the primary government, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. These statements distinguish between the governmental and business-type activities of the Commission. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties.

Notes to the Financial Statements

For the Year Ended September 30, 2021

The Statement of Activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the Commission and for each function of the Commission's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. The Commission does not allocate indirect expenses to the various functions. Program revenues include (a) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or program and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund Financial Statements

The fund financial statements provide information about the Commission's funds, including fiduciary funds. Separate statements for each fund category – governmental, proprietary, and fiduciary – are presented. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds in the Other Governmental Funds' column.

The Commission reports the following major governmental funds:

- ◆ **General Fund** – The General Fund is the primary operating fund of the Commission. It is used to account for all financial resources except those required to be accounted for in another fund. The Commission primarily received revenues from collections of property taxes and revenues collected by the State of Alabama and shared with the Commission.
- ◆ **Gasoline Tax Fund** – This fund is used to account for the expenditures of gasoline taxes for the activities of the public works/highway department as related to maintenance, development, and resurfacing of roads, bridges, and rights-of-way. The fund is also used to report the revenues and expenditures for building and maintaining public buildings, roads and bridges.
- ◆ **Coronavirus Rescue Act Fund** – This fund is used to account for expenditure of federal funds appropriated to mitigate the fiscal effects stemming from the public health emergency with respect to the Coronavirus (COVID-19) pandemic.
- ◆ **Reappraisal Fund** – This fund is used to account for the expenditures of property taxes related to the county's reappraisal program.
- ◆ **Capital Projects Fund** –This fund is used to account for the expenditures of acquiring and constructing certain capital improvements in the County to include proceeds of the State Gasoline Tax Anticipation Warrants, Series 2021.

Notes to the Financial Statements

For the Year Ended September 30, 2021

The Commission reports the following major enterprise fund:

- ◆ **Solid Waste Fund** – This fund is used to account for the receipts and expenditures of dumping fees received for solid waste collections and landfill collections. The inert landfill is supported through solid waste collections.

The Commission reports the following governmental fund types in the Other Governmental Funds' column:

Governmental Fund Types

- ◆ **Special Revenue Funds** – These funds are used to account for the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects.
- ◆ **Debt Service Funds** – These funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest and for the accumulation of resources for principal and interest payments maturing in future years.

The Commission reports the following fiduciary fund type:

Fiduciary Fund Type

- ◆ **Custodial Funds** – These funds are used to report fiduciary activities that are not required to be reported in pension (and other employee benefit) trust funds, investment trust funds, or private-purpose trust funds.

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of the timing of related cash flows. Nonexchange transactions, in which the Commission gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Revenue from property taxes is recognized in the fiscal year for which the taxes are levied.

Notes to the Financial Statements

For the Year Ended September 30, 2021

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to the general rule are charges between the government's solid waste function and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Commission considers revenues to be available if they are collected within sixty (60) days of the end of the current fiscal year. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. General long-term debt issued and acquisitions under capital leases are reported as other financing sources.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Commission's enterprise fund are charges to customers for sales and services. Operating expenses for the enterprise fund include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Under the terms of grant agreements, the Commission funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants, and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net position available to finance the program. It is the Commission's policy to first apply cost-reimbursement grant resources to such programs, followed by general revenues.

D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position/Fund Balances

1. Deposits and Investments

Cash includes cash on hand and demand deposits. Investments consist of certificates of deposit and are reported at cost.

Notes to the Financial Statements

For the Year Ended September 30, 2021

2. Receivables

Sales tax receivables consist of taxes that have been paid by consumers in September. This tax is normally remitted to the Commission within the next 60 days.

Millage rates for property taxes are levied by the Commission. Property is assessed for taxation as of October 1 of the preceding year based on the millage rates established by the County Commission. Property taxes are due and payable the following October 1 and are delinquent after December 31. Amounts receivable, net of estimated refunds and estimated uncollectible amounts, are recorded for the property taxes levied in the current year. However, since the amounts are not available to fund current year operations, the revenue is deferred and recognized in the subsequent fiscal year when the taxes are both due and collectible and available to fund operations. Property tax revenue deferred is reported as a deferred inflow of resources.

Receivables due from other governments include amounts due from grantors for grants issued for specific programs and capital projects.

Receivables in the enterprise fund consist of amounts due from customers.

3. Restricted Assets

Certain resources set aside for the repayment of gasoline tax anticipation warrants that are included in cash with fiscal agent on the balance sheet are considered restricted assets because they are maintained separately, and their use is limited by applicable warrant covenants.

4. Capital Assets

Capital assets, which include property, equipment, and infrastructure assets (e.g., roads, bridges, and similar items), are reported in the applicable governmental and business-type activities columns in the government-wide financial statements. Such assets are valued at their original historical cost plus ancillary charges such as transportation, installation, and site preparation costs. Donated capital assets are valued at their acquisition value (plus any ancillary costs) at the acquisition date. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred.

Notes to the Financial Statements

For the Year Ended September 30, 2021

Depreciation on all assets is provided on the straight-line basis over the assets estimated useful life. Capitalization thresholds (the dollar values above which asset acquisitions are added to the capital asset accounts) and estimated useful lives of capital assets reported in the government-wide statements and proprietary funds are as follows:

	Capitalization Threshold	Estimated Useful Life
Buildings	\$ 50,000.00	40 years
Equipment and Furniture	\$ 5,000.00	5 – 15 years
Motor Vehicles	\$ 5,000.00	5 – 10 years
Heavy/Construction Equipment	\$ 5,000.00	10 years
Roads	\$250,000.00	20 years
Bridges	\$ 50,000.00	40 – 50 years

The majority of governmental activities infrastructure assets are roads and bridges. The Association of County Engineers has determined that due to the climate and materials used in road construction, the base of the roads in the county will not deteriorate and therefore should not be depreciated. The remaining part of the roads, the surface, will deteriorate and will be depreciated. The entire costs of bridges in the county will be depreciated.

5. Deferred Outflows of Resources

Deferred outflows of resources are reported in the government-wide and proprietary funds Statement of Net Position. Deferred outflows of resources are defined as a consumption of net position by the government that is applicable to a future reporting period. Deferred outflows of resources increase net position, similar to assets.

6. Long-Term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type Statement of Net Position. Bond/Warrant premiums and discounts are deferred and amortized over the life of the bonds/warrants. Bonds/Warrants payable are reported gross with the applicable bond/warrant premium or discount reported separately. Bond/Warrant issuance costs are reported as an expense in the period incurred.

Notes to the Financial Statements

For the Year Ended September 30, 2021

In the fund financial statements, governmental fund types report the face amount of the debt issued as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

7. Compensated Absences

The Commission has a standard leave policy for its full-time employees as to sick and annual leave.

Annual Leave

Regular full-time employees earn annual leave. Probationary status employees are not authorized to take annual leave until after completion of a six-month probationary period. Upon completion of six months of service, all employees shall be allowed to earn and accrue annual leave time with pay.

Annual leave time accruals shall be based upon a twenty-six (26) pay periods per year basis. An employee holding a regular position shall earn annual leave time in accordance with his or her longevity of service as follows:

Length of Service	Amount Earned
0 to 1 year	1.54 hours per pay period
Over 1 year to 2 years	1.85 hours per pay period
Over 2 years to 3 years	2.15 hours per pay period
Over 3 years to 4 years	2.46 hours per pay period
Over 4 years to 5 years	2.77 hours per pay period
Over 5 years to 6 years	3.07 hours per pay period
Over 6 years to 7 years	3.39 hours per pay period
Over 7 years to 15 years	3.69 hours per pay period
Over 15 years to 25 years	5.23 hours per pay period
Over 25 years	6.16 hours per pay period

Annual leave time earned but not used during the calendar year may be accumulated up to a maximum of 240 hours. Annual leave time earned in excess of the maximum accumulation stipulated must be used by the last pay period in the calendar year. For calculation purposes, the annual leave time year will run from the first full pay period in January through the end of the pay period which includes December 31. After this time, any unused balance in excess of 240 hours shall be forfeited.

Notes to the Financial Statements

For the Year Ended September 30, 2021

Sick Leave

Sick leave time accruals shall be based upon a twenty-six (26) pay periods per year basis and earned at the rate of 3.69 hours per pay period. Sick leave earned during the calendar year but not used will be continuously accumulated, however, a maximum of 1200 hours carried forward from one year to the next. Employees vested as of February 9, 2016, shall, upon retirement, for the sole purpose of drawing social security or Alabama State Retirement, be paid for one-half, not to exceed seventy-five (75) days of accumulated sick leave which the employee has not used.

The Commission uses the vesting method to accrue its sick leave liability. Under this method an accrual for the sick leave liability is based on the sick leave accumulated at the balance sheet date by those employees who currently are eligible to receive termination payments as well as other employees who are expected to become eligible in the future to receive such payments.

Compensatory Leave

Compensatory leave is provided to permanent full-time employees in accordance with the Fair Labor Standards Act. Employees will be paid overtime pay or given compensatory leave for those hours worked in excess of the established regular hours for the work week/work period. The use of compensatory leave shall be determined by the Department Head.

Compensatory time off is computed at one and one-half hours for each hour of work that meets overtime requirements of the Fair Labor Standards Act. For pay purposes, employees may accumulate a maximum of forty compensatory hours. Any hours earned that would cause accumulated hours to exceed forty will be paid thirty days after it is earned. An employee may carry forward into the next year a maximum of forty compensatory hours. When compensatory time is earned during a Declared State of Emergency, which would cause accumulated hours to exceed forty hours, the compensatory time will be paid 180 days after it is earned.

The Commission uses the vesting method to accrue its sick leave liability. Under this method an accrual for the sick leave liability is based on the sick leave accumulated at the balance sheet date by those employees who currently are eligible to receive termination payments as well as other employees who are expected to become eligible in the future to receive such payments.

The ***Code of Alabama 1975***, Section 36-21-4.1, provides that any non-elected law enforcement officer in the service of a county who has worked overtime be given the choice of overtime pay or compensatory leave. Under this statute, officers must make an election at the end of each month with regard to overtime earned during that month. Any overtime to be received as salary is to be paid the following month and any overtime to be taken as compensatory leave must be taken in the calendar year in which it is earned. Under this provision, deputies may accrue compensatory leave, but it must be used in the calendar year in which it is earned and there is no provision to pay out any unused compensatory leave.

Notes to the Financial Statements

For the Year Ended September 30, 2021

8. Deferred Inflows of Resources

Deferred inflows of resources are reported in the government-wide, proprietary fund, and governmental funds financial statements. Deferred inflows of resources are defined as an acquisition of net position/fund balances by the government that is applicable to a future reporting period. Deferred inflows of resources decrease net position/fund balances, similar to liabilities.

9. Net Position/Fund Balances

Net position is reported on the government-wide and proprietary fund financial statements and is required to be classified for accounting and reporting purposes into the following net position categories:

- ◆ **Net Investment in Capital Assets** – Capital assets, net of accumulated depreciation and outstanding principal balances of debt attributable to the acquisition, construction or improvement of those assets. Deferred outflows of resources and deferred inflows of resources attributable to acquisition, construction and improvement of those assets should be included in this component. Any significant unspent related debt proceeds at year-end related to capital assets are not included in this calculation. Debt proceeds at the end of the reporting period should be included in the same net position amount (restricted, unrestricted) as the unspent amount.
- ◆ **Restricted** – Constraints imposed on net position by external creditors, grantors, contributors, laws or regulations of other governments, or law through constitutional provision or enabling legislation.
- ◆ **Unrestricted** – The net amount of assets, deferred outflows of resources, liabilities and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted components of net position that is not subject to externally imposed stipulations. Unrestricted net position may be designated for specific purposes by action of the Commission.

Notes to the Financial Statements

For the Year Ended September 30, 2021

Fund balance is reported in the fund financial statements under the following five categories.

- A. Nonspendable fund balances include amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. Examples of nonspendable fund balance reserves for which fund balance shall not be available for financing general operating expenditures include inventories, prepaid items and long-term receivables.
- B. Restricted fund balances consist of amounts that are subject to externally enforceable legal restrictions imposed by creditors, grantors, contributors, or laws and regulations of other governments; or through constitutional provisions or enabling legislation.
- C. Committed fund balances consist of amounts that are subject to a specific purpose imposed by formal action of the Commission, which is the highest level of decision-making authority, before the end of the fiscal year and that require the same level of formal action to remove or modify the constraint.
- D. Assigned fund balances consist of amounts that are intended to be used by the Commission for specific purposes. The Commission authorized the Commission Chairman or County Administrator to make a determination of the assigned amounts of fund balance. Such assignments may not exceed the available (spendable, unrestricted, uncommitted) fund balance in any particular fund. Assigned fund balances require the same level of authority to remove the constraint.
- E. Unassigned fund balances include all spendable amounts not contained in the other classifications. This portion of the total fund balance in the General Fund is available to finance operating expenditures.

In circumstances where an expenditure is to be made for a purpose for which amounts are available in multiple fund balance classifications, the order in which resources will be expended is as follows: restricted fund balance, followed by committed fund balance, assigned fund balance, and lastly, unassigned fund balance.

Notes to the Financial Statements

For the Year Ended September 30, 2021

E. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, the Employees' Retirement System of Alabama (the "Plan") financial statements are prepared using the economic resources measurement focus and accrual basis of accounting. Contributions are recognized as revenues when earned, pursuant to the Plan requirements. Benefits and refunds are recognized when due and payable in accordance with the terms of the Plan. Expenses are recognized when the corresponding liability is incurred, regardless of when the payment is made. Investments are reported at fair value. Financial statements are prepared in accordance with requirements of the Governmental Accounting Standards Board (GASB). Under these requirements, the Plan is considered a component unit of the State of Alabama and is included in the State's Annual Comprehensive Financial Report.

Note 2 – Stewardship, Compliance, and Accountability

Budgets

Annual budgets are adopted on a basis of accounting consistent with accounting principles generally accepted in the United States of America (GAAP) for all governmental funds.

The present statutory basis for county budgeting operations is the County Financial Control Act of 1935, as amended by Act Number 2007-488, Acts of Alabama. According to the terms of the law, at some meeting in September of each year, but in any event not later than October 1, the Commission must estimate the anticipated revenues, estimated expenditures and appropriations for the respective amounts that are to be used for each of such purposes. The appropriations must not exceed the total revenues available for appropriation plus any balances on hand. Expenditures may not legally exceed appropriations.

Budgets may be adjusted during the fiscal year when approved by the County Commission. Any changes must be within the revenues and reserves estimated to be available.

Budgetary comparison information is presented in the Required Supplementary Information for all major funds, except for the Coronavirus Rescue Act Fund. The Coronavirus Rescue Act Fund did not incur any expenditures during the fiscal year; therefore, no budget was presented.

Notes to the Financial Statements

For the Year Ended September 30, 2021

Note 3 – Deposits and Investments

The custodial credit risk for deposits is the risk that, in the event of a bank failure, the Commission will not be able to cover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The Commission's deposits at year-end were entirely covered by federal depository insurance or by the Security for Alabama Funds Enhancement Program (SAFE Program). The SAFE Program was established by the Alabama Legislature and is governed by the provisions contained in the *Code of Alabama 1975*, Sections 41-14A-1 through 41-14A-14. Under the SAFE Program all public funds are protected through a collateral pool administered by the Alabama State Treasurer's Office. Under this program, financial institutions holding deposits of public funds must pledge securities as collateral against those deposits. In the event of failure of a financial institution, securities pledged by that financial institution would be liquidated by the State Treasurer to replace the public deposits not covered by the Federal Deposit Insurance Corporation (FDIC). If the securities pledged fail to produce adequate funds, every institution participating in the pool would share the liability for the remaining balance.

All of the Commission's investments were in certificates of deposit. These certificates of deposit are classified as "Deposits" in order to determine insurance and collateralization. However, they are classified as "Investments" on the financial statements.

Note 4 – Receivables

On September 30, 2021, receivables for the Commission's individual major and other governmental funds in the aggregate are as follows:

Governmental Activities	General Fund	Gasoline Tax Fund	Other Governmental Funds	Total
Receivables:				
Accounts Receivable	\$ 1,193.97	\$	\$	\$ 1,193.97
Due From Other Governments	24,223.40	71,316.22	156,844.45	252,384.07
Total Receivables	\$25,417.37	\$71,316.22	\$156,844.45	\$253,578.04

Business-Type Activities	Solid Waste Fund
Receivables:	
Accounts Receivable	\$35,230.00
Total Receivables	\$35,230.00

Notes to the Financial Statements

For the Year Ended September 30, 2021

Governmental funds defer revenue recognition in connection with resources that have been received, but not yet earned. At September 30, 2021, the Commission reported unexpended reappraisal funds in the amount of \$85,077.63 and unexpended American Rescue Plan Act (ARPA) funds in the amount of \$1,670,935.00 in the governmental activities' column on the Statement of Net Position and on the governmental fund-level balance sheet. The Solid Waste Fund, a proprietary fund, defers prepayments of customers' accounts.

Note 5 – Capital Assets

Capital asset activity for the year ended September 30, 2021, was as follows:

	Balance 10/01/2020	Additions	Retirements	Balance 09/30/2021
Governmental Activities:				
Capital Assets, Not Being Depreciated:				
Land	\$ 32,700.00	\$	\$	\$ 32,700.00
Total Capital Assets, Not Being Depreciated	32,700.00			32,700.00
Capital Assets Being Depreciated:				
Infrastructure	264,643.00			264,643.00
Buildings and Improvements	3,249,729.00	20,300.00		3,270,029.00
Vehicles, Equipment and Furniture	5,511,666.14	1,326,932.72	(1,017,745.80)	5,820,853.06
Total Capital Assets Being Depreciated	9,026,038.14	1,347,232.72	(1,017,745.80)	9,355,525.06
Less Accumulated Depreciation for:				
Infrastructure	(147,311.95)	(4,512.74)		(151,824.69)
Buildings and Improvements	(2,105,564.72)	(56,179.89)		(2,161,744.61)
Vehicles, Equipment and Furniture	(3,454,024.57)	(437,765.57)	465,378.46	(3,426,411.68)
Total Accumulated Depreciation	(5,706,901.24)	(498,458.20)	465,378.46	(5,739,980.98)
Total Capital Assets Being Depreciated, Net	3,319,136.90	848,774.52	(552,367.34)	3,615,544.08
Governmental Activities Capital Assets, Net	\$ 3,351,836.90	\$ 848,774.52	\$ (552,367.34)	\$ 3,648,244.08

Capital asset activity for business-type activities was as follows:

	Balance 10/01/2020	Additions/ Reclassifications	Retirements	Balance 09/30/2021
Business-Type Activities:				
Capital Assets Being Depreciated:				
Vehicles, Equipment and Furniture	\$ 828,894.81	\$ 266,415.57	\$	\$ 1,095,310.38
Total Capital Assets Being Depreciated	828,894.81	266,415.57		1,095,310.38
Less Accumulated Depreciation for:				
Vehicles, Equipment and Furniture	(234,714.24)	(94,823.94)		(329,538.18)
Total Accumulated Depreciation	(234,714.24)	(94,823.94)		(329,538.18)
Total Capital Assets Being Depreciated, Net	594,180.57	171,591.63		765,772.20
Business-Type Activities Capital Assets, Net	\$ 594,180.57	\$ 171,591.63	\$	\$ 765,772.20

Notes to the Financial Statements

For the Year Ended September 30, 2021

Depreciation expense was charged to functions/programs of the primary government as follows:

	Depreciation Expense
Governmental Activities:	
General Government	\$ 51,049.07
Public Safety	111,449.19
Highways and Roads	335,959.94
Total Depreciation Expense – Governmental Activities	<u><u>\$498,458.20</u></u>

	Depreciation Expense
Business-Type Activities:	
Sanitation	\$94,823.94
Total Depreciation Expense – Business-Type Activities	<u><u>\$94,823.94</u></u>

Note 6 – Defined Benefit Pension Plan

A. General Information about the Pension Plan

Plan Description

The Employees' Retirement System of Alabama (ERS), an agent multiple-employer plan (the "Plan"), was established October 1, 1945 under the provisions of Act Number 515, Acts of Alabama 1945, for the purpose of providing retirement allowances and other specified benefits for state employees, State Police, and on an elective basis, to all cities, counties, towns and quasi-public organizations. The responsibility for the general administration and operation of ERS is vested in its Board of Control which consists of 13 trustees. Effective October 1, 2021, Act Number 2021-390, Acts of Alabama, will create two additional representatives and change the composition of representatives within the ERS Board of Control. The Plan is administered by the Retirement Systems of Alabama (RSA). The ***Code of Alabama 1975***, Section 36-27-2, grants the authority to establish and amend the benefit terms to the ERS Board of Control. The Plan issues a publicly available financial report that can be obtained at www.rsa-al.gov.

Notes to the Financial Statements

For the Year Ended September 30, 2021

The ERS Board of Control consists of 13 trustees as follows:

- 1) The Governor, ex officio.
- 2) The State Treasurer, ex officio.
- 3) The State Personnel Director, ex officio.
- 4) The State Director of Finance, ex officio.
- 5) Three vested members of ERS appointed by the Governor for a term of four years, no two of whom are from the same department of state government nor from any department of which an ex officio trustee is the head.
- 6) Six members of ERS who are elected by members from the same category of ERS for a term of four years as follows:
 - a. Two retired members with one from the ranks of retired state employees and one from the ranks of retired employees of a county, city, or a public agency each of whom is an active beneficiary of ERS.
 - b. Two vested active state employees.
 - c. Two vested active employees of an employer participating in ERS pursuant to the ***Code of Alabama 1975***, Section 36-27-6.

Benefits Provided

State law establishes retirement benefits as well as death and disability benefits and any ad hoc increase in postretirement benefits for the ERS. Benefits for ERS members vest after 10 years of creditable service. State employees who retire after age 60 (52 for State Police) with 10 years or more of creditable service or with 25 years of service (regardless of age) are entitled to an annual retirement benefit, payable monthly for life. Local employees who retire after age 60 with 10 years or more of creditable service or with 25 or 30 years of service (regardless of age), depending on the particular entity's election, are entitled to an annual retirement benefit, payable monthly for life. Service and disability retirement benefits are based on a guaranteed minimum or a formula method, with the member receiving payment under the method that yields the highest monthly benefit. Under the formula method, members of the ERS (except State Police) are allowed 2.0125% of their average final compensation (highest 3 of the last 10 years) for each year of service. State Police are allowed 2.875% for each year of State Police service in computing the formula method.

Act Number 2012-377, Acts of Alabama, established a new tier of benefits (Tier 2) for members hired on or after January 1, 2013. Tier 2 ERS members are eligible for retirement after age 62 (56 for State Police) with 10 years or more of creditable service and are entitled to an annual retirement benefit, payable monthly for life. Service and disability retirement benefits are based on a guaranteed minimum or a formula method, with the member receiving payment under the method that yields the highest monthly benefit. Under the formula method, Tier 2 members of the ERS (except State Police) are allowed 1.65% of their average final compensation (highest 5 of the last 10 years) for each year of service. State Police are allowed 2.375% for each year of state police service in computing the formula method.

Notes to the Financial Statements

For the Year Ended September 30, 2021

Members are eligible for disability retirement if they have 10 years of creditable service, are currently in-service, and determined by the RSA Medical Board to be permanently incapacitated from further performance of duty. Preretirement death benefits equal to the annual earnable compensation of the member as reported to the Plan for the preceding year ending September 30th are paid to the beneficiary.

Act Number 2019-132, Acts of Alabama, allowed employers who participate in the ERS pursuant to the ***Code of Alabama 1975***, Section 36-27-6, to provide Tier 1 retirement benefits to their Tier 2 members. Tier 2 employers adopting Act Number 2019-132, Acts of Alabama, will contribute 7.5% of earnable compensation for regular employees and 8.5% for firefighters and law enforcement officers. A total of 590 employers adopted Act Number 2019-132, Acts of Alabama.

The ERS serves approximately 853 local participating employers. The ERS membership includes approximately 101,245 participants. As of September 30, 2020, membership consisted of:

Retirees and beneficiaries currently receiving benefits	28,672
Terminated employees entitled to but not yet receiving benefits	1,974
Terminated employees not entitled to a benefit	14,133
Active Members	56,369
Post-DROP participants who are still in active service	97
Total	<hr/> 101,245

Contributions

Tier 1 covered members of the ERS contributed 5% of earnable compensation to the ERS as required by statute until September 30, 2011. From October 1, 2011 to September 30, 2012, covered members of the ERS were required by statute to contribute 7.25% of earnable compensation. Effective October 1, 2012, covered members of the ERS are required by statute to contribute 7.50% of earnable compensation. Certified law enforcement, correctional officers, and firefighters of the ERS contributed 6% of earnable compensation as required by statute until September 30, 2011. From October 1, 2011 to September 30, 2012, certified law enforcement, correctional officers, and firefighters of the ERS were required by statute to contribute 8.25% of earnable compensation. Effective October 1, 2012, certified law enforcement, correctional officers, and firefighters of the ERS are required by statute to contribute 8.50% of earnable compensation. State Police of the ERS contribute 10% of earnable compensation. ERS local participating employers are not required by statute to increase contribution rates for their members.

Notes to the Financial Statements

For the Year Ended September 30, 2021

Employers participating in the ERS pursuant to ***Code of Alabama 1975***, Section 36-27-6, were not required by statute to increase covered member contribution rates but were provided the opportunity to do so through Act 2011-676, Acts of Alabama. By adopting Act 2011-676, Acts of Alabama, Tier 1 regular members contribution rates increased from 5% to 7.5% of earnable compensation and Tier 1 firefighters and law enforcement officers increased from 6% to 8.5% of earnable compensation.

Tier 2 covered members of the ERS contribute 6% of earnable compensation to the ERS as required by statute. Tier 2 certified law enforcement, correctional officers, and firefighters of the ERS are required by statute to contribute 7% of earnable compensation. Tier 2 State Police members of the ERS contribute 10% of earnable compensation. These contributions rates are the same for Tier 2 covered members of ERS local participating employers.

The ERS establishes rates based upon an actuarially determined rate recommended by an independent actuary. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with additional amounts to finance any unfunded accrued liability, the pre-retirement death benefit and administrative expenses of the Plan. For the year ended September 30, 2021 the Commission's active employee contribution rate was 6.04 percent of pensionable payroll, and the Commission's average contribution rate to fund the normal and accrued liability costs was 4.74 percent of pensionable payroll.

The Commission's contractually required contribution rate for the year ended September 30, 2021 was 5.32% of pensionable pay for Tier 1 employees, and 2.51% of pensionable pay for Tier 2 employees. These required contribution rates are based upon the actuarial valuation dated September 30, 2018, a percent of annual pensionable payroll, and actuarially determined as an amount that, when combined with member contributions, is expected to finance the costs of benefits earned by members during the year, with an additional amount to finance any unfunded accrued liability. Total employer contributions to the pension plan from the Commission were \$162,940.75 for the year ended September 30, 2021.

Notes to the Financial Statements ***For the Year Ended September 30, 2021***

B. Net Pension Liability

The Commission's net pension liability was measured as of September 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as September 30, 2019, rolled forward to September 30, 2020, using standard roll-forward techniques as shown in the following table:

	Expected	Actual Before Act 2019-132	Actual After Act 2019-132
(a) Total Pension Liability as of September 30, 2019	\$7,888,717	\$7,907,804	\$8,009,708
(b) Discount Rate	7.70%	7.70%	7.70%
(c) Entry Age Normal Cost for the Period October 1, 2019 – September 30, 2020	226,506	226,506	246,732
(d) Transfers Among Employers		352,591	352,591
(e) Actual Benefit Payments and Refunds for the Period October 1, 2019 – September 30, 2020	(460,620)	(460,620)	(460,620)
(f) Total Pension Liability as of September 30, 2020 =[(a) x (1+(b))] + (c) + (d) + [(e) x (1+ 0.5*(b))]	\$8,244,300	\$8,617,448	\$8,747,425
(g) Difference between Expected and Actual		\$ 373,148	
(h) Less Liability Transferred for Immediate Recognition		352,591	
(i) Experience (Gain)/Loss=(g) - (h)		<u>\$ 20,557</u>	
(j) Difference between Actual TPL Before and After Act 2019-132 – Benefit Change			\$ 129,977

Actuarial Assumptions

The total pension liability as of September 30, 2020 was determined based on the annual actuarial funding valuation report prepared as of September 30, 2019. The key actuarial assumptions are summarized below:

Inflation	2.75%
Salary Increases	3.25%-5.00%
Investment Rate of Return (*)	7.70%
(*) Net of pension plan investment expense	

Mortality rates for ERS were based on the sex distinct RP-2000 Blue Collar Mortality Table Projected with Scale BB to 2020 with an adjustment of 125% at all ages for males and 120% for females ages 78 and older. The rates of mortality for the period after disability retirement are according to the sex distinct RP-2000 Disabled Retiree Mortality Table Projected with Scale BB to 2020 with an adjustment of 130% at all ages for females.

Notes to the Financial Statements

For the Year Ended September 30, 2021

The actuarial assumptions used in the actuarial valuation as of September 30, 2018, were based on the results of an investigation of the economic and demographic experience for the ERS based upon participant data as of September 30, 2015. The Board of Control accepted and approved these changes in September 2016, which became effective at the beginning of fiscal year 2016.

The long-term expected rate of return on pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimates of geometric real rates of return for each major asset class are as follows:

	Target Allocation	Long-Term Expected Rate of Return (*)
Fixed Income	17.00%	4.40%
U. S. Large Stocks	32.00%	8.00%
U. S. Mid Stocks	9.00%	10.00%
U. S. Small Stocks	4.00%	11.00%
International Developed Market Stocks	12.00%	9.50%
International Emerging Market Stocks	3.00%	11.00%
Alternatives	10.00%	10.10%
Real Estate	10.00%	7.50%
Cash Equivalents	3.00%	1.50%
Total	<u>100.00%</u>	

(*) Net assumed rate of inflation of 2.50%.

Discount Rate

The discount rate used to measure the total pension liability was the long-term rate of return, 7.70%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that the employer contributions will be made in accordance with the funding policy adopted by the ERS Board of Control. Based on those assumptions, components of the pension plan's fiduciary net position were projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Notes to the Financial Statements
For the Year Ended September 30, 2021

C. Changes in Net Pension Liability

	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (Asset) (a)-(b)
Balances at September 30, 2019	\$7,888,717	\$7,077,549	\$811,168
Changes for the Year:			
Service Cost	226,506		226,506
Interest	589,697		589,697
Changes in Benefit Terms	129,977		129,977
Differences Between Expected and Actual Experience	20,557		20,557
Contributions – Employer		127,231	(127,231)
Contributions – Employee		205,378	(205,378)
Net Investment Income		410,846	(410,846)
Benefit Payments, Including Refunds of Employee Contributions	(460,620)	(460,620)	
Transfers Among Employers	352,591	352,591	
Net Changes	<u>226,506</u>		<u>226,506</u>
Balances at September 30, 2020	<u>\$8,747,425</u>	<u>\$7,712,975</u>	<u>\$1,034,450</u>

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following table presents the Commission's net pension liability calculated using the discount rate of 7.70%, as well as what the Commission's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (6.70%) or 1-percentage point higher (8.70%) than the current rate:

	1% Decrease (6.70%)	Current Rate (7.70%)	1% Increase (8.70%)
Henry County Commission's Net Pension Liability/(Asset)	\$2,027,641	\$1,034,450	\$201,297

Notes to the Financial Statements ***For the Year Ended September 30, 2021***

Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued RSA Annual Comprehensive Report for the fiscal year ended September 30, 2020. The supporting actuarial information is included in the GASB Statement Number 68 Report for the ERS prepared as of September 30, 2020. The auditor's report dated April 30, 2021 on the Schedule of Changes in Fiduciary Net Position by Employer and accompanying notes is also available. The additional financial and actuarial information is available at www.rsa-al.gov.

D. Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended September 30, 2021, the Commission recognized pension expense of \$212,150.00. At September 30, 2021, the Commission reported deferred outflows of resources and deferred inflows of resources related to pensions of the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 60,286.00	\$35,013.00
Changes of assumptions	50,233.00	
Net difference between projected and actual earnings on pension plan investments	230,619.00	
Employer contributions subsequent to the measurement date	162,940.75	
Total	<u>\$504,078.75</u>	<u>\$35,013.00</u>

The \$162,940.75 reported as deferred outflows of resources related to pensions resulting from Commission contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended September 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in pension expense as follows:

Year Ending:	
September 30, 2022	\$ 51,420
2023	\$ 92,427
2024	\$121,928
2025	\$ 40,350
2026	\$ 0
Thereafter	\$ 0

Notes to the Financial Statements ***For the Year Ended September 30, 2021***

Note 7 – Long-Term Debt

On November 1, 2013, the Commission issued a Tax Anticipation Warrant, Series 2013, in the amount of \$1,000,000.00 with an interest rate of 3.19% to pay for resurfacing and repair of existing County roadways. The Series 2013 Warrant was sold to a single investor/bank and is pledged to be repaid with revenues from the four-cent per gallon State gasoline tax. The warrant was paid off in July 2021.

On March 23, 2021, the Commission issued a note from direct borrowing in the amount of \$200,000.00 with an interest rate of 1.99% to purchase two dump trucks for the road department. The note is collateralized by the two dump trucks purchased with the proceeds. The note contains a provision that in the event of default, the interest rate on the note shall be increased to 18% per annum based on 360 days, and the entire unpaid principal balance and all accrued unpaid interest shall become immediately due without notice.

On August 17, 2021, the Commission issued State Gasoline Tax Anticipation Warrants, Series 2021 in the amount of \$3,740,000.00 with an interest rate of 3.00% to pay for resurfacing, and rehabilitation of paved roads and bridges in the County and/or the replacement of bridges and paying the cost of issuing the Warrants.

The following is a summary of long-term obligations for the Commission for the year ended September 30, 2021:

	Debt Outstanding 10/01/2020	Additions/ Issued	Deletions/ Retired	Debt Outstanding 09/30/2021	Amount Due Within a Year
<u>Governmental Activities:</u>					
Warrants Payable:					
Tax Anticipation Warrants, Series 2013	\$ 592,207.21	\$	\$(592,207.21)	\$	\$
Tax Anticipation Warrants, Series 2021		3,740,000.00		3,740,000.00	330,000.00
Plus: Unamortized Premium		364,167.35	(33,106.12)	331,061.23	33,106.12
Total Warrants Payable	592,207.21	4,104,167.35	(625,313.33)	4,071,061.23	363,106.12
Other Liabilities:					
Notes from Direct Borrowings	275,090.43	200,000.00	(275,090.43)	200,000.00	47,721.58
Net Pension Liability	773,211.38	213,636.22		986,847.60	
Compensated Absences	294,101.13		(14,299.31)	279,801.82	27,980.18
Total Other Liabilities	1,342,402.94	413,636.22	(289,389.74)	1,466,649.42	75,701.76
Total Governmental Activities					
Long-Term Liabilities	1,934,610.15	4,517,803.57	(914,703.07)	5,537,710.65	438,807.88
<u>Business-Type Activities</u>					
Other Liabilities:					
Pension Liability	37,956.59	9,645.78		47,602.37	
Compensated Absences	6,163.83	4,751.08		10,914.91	1,091.41
Total Business-Type Activities					
Long-Term Liabilities	\$ 44,120.42	\$ 14,396.86	\$	\$ 58,517.28	\$ 1,091.41

Notes to the Financial Statements

For the Year Ended September 30, 2021

The compensated absences liability attributable to the governmental activities will be liquidated by several of the Commission's governmental funds. In the past, approximately 65% has been paid by the General Fund, 29% by the Gasoline Tax Fund, and 6% by the Reappraisal Fund.

Payments on the notes from direct borrowing are made from the Gasoline Tax Fund.

The following is a schedule of debt service requirements to maturity:

Fiscal Year Ending	Governmental Activities				Total Principal and Interest Requirements	
	Warrants Payable		Notes from Direct Borrowings			
	Principal	Interest	Principal	Interest		
September 30, 2022	\$ 330,000.00	\$107,213.33	\$ 47,721.58	\$ 6,146.11	\$ 491,081.02	
2023	335,000.00	102,300.00	49,251.33	4,616.36	491,167.69	
2024	345,000.00	92,250.00	50,744.40	3,123.29	491,117.69	
2025	355,000.00	81,900.00	52,282.69	1,584.96	490,767.65	
2026	365,000.00	71,250.00			436,250.00	
2027-2031	2,010,000.00	184,350.00			2,194,350.00	
Total Debt Service to Maturity	\$3,740,000.00	\$639,263.33	\$200,000.00	\$15,470.72	\$4,594,734.05	

Pledged Revenues

The Commission issued a State Gasoline Tax Anticipation Warrants, Series 2021, for the purpose of resurfacing and rehabilitation of paved roads and bridges in the County and/or the replacement of bridges. The Commission pledged to repay the warrants from the County's portion of the proceeds of the seven-cent, the five-cent, the six-cent, and fifty percent of the Rebuild Alabama gasoline tax levied by the State of Alabama. Future revenues of \$4,379,263.33 are pledged to repay the principal and interest on the warrants as of September 30, 2021. Proceeds of the seven-cent, the five-cent, and the six cent and fifty percent of the Rebuild Alabama gasoline tax in the amount of \$1,722,082.30 were received by the Commission and no principal and interest payments were made during the fiscal year ended September 30, 2021. The Series 2021 Tax Anticipation warrant will mature in fiscal year 2031.

Notes to the Financial Statements

For the Year Ended September 30, 2021

Note 8 – Risk Management

The Commission is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Commission has general liability insurance through the Association of County Commissions of Alabama (ACCA) Liability Self Insurance Fund, a public entity risk pool. The Fund is self-sustaining through member contributions. The Commission pays an annual premium based on the Commission's individual claims experience and the experience of the Fund as a whole. Coverage is provided up to \$1,000,000 per claim for a maximum total coverage of \$3,000,000 and unlimited defense costs. Employment-related practices damage protection is limited to \$1,000,000 per incident with a \$5,000 deductible and unlimited defense costs. County specific coverages and limits can be added by endorsement.

The Commission has workers' compensation insurance through the Association of County Commissions of Alabama (ACCA) Workers' Compensation Self Insurance Fund, a public entity risk pool. The premium level for the Fund is calculated to adequately cover the anticipated losses and expenses of the Fund. Fund rates are calculated for each job class based on the current NCCI Alabama loss costs and a loss cost modifier to meet the required premiums of the Fund. Member premiums are then calculated on a rate per \$100 of estimated remuneration for each job class, which is adjusted by an experience modifier for the individual county. The Commission may qualify for additional discounts based on losses and premium size. Pool participants are eligible to receive refunds of unused premiums and the related investment earnings.

The Commission purchases commercial insurance for its other risks of loss, including property and casualty insurance. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

The Commission has employee health insurance coverage through the Local Government Health Insurance Program, administered by the State Employee's Health Insurance Board (SEHIB). Employees participate in a plan administered by Blue Cross/Blue Shield which functions as a public entity risk pool. This plan is self-sustaining through member premiums. Monthly premiums are determined annually by the plan's actuary and are based on the pool's claims experience, considering any remaining fund balance on hand available for claims.

Notes to the Financial Statements

For the Year Ended September 30, 2021

Note 9 – Interfund Transactions

Interfund Transfers

The amounts of interfund transfers during the fiscal year ended September 30, 2021, were as follows:

	Transfers Out			
	General Fund	Gasoline Tax Fund	Other Governmental Funds	Totals
Transfers In:				
General Fund	\$	\$20,000.00	\$ 50,000.00	\$ 70,000.00
Gasoline Tax Fund				
Other Governmental Funds	273,284.77		376,009.48	649,294.25
Total Governmental Funds	<u>\$273,284.77</u>	<u>\$20,000.00</u>	<u>\$426,009.48</u>	<u>\$719,294.25</u>

Note 10 – Related Organizations

A majority of the board members of the Henry County E-911 Board, the Henry County Health Care Authority, the Henry County Water Authority and the Henry County Library Authority are appointed by the Henry County Commission. The Commission, however, is not financially accountable, because it does not impose its will and have a financial benefit or burden relationship for these agencies, and these agencies are not considered part of the Commission's financial reporting entity. These agencies are considered to be related organizations of the County Commission.

Note 11 – Restatement

During the fiscal year ended September 30, 2021, the Commission adopted new accounting guidance by implementing the provisions of GASB Statement Number 84, ***Fiduciary Activities***, which establishes criteria for identifying and reporting fiduciary activities. The implementation of this statement has resulted in changing the presentation of the financial statements by classifying funds previously reported as private-purpose trust funds and agency funds to custodial funds, which have beginning net position of \$305,010.56.

Required Supplementary Information

**Schedule of Changes in the Employer's Net Pension Liability
For the Year Ended September 30, 2021**

	2020	2019	2018	2017	2016	2015	2014
Total Pension Liability							
Service cost	\$ 226,506	\$ 224,121	\$ 214,907	\$ 210,753	\$ 205,177	\$ 208,446	\$ 208,997
Interest	589,697	565,896	540,204	504,883	467,504	445,474	426,100
Changes of benefit terms	129,977						
Difference between expected and actual experience	20,557	55,696	15,228	(82,409)	(37,438)	(24,461)	
Changes of assumptions			39,947		171,617		
Transfers among employers	352,591	(80,082)	14,757	63,540	234,883		
Benefit payments, including refunds of employee contributions	(460,620)	(452,430)	(439,803)	(382,472)	(359,377)	(348,793)	(437,056)
Net change in total pension liability	858,708	313,201	385,240	314,295	682,366	280,666	198,041
Total pension liability - beginning	7,888,717	7,575,516	7,190,276	6,705,849	6,023,483	5,742,817	5,544,776
Total pension liability - ending (a)	\$ 8,747,425	\$ 7,888,717	\$ 7,575,516	\$ 7,190,276	\$ 6,705,849	\$ 6,023,483	\$ 5,742,817
Plan fiduciary net position							
Contributions - employer	\$ 127,231	\$ 126,426	\$ 132,692	\$ 129,637	\$ 158,130	\$ 145,201	\$ 135,316
Contributions - employee	205,378	162,154	151,292	145,598	143,587	142,242	142,473
Net investment income	410,846	180,242	610,893	747,288	533,272	60,944	557,648
Benefit payments, including refunds of employee contributions	(460,620)	(452,430)	(439,803)	(382,472)	(359,377)	(348,793)	(437,057)
Transfers among employers	352,591	(80,082)	14,757	63,540	234,883	(39,145)	123,232
Net change in plan fiduciary net position	635,426	(63,690)	469,831	703,591	710,495	(39,551)	521,612
Plan net position - beginning	7,077,549	7,141,239	6,671,408	5,858,184	5,147,689	5,187,240	4,665,628
Plan net position - ending (b)	\$ 7,712,975	\$ 7,077,549	\$ 7,141,239	\$ 6,671,408	\$ 5,858,184	\$ 5,147,689	\$ 5,187,240
Commission's net pension liability (asset) - ending (a) - (b)	\$ 1,034,450	\$ 811,168	\$ 434,277	\$ 518,868	\$ 847,665	\$ 875,794	\$ 555,577
Plan fiduciary net position as a percentage of the total pension liability	88.17%	89.72%	94.27%	92.78%	87.36%	85.46%	90.33%
Covered payroll (*)	\$ 3,245,971	\$ 2,970,973	\$ 2,763,447	\$ 2,701,420	\$ 2,544,636	\$ 2,544,290	\$ 2,536,818
Net pension liability as a percentage of covered payroll	31.87%	27.30%	15.72%	19.21%	33.31%	34.42%	21.90%

(*) Employer's covered payroll during the measurement period is the total covered payroll. For fiscal year 2021, the measurement period is October 1, 2019 through September 30, 2020. GASB issued a statement "Pension Issues" in March 2016 to redefine covered payroll beginning with fiscal year 2017.

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Schedule of the Employer's Contributions - Pension
For the Year Ended September 30, 2021

	2021	2020	2019	2018	2017	2016	2015	2014
Actuarially determined contribution (*)	\$ 162,941	\$ 127,231	\$ 126,426	\$ 132,692	\$ 129,637	\$ 158,130	\$ 145,201	\$ 135,316
Contributions in relation to the actuarially determined contribution (*)	\$ 162,941	\$ 127,231	\$ 126,426	\$ 132,692	\$ 129,637	\$ 158,130	\$ 145,201	\$ 135,316
Contribution deficiency (excess)	\$	\$	\$	\$	\$	\$	\$	\$
Covered payroll (**)	\$ 3,434,105	\$ 3,245,971	\$ 2,970,973	\$ 2,763,447	\$ 2,701,420	\$ 2,544,636	\$ 2,544,290	\$ 2,536,818
Contributions as a percentage of covered payroll	4.74%	3.92%	4.26%	4.80%	4.80%	6.21%	5.71%	5.33%

(*) The amount of employer contributions related to normal and accrued liability components of employer rate net of any refunds or service payments. The Schedule of Employer's Contributions is based on the 12 month period of the underlying financial statement.

(**) Employer's covered payroll for fiscal year 2020 is the total covered payroll for the 12 month period of the underlying financial statement.

Notes to Schedule

Actuarially determined contribution rates are calculated as of September 30, three years prior to the end of the fiscal year in which contributions are reported. Contributions for fiscal year 2021 were based on the September 30, 2018 actuarial valuation.

Methods and assumptions used to determine contribution rates for the period October 1, 2020 through September 30, 2021:

Actuarial cost method	Entry Age
Amortization method	Level Percent Closed
Remaining amortization period	21.2 years
Asset valuation method	Five Year Smoothed Market
Inflation	2.75%
Salary increases	3.25 - 5.00%, including inflation
Investment rate of return	7.70%, net of pension plan investment expense, including inflation

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual - General Fund
For the Year Ended September 30, 2021

	Budgeted Amounts		Actual Amounts Budgetary Basis	Budget to GAAP Differences	Actual Amounts GAAP Basis
	Original	Final			
Revenues					
Taxes	\$ 2,403,529.00	\$ 2,467,000.00	\$ 2,729,120.66	\$	\$ 2,729,120.66
Licenses and Permits	60,300.00	60,300.00	51,850.37		51,850.37
Intergovernmental	634,513.00	708,913.00	909,918.54		909,918.54
Charges for Services	486,143.00	518,143.00	518,565.84		518,565.84
Miscellaneous	307,566.00	377,200.00	384,324.26	(1)	1,121.34
Total Revenues	<u>3,892,051.00</u>	<u>4,131,556.00</u>	<u>4,593,779.67</u>		<u>1,121.34</u>
					4,594,901.01
Expenditures					
Current:					
General Government	1,399,929.00	1,476,868.75	1,374,375.73		1,374,375.73
Public Safety	2,207,389.00	2,279,302.00	2,315,446.12		2,315,446.12
Health	2,500.00	2,500.00	2,500.00		2,500.00
Welfare	57,032.00	67,032.00	59,341.94		59,341.94
Culture and Recreation	20,600.00	20,600.00	21,100.00		21,100.00
Education	43,000.00	43,000.00	36,921.33		36,921.33
Capital Outlay	100,281.00	235,133.00	308,866.52		308,866.52
Debt Service:					
Principal Retirement	75,090.00	75,090.00	75,090.43		75,090.43
Interest and Fiscal Charges	1,363.00	1,363.00			
Total Expenditures	<u>3,907,184.00</u>	<u>4,200,888.75</u>	<u>4,193,642.07</u>		<u>4,193,642.07</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>(15,133.00)</u>	<u>(69,332.75)</u>	<u>400,137.60</u>		<u>1,121.34</u>
					401,258.94
Other Financing Sources (Uses)					
Transfers In	70,000.00	70,000.00	70,000.00		70,000.00
Transfers Out		(250,000.00)	(273,284.77)		(273,284.77)
Total Other Financing Sources (Uses)	<u>70,000.00</u>	<u>(180,000.00)</u>	<u>(203,284.77)</u>		<u>(203,284.77)</u>
Net Change in Fund Balances	54,867.00	(249,332.75)	196,852.83		1,121.34
Fund Balances - Beginning of Year		249,332.75	3,092,322.65	(2)	33,318.15
Fund Balances - End of Year	<u>\$ 54,867.00</u>		<u>\$ 3,289,175.48</u>		<u>\$ 34,439.49</u>
					\$ 3,323,614.97

Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual - General Fund
For the Year Ended September 30, 2021

Explanation of differences:

Some amounts are combined with the General Fund for reporting purposes, but are budgeted separately.

(1) Revenues

Livestock and Marketing Fund	\$ 11.34	
Mandatory Liability Insurance Fund	<u>1,110.00</u>	<u>\$ 1,121.34</u>
Net Change in Fund Balance - Budget to GAAP		<u><u>\$ 1,121.34</u></u>

- (2) The amount reported as "fund balance" on the budgetary basis of accounting derives from the basis of accounting used in preparing the Commission's budget. This amount differs from the fund balance reported in the Statement of Revenues, Expenditures, and Changes in Fund Balances because of the cumulative effect of transactions such as those described above.

Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual - Gasoline Tax Fund
For the Year Ended September 30, 2021

	Budgeted Amounts		Actual Amounts Budgetary Basis	(1)	Budget to GAAP Differences	Actual Amounts GAAP Basis
	Original	Final				
Revenues						
Taxes	\$	\$	\$	(1)	\$	\$
Intergovernmental	964,000.00	964,000.00	905,658.70	(1)	116,697.41	1,022,356.11
Charges for Services	550,000.00	550,000.00	363,536.25			363,536.25
Miscellaneous	166,000.00	166,000.00	299,298.18	(1)	617.91	299,916.09
Total Revenues	1,680,000.00	1,680,000.00	1,568,493.13		833,907.34	2,402,400.47
Expenditures						
Current:						
Highways and Roads	2,378,200.00	2,443,200.00	1,802,701.45	(2)	75.28	1,802,776.73
Capital Outlay	1,176,800.00	1,111,800.00	1,000,568.20			1,000,568.20
Debt Service:						
Principal Retirement	200,000.00	200,000.00	200,000.00			200,000.00
Interest and Fiscal Charges	4,600.00	4,600.00	4,262.50			4,262.50
Total Expenditures	3,759,600.00	3,759,600.00	3,007,532.15		75.28	3,007,607.43
Excess (Deficiency) of Revenues Over Expenditures	(2,079,600.00)	(2,079,600.00)	(1,439,039.02)		833,832.06	(605,206.96)
Other Financing Sources (Uses)						
Transfers In	1,879,600.00	1,879,600.00	585,000.00	(3)	(585,000.00)	
Proceeds From Issuance of Debt	200,000.00	200,000.00	200,000.00			200,000.00
Sale of Capital Assets			709,850.00			709,850.00
Transfers Out					(20,000.00)	(20,000.00)
Total Other Financing Sources (Uses)	2,079,600.00	2,079,600.00	1,494,850.00		(605,000.00)	889,850.00
Net Change in Fund Balances			55,810.98		228,832.06	284,643.04
Fund Balances - Beginning of Year			345,167.42	(4)	809,290.53	1,154,457.95
Fund Balances - End of Year	\$	\$	\$ 400,978.40		\$ 1,038,122.59	\$ 1,439,100.99

Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual - Gasoline Tax Fund
For the Year Ended September 30, 2021

Explanation of differences:

Some amounts are combined with the Gasoline Tax Fund for reporting purposes,
but are budgeted separately.

(1) Revenues			
Public Building, Roads and Bridges Fund	\$ 723,794.44		
Public Highway and Traffic Fund	<u>110,112.90</u>		\$ 833,907.34
(2) Expenditures			
Public Highway and Traffic Fund		<u>(75.28)</u>	(75.28)
(3) Other Sources and Uses			
Public Building, Roads and Bridges Fund	\$ (520,000.00)		
Public Highway and Traffic Fund	<u>(85,000.00)</u>		<u>(605,000.00)</u>
Net Change in Fund Balance - Budget to Actual			\$ <u>228,832.06</u>
(4) The amount reported as "fund balance" on the budgetary basis of accounting derives from the basis of accounting used in preparing the Commission's budget. This amount differs from the fund balance reported in the Statement of Revenues, Expenditures, and Changes in Fund Balances because of the cumulative effect of transactions such as those described above.			

Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual - Reappraisal Fund
For the Year Ended September 30, 2021

	Budgeted Amounts		Actual Amounts Budgetary Basis	Budget to GAAP Differences	Actual Amounts GAAP Basis
	Original	Final			
Revenues					
Taxes	\$ 413,927.00	\$ 413,927.00	\$ 338,325.86	\$ 338,325.86	
Miscellaneous	200.00	200.00	351.02	351.02	
Total Revenues	<u>414,127.00</u>	<u>414,127.00</u>	<u>338,676.88</u>		<u>338,676.88</u>
Expenditures					
Current:					
General Government	349,127.00	349,127.00	338,676.88		338,676.88
Capital Outlay	65,000.00	65,000.00			
Total Expenditures	<u>414,127.00</u>	<u>414,127.00</u>	<u>338,676.88</u>		<u>338,676.88</u>
Excess (Deficiency) of Revenues Over Expenditures					
Net Change in Fund Balances					
Fund Balances - Beginning of Year					
Fund Balances - End of Year	\$	\$	\$	\$	\$

Additional Information

Commission Members and Administrative Personnel
October 1, 2020 through September 30, 2021

<u>Commission Members</u>		<u>Term Expires</u>
Hon. David Money	Chairman	2025
Hon. Benton Beasley	Member	2024
Hon. John Ralph Saunders	Member	2022
Hon. Henry Grimsley	Member	2022
Hon. Gregory Reynolds	Member	2024
Hon. Jason Hudspeth	Member	2022

Administrative Personnel

Sherry Lipscomb (*)	Administrator	2021
Ronnie Dollar (**)	Chief Operations Officer	Indefinite

(*) Sherry Lipscomb retired effective October 1, 2021.

(**) Ronnie Dollar was appointed as Chief Operations Officer beginning September 21, 2021.

***Report on Internal Control Over Financial Reporting and on
Compliance and Other Matters Based on an Audit of
Financial Statements Performed in Accordance With
Government Auditing Standards***

Independent Auditor's Report

Members of the Henry County Commission,
Chief Operations Officer and County Administrator
Abbeville, Alabama

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in ***Government Auditing Standards*** issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Henry County Commission, as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the Henry County Commission's basic financial statements, and have issued our report thereon dated February 17, 2023.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Henry County Commission's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Henry County Commission's internal control. Accordingly, we do not express an opinion on the effectiveness of the Henry County Commission's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Henry County Commission's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under **Government Auditing Standards**.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with **Government Auditing Standards** in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Rachel Laurie Riddle
Chief Examiner
Department of Examiners of Public Accounts

Montgomery, Alabama

February 17, 2023